**Purpose.** The 5-Year and Annual PHA Plans provide a ready source for interested parties to locate basic PHA policies, rules, and requirements concerning the PHA's operations, programs, and services, including changes to these policies, and informs HUD, families served by the PHA, and members of the public of the PHA's mission, goals and objectives for serving the needs of low- income, very low- income, and extremely low- income families.

**Applicability.** The Form HUD-50075-ST is to be completed annually by **STANDARD PHAs** or **TROUBLED PHAs**. PHAs that meet the definition of a High Performer PHA, Small PHA, HCV-Only PHA or Qualified PHA <u>do not</u> need to submit this form.

#### Definitions.

- (1) High-Performer PHA A PHA that owns or manages more than 550 combined public housing units and housing choice vouchers, and was designated as a high performer on <u>both</u> the most recent Public Housing Assessment System (PHAS) and Section Eight Management Assessment Program (SEMAP) assessments if administering both programs, or PHAS if only administering public housing.
- (2) *Small PHA* A PHA that is not designated as PHAS or SEMAP troubled, that owns or manages less than 250 public housing units and any number of vouchers where the total combined units exceed 550.
- (3) Housing Choice Voucher (HCV) Only PHA A PHA that administers more than 550 HCVs, was not designated as troubled in its most recent SEMAP assessment and does not own or manage public housing.
- (4) Standard PHA A PHA that owns or manages 250 or more public housing units and any number of vouchers where the total combined units exceed 550, and that was designated as a standard performer in the most recent PHAS or SEMAP assessments.
- (5) Troubled PHA A PHA that achieves an overall PHAS or SEMAP score of less than 60 percent.
- (6) Qualified PHA A PHA with 550 or fewer public housing dwelling units and/or housing choice vouchers combined and is not PHAS or SEMAP troubled.

А.	PHA Information.					
A.1	HA Name:       PHA Code:         HA Type:       Standard PHA       Troubled PHA         HA Plan for Fiscal Year Beginning:       (MM/YYYY):					specific A Plan are Project (AMP)
	PHA Consortia: (Check box if submitting a Joint PHA Plan and complete table below)         Program(s) not in the    No. of Units in Each Program				1 Each Program	
	Participating PHAs	PHA Code	Program(s) in the Consortia	Program(s) not in the Consortia	РН	HCV
	Lead PHA:					

B.	Plan Elements
B.1	Revision of Existing PHA Plan Elements.
	(a) Have the following PHA Plan elements been revised by the PHA?
	Y       N         Statement of Housing Needs and Strategy for Addressing Housing Needs       See Attachment 1         Deconcentration and Other Policies that Govern Eligibility, Selection, and Admissions.       Financial Resources. See Attachment 2         Rent Determination. See Attachment 3       Operation and Management. See Attachments 4, 5, 6, 7, 8, and 9         Grievance Procedures.       Homeownership Programs.         Community Service and Self-Sufficiency Programs.         Safety and Crime Prevention.         Pet Policy.         Asset Management.         Substantial Deviation. See Attachment 10         Significant Amendment/Modification
	(b) If the PHA answered yes for any element, describe the revisions for each revised element(s):
	See above and as attached.
	(c) The PHA must submit its Deconcentration Policy for Field Office review. N/A
B.2	New Activities.
	(a) Does the PHA intend to undertake any new activities related to the following in the PHA's current Fiscal Year?
	Y       N         Hope VI or Choice Neighborhoods.         Mixed Finance Modernization or Development.         Demolition and/or Disposition.         Designated Housing for Elderly and/or Disabled Families.         Conversion of Public Housing to Tenant-Based Assistance.         Conversion of Public Housing to Project-Based Rental Assistance or Project-Based Vouchers under RAD.         Occupancy by Over-Income Families.         Occupancy by Police Officers.         Non-Smoking Policies.         Project-Based Vouchers.         Units with Approved Vacancies for Modernization.         Other Capital Grant Programs (i.e., Capital Fund Community Facilities Grants or Emergency Safety and Security Grants).
	(b) If any of these activities are planned for the current Fiscal Year, describe the activities. For new demolition activities, describe any public housing development or portion thereof, owned by the PHA for which the PHA has applied or will apply for demolition and/or disposition approval under section 18 of the 1937 Act under the separate demolition/disposition approval process. If using Project-Based Vouchers (PBVs), provide the projected number of project-based units and general locations, and describe how project basing would be consistent with the PHA Plan. See Attachment 12
B.3	Progress Report.
	Provide a description of the PHA's progress in meeting its Mission and Goals described in the PHA 5-Year and Annual Plan.
	See Attachment 13

B.4	Capital Improvements. Include a reference here to the most recent HUD-approved 5-Year Action Plan in EPIC and the date that it was approved. See Capital Fund 2023-2027 5 Year Action Plan in EPIC approved by HUD on March 17, 2023
B.5	Most Recent Fiscal Year Audit.
	(a) Were there any findings in the most recent FY Audit?
	Y N
	(b) If yes, please describe:
C.	Other Document and/or Certification Requirements.
C.1	Resident Advisory Board (RAB) Comments.
	(a) Did the RAB(s) have comments to the PHA Plan?
	Y N D
	(b) If yes, comments must be submitted by the PHA as an attachment to the PHA Plan. PHAs must also include a narrative describing their analysis of the RAB recommendations and the decisions made on these recommendations.
C.2	Certification by State or Local Officials.
	Form HUD 50077-SL, Certification by State or Local Officials of PHA Plans Consistency with the Consolidated Plan, must be submitted by the PHA as an electronic attachment to the PHA Plan. See Attachment 14
С.3	Civil Rights Certification/ Certification Listing Policies and Programs that the PHA has Revised since Submission of its Last Annual Plan.
	Form HUD-50077-ST-HCV-HP, PHA Certifications of Compliance with PHA Plan, Civil Rights, and Related Laws and Regulations Including PHA Plan Elements that Have Changed, must be submitted by the PHA as an electronic attachment to the PHA Plan. See Attachment 15
C.4	Challenged Elements. If any element of the PHA Plan is challenged, a PHA must include such information as an attachment with a description of any challenges to Plan elements, the source of the challenge, and the PHA's response to the public.
	(a) Did the public challenge any elements of the Plan?
	If yes, include Challenged Elements.
C.5	Troubled PHA.         (a) Does the PHA have any current Memorandum of Agreement, Performance Improvement Plan, or Recovery Plan in place?         Y       N N/A         □       □         (b) If yes, please describe:

D.	Affirmatively Furthering Fair Housing (AFFH).
	N/A
D.1	Affirmatively Furthering Fair Housing (AFFH).
	Provide a statement of the PHA's strategies and actions to achieve fair housing goals outlined in an accepted Assessment of Fair Housing (AFH) consistent with 24 CFR § 5.154(d)(5). Use the chart provided below. (PHAs should add as many goals as necessary to overcome fair housing issues and contributing factors.) Until such time as the PHA is required to submit an AFH, the PHA is not obligated to complete this chart. The PHA will fulfill, nevertheless, the requirements at 24 CFR § 903.7(o) enacted prior to August 17, 2015. See Instructions for further detail on completing this item.
	Fair Housing Goal:
	Describe fair housing strategies and actions to achieve the goal
	Fair Housing Goal:
	Describe fair housing strategies and actions to achieve the goal
	Fair Housing Goal:         Describe fair housing strategies and actions to achieve the goal

#### Instructions for Preparation of Form HUD-50075-ST Annual PHA Plan for Standard and Troubled PHAs

A. PHA Information. All PHAs must complete this section. (24 CFR §903.4)

A.1 Include the full PHA Name, PHA Code, PHA Type, PHA Fiscal Year Beginning (MM/YYYY), PHA Inventory, Number of Public Housing Units and or Housing Choice Vouchers (HCVs), PHA Plan Submission Type, and the Availability of Information, specific location(s) of all information relevant to the public hearing and proposed PHA Plan. (24 CFR §903.23(4)(e))

PHA Consortia: Check box if submitting a Joint PHA Plan and complete the table. (24 CFR §943.128(a))

B. Plan Elements. All PHAs must complete this section.

#### B.1 Revision of Existing PHA Plan Elements. PHAs must:

Identify specifically which plan elements listed below that have been revised by the PHA. To specify which elements have been revised, mark the "yes" box. If an element has not been revised, mark "no." (24 CFR §903.7)

□ Statement of Housing Needs and Strategy for Addressing Housing Needs. Provide a statement addressing the housing needs of low-income, very low-income and extremely low-income families and a brief description of the PHA's strategy for addressing the housing needs of families who reside in the jurisdiction served by the PHA and other families who are on the public housing and Section 8 tenant-based assistance waiting lists. The statement must identify the housing needs of (i) families with incomes below 30 percent of area median income (extremely low-income); (ii) elderly families (iii) households with individuals with disabilities, and households of various races and ethnic groups residing in the jurisdiction or on the public housing and Section 8 tenant-based assistance waiting lists based on information provided by the applicable Consolidated Plan, information provided by HUD, and other generally available data. The statement of housing needs must address issues of affordability, supply, quality, accessibility, size of units, and location. Once the PHA has submitted an Assessment of Fair Housing (AFH), which includes and assessment of disproportionate housing needs in accordance with 24 CFR §5.154(d)(2)(iv), information on households with individuals with disabilities and ethnic groups residing in the jurisdiction or on the waiting lists no longer needs to be included in the Statement of Housing Needs and Strategy for Addressing Housing Needs. (24 CFR §903.7(a)).

The identification of housing needs must address issues of affordability, supply, quality, accessibility, size of units, and location. (24 CFR \$903.7(a)(2)(i)) Provide a description of the ways in which the PHA intends, to the maximum extent practicable, to address those housing needs in the upcoming year and the PHA's reasons for choosing its strategy. (24 CFR \$903.7(a)(2)(i))

Deconcentration and Other Policies that Govern Eligibility, Selection, and Admissions. PHAs must submit a Deconcentration Policy for Field Office review. For additional guidance on what a PHA must do to deconcentrate poverty in its development and comply with fair housing requirements, see 24 CFR 903.2. (24 CFR §903.23(b)) Describe the PHA's admissions policy for deconcentration of poverty and income mixing of lower-income families in public housing. The Deconcentration Policy must describe the PHA's policy for bringing higher income tenants into lower income developments. The deconcentration requirements apply to general occupancy and family public housing developments. Refer to 24 CFR §903.2(b)(2) for developments not subject to deconcentration of poverty and income mixing requirements. (24 CFR §903.7(b)) Describe the PHA's procedures for maintain waiting lists for admission to public housing and address any site-based waiting lists. (24 CFR §903.7(b)) A statement of the PHA's policies that govern resident or tenant eligibility, selection and admission including admission preferences for both public housing and HCV. (24 CFR §903.7(b)) Describe the unit assignment policies for public housing. (24 CFR §903.7(b))

**Financial Resources.** A statement of financial resources, including a listing by general categories, of the PHA's anticipated resources, such as PHA operating, capital and other anticipated Federal resources available to the PHA, as well as tenant rents and other income available to support public housing or tenant-based assistance. The statement also should include the non-Federal sources of funds supporting each Federal program, and state the planned use for the resources. (<u>24 CFR §903.7(c)</u>)

**Rent Determination.** A statement of the policies of the PHA governing rents charged for public housing and HCV dwelling units, including applicable public housing flat rents, minimum rents, voucher family rent contributions, and payment standard policies. (<u>24 CFR §903.7(d)</u>)

**Operation and Management.** A statement of the rules, standards, and policies of the PHA governing maintenance and management of housing owned, assisted, or operated by the public housing agency (which shall include measures necessary for the prevention or eradication of pest infestation, including cockroaches), and management of the PHA and programs of the PHA. (24 CFR §903.7(e))

Grievance Procedures. A description of the grievance and informal hearing and review procedures that the PHA makes available to its residents and applicants. (24 CFR §903.7(f))

Homeownership Programs. A description of any Section 5h, Section 32, Section 8y, or HOPE I public housing or Housing Choice Voucher (HCV) homeownership programs (including project number and unit count) administered by the agency or for which the PHA has applied or will apply for approval. (24 CFR §903.7(k))

Community Service and Self Sufficiency Programs. Describe how the PHA will comply with the requirements of (24 CFR §903.7(1)). Provide a description of: 1) Any programs relating to services and amenities provided or offered to assisted families; and 2) Any policies or programs of the PHA for the enhancement of the economic and social self-sufficiency of assisted families, including programs subject to Section 3 of the Housing and Urban Development Act of 1968 (24 CFR Part 135) and FSS. (24 CFR §903.7(1))

□ Safety and Crime Prevention (VAWA). Describe the PHA's plan for safety and crime prevention to ensure the safety of the public housing residents. The statement must provide development-by-development or jurisdiction wide-basis: (i) A description of the need for measures to ensure the safety of public housing residents; (ii) A description of any crime prevention activities conducted or to be conducted by the PHA; and (iii) A description of the coordination between the PHA and the appropriate police precincts for carrying out crime prevention measures and activities. (<u>24 CFR §903.7(m</u>)) A description of: 1) Any activities, services, or programs provided or offered by an agency, either directly or in partnership with other service providers, to child or adult victims of domestic violence, dating violence, sexual assault, or stalking; 2) Any activities, services, or programs provided or offered by a public housing agency to prevent domestic violence, dating violence, sexual assault, and stalking, or to enhance victim safety in assisted families. (<u>24 CFR §903.7(m</u>)(5))

Pet Policy. Describe the PHA's policies and requirements pertaining to the ownership of pets in public housing. (24 CFR §903.7(n))

Asset Management. State how the agency will carry out its asset management functions with respect to the public housing inventory of the agency, including how the agency will plan for the long-term operating, capital investment, rehabilitation, modernization, disposition, and other needs for such inventory. (24 CFR §903.7(q))

Substantial Deviation. PHA must provide its criteria for determining a "substantial deviation" to its 5-Year Plan. (24 CFR §903.7(r)(2)(i))

**Significant Amendment/Modification**. PHA must provide its criteria for determining a "Significant Amendment or Modification" to its 5-Year and Annual Plan\_For modifications resulting from the Rental Assistance Demonstration (RAD) program, refer to the 'Sample PHA Plan Amendment' found in Notice PIH-2012-32 REV-3, successor RAD Implementation Notices, or other RAD Notices.

If any boxes are marked "yes", describe the revision(s) to those element(s) in the space provided.

PHAs must submit a Deconcentration Policy for Field Office review. For additional guidance on what a PHA must do to deconcentrate poverty in its development and comply with fair housing requirements, see 24 CFR 903.2. (24 CFR §903.23(b))

**B.2** New Activities. If the PHA intends to undertake any new activities related to these elements in the current Fiscal Year, mark "yes" for those elements, and describe the activities to be undertaken in the space provided. If the PHA does not plan to undertake these activities, mark "no."

**HOPE VI or Choice Neighborhoods. 1)** A description of any housing (including project number (if known) and unit count) for which the PHA will apply for HOPE VI or Choice Neighborhoods; and **2)** A timetable for the submission of applications or proposals. The application and approval process for Hope VI or Choice Neighborhoods is a separate process. See guidance on HUD's website at:

https://www.hud.gov/program\_offices/public\_indian\_housing/programs/ph/hope6. (Notice PIH 2011-47)

☐ Mixed Finance Modernization or Development. 1) A description of any housing (including project number (if known) and unit count) for which the PHA will apply for Mixed Finance Modernization or Development; and 2) A timetable for the submission of applications or proposals. The application and approval process for Mixed Finance Modernization or Development is a separate process. See guidance on HUD's website at: https://www.hud.gov/program offices/public indian housing/programs/ph/hope6/mfph#4

Demolition and/or Disposition. With respect to public housing only, describe any public housing development(s), or portion of a public housing development projects, owned by the PHA and subject to ACCs (including project number and unit numbers [or addresses]), and the number of affected units along with their sizes and accessibility features) for which the PHA will apply or is currently pending for demolition or disposition approval under section 18 of the 1937 Act (42 U.S.C. 1437p); and (2) A timetable for the demolition or disposition. This statement must be submitted to the extent that approved and/or pending demolition and/or disposition has changed as described in the PHA's last Annual and/or 5-Year PHA Plan submission. The application and approval process for demolition and/or disposition is a separate process. Approval of the PHA Plan does not constitute approval of these activities. See guidance on HUD's website at: http://www.hud.gov/offices/pih/centers/sac/demo dispo/index.cfm. (24 CFR §903.7(h))

Designated Housing for Elderly and Disabled Families. Describe any public housing projects owned, assisted or operated by the PHA (or portions thereof), in the upcoming fiscal year, that the PHA has continually operated as, has designated, or will apply for designation for occupancy by elderly and/or disabled families only. Include the following information: 1) development name and number; 2) designation type; 3) application status; 4) date the designation was approved, submitted, or planned for submission, 5) the number of units affected and; 6) expiration date of the designation of any HUD approved plan. Note: The application and approval process for such designations is separate from the PHA Plan process, and PHA Plan approval does not constitute HUD approval of any designation. (24 CFR §903.7(i)(C))

**Conversion of Public Housing under the Voluntary or Mandatory Conversion programs.** Describe any public housing building(s) (including project number and unit count) owned by the PHA that the PHA is required to convert or plans to voluntarily convert to tenant-based assistance; 2) An analysis of the projects or buildings required to be converted; and 3) A statement of the amount of assistance received to be used for rental assistance or other housing assistance in connection with such conversion. See guidance on HUD's website at:

http://www.hud.gov/offices/pih/centers/sac/conversion.cfm. (24 CFR §903.7(j))

**Conversion of Public Housing under the Rental Assistance Demonstration (RAD) program.** Describe any public housing building(s) (including project number and unit count) owned by the PHA that the PHA plans to voluntarily convert to Project-Based Rental Assistance or Project-Based Vouchers under RAD. See additional guidance on HUD's website at: <u>Notice PIH 2012-32 REV-3</u>, successor RAD Implementation Notices, and other RAD notices.

□ Occupancy by Over-Income Families. A PHA that owns or operates fewer than two hundred fifty (250) public housing units, may lease a unit in a public housing development to an over-income family (a family whose annual income exceeds the limit for a low income family at the time of initial occupancy), if all the following conditions are satisfied: (1) There are no eligible low income families on the PHA waiting list or applying for public housing assistance when the unit is leased to an over-income family; (2) The PHA has publicized availability of the unit for rental to eligible low income families, including publishing public notice of such availability in a newspaper of general circulation in the jurisdiction at least thirty days before offering the unit to an over-income family rents the unit on a month-to-month basis for a rent that is not less than the PHA's cost to operate the unit; (4) The lease to the over-income family provides that the family agrees to vacate the unit when needed for rental to an eligible family; and (5) The PHA gives the over-income family at least thirty days notice to vacate the unit when the unit is needed for rental to an eligible family. The PHA may

incorporate information on occupancy by over-income families into its PHA Plan statement of deconcentration and other policies that govern eligibility, selection, and admissions. See additional guidance on HUD's website at: <u>Notice PIH 2011-7</u>. (24 CFR 960.503) (24 CFR 903.7(b))

□ Occupancy by Police Officers. The PHA may allow police officers who would not otherwise be eligible for occupancy in public housing, to reside in a public housing dwelling unit. The PHA must include the number and location of the units to be occupied by police officers, and the terms and conditions of their tenancies; and a statement that such occupancy is needed to increase security for public housing residents. A "police officer" means a person determined by the PHA to be, during the period of residence of that person in public housing, employed on a full-time basis as a duly licensed professional police officer by a Federal, State or local government or by any agency of these governments. An officer of an accredited police force of a housing agency may qualify. The PHA may incorporate information on occupancy by police officers into its PHA Plan statement of deconcentration and other policies that govern eligibility, selection, and admissions. See additional guidance on HUD's website at: Notice PIH 2011-7. (24 CFR 960.505) (24 CFR 903.7(b))

□ Non-Smoking Policies. The PHA may implement non-smoking policies in its public housing program and incorporate this into its PHA Plan statement of operation and management and the rules and standards that will apply to its projects. See additional guidance on HUD's website at: Notice PIH 2009-21 and Notice PIH-2017-03. (24 CFR §903.7(e))

**Project-Based Vouchers.** Describe any plans to use Housing Choice Vouchers (HCVs) for new project-based vouchers, which must comply with PBV goals, civil rights requirements, Housing Quality Standards (HQS) and deconcentration standards, as stated in 983.57(b)(1) and set forth in the PHA Plan statement of deconcentration and other policies that govern eligibility, selection, and admissions. If using project-based vouchers, provide the projected number of project-based units and general locations, and describe how project-basing would be consistent with the PHA Plan (24 CFR §903.7(b)).

Units with Approved Vacancies for Modernization. The PHA must include a statement related to units with approved vacancies that are undergoing modernization in accordance with 24 CFR §990.145(a)(1).

**Other Capital Grant Programs** (i.e., Capital Fund Community Facilities Grants or Emergency Safety and Security Grants).

For all activities that the PHA plans to undertake in the current Fiscal Year, provide a description of the activity in the space provided.

- **B.3** Progress Report. For all Annual Plans following submission of the first Annual Plan, a PHA must include a brief statement of the PHA's progress in meeting the mission and goals described in the 5-Year PHA Plan. (24 CFR §903.7(r)(1))
- **B.4** Capital Improvements. PHAs that receive funding from the Capital Fund Program (CFP) must complete this section (24 CFR §903.7 (g)). To comply with this requirement, the PHA must reference the most recent HUD approved Capital Fund 5 Year Action Plan in EPIC and the date that it was approved. PHAs can reference the form by including the following language in the Capital Improvement section of the appropriate Annual or Streamlined PHA Plan Template: "See Capital Fund 5 Year Action Plan in EPIC approved by HUD on XX/XX/XXXX."
- **B.5** Most Recent Fiscal Year Audit. If the results of the most recent fiscal year audit for the PHA included any findings, mark "yes" and describe those findings in the space provided. (24 CFR §903.7(p))

#### C. Other Document and/or Certification Requirements.

- C.1 Resident Advisory Board (RAB) comments. If the RAB had comments on the annual plan, mark "yes," submit the comments as an attachment to the Plan and describe the analysis of the comments and the PHA's decision made on these recommendations. (24 CFR §903.13(c), 24 CFR §903.19)
- C.2 Certification by State of Local Officials. Form HUD-50077-SL, Certification by State or Local Officials of PHA Plans Consistency with the Consolidated Plan, must be submitted by the PHA as an electronic attachment to the PHA Plan. (<u>24 CFR §903.15</u>). Note: A PHA may request to change its fiscal year to better coordinate its planning with planning done under the Consolidated Plan process by State or local officials as applicable.
- C.3 Civil Rights Certification/ Certification Listing Policies and Programs that the PHA has Revised since Submission of its Last Annual Plan. Provide a certification that the following plan elements have been revised, provided to the RAB for comment before implementation, approved by the PHA board, and made available for review and inspection by the public. This requirement is satisfied by completing and submitting form HUD-50077 ST-HCV-HP, PHA Certifications of Compliance with PHA Plan, Civil Rights, and Related Laws and Regulations Including PHA Plan Elements that Have Changed. Form HUD-50077-ST-HCV-HP, PHA Certifications of Compliance with PHA Plan, Civil Rights, and Related Laws and Regulations Including PHA Plan Elements that Have Changed must be submitted by the PHA as an electronic attachment to the PHA Plan. This includes all certifications relating to Civil Rights and related regulations. A PHA will be considered in compliance with the certification requirement to affirmatively further fair housing if the PHA fulfills the requirements of §§ 903.7(o)(1) and 903.15(d) and: (i) examines its programs or proposed programs; (ii) identifies any fair housing issues and contributing factors within those programs, in accordance with 24 CFR 5.154 or 24 CFR 5.160(a)(3) as applicable; (iii) specifies actions and strategies designed to address contributing factors, related fair housing issues, and goals in the applicable Assessment of Fair Housing consistent with 24 CFR 5.154 in a reasonable manner in view of the resources available; (iv) works with jurisdictions to implement any of the jurisdiction's initiatives to affirmatively further fair housing that require the PHA's involvement; (v) operates programs in a manner consistent with any applicable consolidated plan under 24 CFR part 91, and with any order or agreement, to comply with the authorities specified in paragraph (o)(1) of this section; (vi) complies with any contribution or consultation requirement with respect to any applicable AFH, in accordance with 24 CFR 5.150 through 5.180; (vii) maintains records reflecting these analyses, actions, and the results of these actions; and (viii) takes steps acceptable to HUD to remedy known fair housing or civil rights violations. impediments to fair housing choice within those programs; addresses those impediments in a reasonable fashion in view of the resources available; works with the local jurisdiction to implement any of the jurisdiction's initiatives to affirmatively further fair housing; and assures that the annual plan is consistent with any applicable Consolidated Plan for its jurisdiction. (24 CFR §903.7(o)).
- C.4 Challenged Elements. If any element of the Annual PHA Plan or 5-Year PHA Plan is challenged, a PHA must include such information as an attachment to the Annual PHA Plan or 5-Year PHA Plan with a description of any challenges to Plan elements, the source of the challenge, and the PHA's response to the public.
- C.5 Troubled PHA. If the PHA is designated troubled, and has a current MOA, improvement plan, or recovery plan in place, mark "yes," and describe that plan. Include dates in the description and most recent revisions of these documents as attachments. If the PHA is troubled, but does not have any of these items, mark "no." If the PHA is not troubled, mark "N/A." (24 CFR §903.9)

#### D. Affirmatively Furthering Fair Housing (AFFH).

**D.1** Affirmatively Furthering Fair Housing. The PHA will use the answer blocks in item D.1 to provide a statement of its strategies and actions to implement each fair housing goal outlined in its accepted Assessment of Fair Housing (AFH) consistent with 24 CFR § 5.154(d)(5) that states, in relevant part: "To implement goals and priorities in an AFH, strategies and actions shall be included in program participants' ... PHA Plans (including any plans incorporated therein) .... Strategies and actions must affirmatively further fair housing ...." Use the chart provided to specify each fair housing goal from the PHA's AFH for which the PHA is the responsible program participant – whether the AFH was prepared solely by the PHA, jointly with one or more other PHAs, or in collaboration with a state or local jurisdiction – and specify the fair housing strategies and actions to be implemented by the PHA during the period covered by this PHA Plan. If there are more than three fair housing goals, add answer blocks as necessary.

Until such time as the PHA is required to submit an AFH, the PHA will not have to complete section D., nevertheless, the PHA will address its obligation to affirmatively further fair housing in part by fulfilling the requirements at 24 CFR 903.7(o)(3) enacted prior to August 17, 2015, which means that it examines its own programs or proposed programs; identifies any impediments to fair housing choice within those programs; addresses those impediments in a reasonable fashion in view of the resources available; works with local jurisdictions to implement any of the jurisdiction's initiatives to affirmatively further fair housing that require the PHA's involvement; and maintain records reflecting these analyses and actions. Furthermore, under Section 5A(d)(15) of the U.S. Housing Act of 1937, as amended, a PHA must submit a civil rights certification with its Annual PHA Plan, which is described at 24 CFR 903.7(o)(1) except for qualified PHAs who submit the Form HUD-50077-CR as a standalone document.

This information collection is authorized by Section 511 of the Quality Housing and Work Responsibility Act, which added a new section 5A to the U.S. Housing Act of 1937, as amended, which introduced the 5-Year and Annual PHA Plan.

Public reporting burden for this information collection is estimated to average 7.52 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. HUD may not collect this information, and respondents are not required to complete this form, unless it displays a currently valid OMB Control Number.

**Privacy Act Notice.** The United States Department of Housing and Urban Development is authorized to solicit the information requested in this form by virtue of Title 12, U.S. Code, Section 1701 et seq., and regulations promulgated thereunder at Title 12, Code of Federal Regulations. Responses to the collection of information are required to obtain a benefit or to retain a benefit. The information requested does not lend itself to confidentiality.

#### Attachment 1: Statement of Housing Needs and Strategy for Addressing Housing Needs

The Housing Authority of the City of Bangor has a public housing waiting list with approximately 2,200 families, of which approximately 80% are extremely low income.

BHA's Housing Choice Voucher Program is part of the Maine Centralized Section 8/HCV Waiting List. The number of applicant families in BHA's jurisdiction is 19,122, of which approximately 75% are extremely low income, approximately 16% are very low income, and approximately less than 9% are low income.

There were 1,136 applicants for public housing who selected a preference.

Approximately 60% of move-ins in BHA's public housing program were extremely low income or under.

BHA will continue to minimize the number of public housing units off-line by employing effective maintenance and management policies, reduce turnover time for vacated units. Through HCV replacement housing resources, seek replacement of public housing units lost to the inventory.

BHA will continue to establish payment standards to maintain or increase HCV lease-up rates to enable families to rent throughout the area.

BHA will apply for additional HCV units should they become available and leverage affordable housing resources in the community through the creation of mixed-finance housing.

The HCV Program will house families based on date and time the application is received with a residency preference.

Public Housing will place families on the waiting list based on the date and time of the preapplication is received and will house families based on date the application is approved. As units become available through turnover, every tenth (10th) unit will be made available to a family who is chronically homeless. Single persons who are age 62 or older, displaced, homeless or persons with disabilities will be offered housing before other single persons.

BHA received Emergency Housing Vouchers.

BHA will apply for special-purpose vouchers targeted to the elderly and families with disabilities, if they become available. BHA will modify public housing units based on the section 504 Needs Assessment for public housing. Affirmatively market to area non-profits that assist families with disabilities and/or races/ethnicities shown to have disproportionate housing needs.

Beginning in 2023, BHA will manage a 32-unit senior housing LIHTC project owned by the wholly owned subsidiary of its non-profit affiliate. That affiliate is looking to add another 100 senior units in the region in the next few years.

Financial Resources:			
Planned Sources	es and Uses Amount	Planned Use	
1. Federal Grants (FY 2022 grants)	iniount	Thunned Obe	
a) Public Housing Operating Fund	\$3,290,602	\$3,744,795	
b) Public Housing Capital Fund	\$1,055,299	\$1,056,358	
c) HOPE VI Revitalization	0		
d) HOPE VI Demolition	0		
e) Annual Contributions for Section 8 Tenant-Based Assistance	\$2,958,923	\$3,004,048	
f) Public Housing Drug Elimination Program (including any Technical Assistance funds)	0		
g) Resident Opportunity and Self- Sufficiency Grants	\$77,633	\$81,205	
h) Community Development Block Grant	0		
i) HOME	0		
Other Federal Grants (list below)	0		
2. Prior Year Federal Grants (unobligated funds only) (list below)			
3. Public Housing Dwelling Rental Income	\$2,655,780	\$2,528,924	
4. Non-federal sources			
General Fund Investment interest	\$1,846	\$7,998	
Excess Utilities/non-dwelling rents	\$199,990	\$193,041	
Laundry/vending	\$1,938	\$2,085	
Total:	\$10,242,011	\$10,618,274	

### **Attachment 2: Statement of Financial Resources**

This is subject to change as later information is received.

#### **Attachment 3: Rent Determination**

BHA will continue to monitor flat rents to comply with HUD regulations to be at least 80% of FMR.

# ADMISSIONS AND CONTINUED OCCUPANCY POLICY

# HOUSING AUTHORITY OF THE CITY OF BANGOR

# Effective January 1, 2024

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# ADMISSIONS AND CONTINUED OCCUPANCY POLICY

The purpose of this Admissions and Continued Occupancy Policy ("ACOP") is to establish guidelines for the Housing Authority of the City of Bangor ("BHA") to follow in determining eligibility for, admission to, and continued occupancy of its public housing units.

This ACOP is drafted pursuant to the requirements of The Department of Housing and Urban Development ("HUD"), and other state and federal law. At times, the ACOP reflects areas where BHA has exercised its discretion. The policies and procedures included in the ACOP apply to applicants, residents, and BHA.

In the event of a conflict with applicable law or changes thereto, the applicable law shall apply.

# 1.0 CIVIL RIGHTS

BHA will fully comply with all civil rights laws, including but not limited to Title VI of the Civil Rights Act of 1964; Title VII of the Civil Rights Act of 1968; Section 504 of the Rehabilitation Act of 1973; Title II of the Americans with Disability Act of 1990; the Maine Human Rights Act; and any other applicable federal, state, or local law or ordinances governing the full and fair treatment of all individuals.

BHA will not discriminate against any person because of race or color, sex, actual or perceived sexual orientation (to include actual or perceived gender identity or expression), physical or mental disability, religion, ancestry, national origin or familial status in the price, terms, conditions or privileges of the sale, rental, or lease of any housing accommodations, or in the furnishing of facilities or services in connection with any housing accommodations. BHA will not evict or attempt to evict any tenant of any housing accommodation because of the race or color, sex, actual or perceived sexual orientation (to include actual or perceived gender identity or expression),, physical or mental disability, religion, ancestry, national origin or familial status of the tenant.

BHA will not inquire about a person's actual or perceived sexual orientation or gender identity. BHA may, however, inquire about a person's gender to determine the number of bedrooms a household may be eligible for under the occupancy standards and/or to accurately complete forms required by HUD.

BHA will provide information to its applicants and tenants about discrimination and the recourse available if they believe they have been victims of discrimination. BHA will assist any family that believes they have suffered illegal discrimination by providing them with copies of the appropriate complaint forms. BHA will also assist them in completing the forms, if requested and will provide

BHA ACOP Effective January 1, 2024 them with the contact information of the Maine Human Rights Commission and the nearest HUD office of Fair Housing and Equal Opportunity.

# 2.0 REASONABLE ACCOMMODATION

BHA is committed to ensuring that its policies and procedures do not deny individuals with disabilities the opportunity to participate in, or benefit from, or otherwise discriminate against individuals with disabilities, on the basis of disability, in connection with the operations of BHA's programs, services and activities.

Therefore, BHA will make reasonable adjustments to its rules, policies, practices, or services when such accommodations may be necessary to afford a tenant or applicant with a physical or mental disability the equal opportunity to use and enjoy a dwelling unit, including public and common use areas, unless doing so would result in a fundamental alteration in the nature of the program or an undue financial and administrative burden.

BHA will post a copy of its Reasonable Accommodation Policy (the "Policy") in its Administrative Office, located at 161 Davis Road, Bangor, Maine and on its website at https://www.bangorhousing.org/. In addition, individuals may obtain a copy of its Reasonable Accommodation Policy from the BHA's Section 504 Coordinator.

## 2.1 Authority

BHA's Policy is based on the following federal and state civil rights laws and regulations: Section 504 of the Rehabilitation Act of 1973 ("Section 504"); Title II of the Americans with Disabilities Act of 1990 ("ADA"); the Fair Housing Act of 1968, as amended ("Fair Housing Act"); the Architectural Barriers Act of 19684; the respective implementing regulations for each Act; and the Maine Human Rights Act.

#### 2.2 Monitoring

BHA's Section 504 Coordinator is responsible for monitoring its compliance with its Policy. Individuals who have questions about the Policy, including its interpretation or implementation, can contact BHA's Section 504 Coordinator:

Housing Authority of the City of Bangor Section 504 Coordinator 161 Davis Road Bangor, ME 04401 Tel: 942-6365

#### Fax: 942-6043

#### 2.3 Training

BHA's Section 504 Coordinator will ensure that appropriate BHA staff receive adequate training about the Policy and applicable Federal, state, and local requirements regarding reasonable accommodations.

#### 2.4 Reasonable Accommodation

A person with a disability may request a reasonable accommodation at any time during the application process, residency in public housing, or participation in the Housing Choice Voucher Program. BHA generally does not provide a reasonable accommodation without a request first having been made. A request does not need to be made in a particular manner or at a particular time. An eligible person does not need to personally make the request; it can be made by a family member or someone else acting on the person's behalf.

The decision to approve or deny a request for a reasonable accommodation is made on a case-bycase basis, taking all relevant considerations into account.

### 2.5 Disability

An individual is considered disabled if they have a record of or are regarded as having or likely to develop a physical or mental impairment that substantially limits one or more of their major life activities, significantly impairs physical or mental health (i.e., has an actual or expected duration of more than 6 months and impairs health to a significant extent as compared to what is ordinarily experienced in the general population), or requires special education, vocational rehabilitation or related services.

An individual is also considered disabled if they have a record of or are regarded as having or likely to develop any of the following conditions, without regard to severity: absent, artificial or replacement limbs, hands, feet or vital organs; alcoholism; amyotrophic lateral sclerosis; bipolar disorder; blindness or abnormal vision loss; cancer; cerebral palsy; chronic obstructive pulmonary disease; Crohn's disease; cystic fibrosis; deafness or abnormal hearing loss; diabetes; substantial disfigurement; epilepsy; heart disease; HIV or AIDS; kidney or renal diseases; lupus; major depressive disorder; mastectomy; intellectual disability; multiple sclerosis; muscular dystrophy; paralysis; Parkinson's disease; pervasive developmental disorders; rheumatoid arthritis; schizophrenia; and acquired brain injury.

Physical or mental impairment does not include psychoactive substance use disorders resulting from current illegal use of drugs.

### 2.6 Processing Requests

BHA provides a "Request for Reasonable Accommodation" ("Request Form") to all applicants, residents, and/or individuals who may want to request a reasonable accommodation. Persons requesting an application will receive a Request Form and a Notice of Occupancy Rights under the Violence Against Women Act ("VAWA").

Requests may, however, be submitted in writing, orally, or by any other equally effective means of communication. If needed as a reasonable accommodation, BHA will assist the individual in completing the Request Form. It may also be provided in an alternative format, upon request.

Within seven days of receipt of a request, BHA will forward the request to the Section 504 Coordinator.

Within fourteen calendar days of receipt of a request, BHA will respond, including whether additional information or documentation may be required. BHA will notify the individual, in writing, of the need for the additional information or documentation. The written notification will provide the individual with a reply date for submission of the outstanding information or documentation.

Additional information or documentation may also be required if, for example, the individual's disability or need for the accommodation are not apparent or readily known to BHA, including but not limited to being documented in BHA's files for the individual. If BHA requires verification of the individual's disability and/or need for the accommodation, it will send a request for that verification to the person identified in the Request Form. BHA will send this verification within fourteen days of receipt of the request.

Within twenty-eight days of receipt of the request or receipt of all required supporting documentation (including verification of disability and/or need for the requested accommodation), whichever is later, BHA will provide written notification to the resident (or applicant) of its decision on the request. Verifications are discussed further below. Upon request, the written notification will be provided in an alternate format.

If additional information or documentation is required and BHA does not receive this information or if the information or documentation does not establish that the individual is disabled or needs the accommodation, the request will be denied. In denying the request, BHA will inform the individual of the reason(s) for the denial and the right to request a meeting and/or hearing pursuant to BHA's Grievance Policy.

If BHA receives additional information or documentation but it believes that the request is not reasonable (i.e., it would impose an undue financial or administrative burden or it would fundamentally alter the nature of BHA's programs), BHA will engage in an interactive process with the individual where they will discuss whether there is an alternative accommodation that would effectively address the individual's disability-related needs that is reasonable. If the alternative accommodation would effectively meet the individual's disability-related needs and is reasonable, BHA will grant it. If there is not such an alternative accommodation, however, BHA may deny the request. In denying the request, BHA will inform the individual of the reason(s) for the denial and the right to request a meeting and/or hearing pursuant to BHA's Grievance Policy.

Denials of reasonable accommodation requests are discussed further in Section 2.8 below.

All requests that are approved will be implemented promptly.

#### 2.7 Verification

BHA may request documentation of the need for a reasonable accommodation as identified on the Request Form. BHA may also need to verify the existence of a disability, to the extent necessary to ensure that the individual who made the request has a disability-based need for the requested accommodation.

BHA will not require individuals to disclose confidential medical records in order to verify disability. BHA also will not require specific details regarding the individual's disability or the nature or extent of the disability. BHA will only request documentation to confirm the disability-related need for the requested reasonable accommodation.

If BHA receives documentation that contains an individual's specific diagnosis, information regarding the individual's treatment, and/or information regarding the nature or severity of the individual's disability, BHA will immediately dispose of this confidential information and note in the individual's file that it received verification of disability, without reference to the specific diagnosis, the date received, and the name and address of the person/organization that provided the verification

The following may provide verification of a disability and the need for the requested accommodation(s):

#### 1. Doctor;

BHA ACOP Effective January 1, 2024

- 2. Other health professional;
- 3. Peer support group;
- 4. Non-medical service agency; or
- 5. A reliable third party who is in a position to know about the disability.

#### 2.8 Denial of Reasonable Accommodation Request(s)

Requested accommodations will not be approved if:

- 1. There is no disability;
- 2. There is no disability-related need for the accommodation;
- 3. Granting the requested accommodation would result in violation of state and/or federal law;
- 4. Granting the requested accommodation would cause:
  - a. A fundamental alteration in the nature of BHA's public housing program;
  - b. An undue financial burden on BHA; or
  - c. An undue administrative burden on BHA;

#### 2.9 Transfer as Reasonable Accommodation

BHA shall not require a resident with a disability to accept a transfer in lieu of providing a reasonable accommodation. However, if a public housing resident with a disability requests a dwelling unit modification that involve structural changes, including, but not limited to widening entrances, rooms, or hallways, and there is a vacant, comparable, and appropriately sized UFAS-compliant unit in that resident's project or an adjacent project, BHA may offer to transfer the resident to the vacant unit in his/her project or adjacent project in lieu of providing structural modifications. However, if that resident rejects the offered transfer, BHA shall make modifications to the resident's unit unless doing so would be structurally impracticable or would result in an undue financial and administrative burden. If the resident accepts the transfer, BHA will work with the resident to obtain moving expenses from social service agencies or other similar sources. If

that effort to obtain moving expenses is unsuccessful within thirty (30) days of the assignment of the dwelling unit, BHA shall pay the reasonable moving expenses, including utilities fees and deposits.

#### 2.10 Housing Choice Voucher as Reasonable Accommodation

- 1. When issuing a voucher as an accommodation, BHA must include a list of current available accessible units known to BHA, upon request. BHA will also provide search assistance. BHA may also partner with a qualified, local disability organization to assist the resident or applicant with the search for available, accessible housing.
- 2. Extensions beyond the maximum term of one hundred twenty (120) days are available as a reasonable accommodation to eligible individuals with disabilities. These extensions are subject to documentation that a diligent effort to locate a unit has been conducted considering any impediments to searching because of a family member's disability.
- 3. BHA may, if necessary, as a reasonable accommodation for an individual with a disability, approve a family's request for an exception payment standard amount under the Housing Choice Voucher Program so that the program is readily accessible to and usable by individuals with disabilities.
- 4. Upon request by an applicant, participant, or their representative, BHA can grant an exception payment standard up to 120% of the Fair Market Rent ("FMR"). However, the applicant, participant or the representative, must provide documentation of the need for the exception payment standard to BHA.
- 5. In exceptional cases, BHA may ask the Assistant Secretary for Public and Indian Housing of the U.S. Department of Housing and Urban Development ("HUD") for an exception payment standard amount over 120% of the FMR, provided the applicant, participant or the representative provides the appropriate supporting documentation.

#### 2.11 Assistance Animals

BHA residents with disabilities are permitted to have assistance animals. An assistance animal is an animal, not just a dog, that is either determined necessary for an individual with a physical or mental disability to mitigate the effects of a mental or physical disability by a physician, psychologist, physician assistant, nurse practitioner, licensed social worker, licensed professional counselor, or other licensed health professional with knowledge of the disability-related need for an assistance animal; or an animal individually trained to do work or perform tasks for the benefit of an individual with a physical or mental disability. This can include the types of externallyobservable work service animals provide but also can include animals providing emotional support, well-being, comfort, or companionship related to an invisible disability; they can—but do not always—have special training to perform tasks that assist people with disabilities.

BHA may ask about the nature of an individual's disability, if it is not obvious or otherwise known to BHA, and for some evidence that the assistance animal has been trained or prescribed. BHA's request for this information will be made as discussed above.

Assistance animals are not pets and, therefore, are not subject to BHA's Pet Policy. Assistance animals are subject to BHA's Assistance Animal Policy. Pets are subject to BHA's Pet Policy.

## 2.12 Right to Appeal/Grievance Policy

- 1. A public housing resident or applicant may file a complaint in accordance with BHA's Grievance Policy following a determination by BHA.
- 2. A Housing Choice Voucher participant or applicant may file a complaint in accordance with BHA's Grievance Procedure following a determination by BHA.
- 3. If a resident or applicant feels that they have been discriminated against, including that their reasonable accommodation request has been improperly denied, they can contact the Maine Human Rights Commission or the local HUD office, respectively, as follows:

Maine Human Rights Commission State House Station 51 Augusta, Maine 04333 (207) 624-6290

U.S. Department of Housing and Urban Development Office of Fair Housing and Equal Opportunity Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street Boston, MA 02222-1092 (617) 994-8300 (800) 827-5005 TTY: (800) 877-8339

# **3.0 ACCESSIBLE DOCUMENTS**

BHA will ensure that documents used by applicants and residents will be accessible for those with vision or hearing impairments and, unless otherwise prohibited, they may be translated into other languages. All documents will be written simply and clearly to enable applicants and residents with learning or cognitive disabilities to understand as much as possible.

BHA documents will be translated when there are sufficient numbers of applicants or residents speaking a language to warrant the expense.

In addition, BHA will endeavor to have bilingual staff or access to people who speak languages other than English.

Finally, BHA shall utilize multilingual "I speak" cards to the maximum degree possible.

# 4.0 FAMILY OUTREACH

BHA will publicize the availability and nature of the Public Housing Program for extremely lowincome, very low and low-income families in a newspaper of general circulation, and by other suitable means.

BHA will communicate the status of housing availability to other service providers in the community and inform them of housing eligibility factors and guidelines so they can make proper referrals for the Public Housing Program.

The objective of this effort is to develop a waiting list that is representative of our low-income community. A particular emphasis will be placed on attracting eligible individuals and families least likely to apply for public housing.

# 5.0 RIGHT TO PRIVACY

All adult members of both applicant and tenant households are required to annually sign HUD Form 9886, Authorization for Release of Information and Privacy Act Notice. The Authorization for Release of Information and Privacy Act Notice states how family information will be released and includes the Federal Privacy Act Statement.

Unless otherwise authorized by law, any request for applicant or tenant information will not be released unless there is a signed release of information request from the applicant or tenant.

## 6.0 REQUIRED POSTINGS

BHA will post, in a conspicuous place and at a height easily read by all persons including persons with mobility disabilities, the following information:

- 1. Statement of Policies and Procedures governing Admission and Continued Occupancy
- 2. Notice of the status of the waiting list (opened or closed)
- 3. A listing of all the developments by name, address, number of units, units designed with special accommodations, address of all project offices, office hours, telephone numbers, and Resident Facilities and operation hours
- 4. Income Limits for Admission
- 5. Excess Utility Charges
- 6. Utility Allowance Schedule, if applicable
- 7. Current Schedule of Routine Maintenance Charges
- 8. Dwelling Lease
- 9. Grievance Procedure
- 10. Fair Housing Poster
- 11. Equal Opportunity in Employment Poster
- 12. Any current BHA Notices
- 13. BHA's PHAS score and designation.

# 7.0 TAKING APPLICATIONS

Families wishing to apply for the Public Housing Program will be required to complete a preapplication. Pre-applications can be obtained during regular business hours at 161 Davis Road, Bangor, Maine, from BHA's website (<u>www.bangorhousing.org</u>), or BHA staff will mail to interested families upon request. BHA is available to help any applicant who requests assistance in completing the pre-application. Pre-applications are taken to compile a waiting list. Due to the demand, BHA accepts preapplications on an open enrollment basis, depending on the length of the waiting list.

Completed pre-applications will be accepted for all applicants and BHA will verify the information. BHA will make a preliminary determination of eligibility. Upon completion of this verification process, BHA either pre-approves the applicant family or determines the family to be ineligible. An ineligible family will receive a written notice stating the reason(s) for denial and offer the family the opportunity for an informal review.

If the pre-application is approved, an appointment will be scheduled to complete the next steps in the application process. The applicant will be responsible to provide all eligibility documentation of family status, income, citizenship/eligibility, and social security number(s) and sign consent forms for all members of the household. Once the interview has been conducted and all the information has been obtained, the family is scheduled for an orientation. Once they attend an orientation, the family is placed on the waiting list according to date and time of completed application.

Applicants will be provided the opportunity to complete the information on form HUD-92006, Supplement to Application for Federally Assisted Housing. The form gives applicants the option to identify an individual or organization that BHA may contact and the reason(s) the individual or organization may be contacted. The applicants, if they choose to provide the additional contact information, must sign and date the form.

If the applicant chooses to have more than one contact person or organization, the applicant must make clear to BHA the reason each person or organization may be contacted. BHA will allow the applicant to complete a form HUD-92006 for each contact and indicating the reason BHA may contact the individual or organization. For example, the applicant may choose to have a relative as a contact for emergency purposes and advocacy organization for assistance for tenancy purposes.

Those applicants who choose not to provide the contact information should check the box indicating that they "choose not to provide the contact information" and sign and date the form.

The applicant must report changes in their applicant status including changes in family composition, or income. BHA will update the applicant's file.

## 8.0 ELIGIBILITY FOR ADMISSION

#### 8.1 Introduction

BHA must ensure that every individual, including any individual who is requested to join a family

BHA ACOP Effective January 1, 2024 after the family has been admitted, and family admitted to public housing meets all eligibility requirements. This includes any individual who is requested to join a family after the family has been admitted.

An applicant must meet all eligibility requirements to receive housing assistance. At a minimum, the applicant must be a family; must be income-eligible; and must meet the net asset and property ownership restriction requirements found in Section 11. Such eligible applicants include single persons.

In addition to the eligibility criteria, otherwise eligible families must also meet BHA suitability criteria to be admitted to public housing.

#### 8.2 Eligibility Criteria

1. Family Status

An applicant must qualify as a family. Families must have a Head of Household. A family includes the following, regardless of actual or perceived sexual orientation, gender identity, or marital status:

- a. A single person, who may be:
  - i. An elderly person, displaced person, disabled person, near-elderly person, or any other single person; or
  - ii. An otherwise eligible youth who has attained at least 18 years of age and not more than 24 years of age and who has left foster care, or will leave foster care within 90 days, in accordance with a transition plan described in section 475(5)(H) of the Social Security Act (42 U.S.C. 675(5)(H)) and is homeless or is at risk of becoming homeless at age 16 or older.
- b. A group of persons residing together, and such group includes, but is not limited to:
  - i. A family with or without children;
    - 1. A child who is temporarily away from the home because of placement in foster care is considered a member of the family

until a DHHS custody decision is reached, at which time eligibility will be re-evaluated.

- 2. Unborn children and children in the process of being adopted are considered family members for the purpose of determining bedroom size but are not considered family members for determining income limit.
- 3. When a child's primary residence is with a family, that family will be considered a family with children.
- ii. An elderly family, which is a family whose head (including co-head), spouse, or sole member is a person who is at least 62 years of age. It may include two or more persons who are at least 62 years of age living together, or one or more persons who are at least 62 years of age living with one or more live-in aides;
- iii. A near-elderly family, which is a family whose head (including cohead), spouse, or sole member is a person who is at least 50 years of age but below the age of 62; or two or more persons, who are at least 50 years of age but below the age of 62, living together; or one or more persons who are at least 50 years of age but below the age of 62, living with one or more live-in aides;
- A disabled family, which is a family whose head (including co-head), spouse, or sole member is a person with a disability. It may include two or more persons with disabilities living together, or one or more persons with disabilities living with one or more live-in aides;
- v. A displaced family, which is a family in which each member, or whose sole member, is a person displaced by governmental action, or a person whose dwelling has been extensively damaged or destroyed as a result of a disaster declared or otherwise formally recognized pursuant to Federal disaster relief; and
- vi. The remaining member of a tenant family, which is the member of the family who remains in the unit when other members of the family have left the unit.
  - 1. Household members like live-in aides are not remaining members of a family.

- 2. A child may be the remaining member of a family so that an adult can become the new head-of-household.
- 2. Income Eligibility
  - a. To be eligible for admission to developments or scattered-site units, the family's annual income cannot exceed 80 percent of the median income for the area, adjusted for family size.
  - b. A family may not be admitted to the public housing program from another assisted housing program (e.g., tenant-based Section 8) or from a public housing program operated by another housing authority without meeting the income requirements of BHA.
  - c. If BHA acquires a property for federal public housing purposes, the families living there must have incomes within the low-income limit in order to be eligible to remain as public housing tenants.
  - d. Income limit restrictions do not apply to families transferring within our Public Housing Program.
  - e. BHA may allow police officers who would not otherwise be eligible for occupancy in public housing to reside in a public housing dwelling unit. Such occupancy must be needed to increase security for public housing residents. Their rent shall at least equal the cost of operating the public housing unit.
- 3. Citizenship/Eligibility Status
  - a. Each member of the family receiving assistance must be a United States citizen or a non-citizen who has eligible immigration status under one of the categories set forth in Section 214 of the Housing and Community Development Act of 1980 (see 42 U.S.C. 1436a(a)).

If one or more family members do not have citizenship or eligible immigration status, those family members may exercise the election not to contend to have eligible immigration status as provided in 24 C.F.R. § 5.508(e). In the event that one or more members of a family elect not to contend that they have eligible immigration status, and other members of the family establish their citizenship or eligible immigration status, the family may be eligible for assistance as

provided in this ACOP and under 24 C.F.R. §§ 5.516, 5.518, and 5.520, despite the fact that no declaration or documentation of eligible status is submitted for one or more members of the family. The family, however, must identify in writing to the responsible entity, the family member (or members) who will elect not to contend that he or she has eligible immigration status.

- b. Family eligibility for assistance.
  - i. Except as provided below, a family shall not be eligible for assistance unless every member of the family residing in the unit is determined to have eligible status.
  - ii. Despite the ineligibility of one or more family members, a mixed family may be eligible for one of three types of assistance provided in 24 C.F.R. §§ 5.516 and 5.518. A family without any eligible members and receiving assistance on June 19, 1995, may be eligible for temporary deferral of termination of assistance as provided in 24 C.F.R. §§ 5.516 and 5.518.
- 4. Social Security Number Documentation

Prior to admission, every family member regardless of age must provide BHA with a complete and accurate Social Security Number unless they do not contend eligible immigration status. New family members must provide this verification prior to being added to the lease. If the new family member is under the age of six and has not been assigned a Social Security Number, the family shall have ninety (90) calendar days after starting to receive the assistance to provide a complete and accurate Social Security Number. BHA may grant one ninety (90) day extension for newly-added family members under the age of six if in its sole discretion it determines that the person's failure to comply was due to circumstances that could not have reasonably been foreseen and was outside the control of the person.

If a person is already a program participant and has not disclosed his or her Social Security Number, it must be disclosed at the next re-examination or re-certification.

The disclosure of a Social Security Number for participants aged 62 or older as of January 31, 2010, whose initial eligibility determination was begun before January 31, 2010, shall be governed by 24 C.F.R. § 5.216.

The best verification of the Social Security Number is the original Social Security card. If the card is not available, BHA will accept an original document issued by a federal or state government agency, which contains the name of the individual and the Social Security Number of the individual, along with other identifying information of the individual or such other evidence of the Social Security Number as HUD may prescribe in administrative instructions.

If a member of an applicant family indicates they have a Social Security Number, but cannot readily verify it, the family cannot be assisted until verification is provided. If the Social Security Number of each household member cannot be provided to BHA within 60 calendar days of it being requested, the family shall be removed from the waiting list. During these 60 calendar days, if all household members have not disclosed their SSN at the time a unit becomes available, BHA must offer the available unit to the next eligible applicant family on the waiting list.

If an individual fails to provide the verification within the time allowed, the family will be denied assistance or will have their assistance terminated. BHA may grant one ninety (90) day extension from termination if in its sole discretion it determines that the person's failure to comply was due to circumstances that could not have reasonably been foreseen and there is a reasonable likelihood that the person will be able to disclose a Social Security Number by the deadline.

- 5. Signing Consent Forms
  - a. In order to be eligible, each member of the family who is at least 18 years of age, and each family head and spouse regardless of age, shall sign one or more consent forms.
  - b. The consent form must contain, at a minimum, the following:
    - i. A provision authorizing HUD or BHA to obtain from State Wage Information Collection Agencies (SWICAs) any information or materials necessary to complete or verify the application for participation or for eligibility for continued occupancy;
    - ii. A provision authorizing HUD or BHA to verify with previous or current employer's income information pertinent to the family's eligibility for or level of assistance;

- iii. A provision authorizing HUD to request income information from the IRS and the SSA for the sole purpose of verifying income information pertinent to the family's eligibility or level of benefits; and
- A provision authorizing BHA to obtain any financial record from any financial institution, as the terms financial record and financial institution are defined in the Right to Financial Privacy Act (12 U.S.C. 3401), whenever BHA determines the record is needed to determine an applicant's or participant's eligibility for assistance or level of benefits; and
- v. A statement that the authorization to release the information requested by the consent form will remain effective until the earliest of:
  - 1. The rendering of a final adverse decision for an assistance applicant;
  - 2. The cessation of a participant's eligibility for assistance from HUD and BHA; or
  - 3. The express revocation by the assistance applicant or recipient (or applicable family member) of the authorization, in a written notification to HUD.
- 6. College Student Eligibility

A college student who receives an athletic scholarship that includes over \$5,000.00 a year for housing costs shall not be eligible for public housing.

#### 8.3 Suitability

- 1. In selection of families for admission, BHA will screen family behavior and suitability for tenancy. BHA will consider relevant information, which shall include the following:
  - a. History of meeting financial obligations, especially rent;
  - b. Ability to maintain (or with assistance would have the ability to maintain) their housing in a decent and safe condition based on living or housekeeping habits and whether such habits could adversely affect the health, safety, or welfare of other tenants;

- c. History of criminal activity by any household member involving crimes of physical violence against persons or property and any other criminal activity including drug-related criminal activity that would adversely affect the health, safety, or well-being of other tenants or staff or cause damage to the property;
- d. History of abusing alcohol in a way that may interfere with the health, safety, or right to peaceful enjoyment by others;
- e. History of disturbing neighbors or destruction of property;
- f. Having committed fraud in connection with any Federal housing assistance program, including the intentional misrepresentation of information related to their housing application or benefits derived therefrom.
- 2. BHA will ask applicants to provide information demonstrating their ability to comply with the essential elements of the lease. BHA will verify the information provided. Such verification may include but may not be limited to the following:
  - a. A credit check of the head, spouse, co-head and all family members 18 years or older.
  - b. A current and up to date rental history check of all adult family members prior to move in. If an applicant has no rental history within the prior seven (7) years and/or has owned a home, a home visit may be performed by housing personnel. If an applicant is coming from a home of parents or legal guardians, the applicant will be referred to a resident service coordinator to be assisted by giving more detail on maintaining an apartment.
  - c. A criminal background check on all household members over the age of 18, including live-in aides. This check will be made through State or local law enforcement or court records in those cases where the household member has lived in the local jurisdiction for the last seven years. Where the individual has lived outside the local area, BHA may contact law enforcement agencies where the individual had lived or request a check through the FBI's National Crime Information Center (NCIC);

The information received as a result of the criminal background check shall be used solely for screening, lease enforcement and eviction purposes. The information derived from the criminal background check shall be shared only with employees of BHA who have a job-related need to have access to the information. The information shall be maintained confidentially, not misused or improperly disseminated, and destroyed once the purpose(s) for which it was requested has been accomplished and the period for filing a challenge to BHA's action has expired without a challenge or final disposition of any litigation has occurred;

d. A check of the State's sex offender registration program for each adult household member, including live-in aides. BHA will utilize the US Department of Justice's Dru Sjodin National Sex Offender website as an additional resource. The Dru Sjodin National Sex Offender Database is an online, searchable database, hosted by the Department of Justice, which combines the data from individual state sex offender registries.

If BHA obtains criminal record information from a State or local agency showing that a household member has been convicted of a crime relevant to applicant screening, lease enforcement or eviction or sex offender registration information from a State or local agency showing that a household member is subject to a lifetime sex offender registration requirement, it will notify the household of the proposed action to be based on the information and will provide the subject of the record and the applicant or tenant a copy of such information, and an opportunity to dispute the accuracy and relevance of the information. This opportunity will be provided before a denial of admission, eviction or lease enforcement action on the basis of such information. The applicant will have **ten (10)** calendar days to dispute the accuracy and relevance of the record in writing. If BHA does not receive the dispute within the allotted time, the applicant will be denied.

#### 8.4 Grounds for Denial

Applicant families may be denied admission to BHA's public housing program for the following reasons, subject to the timeframes set forth below (if no timeframe is listed, the family would be denied admission for as long as the reason remains):

- 1. Does not meet one or more of the eligibility criteria set forth in Section 8.2, including the revocation of consent forms signed under Section 8.2 or does not meet the net asset and property ownership restriction requirements found in Section 11.
- 2. Does not supply information or documentation required by the application process.
- 3. Owes rent or other amounts to any housing authority in connection with their public housing or Housing Choice Voucher program.

- 4. Failed to respond to a written request for information or a request to declare their continued interest in the program.
- 5. Committed fraud, bribery or any other corruption in connection with any Federal housing assistance program, including the intentional misrepresentation of information related to their housing application or benefits derived there from.
- 6. Family contains a member who is a user of marijuana, including medical marijuana.
- 7. Family contains a member who is subject to registration on a State sex offender list for a period less than life.
- 8. Family contains a member who is currently engaging in the illegal use of a controlled substance. For purposes of this section, a member is "currently engaging in" the criminal activity if the person has engaged in this behavior recently enough to justify a reasonable belief that the behavior is current.
- 9. Family contains a member who engaged in, or threatened, abusive or violent behavior towards any BHA employee or resident.
- 10. BHA has reasonable cause to believe that a household member's illegal use or pattern of illegal use of a drug, or a household member's abuse or pattern of abuse of alcohol, may threaten the health, safety, or right to peaceful enjoyment of the premises by other residents or BHA staff.
- 11. Family contains a member who has applied for admission to BHA's public housing program within 12 months of the date that a previous application for housing assistance with BHA was denied for any reason other than the failure to meet one or more of the eligibility criteria. The 12-month period shall run from the later of the date of the denial letter or the date of the informal review decision upholding the denial, whichever is later.
- 12. Was evicted from federally-assisted housing within the past three (3) years because of drug-related criminal activity. The time limit is based on the date of such eviction. However, BHA may admit the household if it determines:
  - a. The evicted household member who engaged in drug-related criminal activity has successfully completed a supervised drug rehabilitation program approved by BHA; or

- b. The circumstances leading to the eviction no longer exist (for example, the criminal household member has died or is imprisoned).
- 13. Does not meet one or more of the suitability criteria set forth in Section 8.3.1(except for Section 8.3.1.f, which is governed by Section 8.4.5), for a reason occurring within the last seven (7) years.
- 14. Family contains a member who was evicted from public housing within the last seven (7) years.
- 15. Family contains a member who was terminated under the certificate or voucher program within the last seven (7) years;
- 16. **Denied for Life:** Family contains a member who has ever been convicted of drugrelated criminal activity for manufacture or production of methamphetamine on the premises of federally assisted housing;
- 17. **Denied for Life:** Family contains a member who is subject to a lifetime registration requirement under a State sex offender registration program

In determining whether to deny admission for illegal drug use or a pattern of illegal drug use by a household member who is no longer engaging in such use, or for abuse or a pattern of abuse of alcohol by a household member who is no longer engaging in such abuse, BHA may consider whether such household member:

- 1. Demonstrates to BHA's satisfaction that the person is no longer engaging in drugrelated criminal activity or abuse of alcohol;
- 2. Is participating in a supervised drug or alcohol rehabilitation program;
- 3. Has successfully completed a supervised drug or alcohol rehabilitation program; or
- 4. Has otherwise been successfully rehabilitated.

For this purpose, BHA will require the applicant to submit evidence of the household member's current participation in, or successful completion of, a supervised drug or alcohol rehabilitation program or evidence of otherwise having been rehabilitated successfully.

BHA's tenant selection criteria are subject to 24 C.F.R. part 5, subpart L (Protections for Victims of Domestic Violence, Dating Violence, Sexual Assault, or Stalking). In other words, an applicant

for assistance or a tenant/participant receiving assistance under a covered housing provider may not be denied admission to, denied assistance under, terminated from participation in, or evicted from housing on the basis or as a direct result of the fact that the applicant or tenant/participant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking, if the applicant or tenant otherwise qualifies for admission, assistance, participation, or occupancy. If an applicant believes that they are being denied admission on the basis of or as a direct result of the fact that the applicant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking, they can seek the protections under Section 22 of this ACOP.

#### 8.5 Informal Review

If BHA determines that an applicant does not meet the criteria for receiving public housing assistance, BHA will promptly provide the applicant with written notice of the determination. The notice must contain a brief statement of the reason(s) for the decision and state that the applicant may request an informal review of the decision within 5 business days of the notice. BHA will describe how to obtain the informal review.

The applicant must be given the opportunity to present written or oral objections to BHA's decision. BHA must notify the applicant of the final decision within fourteen (14) calendar days after the informal review, including a brief statement of the reasons for the final decision. The participant family may request that BHA provide for an informal hearing after the family has notification of an INS decision on their citizenship status on appeal, or in lieu of request of appeal to the INS. This request must be made by the participant family within 30 days of receipt of the Notice of Denial or Termination of Assistance, or within 30 days of receipt of the INS appeal decision.

For the participant families, the informal hearing process above will be utilized with the exception that the participant family will have up to 30 days of receipt of the Notice of Denial or Termination of Assistance, or of the INS appeal decision.

# 9.0 MANAGING THE WAITING LIST

## 9.1 Opening and Closing the Waiting List

Opening of the waiting list will be announced with a public notice stating that applications for public housing will again be accepted. The public notice will state where, when, and how to apply. The notice will be published in a local newspaper of general circulation and also by any available media. The public notice will state any limitations as to who may apply.

The notice will state that applicants already on waiting lists for other housing programs must apply separately for this program and such applicants will not lose their place on other waiting lists when they apply for public housing. The notice will include the Fair Housing logo and slogan and will be in compliance with Fair Housing requirements.

Closing of the waiting list will also be announced with a public notice. The public notice will state the date the waiting list will be closed and for what bedroom sizes. The public notice will be published in a local newspaper of general circulation and also by any other available media.

## 9.2 Organization of the Waiting List

The waiting list will be maintained in accordance with the following guidelines:

- 1. The application will be a kept on-file for three (3) years;
- 2. BHA will maintain separate waiting lists for each of its public housing properties. An applicant may choose the waiting list or lists on which the household will be placed at the time of submission of the pre-application;
- 3. All active applicants will be maintained in order of bedroom size, and then in order of date and time of application; and
- 4. Any contacts between BHA and the applicant will be documented in the applicant file.

#### 9.3 Purging the Waiting List

BHA will update and purge its waiting list at least annually to ensure that the pool of applicants reasonably represents the interested families for whom BHA has current information, i.e. applicant's address, family composition, and income category.

Applicants will also be given the opportunity to update their HUD Form 92006 if applicable and if they desire.

## 9.4 Removal of Applicants from the Waiting List

BHA will not remove an applicant's name from the waiting list unless:

1. The applicant requests in writing that the name be removed;

- 2. The applicant fails to respond to a written request for information or a request to declare their continued interest in the program;
- 3. The applicant does not meet the eligibility or suitability criteria for the program;
- 4. The applicant fails to report changes in family composition or updated contact information. The applicant will be referred to the Leasing Specialist to complete the pre-application process.
- 5. The applicant is housed, except that an applicant who becomes a tenant may choose to remain on a waiting list for any of BHA's other public housing properties. A move to another of BHA's public housing property by such a household after it comes to the top of another waiting list shall be treated as a transfer under Section 17.0 of this ACOP.

#### 9.5 Missed Appointments

All applicants who fail to keep a scheduled appointment with BHA will be sent a notice of termination of the process for eligibility.

BHA will allow the family to reschedule for good cause. Generally, no more than one opportunity will be given to reschedule without good cause, and no more than two opportunities will be given for good cause. When good cause exists for missing an appointment, BHA will work with the family to find a suitable time.

#### 9.6 Notification of Negative Actions

Any applicant whose name is being removed from the waiting list will be notified by BHA, in writing, that they have ten (10) calendar days from the date of the written correspondence to present mitigating circumstances. The letter will also indicate that their name will be removed from the waiting list if they fail to respond within the time-frame specified.

# **10.0 TENANT SELECTION AND ASSIGNMENT PLAN**

## 10.1 Preferences

Eligible applicants are placed on BHA's waiting list (according to the bedroom size for which they qualify) in order of the date and time of the approved application.

BHA has adopted certain preferences, which impacts an applicant's position on the waiting list. Eligibility for a preference does not make a family that is not otherwise eligible, eligible for housing. The preferences that BHA has adopted are:

- 1. Single persons who are age 62 or older, displaced, homeless, or persons with disabilities over other single persons.
- 2. In the case of buildings designed for the elderly and disabled, BHA will give preference to admission of elderly and disabled families, then near-elderly families. If there are no such families on the waiting list, units will be offered to eligible families.
- 3. In selection of families to occupy units with special accessibility features for persons with disabilities, BHA will first offer such units to families which include persons with disabilities who require such accessibility features. If there are no families residing in that development needing the accessible unit, it shall then be offered to families residing in BHA's other public housing developments who may benefit from the accessible unit. If there are no families residing in BHA's other public housing in BHA's other public housing developments who may benefit from the accessible unit, it shall then be offered to applicants on the waiting list who may benefit from the accessible features. Applicants for these units will be selected utilizing the same preference system as outlined above.

If there are no applicants who would benefit from the accessible features, the units will be offered to other applicants in the order that their names come to the top of the waiting list. Such applicants, however, will be requested to sign a lease rider stating they will accept a transfer (at BHA's expense) if, at a future time, a family requiring an accessible feature applies or a family requires a transfer from a non-accessible unit. Any family required to transfer will be given a 30-day notice.

4. As units become available through turnover, every tenth (10<sup>th</sup>) unit will be made available to a family who is chronically homeless.

#### 10.2 Housing Federal Disaster Victims

In the case of a federally declared disaster, BHA reserves the right for its Executive Director to suspend its preference system for whatever duration the Executive Director feels is appropriate and to admit victims of the disaster to the program instead of those who would be normally admitted. Any other provisions of this policy can also be suspended during the emergency at the discretion of the Executive Director so long as the provision suspended does not violate a law. If regulatory waivers are necessary, they shall be promptly requested of the HUD Assistant Secretary for Public and Indian Housing.

#### 10.3 Bedroom Size Guidelines

The guidelines in this section will be used by BHA to determine the number of bedrooms required to accommodate a family, without overcrowding or over-housing.

Generally, two people are expected to share each bedroom. Individual housing units with very small or very large bedrooms or other specific situations that inhibit or encourage lower or higher levels of occupancy may be permitted to establish lower or higher occupancy levels so long as the occupancy levels will not discriminate on the basis of familial status. In light of the foregoing, BHA will use the following principles to determine the appropriately sized unit for family:

- 1. Adults, except for spouses and couples, will not be required to share a bedroom, although they may at the request of the family.
- 2. Exceptions to the largest permissible bedroom size may be made as a reasonable accommodation to persons with disabilities.
- 3. Children of the opposite sex who are under the age of 5 may, in BHA's discretion, be required to share a bedroom.
- 4. Adults will not be required to share a bedroom with children over the age of 2, although they may at the request of the family.
- 5. Live-in aides may get a separate bedroom.
- 6. In determining bedroom size, BHA will not count children to be born to a pregnant woman; children who are in the process of being adopted; children whose custody is being obtained; children who are subject to a shared primary residence or visitation arrangement (i.e., the child spends 50% or less of his or her time with the family); children who are temporarily away at school; and children who are temporarily in foster-care.

The largest unit size that a family may be offered would provide no more than one bedroom per family member, taking into account family size and composition

Exceptions to normal bedroom size standards include the following:

1. A family may request a smaller unit size than the guidelines allow. BHA will allow the smaller size unit provided that no more than two (2) people per bedroom are assigned. In such situations, the family will provide a written statement stating they understand

they will be ineligible for a larger size unit for 2 years or until the family size increases, whichever occurs first.

- 2. A family may request a larger unit size than the guidelines allow as a reasonable accommodation.
- 3. If there are no families on the waiting list for a larger size, smaller families may be housed if they sign an acknowledgement stating they will transfer (at the family's sole expense) to the appropriate size unit when an eligible family needing the larger unit applies. The family transferring will be given a 30-day notice before being required to move.

Larger units may be offered in order to improve the marketing of a development suffering a high vacancy rate.

#### 10.4 Selection from the Waiting List

At least 40% of newly admitted families in any fiscal year will be families whose annual income is at or below 30% of the area median income. To ensure this requirement is met, BHA will, on a quarterly basis, review the incomes of newly admitted families and the incomes of the families on the waiting list. If it appears that the requirement to house extremely low-income families will not be met, BHA will skip higher income families on the waiting list to reach extremely low-income families.

If admissions of extremely low-income families to BHA's voucher program during a fiscal year exceed the 75 % minimum targeting requirement for BHA's voucher program, such excess shall be credited (subject to the limitations in this paragraph) against BHA's basic targeting requirement for the same fiscal year.

The fiscal year credit for voucher program admissions that exceeds the minimum voucher program targeting requirement shall not exceed the lower of:

- 1. 10% of public housing waiting list admissions during BHA's fiscal year;
- 2. 10% of waiting list admissions to BHA's Section 8 tenant-based assistance program during the PHA fiscal year; or
- 3. The number of qualifying low-income families who commence occupancy during the fiscal year of BHA public housing units located in census tracts with a poverty rate of

30 % or more. For this purpose, qualifying low-income family means a low-income family other than an extremely low-income family.

If there are not enough extremely low-income families on the waiting list BHA will conduct outreach on a non-discriminatory basis to attract extremely low-income families to reach the statutory requirement.

## 10.5 Offer of a Unit

When BHA discovers that a unit will become available, it will contact the first family on the waiting list who has the highest priority for this type of unit or development and whose income category would help to meet the de-concentration goal and/or the income targeting goal.

BHA will contact the family to make the unit offer. The family must respond within seven (7) business days of the offer to contact BHA regarding the offer.

A date and time will be scheduled for a move in inspection, tenant briefing and signing the lease. This verbal offer and the family's decision must be documented in the tenant file.

## 10.6 Rejection of Unit

If a family rejects the offered unit without good cause, the family will be placed back on the waiting list. If the family rejects a second offer of a unit, they will be removed from the waiting list. The family may reapply to be placed back on the waiting list. The rejection will be documented in the tenant file.

#### 10.7 Acceptance of Unit

The family will be required to sign a lease that will become effective on the same day as the move in inspection.

Prior to signing the lease, the head of household and other adult family members will be required to attend the Lease and Occupancy Orientation when they are initially accepted for occupancy. The family will not be housed if they have not attended the orientation. Applicants who provide prior notice of an inability to attend the orientation will be rescheduled. The orientation shall include the resident's rights and responsibilities under the Violence Against Women Act and a copy of the grievance procedure is included in the move-in packet.

The applicant will be provided a copy of the lease, the grievance procedure, utility allowances, if applicable, utility charges, the current schedule of routine maintenance charges, a request for reasonable accommodation form, and any other pertinent notices. These documents will be explained in detail. The applicant will sign a certification that they have received these documents and that they have reviewed them with BHA personnel. The certification will be filed in the tenant's file.

The signing of the lease and the review of financial information are to be privately handled. The head of household and all adult family members will be required to execute the lease prior to admission. One executed copy of the lease will be furnished to the head of household and BHA will retain the original executed lease in the tenant's file.

The family will pay a security deposit at the time of lease signing. The security deposit will be equal to the Total Tenant Payment or \$100.00, whichever is greater.

Failure of an applicant to attend the orientation, without good cause, may result in the cancellation of the occupancy process.

# 11.0 RESTRICTION ON ASSISTANCE TO FAMILIES BASED ON ASSETS.

#### 11.1 Restrictions based on net assets and property ownership.

- 1. A dwelling unit in the public housing program may not be rented, either initially or upon reexamination of family income, to any family if:
  - a. The family's net assets (as defined in 24 C.F.R. § 5.603) exceed \$100,000, which amount will be adjusted annually by HUD in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers; or
  - b. The family has a present ownership interest in, a legal right to reside in, and the effective legal authority to sell, based on State or local laws of the jurisdiction where the property is located, real property that is suitable for occupancy by the family as a residence, except this real property restriction does not apply to:
    - Any property for which the family is receiving assistance under 24 CFR 982.620; or under the Homeownership Option in 24 CFR part 982;

- ii. Any property that is jointly owned by a member of the family and at least one non-household member who does not live with the family, if the non-household member resides at the jointly owned property;
- Any person who is a victim of domestic violence, dating violence, sexual assault, or stalking, as defined in this part 5 (subpart L); or
- iv. Any family that is offering such property for sale.
- 2. A property will be considered "suitable for occupancy" under paragraph Section 11.1.b, unless the family demonstrates that it:
  - a. Does not meet the disability-related needs for all members of the family (e.g., physical accessibility requirements, disability-related need for additional bedrooms, proximity to accessible transportation, etc.);
  - b. Is not sufficient for the size of the family;
  - c. Is geographically located so as to be a hardship for the family (e.g., the distance or commuting time between the property and the family's place of work or school would be a hardship to the family, as determined by the PHA or owner);
  - d. Is not safe to reside in because of the physical condition of the property (e.g., property's physical condition poses a risk to the family's health and safety and the condition of the property cannot be easily remedied); or
  - e. Is not a property that a family may reside in under the State or local laws of the jurisdiction where the property is located.

#### 11.2 Acceptable Documentation and Confidentiality.

 BHA may determine the net assets of a family based on a certification by the family that the net family assets (as defined in 24 C.F.R. § 5.603) do not exceed \$50,000, which amount will be adjusted annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers, without taking additional steps to verify the accuracy of the declaration. The declaration must state the amount of income the family expects to receive from such assets; this amount must be included in the family's income.

- 2. BHA may determine compliance with Section 11.1.b of this section based on a certification by a family that certifies that such family does not have any present ownership interest in any real property at the time of the income determination or review.
- 3. When a family asks for or about an exception to the real property restriction because a family member is a victim of domestic violence, dating violence, sexual assault, or stalking, BHA must comply with the confidentiality requirements under § 5.2007. BHA must accept a self-certification from the family member, and the restrictions on requesting documentation under § 5.2007 apply.

#### 11.3 Enforcement.

- 1. When recertifying the income of a family that is subject to the restrictions in Section 11.1, BHA may choose not to enforce such restrictions, or alternatively, may establish exceptions to the restrictions based on eligibility criteria.
- 2. BHA may choose not to enforce the restrictions in Section 11.1 or establish exceptions to such restrictions only pursuant to a policy adopted by BHA.
- 3. Eligibility criteria for establishing exceptions may provide for separate treatment based on family type and may be based on different factors, such as age, disability, income, the ability of the family to find suitable alternative housing, and whether supportive services are being provided. Such policies must be in conformance with all applicable fair housing statutes and regulations, as discussed in this part 5.

#### 11.4 Delay of Eviction or Termination of Assistance.

BHA may delay for a period of not more than 6 months the initiation of eviction or termination proceedings of a family based on noncompliance under this provision unless it conflicts with other provisions of law.

# **12.0 INCOME, EXCLUSIONS, AND DEDUCTIONS**

To determine annual income, BHA adds the income of all family members, excluding the types and sources of income that are specifically excluded. Once the annual income is determined, BHA subtracts all allowable deductions (allowances) to determine the Total Tenant Payment.

#### 12.1 Income

Annual income means all amounts, monetary or not, that:

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- 1. All amounts, not specifically excluded in Section 11.2, received from all sources by each member of the family who is 18 years of age or older or is the head of household or spouse of the head of household, plus unearned income by or on behalf of each dependent who is under 18 years of age, and
- 2. When the value of net family assets exceeds \$50,000 (which amount HUD will adjust annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers) and the actual returns from a given asset cannot be calculated, imputed returns on the asset based on the current passbook savings rate, as determined by HUD.

If it is not feasible to anticipate a level of income over a 12-month period (e.g. seasonal or cyclic income), or BHA believes that past income is the best available indicator of expected future income, BHA may annualize the income anticipated for a shorter period, subject to a recommendation at the end of the shorter period.

Annual income includes, but is not limited to:

- 1. The full amount, before any payroll deductions, of wages and salaries, overtime pay, commissions, fees, tips and bonuses, and other compensation for personal services.
- 2. The net income from the operation of a business or profession. Expenditures for business expansion or amortization of capital indebtedness are not used as deductions in determining net income. An allowance for depreciation of assets used in a business or profession may be deducted, based on straight-line depreciation, as provided in Internal Revenue Service regulations. Any withdrawal of cash or assets from the operation of a business or profession is included in income, except to the extent the withdrawal is a reimbursement of cash or assets invested in the operation by the family.
- 3. Interest, dividends, and other net income of any kind from real or personal property. Expenditures for amortization of capital indebtedness are not used as deductions in determining net income. An allowance for depreciation is permitted only as authorized by 2 above. Any withdrawal of cash or assets from an investment is included in income, except to the extent the withdrawal is reimbursement of cash or assets invested by the family. Where the family has net family assets in excess of \$5,000, annual income includes the greater of the actual income derived from all net family assets or a percentage of the value of such assets based on the current passbook savings rate, as determined by HUD.

- 4. The full amount of periodic amounts received from Social Security, annuities, insurance policies, retirement funds, pensions, disability or death benefits, and other similar types of periodic receipts, including a lump-sum amount or prospective monthly amounts for the delayed start of a periodic amount. (However, deferred periodic amounts from supplemental security income and Social Security benefits that are received in a lump sum amount or in prospective monthly amounts are excluded.)
- 5. Payments in lieu of earnings, such as unemployment and disability compensation, worker's compensation, and severance pay. (However, lump sum additions such as insurance payments from worker's compensation are excluded.)
- 6. Welfare assistance.
  - a. Welfare assistance payments
    - i. Welfare assistance payments made under the Temporary Assistance for Needy Families (TANF) program are included in annual income only to the extent such payments:
      - 1. Qualify as assistance under the TANF program definition at 45 CFR 260.31; and
      - 2. Are not otherwise excluded under paragraph Section 11.2 of this ACOP.
    - ii. If the welfare assistance payment includes an amount specifically designated for shelter and utilities that is subject to adjustment by the welfare assistance agency in accordance with the actual cost of shelter and utilities, the amount of welfare assistance income to be included as income consists of:
      - 1. The amount of the allowance or grant exclusive of the amount specifically designated for shelter or utilities; plus
      - 2. The maximum amount that the welfare assistance agency could in fact allow the family for shelter and utilities. If the family's welfare assistance is ratably reduced from the standard of need by applying a percentage, the amount calculated under this

requirement is the amount resulting from one application of the percentage.

- b. Imputed welfare income
  - i. A family's annual income includes the amount of imputed welfare income (because of a specified welfare benefits reduction, as specified in notice to BHA by the welfare agency) plus the total amount of other annual income.
  - At the request of BHA, the welfare agency will inform BHA in writing of the amount and term of any specified welfare benefit reduction for a family member, and the reason for such reduction, and will also inform BHA of any subsequent changes in the term or amount of such specified welfare benefit reduction. BHA will use this information to determine the amount of imputed welfare income for a family.
- iii. A family's annual income includes imputed welfare income in family annual income, as determined at an interim or regular reexamination of family income and composition, during the term of the welfare benefits reduction (as specified in information provided to BHA by the welfare agency).
- iv. The amount of the imputed welfare income is offset by the amount of additional income a family receives that commences after the time the sanction was imposed. When such additional income from other sources is at least equal to the imputed welfare income, the imputed welfare income is reduced to zero.
- v. BHA will not include imputed welfare income in annual income if the family was not an assisted resident at the time of the sanction.
- vi. If a resident is not satisfied that BHA has calculated the amount of imputed welfare income in accordance with HUD requirements, and if BHA denies the family's request to modify such amount, then BHA shall give the resident written notice of such denial, with a brief explanation of the basis for BHA's determination of the amount of imputed welfare income. BHA's notice shall also state that if the resident does not agree with the determination, the resident may grieve the decision in accordance with our grievance policy. The resident is not required to

pay an escrow deposit for the portion of the resident's rent attributable to the imputed welfare income in order to obtain a grievance hearing.

- vii. Relations with welfare agencies
  - 1. BHA will ask welfare agencies to inform it of any specified welfare benefits reduction for a family member, the reason for such reduction, the term of any such reduction, and any subsequent welfare agency determination affecting the amount or term of a specified welfare benefits reduction. If the welfare agency determines a specified welfare benefits reduction for a family member and gives BHA written notice of such reduction, the family's annual incomes shall include the imputed welfare income because of the specified welfare benefits reduction.
  - 2. BHA is responsible for determining the amount of imputed welfare income that is included in the family's annual income as a result of a specified welfare benefits reduction as determined by the welfare agency and specified in the notice by the welfare agency to the housing authority. However, BHA is not responsible for determining whether a reduction of welfare benefits by the welfare agency was correctly determined by the welfare agency in accordance with welfare program requirements and procedures, nor for providing the opportunity for review or hearing on such welfare agency determinations.
  - 3. Such welfare agency determinations are the responsibility of the welfare agency, and the family may seek appeal of such determinations through the welfare agency's normal due process procedures. BHA shall rely on the welfare agency notice to BHA of the welfare agency's determination of a specified welfare benefits reduction.
- 7. Periodic and determinable allowances, such as alimony, child support payments, and regular contributions or gifts received from organizations or from persons not residing in the dwelling.

If the amount of alimony or child support received is less than the amount awarded as part of a divorce, separation agreement, or other proceeding, the full amount of alimony or child support will be included as income unless BHA verifies that the ordered or agreed-upon payments are not being made and the family has taken reasonable legal efforts to attempt to enforce payment or collect amounts due. It is the family's responsibility to supply BHA with necessary supporting documentation.

8. All regular pay, special pay, and allowances of a member of the Armed Forces. (Special pay to a member exposed to hostile fire is excluded.)

#### 12.2 Income Exclusions

Annual income does not include the following:

- 1. Any imputed return on an asset when net family assets total \$50,000 or less (which amount HUD will adjust annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers) and no actual income from the net family assets can be determined.
- 2. The following types of trust distributions:
  - a. For an irrevocable trust or a revocable trust outside the control of the family or household excluded from the definition of net family assets under § 5.603(b):
    - i. Distributions of the principal or corpus of the trust; and
    - ii. Distributions of income from the trust when the distributions are used to pay the costs of health and medical care expenses for a minor.
  - b. For a revocable trust under the control of the family or household, any distributions from the trust; except that any actual income earned by the trust, regardless of whether it is distributed, shall be considered income to the family at the time it is received by the trust.
- 3. Earned income of children under the 18 years of age.
- 4. Payments received for the care of foster children or foster adults, or State or Tribal kinship or guardianship care payments.
- 5. Insurance payments and settlements for personal or property losses, including but not limited to payments through health insurance, motor vehicle insurance, and workers' compensation.
- 6. Amounts received by the family that are specifically for, or in reimbursement of, the cost of health and medical care expenses for any family member.

- 7. Any amounts recovered in any civil action or settlement based on a claim of malpractice, negligence, or other breach of duty owed to a family member arising out of law, that resulted in a member of the family becoming disabled.
- 8. Income of a live-in aide, foster child, or foster adult as defined in §§ 5.403 and 5.603, respectively.
- 9. (i) Any assistance that section 479B of the Higher Education Act of 1965, as amended (20 U.S.C. 1087uu), requires be excluded from a family's income; and

(ii) Student financial assistance for tuition, books, and supplies (including supplies and equipment to support students with learning disabilities or other disabilities), room and board, and other fees required and charged to a student by an institution of higher education (as defined under Section 102 of the Higher Education Act of 1965 (20 U.S.C. 1002)) and, for a student who is not the head of household or spouse, the reasonable and actual costs of housing while attending the institution of higher education and not residing in an assisted unit.

- a. Student financial assistance, for purposes of paragraph (9)(ii), means a grant or scholarship received from— (1) The Federal government; (2) A State, Tribe, or local government; (3) A private foundation registered as a nonprofit under 26 U.S.C. 501(c)(3); (4) A business entity (such as corporation, general partnership, limited liability company, limited partnership, joint venture, business trust, public benefit corporation, or nonprofit entity); or (5) An institution of higher education.
- b. Student financial assistance, for purposes of paragraph (9)(ii), does not include—(1) Any assistance that is excluded pursuant to paragraph (b)(9)(i) of this section; (2) Financial support provided to the student in the form of a fee for services performed (e.g., a work study or teaching fellowship that is not excluded pursuant to paragraph (b)(9)(i) of this section); (3) Gifts, including gifts from family or friends; or (4) Any amount of the scholarship or grant that, either by itself or in combination with assistance excluded under this paragraph or paragraph (b)(9)(i), exceeds the actual covered costs of the student. The actual covered costs of the student are the actual costs of tuition, books and supplies (including supplies and equipment to support students with learning disabilities or other disabilities), room and board, or other fees required and charged to a student by the education institution, and, for a student who is not the head of household or spouse, the reasonable and actual costs of housing while attending the institution of higher education and not residing in an assisted unit. This calculation is described further in paragraph (b)(9)(ii)(E) of this section.

- c. Student financial assistance, for purposes of paragraph (9)(ii) must be: (1) Expressly for tuition, books, room and board, or other fees required and charged to a student by the education institution; (2) Expressly to assist a student with the costs of higher education; or (3) Expressly to assist a student who is not the head of household or spouse with the reasonable and actual costs of housing while attending the education institution and not residing in an assisted unit.
- d. Student financial assistance, for purposes of paragraph (9)(ii), may be paid directly to the student or to the educational institution on the student's behalf. Student financial assistance paid to the student must be verified by the responsible entity as student financial assistance consistent with this paragraph (9)(ii).
- e. When the student is also receiving assistance excluded under paragraph (9)(i) of this section, the amount of student financial assistance under this paragraph (b)(9)(ii) is determined as follows:
  - i. If the amount of assistance excluded under paragraph (b)(9)(i) of this section is equal to or exceeds the actual covered costs under paragraph b)(9)(ii)(B)(4) of this section, none of the assistance described in this paragraph (b)(9)(ii) of this section is considered student financial assistance excluded from income under this paragraph (b)(9)(ii)(E).
  - ii. If the amount of assistance excluded under paragraph (b)(9)(i) of this section is less than the actual covered costs under paragraph (b)(9)(ii)(B)(4) of this section, the amount of assistance described in paragraph (b)(9)(ii) of this section that is considered student financial assistance excluded under this paragraph is the lower of:
    - 1. the total amount of student financial assistance received under this paragraph (b)(9)(ii) of this section, or
    - the amount by which the actual covered costs under paragraph (b)(9)(ii)(B)(4) of this section exceeds the assistance excluded under paragraph (b)(9)(i) of this section.
- 10. Income and distributions from any Coverdell education savings account under section 530 of the Internal Revenue Code of 1986 or any qualified tuition program under section 529 of such Code; and income earned by government contributions to, and distributions from, "baby bond" accounts created, authorized, or funded by Federal, State, or local government.
- 11. The special pay to a family member serving in the Armed Forces who is exposed to hostile fire.

12. (i) Amounts received by a person with a disability that are disregarded for a limited time for purposes of Supplemental Security Income eligibility and benefits because they are set aside for use under a Plan to Attain Self-Sufficiency (PASS);

(ii) Amounts received by a participant in other publicly assisted programs which are specifically for or in reimbursement of out-of-pocket expenses incurred (e.g., special equipment, clothing, transportation, child care, etc.) and which are made solely to allow participation in a specific program;

(iii) Amounts received under a resident service stipend not to exceed \$200 per month. A resident service stipend is a modest amount received by a resident for performing a service for the PHA or owner, on a part-time basis, that enhances the quality of life in the development.

(iv) Incremental earnings and benefits resulting to any family member from participation in training programs funded by HUD or in qualifying Federal, State, Tribal, or local employment training programs (including training programs not affiliated with a local government) and training of a family member as resident management staff. Amounts excluded by this provision must be received under employment training programs with clearly defined goals and objectives and are excluded only for the period during which the family member participates in the employment training program unless those amounts are excluded under paragraph (b)(9)(i) of this section.

- 13. Reparation payments paid by a foreign government pursuant to claims filed under the laws of that government by persons who were persecuted during the Nazi era.
- 14. Earned income of dependent fulltime students in excess of the amount of the deduction for a dependent in § 5.611.
- 15. Adoption assistance payments for a child in excess of the amount of the deduction for a dependent in § 5.611.
- 16. Deferred periodic amounts from Supplemental Security Income and Social Security benefits that are received in a lump sum amount or in prospective monthly amounts, or any deferred Department of Veterans Affairs disability benefits that are received in a lump sum amount or in prospective monthly amounts.
- 17. Payments related to aid and attendance under 38 U.S.C. 1521 to veterans in need of regular aid and attendance.

- 18. Amounts received by the family in the form of refunds or rebates under State or local law for property taxes paid on the dwelling unit.
- 19. Payments made by or authorized by a State Medicaid agency (including through a managed care entity) or other State or Federal agency to a family to enable a family member who has a disability to reside in the family's assisted unit. Authorized payments may include payments to a member of the assisted family through the State Medicaid agency (including through a managed care entity) or other State or Federal agency for caregiving services the family member provides to enable a family member who has a disability to reside in the family satisfies to enable a family member who has a disability to reside in the family member provides to enable a family member who has a disability to reside in the family's assisted unit.
- 20. Loan proceeds (the net amount disbursed by a lender to or on behalf of a borrower, under the terms of a loan agreement) received by the family or a third party (e.g., proceeds received by the family from a private loan to enable attendance at an educational institution or to finance the purchase of a car).
- 21. Payments received by Tribal members as a result of claims relating to the mismanagement of assets held in trust by the United States, to the extent such payments are also excluded from gross income under the Internal Revenue Code or other Federal law.
- 22. Amounts that HUD is required by Federal statute to exclude from consideration as income for purposes of determining eligibility or benefits under a category of assistance programs that includes assistance under any program to which the exclusions set forth in paragraph (b) of this section apply. HUD will publish a notice in the Federal Register to identify the benefits that qualify for this exclusion. Updates will be published when necessary.
- 23. Replacement housing "gap" payments made in accordance with 49 CFR part 24 that offset increased out of pocket costs of displaced persons that move from one federally subsidized housing unit to another Federally subsidized housing unit. Such replacement housing "gap" payments are not excluded from annual income if the increased cost of rent and utilities is subsequently reduced or eliminated, and the displaced person retains or continues to receive the replacement housing "gap" payments.
- 24. Nonrecurring income, which is income that will not be repeated in the coming year based on information provided by the family. Income received as an independent contractor, day laborer, or seasonal worker is not excluded from income under this paragraph, even if the source, date, or amount of the income varies. Nonrecurring income includes:

(i) Payments from the U.S. Census Bureau for employment (relating to decennial census or the American Community Survey) lasting no longer than 180 days and not culminating in permanent employment.

(ii) Direct Federal or State payments intended for economic stimulus or recovery.

(iii) Amounts directly received by the family as a result of State refundable tax credits or State tax refunds at the time they are received.

(iv) Amounts directly received by the family as a result of Federal refundable tax credits and Federal tax refunds at the time they are received.

(v) Gifts for holidays, birthdays, or other significant life events or milestones (e.g., wedding gifts, baby showers, anniversaries).

(vi) Non-monetary, in-kind donations, such as food, clothing, or toiletries, received from a food bank or similar organization.

(vii) Lump-sum additions to net family assets, including but not limited to lottery or other contest winnings.

- 25. Civil rights settlements or judgments, including settlements or judgments for back pay.
- 26. Income received from any account under a retirement plan recognized as such by the Internal Revenue Service, including individual retirement arrangements (IRAs), employer retirement plans, and retirement plans for self-employed individuals; except that any distribution of periodic payments from such accounts shall be income at the time they are received by the family.
- 27. Income earned on amounts placed in a family's Family Self Sufficiency Account.
- 28. Gross income a family member receives through self-employment or operation of a business; except that the following shall be considered income to a family member:

(i) Net income from the operation of a business or profession. Expenditures for business expansion or amortization of capital indebtedness shall not be used as deductions in determining net income. An allowance for depreciation of assets used in a business or profession may be deducted, based on straight line depreciation, as provided in Internal Revenue Service regulations; and

(ii) Any withdrawal of cash or assets from the operation of a business or profession will be included in income, except to the extent the withdrawal is reimbursement of cash or assets invested in the operation by the family.

BHA will not provide exclusions from income in addition to those already provided for by HUD.

#### 12.3 Income Deductions

The following deductions will be made from annual income:

- 1. \$480 for each dependent, which amount will be adjusted by HUD annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers, rounded to the next lowest multiple of \$25;
- 2. \$400 for any elderly family or disabled family, which amount will be adjusted by HUD annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers, rounded to the next lowest multiple of \$25;
- 3. The sum of the following, to the extent the sum exceeds  $10 \%^1$  of annual income:
  - a. Unreimbursed medical expenses of any elderly family or disabled family including any fee paid by the participant for the Medicare prescription drug program; and
  - b. Unreimbursed reasonable attendant care and auxiliary apparatus expenses for each member of the family who is a person with disabilities, to the extent necessary to enable any member of the family (including the member who is a person with disabilities) to be employed. This deduction may not exceed the earned income received by family members who are 18 years of age or older who are able to work because of such attendant care or auxiliary apparatus.
- 4. Reasonable childcare expenses for a child age 12 or under necessary to enable a member of the family to be employed or to further his or her education. This deduction shall not exceed the amount of employment income that is included in annual income.

# 12.4 Receipt of a Letter or Notice from HUD Concerning Income

1. If a public housing resident receives a letter or notice from HUD concerning the amount or verification of family income, the letter shall be brought to the person responsible for income verification within thirty (30) days of receipt by the resident.

<sup>&</sup>lt;sup>1</sup> Families that had received a deduction from annual income because their sum of expenses exceeded 3% of annual income as of January 1, 2024, may be eligible for a financial hardship exemption in accordance with 24 C.F.R. § 5.611(c). Such families may receive a phased-in deduction totaling the sum of eligible expenses.

- 2. The Executive Director or the Executive Director's designee shall reconcile any difference between the amount reported by the resident and the amount listed in the HUD communication. This shall be done as promptly as possible.
- 3. After the reconciliation is complete, BHA shall adjust the resident's rent beginning at the start of the next month unless the reconciliation is completed during the final five (5) days of the month and then the new rent shall take effect on the first day of the second month following the end of the current month or as required by Maine State law. In addition, if the resident had not previously reported the proper income, BHA shall do one of the following:
  - a. Immediately collect the back rent due to BHA;
  - b. Establish a repayment plan for the resident to pay the sum due to BHA;
  - c. Terminate the lease and evict for failure to report income; or
  - d. Terminate the lease, evict for failure to report income, and collect the back rent due to BHA.

#### 12.5. Cooperating with welfare agencies

BHA will make its best efforts to enter into cooperation agreements with local welfare agencies under which the welfare agencies will agree:

- 1. To target assistance, benefits and services to families receiving assistance in the public housing and Section 8 tenant-based assistance program to achieve self-sufficiency; and
- 2. To provide written verification to BHA concerning welfare benefits for families applying for or receiving assistance in our housing assistance programs.

#### 12.6 Cooperating with Law Enforcement Agencies

BHA will comply, on a case-by-case basis, with information requests from Federal, State or local law enforcement officers regarding possible fugitive felons and/or a parole or probation violators. BHA will supply, upon lawful request: (1) the current address, (2) Social Security number and (3) photograph (if available) of any recipient of assistance.

The local enforcement officer must submit a request that is: (1) written, (2) on law enforcement agency letterhead, and (3) is signed by the requesting officer and his or her immediate supervisor. The request for information must provide the name of the fugitive felon and/or parole or probation violator being sought and may include other personal information used for identification. The request should also comply with the following requirements:

- 1. The law enforcement agency shall notify BHA that the fugitive felon and/or parole or probation violator:
  - a. is fleeing to avoid prosecution, custody or confinement after conviction, under the laws of the place from which the individual flees, for a crime, or attempt to commit a crime, which is a felony under the laws of the place from which the individual flees, or which, in the case of the State of New Jersey, is a high misdemeanor;
  - b. is violating a condition of probation or parole imposed under Federal or State law; or
  - c. has information that is necessary for the officer to conduct his/her official duties;
- 2. The location or apprehension of the recipient is within BHA's official duties; and,
- 3. The request is made in the proper exercise of the law enforcement agency's official duties.

# **13.0 VERIFICATION**

BHA will verify information related to eligibility, admission, and level of benefits prior to admission. Periodically during occupancy, items related to eligibility and rent determination shall also be reviewed and verified. Income, assets, and expenses will be verified, as well as disability status, need for a live-in aide and other reasonable accommodations; full-time student status of family members 18 years of age and older; Social Security numbers; and citizenship/eligible non-citizen status. Age and relationship will only be verified in those instances where needed to make a determination of level of assistance.

## 13.1 Acceptable Methods of Verification

Age, relationship, U.S. citizenship, and Social Security numbers will generally be verified with documentation provided by the family. For citizenship, documentation such as listed below will be required. Verification of these items will include photocopies of the Social Security cards and

BHA ACOP Effective January 1, 2024 other documents presented by the family, the INS SAVE approval code, and forms signed by the family.

Other information will be verified by the following verification methods acceptable to HUD, in the order of preference indicated:

#### 1. Up-front Income Verifications (UIV)

UIV is the verification of income through an independent source that systematically maintains income information in computerized form for a large number of individuals.

Current UIV resources include the following:

- a. Enterprise Income Verification (EIV) The EIV System is a web-based application, which provides PHAs with employment, wage, unemployment compensation and social security benefit information of tenants who participate in the Public Housing and various Section 8 programs under the jurisdiction of the Office of Public and Indian Housing (PIH). Information in EIV is derived from computer matching programs initiated by HUD with the Social Security Administration (SSA) and the U.S. Department of Health and Human Services (HHS), for all program participants with valid personal identifying information (name, date of birth (DOB), and social security number (SSN)) reported on the form HUD-50058. Use of the EIV system in its entirety is mandatory for all annual and interim re-examinations. BHA will monitor the following EIV reports on a monthly basis - (1) Deceased Tenants Report, (2) Identity Verification Report, and the (3) Immigration Report. In addition, it will monitor on a quarterly basis the following EIV reports -(1) Income Validation Tool (IVT), (2) Multiple Subsidy Report, and (3) the New Hires Report. Whether or not an admission is homeless will be noted in the 50058.
- b. State Wage Information Collection Agencies (SWICAs)
- c. State systems for the Temporary Assistance for Needy Families (TANF) program
- d. Credit Bureau Information (CBA) credit reports
- e. Internal Revenue Service (IRS) Letter 1722
- f. Private sector databases (e.g. The Work Number)

BHA will use additional UIV resources as they become available. This will be done before, during and/or after examinations and/or re-examinations of household income as appropriate.

It is important to note that UIV data will only be used to verify a participant's eligibility for participation in a rental assistance program and to determine the level of assistance the resident is entitled to receive and only by properly trained persons whose duties require access to this information. Any other use, unless approved by the HUD Headquarters UIV Security System Administrator, is specifically prohibited and will not occur.

No adverse action can be taken against a resident until BHA has independently verified the UIV information and the resident has been granted an opportunity to contest any adverse findings through the established grievance procedure. The consequences of adverse findings may include BHA requiring the immediate payment of any over-subsidy, the entering into a repayment agreement, eviction, criminal prosecution, or any other appropriated remedy.

Furthermore, the information BHA derives from the UIV system will be protected to ensure that it is utilized solely for official purposes and not disclosed in any way that would violate the privacy of the affected individuals.

The EIV Income Report must remain in the tenant file not to exceed three years and no longer than three years from the end of participation (EOP) date. BHA is required to maintain at a minimum, the last three years of the form HUD-50058, and supporting documentation for all annual and interim reexaminations of family income. All records are to be maintained for a period of at least three years from the effective date of the action. Once the data has served its purpose, it shall be destroyed by either burning or shredding the data.

#### 2. Third-Party Written Verifications

An original or authentic document generated by a third-party source dated either within the 60-day period preceding the reexamination or BHA request date. Such documentation may be in the possession of the tenant (or applicant) and is commonly referred to as tenant-provided documents. It is HUD's position that such tenantprovided documents are written third-party verification since these documents originated from a third-party source. BHA may, at its discretion, reject any tenantprovided documents and follow up directly with the source to obtain necessary verification of information.

Examples of acceptable tenant-provided documentation (generated by a third-party source) include, but are not limited to: pay stubs, payroll summary report, employer notice/letter of hire/termination, SSA benefit verification letter, bank statements, child support payment stubs, welfare benefit letters and/or printouts, and unemployment monetary benefit notices. Current acceptable tenant-provided documents will be used for income and rent determinations.

BHA will obtain at least two current and consecutive pay stubs totaling at least one month for determining annual income from wages. For new income sources or when two pay stubs are not available, BHA will project income based on the information from a traditional written third-party verification form or the best available information.

**Note:** Documents older than 60 days (from BHA interview/determination or request date) are acceptable for confirming effective dates of income.

Third-party written verifications may also be used to supplement Up-front Income Verifications. They will be utilized when there is a discrepancy of \$200 a month or more and the participant disputes the UIV results.

**<u>Note</u>:** Social Security benefit information in EIV is updated every three months. If the tenant agrees with the EIV-reported benefit information, PHAs do not need to obtain or request a benefit verification letter from the tenant.

#### 3. Written Third-Party Verification Form

Also known as traditional third-party verification. A standardized form to collect information from a third-party source is distributed by BHA. The form is completed by the third-party by hand (in writing or typeset) when sent the form by BHA.

HUD recognizes that third-party verification request forms sent to third-party sources often are not returned. In other instances, the person who completes the verification form may provide incomplete information; or some tenants may collude with the third-party source to provide false information; or the tenant intercepts the form and provides false information.

HUD requires BHA to rely on documents that originate from a third-party source's computerized system and/or database, as this process reduces the likelihood of incorrect or falsified information being provided on the third-party verification request

form. The use of acceptable tenant-provided documents, which originate from a thirdparty source, will improve the integrity of information used to determine a family's income and rent and ultimately reduce improper subsidy payments. This verification process will also streamline the income verification process.

BHA will allow ten (10) calendar days for the return of third-party written verifications prior to continuing on to the next type of verification.

#### 4. Third-Party Oral Verifications

This type of verification includes direct contact with the source, in person or by telephone. When this method is used, staff members will be required to document in writing with whom they spoke, the date of the conversation, the telephone number, and the facts obtained.

BHA will allow five calendar **days** for the return of third-party oral verifications prior to continuing on to the next type of verification.

#### 5. Review of Documents

When UIV, written and oral third-party verifications are not available within the ten (10) **calendar day** period allowed in paragraph 3 and five (5) calendar day period allowed in paragraph 4 above, BHA will use the information received by the family, provided that the documents provide complete information. Photocopies of the documents, excluding government checks, provided by the family will be maintained in the file. In cases in which documents are viewed and cannot be photocopied, staff reviewing the documents will complete a written statement as to the contents of the document(s).

#### 6. Self-Certification and Self-Declaration

When UIV, written and oral third-party verifications are not available within the ten (10) **calendar day** period allowed in paragraph 3 and five (5) calendar day period allowed in paragraph 4 above, and hand-carried verification cannot be obtained, BHA will accept a statement detailing information needed, signed by the head, spouse, cohead, or other adult family member.

Verification forms and reports received will be contained in the applicant/tenant file. Oral thirdparty documentation will include the same information as if the documentation had been written, i.e. name, date of contact, amount received, etc. When any verification method other than Up-front Income Verification is utilized, BHA will document the reason for the choice of the verification methodology in the applicant/resident's file.

Level	Verification Technique	Ranking
6	<b>Up-front Income Verification</b> (UIV) using HUD's Enterprise Income Verification (EIV) system (not available for income verifications of applicants)	Highest (Mandatory)
5	<b>Up-front Income Verification</b> (UIV) using non-HUD system	Highest (Optional)
4	Written Third-Party Verification	<b>High</b> (Mandatory to supplement EIV- reported income sources and when EIV has no data; Mandatory for non-EIV reported income sources; Mandatory when participant disputes EIV-reported employment and income information <u>and</u> is unable to provide acceptable documentation to support dispute)
3	Written Third-Party Verification Form	<b>Medium-Low</b> (Mandatory if written third- party verification documents are not available or rejected by the PHA; and when the applicant or participant is unable to provide acceptable documentation)
2	<b>Oral Third-Party Verification</b>	<b>Low</b> (Mandatory if written third-party verification is not available)
1	Tenant Declaration	Low (Use as a last resort when unable to obtain any type of third-party verification)

The following chart comes from PIH Notice 2010-19.

## 13.2 Types of Verification

The chart below outlines the factors that may be verified and gives common examples of the verification that will be sought. To obtain written third-party verification, BHA will send a request form to the source along with a release form signed by the applicant/tenant via first class mail.

Verification Requirements for Individual Items					
Item to Be Verified	3 <sup>rd</sup> party verification	Hand-carried verification			
General Eligibility Items					
Social Security Number	Not Allowed	Original Social Security Card, an appropriate government letter showing the number or other HUD-allowed method			
Adult Status of the Head of Household		Valid driver's license, identification card issued by a government agency, or a birth certificate.			
Citizenship	N/A	Signed certification, voter's registration card, birth certificate, etc.			
Eligible immigration status	INS SAVE confirmation #	INS card			
Disability	Letter from medical professional, SSI, etc.	Proof of SSI or Social Security disability payments			
Full time student status (if >18)	Letter from school	For high school students, any document evidencing enrollment			
Need for a live-in aide	Letter from doctor or other professional knowledgeable of condition	N/A			
Childcare costs	Letter from care provider	Bills and receipts			
Disability assistance expenses	Letters from suppliers, care givers, etc.	Bills and records of payment			
Medical expenses	Letters from providers,				

Item to Be Verified	3 <sup>rd</sup> party verification	Hand-carried verification
	prescription record from pharmacy, medical professional's letter stating assistance or a companion animal is needed	Bills, receipts, records of payment, dates of trips, mileage log, receipts for fares and tolls
Medicare Prescription Drug Coverage		A card issued by a private prescription drug plan with the words Medicare Rx on it.
Value of and Income from	Assets	
Savings, checking accounts	Letter from institution: if total assets are \$5,000 or more	Passbook, most current statements: if total assets are less than \$5,000
CDs, bonds, etc.	Letter from institution	Tax return, information brochure from institution, the CD, the bond
Stocks	Letter from broker or holding company	Stock or most current statement, price in newspaper or through Internet
Real property	Letter from tax office, assessment, etc.	Property tax statement (for current value), assessment, records or income and expenses, tax return
Personal property	Assessment, bluebook, etc.	Receipt for purchase, other evidence of worth
Cash value of life insurance policies	Letter from insurance company	Current statement
	N/A	

Item to Be Verified	3 <sup>rd</sup> party verification	Hand-carried verification
Assets disposed of for less than fair market value		Original receipt and receipt at disposition, other evidence of worth
Income		
Earned income	Letter from employer	Multiple pay stubs
Self-employed	N/A	Tax return from prior year, books of accounts
Regular gifts and contributions	Letter from source, letter from organization receiving gift (i.e., if grandmother pays day care provider, the day care provider could so state)	Bank deposits, other similar evidence
Alimony/child support	Court order, letter from source, letter from Human Services	Record of deposits, divorce decree
Social Security Administration		Letter from Social Security as verified by HUD computer systems
Periodic payments (i.e., welfare, pensions, workers compensation, unemployment)	Letter or electronic reports from the source	Award letter, letter announcing change in amount of future payments
Training program participation	<ul> <li>Letter from program provider indicating</li> <li>whether enrolled or completed</li> <li>whether training is HUD-funded</li> <li>whether Federal, State, local govt., or local program</li> <li>whether it is employment training</li> </ul>	N/A

Verification Requirements for Individual Items				
Item to Be Verified	3 <sup>rd</sup> party verification	Hand-carried verification		
	<ul> <li>whether it has clearly defined goals and objectives</li> <li>whether program has supportive services</li> <li>whether payments are for out-of- pocket expenses incurred in order to participate in a program</li> <li>date of first job after program completion</li> </ul>	Evidence of job start		

#### 13.3 Verification of Citizenship or Eligible Noncitizen Status

The citizenship/eligible non-citizen status of each family member regardless of age must be determined.

Prior to being admitted, or at the first reexamination, all citizens and nationals will be required to sign a declaration under penalty of perjury. They will be required to show proof of their status by such means as a birth certificate, military ID, or military DD 214 Form.

Prior to being admitted or at the first reexamination, all eligible non-citizens who are 62 years of age or older will be required to sign a declaration under penalty of perjury. They will also be required to show proof of age.

Prior to being admitted or at the first reexamination, all eligible non-citizens must sign a declaration of their status and a verification consent form and provide their original INS documentation. BHA will make a copy of the individual's INS documentation and place the copy in the file. BHA will also verify their status through the INS SAVE system. If the INS SAVE system cannot confirm eligibility, BHA will mail information to the INS in order that a manual check can be made of INS records.

Family members who do not claim to be citizens, nationals, or eligible non-citizens must be listed on a statement of non-eligible members and the list must be signed by the head of the household.

Non-citizen students on student visas, though in the country legally, are not eligible to be admitted to public housing.

Any family member who does not choose to declare their status must be listed on the statement of non-eligible members.

If no family member is determined to be eligible under this section, the family's eligibility will be denied.

The family's assistance will not be denied, delayed, reduced, or terminated because of a delay in the process of determining eligible status under this section, except to the extent that the delay is caused by the family.

If BHA determines that a family member has knowingly permitted an ineligible non-citizen (other than any ineligible non-citizens listed on the lease) to permanently reside in their public housing unit, the family will be evicted. Such family will not be eligible to be readmitted to public housing for a period of 24 months from the date of eviction or termination.

#### 13.4 Verification of Social Security Numbers

Prior to admission, every family member regardless of age must provide BHA with a complete and accurate Social Security Number unless they do not contend eligible immigration status. New family members must provide this verification prior to being added to the lease. If the new family member is under the age of six and has not been assigned a Social Security Number, the family shall have ninety (90) calendar days after starting to receive the assistance to provide a complete and accurate Social Security Number. BHA may grant one ninety (90) day extension for newlyadded family members under the age of six if in its sole discretion it determines that the person's failure to comply was due to circumstances that could not have reasonably been foreseen and was outside the control of the person.

If a person is already a program participant and has not disclosed his or her Social Security Number, it must be disclosed at the next re-examination or re-certification.

The best verification of the Social Security Number is the original Social Security card. If the card is not available, BHA will accept an original document issued by a federal or state government agency, which contains the name of the individual and the Social Security Number of the individual, along with other identifying information of the individual or such other evidence of the Social Security Number as HUD may prescribe in administrative instructions.

If a member of an applicant family indicates they have a Social Security Number, but cannot readily verify it, the family cannot be assisted until verification is provided.

If an individual fails to provide the verification within the time allowed, the family will be denied assistance or will have their assistance terminated. BHA may grant one ninety (90) day extension from termination if in its sole discretion it determines that the person's failure to comply was due to circumstances that could not have reasonably been foreseen and there is a reasonable likelihood that the person will be able to disclose a Social Security Number by the deadline.

## 13.5 Timing of Verification

Verification information must be dated within ninety (90) days of certification or reexamination. If the verification is older than this, the source will be contacted and asked to provide information regarding any changes.

When an interim reexamination is conducted, BHA will only verify and update those elements reported to have changed.

## 13.6 Frequency of Obtaining Verification

For each family member, citizenship/eligible non-citizen status will be verified only once. This verification will be obtained prior to admission. If the status of any family member was not determined prior to admission, verification of their status will be obtained at the next regular reexamination. Prior to a new member joining the family, their citizenship/eligible non-citizen status will be verified.

For each family member, verification of Social Security number will be obtained only once. This verification will be accomplished prior to admission.

#### 13.7 Special Verification for Adult Students

In addition to other verification procedures, student head of households must provide a written signed certification that the student does or does not receive any financial support from his or her parents or guardians and whether or not the student is receiving an athletic scholarship. If support is received, the certification must state the amount of the anticipated support. BHA shall verify using normal third-party verification procedures that amount by communicating directly with the supporting person(s). If an athletic scholarship is involved, BHA shall determine if any of the scholarship is available for housing costs.

#### 13.8 Discrepancies in Verified Information

An EIV Income Report shall be pulled from the system before annual or interim reexamination is conducted for any family and compared with family-reported information. If the EIV report reveals

BHA ACOP Effective January 1, 2024 an income source that was not reported by the tenant or a substantial difference (defined as \$2400 or more annually) in the reported income information, BHA will:

- 1. Discuss the income discrepancy with the tenant; and
- 2. Request the tenant to provide any documentation to confirm or dispute the unreported or underreported income and/ or income sources; and
- 3. In the event the tenant is unable to provide acceptable documentation to resolve the income discrepancy, BHA will request from the third-party source, any information necessary to resolve the income discrepancy; and
- 4. If applicable, determine the tenant's underpayment of rent as a result of unreported or underreported income, retroactively\*; and
- 5. Take any other appropriate action.

\*BHA will determine the retroactive rent as far back as the existence of complete file documentation (form HUD-50058 and supporting documentation) to support such retroactive rent determinations.

The tenant will be provided an opportunity to contest BHA's determination of tenant rent underpayment. Tenants will be promptly notified in writing of any adverse findings made on the basis of the information verified through the aforementioned income discrepancy resolution process. The tenant may contest the findings in accordance with established grievance procedures. BHA will not terminate, deny, suspend, or reduce the family's assistance until the expiration of any notice or grievance period.

When there is an unsubstantial or no disparity between tenant-reported and EIV-reported income information, BHA will obtain from the tenant, any necessary documentation to complete the income determination process. As noted previously, BHA may reject any tenant-provided documentation if the Authority deems the documentation unacceptable. Documentation provided by the tenant will only be rejected for only the following reasons:

- 1. The document is not an original; or
- 2. The original document has been altered, mutilated, or is not legible; or
- 3. The document appears to be a forged document (i.e. does not appear to be authentic).

BHA will explain to the tenant, the reason(s) the submitted documents are not acceptable and request the tenant to provide additional documentation. If at any time, the tenant is unable to provide acceptable documentation that BHA deems necessary to complete the income determination process, the Authority will submit a traditional third-party verification form to the third-party source for completion and submission to BHA.

If the third-party source does not respond to BHA's request for information, the Authority is required to document the tenant file of its attempt to obtain third-party verification and that no response to the third-party verification request was received.

BHA will then pursue lower-level verifications in accordance with the verification hierarchy.

## 14.0 RENT

## 14.1 Family Choice

Once a year, families can choose between to pay either a flat rent or an income-based rent, determined in accordance with this ACOP and applicable federal regulations.

Regardless of whether the family chooses to pay a flat rent or income-based rent, the family must pay at least the minimum rent.

Non-Public Housing Over-Income Families must pay the Alternative Non-Public Housing Rent, as determined in determined in accordance with this ACOP and 24 C.F.R. § 960.102.

- 1. Families who opt for the flat rent will be required to go through the income reexamination process every three years, rather than the annual review they would otherwise undergo. However, families that BHA determines exceed the Over-Income Limit described in 24 C.F.R. § 960.507(b), are subject to the income examination and notification requirements under 24 C.F.R. § 960.507(c).
- 2. Families who opt for the flat rent may request to have a reexamination and return to the income-based method at any time for any of the following reasons:
  - a. The family's income has decreased.
  - b. The family's circumstances have changed increasing their expenses for child care, medical care, etc.

- c. Other circumstances creating a hardship on the family such that the formula method would be more financially feasible for the family.
- 3. Families have only one choice per year except for cases of financial hardship. For families to make informed choices about their rent options, BHA will provide them with the following information whenever they have to make rent decisions:
  - a. BHA's policies on switching types of rent in case of a financial hardship; and
  - b. The dollar amount of tenant rent for the family under each option. If the family chose a flat rent for the previous year, BHA will provide the amount of incomebased rent for the subsequent year only for the year BHA that conducts an income reexamination or if the family specifically requests it and submits updated income information.

## 14.2 The Income Method

The total tenant payment is equal to the highest of:

- 1. 10% of the family's monthly income;
- 2. 30% of the family's adjusted monthly income;
- 3. If the family is receiving payments for welfare assistance from a public agency and a part of those payments, adjusted in accordance with the family's actual housing costs, is specifically designated by such agency to meet the family's housing costs, the portion of those payments which is so designated. If the family's welfare assistance is ratably reduced from the standard of need by applying a percentage, the amount calculated under this provision is the amount resulting from one application of the percentage; or
- 4. The minimum rent of **\$50**.
- 5. The Alternative Non-Public Housing Rent, as determined in accordance with 24 C.F.R. § 960.102.

#### 14.3 Minimum Rent

BHA has set the minimum rent at **\$50**. If family cannot pay this amount, it can complete a Minimum Rent Financial Hardship Application so that BHA can determine whether a hardship exemption is appropriate.

BHA ACOP Effective January 1, 2024 Upon submission of the application, BHA will suspend the minimum rent beginning the month following the family's request until BHA can determine whether a hardship exists and whether the hardship is of a temporary or long-term nature.

- 1. A hardship exists in the following circumstances:
  - a. When the family has lost eligibility for or is waiting an eligibility determination for a Federal, State, or local assistance program, including a family that includes a member who is a non-citizen lawfully admitted for permanent residence under the Immigration and Nationality Act who would be entitled to public benefits but for title IV of the Personal Responsibility and Work Opportunity Act of 1996;
  - b. When the family would be evicted because it is unable to pay the minimum rent;
  - c. When the income of the family has decreased because of changed circumstances, including loss of employment, or the family has an increase in expenses because of changed circumstances, for medical costs, childcare, transportation, education or similar items;
  - d. When a death has occurred in the family.
- 2. No hardship. If BHA determines that no qualifying hardship exists, minimum rent will be reinstated immediately and the family must repay any back rent owed from the time that minimum rent was supsended, if any.
- 3. Temporary hardship. If BHA reasonably determines that there is a qualifying hardship but that it is of a temporary nature (a hardship that lasts three months or less), the minimum rent not be imposed for a period of 90 days from the month following the date of submission of the application. At the end of the 90-day period, the minimum rent will be imposed retroactively to the time of suspension. BHA will work with a tenant on the repayment of the suspended rent. However, even while minimum rent is suspended, tenants are responsible for the timely payment of excess utility charges, maintenance charges, and/or on existing repayment agreements. During the suspension period BHA will not evict the family for nonpayment of the amount of tenant rent owed for the suspension period.

- 4. Long-term hardship. If BHA determines there is a long-term hardship, the family will be exempt from the minimum rent requirement until the hardship no longer exists. BHA will review a long-term exemption every 120 days.
- 5. Appeals. The family may use the grievance procedure to appeal BHA's determination regarding the hardship. No escrow deposit will be required in order to proceed with the grievance.

## 14.4 Flat Rent

BHA has set a flat rent for each public housing unit. In doing so, it considered the size and type of the unit, as well as its age, condition, amenities, services, and neighborhood. BHA determined the market value of the unit and set the rent to be at least 80% of the market value. The amount of the flat rent will be reevaluated annually and adjustments applied. Affected families will be given a 45-day notice of any rent change. Adjustments are applied on the anniversary date for each affected family (for more information on flat rents, see Section 16.3).

BHA will post the flat rents at each of the developments and at its Administrative Office. Flat rents are incorporated in this policy upon approval by the Board of Commissioners.

There is no utility allowance for families paying a flat rent.

#### 14.5 Ceiling Rents

BHA has set ceiling rents for each public housing unit. In doing so, it considered the size and type of the unit, as well as its age, condition, amenities, services, and neighborhood. BHA determined the market value of the unit and set the rent to be at least 80% of the market value. The amount of the ceiling rent will be reevaluated annually and adjustments applied. Affected families will be given a 45-day notice of any rent change. Adjustments are applied on the anniversary date for each affected family.

#### 14.6 Rent for Families under the Noncitizen Rule

1. Preservation Assistance. Preservation assistance is available to tenant mixed families, following completion of the appeals and informal hearing procedures provided in 24 C.F.R. § 5.514. There are three types of preservation assistance:

i. Continued assistance, as provided in 24 C.F.R. § 5.518(a);

ii. Temporary deferral of termination of assistance, as provided in 24 C.F.R. § 5.518(b); or

iii. Prorated assistance, as provided in 24 C.F.R. § 5.520.

**2. Proration of Assistance.** This section applies to a mixed family other than a family receiving continued assistance, or other than a family who is eligible for and requests and receives temporary deferral of termination of assistance. An eligible mixed family who requests prorated assistance must be provided prorated assistance.

BHA will prorate the family's assistance, except as provided in 24 C.F.R. § 960.507, as follows:

- 1. Determine the total tenant payment in accordance with 24 CFR 5.628. (Annual income includes income of all family members, including any family member who has not established eligible immigration status).
- 2. Subtract the total tenant payment from BHA's established flat rent applicable to the unit. The result is the maximum subsidy for which the family could qualify if all members were eligible ("family maximum subsidy").
- 3. Divide the family maximum subsidy by the number of persons in the family (all persons) to determine the maximum subsidy per each family member who has citizenship or eligible immigration status ("eligible family member"). The subsidy per eligible family member is the "member maximum subsidy."
- 4. Multiply the member maximum subsidy by the number of family members who have citizenship or eligible immigration status ("eligible family members").

The product of steps 1 through 4 above is amount of subsidy for which the family is eligible ("eligible subsidy"). The family's rent is BHA's established flat rent minus the amount of the eligible subsidy.

When the mixed family's TTP is greater than the flat rent, BHA must use the TTP as the mixed family TTP. The PHA subtracts from the mixed family TTP any established utility allowance, and the sum becomes the mixed family rent.

## 14.7 Utility Allowance

BHA will pay the bill for basic utilities on its properties. In return, the residents will be expected to consume utilities based on a reasonable consumption of utilities by an energy-conservative household of modest circumstances consistent with the requirements of a safe, sanitary, and healthful environment. In setting the usage, BHA will review the actual consumption of tenant

BHA ACOP Effective January 1, 2024 families as well as changes made or anticipated due to modernization (weatherization efforts, installation of energy-efficient appliances, etc.). Usage will be evaluated at least annually as well as any time utility rate changes by 10% or more since the last revision to the usage allowances.

For BHA paid utilities, BHA will monitor the utility consumption of each household. Any consumption in excess of the allowance established by BHA will be billed to the tenant monthly, quarterly or at the end of the heating season in the case of oil heated units.

Requests for relief from surcharges for excess consumption of BHA purchased utilities may be granted by BHA on reasonable grounds. Reasonable requests shall be granted to families that include an elderly person or a member with disabilities. Requests by the family shall be submitted under the Reasonable Accommodation Policy. Families shall be advised of their right to individual relief at admission to public housing and at time of any utility allowance changes.

## 14.8 Paying Rent

Rent and other charges are due and payable on the first day of the month. Rent is collected at **161 Davis Road.** Reasonable accommodations for this requirement will be made for persons with disabilities. Rent must be paid by check, credit card, electronic transfer, or money order only.

If the rent is not paid by the seventh of the month, a 14-Day Notice of Lease Termination will be issued to the tenant. In addition, a 4% late charge will be assessed if the rent is not paid by the fifteenth (15<sup>th</sup>) day of the month. If rent is paid by a personal check and the check is returned for insufficient funds, this shall be considered a non-payment of rent and will incur the late charge plus an additional charge of \$25 for processing costs. Under these circumstances no future payment of rent or charges by personal check will be allowed for a minimum of one year.

## **15.0 COMMUNITY SERVICE AND SELF-SUFFICIENCY**

## 15.1 General

In order to be eligible for continued occupancy, each nonexempt adult family member (18 years or older) must either (1) contribute eight hours per month of community service (not including political activities), or (2) participate in an economic self-sufficiency program for eight hours per month. The Community Service and Self-Sufficiency Requirement (CSSR) can also be met by performing a combination of eight hours of community service and participation in an economic self-sufficiency program. The required community service or self-sufficiency activity may be completed at 8 hours each month or may be aggregated across a year. Any blocking of hours is acceptable as long as 96 hours is completed by each annual certification.

#### 15.2 Exemptions

Exempt individuals are an adult who:

- 1. Is 62 or older.
- 2. Is:
  - a. A blind or disabled individual, as defined under Section 216(i)(1) or Section 1614 of the Social Security Act (42 U.S.C. 416(i)(1); 1382c), and who certifies that because of this disability she or he is unable to comply with the service provisions of this subpart; or
  - b. Is a primary caretaker of such individual.
- 3. Engaged in work activities for at least 20 hours a week.
- 4. Meets the requirements for being exempted from having to engage in a work activity under the State program funded under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.) or under any other welfare program of the State in which the PHA is located, including a State administered welfare-to-work program;
- 5. Is a member of a family receiving assistance, benefits or services under a State program funded under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.) or under any other welfare program of the State in which the PHA is located, including a State administered welfare-to-work program, and has not been found by the State or other administering entity to be in noncompliance with such a program
- 6. Providers of childcare services to an individual who is participating in a community service or economic self-sufficiency program.
- 7. Adults with children under the age of one year. If there is more than one adult in the household, only one adult is eligible for the exemption.
- 8. Is a member of a Non-Public Housing Over-Income Family.

#### 15.3 Notification of the Requirement

BHA shall identify all adult family members who are apparently not exempt from CSSR at the time of move in.

BHA shall notify all such family members of the CSSR and of the categories of individuals who are exempt. The notification will provide the opportunity for family members to claim an exemption in writing.

BHA will review the claimed exemption and determine whether the individual is exempt. As part of this process, BHA may require that the individual claiming the exemption submit paperwork in support thereof. If the individual does not agree with the determination, he or she can appeal by following the Grievance Policy.

Changes in exempt or non-exempt status of a resident shall be reported by the resident to BHA within ten (10) calendar days of the change.

## 15.4 Community Service and Economic Self-Sufficiency Opportunities

Eligible community service activities include, but are not limited to, serving at:

- 1. Local public or nonprofit institutions, such as schools, Head Start Programs, before-or after-school programs, childcare centers, hospitals, clinics, hospices, nursing homes, recreation centers, senior centers, adult daycare programs, homeless shelters, feeding programs, food banks (distributing either donated or commodity foods), or clothes closets (distributing donated clothing);
- Nonprofit organizations serving PHA residents or their children, such as: Boy or Girl Scouts, Boys or Girls Club, 4-H Clubs, Police Activities League (PAL), organized children's recreation, mentoring, or education programs, Big Brothers or Big Sisters, Garden Centers, community clean-up programs, beautification programs;
- 3. Programs funded under the Older Americans Act, such as Green Thumb, Service Corps of Retired Executives, senior meals programs, senior centers, Meals on Wheels;
- 4. Public or nonprofit organizations dedicated to seniors, youth, children, residents, citizens, special-needs populations or with missions to enhance the environment, historic resources, cultural identities, neighborhoods or performing arts;
- 5. BHA housing to improve grounds or provide gardens (so long as such work does not alter BHA's insurance coverage); or work through resident organizations to help other residents with problems, including serving on the Resident Advisory Board, outreach and assistance with BHA-run self-sufficiency activities including supporting computer learning centers; and,

6. Care for the children of other residents so parents may volunteer.

Eligible self-sufficiency activities include, but are not limited to:

- 1. Job readiness or job training while not employed;
- 2. Training programs through local One-Stop Career Centers, Workforce Investment Boards, (local entities administered through the U.S. Department of Labor), or other training providers;
- 3. Higher education (junior college or college);
- 4. Apprenticeships (formal or informal);
- 5. Substance abuse or mental health counseling;
- 6. Reading, financial and/or computer literacy classes;
- 7. English as a second language and/or English Proficiency classes;
- 8. Budgeting and credit counseling.

BHA will coordinate with social service agencies, local schools, and the Human Resources Office in identifying a list of available and eligible positions.

Together with the resident advisory councils, BHA may create community service positions such as hall monitoring, litter patrols, and supervising and record keeping for community service participants.

#### 15.5 The Process

At admission, the following will occur:

- 1. BHA will provide a list of community service and/or economic self-sufficiency opportunities to family members and it will provide information for obtaining suitable positions.
- 2. BHA will give the family a written description of the service requirement, and of the process for claiming status as an exempt person and for its verification of such status.

- 3. BHA will provide a time sheet to non-exempt family members. Instructions for the time sheet require the individual to complete the form and have a supervisor date and sign for each period of work.
- 4. BHA will assign non-exempt family members to Property Manager Assistant who will assist the individual in identifying appropriate positions and in meeting their responsibilities. The Property Manager Assistant will track the family member's progress monthly and will meet with the family member as needed to best encourage compliance.
- 5. All adult members (18 or older) will sign a certification that they have received and read the CSSR policy and understand that if they are not exempt, failure to comply with the community service requirement will result in nonrenewal of their lease, per 24 CFR 966.4(1)(2)(iii)(D).

At least 30 days before the annual reexamination and/or lease expiration, BHA will review the exempt or nonexempt status and compliance of non-exempt family members. At each regularly scheduled rent re-examination, each non-exempt family member presents a signed certification on a form provided by BHA of CSSR activities performed over the previous twelve (12) months. BHA will obtain third-party verification of CSSR completion administered through outside organizations.

Additional supporting documentation may be requested of the resident to verify CSSR participation or exempt status.

#### 15.6 Notification of Non-Compliance

BHA will not evict a family due to non-compliance with the CSSR. If BHA finds that a tenant is non-complaint with CSSR, it will provide written notification to the tenant of the noncompliance, which will include:

- 1. A brief description of the finding of non-compliance with CSSR;
- 2. A statement that BHA will not renew the lease at the end of the current 12-month lease term unless the tenant enters into a written work-out agreement with BHA or the family provides written assurance that is satisfactory to BHA explaining that the tenant or other noncompliant resident no longer resides in the unit. Such written work-out agreement must include the means through which a noncompliant family member will comply with the CSSR requirement.

The tenant may request a grievance hearing on BHA's determination, and the tenant may exercise any available judicial remedy to seek timely redress for BHA's nonrenewal of the lease because of such determination.

## 15.7 Opportunity for Cure

BHA will offer non-complaint family members the opportunity to enter into a work-out agreement. The agreement provides the number of hours that the family member is deficient and shall complete over the 12-month period of the agreement. The agreement shall also provide that the non-exempt family member shall remain current on his or her CSSR obligations. The first hours a resident earns go toward the current commitment until the current year's commitment is made.

A member of the property management team will assist the family member in identifying community service opportunities and will track compliance on a monthly basis.

If a family member refuses to sign a written work-out agreement or fails to comply with the terms of the work-out agreement, BHA will initiate termination of tenancy proceedings at the end of the current 12-month lease term due to the fact that the family has failed to comply with lease requirements. When initiating termination of tenancy proceedings, BHA will provide the following procedural safeguards:

- 1. Adequate notice to the tenant of the grounds for terminating the tenancy and for non-renewal of the lease;
- 2. Right of the tenant to be represented by counsel;
- 3. Opportunity for the tenant to refute evidence presented by BHA, including the right to confront and cross-examine witnesses and present any affirmative legal or equitable defense which the tenant may have; and
- 4. A decision on the merits.

#### 15.8 Prohibition Against Replacement of Agency Employees

In implementing the service requirement, BHA may not substitute community service or selfsufficiency activities performed by residents for work ordinarily performed by its employees or replace a job at any location where residents perform activities to satisfy the service requirement.

## 15.9 Family Self-Sufficiency Program

The purpose of BHA's Family Self-Sufficiency (FSS) program is to promote the development of local strategies to coordinate the use of assistance under the public housing program with public and private resources to enable participating families to increase earned income, reduce or eliminate the need for welfare assistance and make progress toward achieving economic independence and housing self-sufficiency.

# **16.0 REEXAMINATION**

For families who pay an income-based rent, BHA will conduct a reexamination of family income and composition at least annually and will make appropriate adjustments in rent after consultation with the family and upon verification of the information.

For families who choose flat rents, BHA will conduct a reexamination of family composition at least annually, and must conduct a reexamination of family income at least once every three years.

For all families who include nonexempt individuals, as defined in 24 C.F.R. § 960.601, BHA will determine compliance once each twelve months with CSSR.

BHA will not conduct an annual reexamination of family income for NPHOI Families.

The results of the reexamination determine (1) whether the family remains eligible for public housing; (2) the rent the family will pay, and (3) whether the family is housed in the correct unit size.

## 16.1 General

BHA will send a notification letter to the family letting them know that it is time for their annual reexamination, giving them the option of selecting either the flat rent or income method, and scheduling an appointment if they are currently paying an income rent. If the family thinks they may want to switch from a flat rent to an income rent, they should request an appointment. At the appointment, the family can make their final decision regarding which rent method they will choose. The letter also includes, for those families paying the income method, forms for the family to complete in preparation for the interview. The letter includes instructions permitting the family to reschedule the interview, if necessary. The letter tells families who may need to make alternate arrangements due to a disability that they may contact staff to request an accommodation of their needs.

As part of the reexamination process, BHA will permit the self-certification of assets up to

\$50,000.00 in value.

On or after January 1, 2024, a participant must sign and submit consent forms at their next interim or regularly scheduled income reexamination. After all applicants or participants over the age of 18 in a family have signed and submitted a consent form once on or after January 1, 2024, family members do not need to sign and submit subsequent consent forms at the next interim or regularly scheduled income examination except under the following circumstances: (i) When any person 18 years or older becomes a member of the family, that family member must sign and submit a consent form; (ii) When a member of the family turns 18 years of age, that family member must sign and submit a submit a consent form; or (iii) As required by HUD or BHA in administrative instructions.

Any consents received by BHA pursuant to the foregoing paragraph shall be similar in substance to the consents required by Section 8.2.

During the appointment, BHA will determine whether family composition may require a transfer to a different bedroom size unit, and if so, the family's name will be placed on the transfer list.

Also, during the recertification, each household shall be asked whether any member is subject to the lifetime registration requirement under a state registration program. BHA will verify this information using the Dru-Sjodin National Sex Offender Database and the Maine State Sex Offender database and document this information in the same method used at admission. For any admissions after June 25, 2001 (the effective date of the Screening and Eviction for Drug Abuse and Other Criminal Activity final rule), if the recertification screening reveals that the tenant or a member of the tenant's household is subject to a lifetime sex offender registration requirement, a 10-year State of Maine registration, or that the tenant has falsified information or otherwise failed to disclose his or her criminal history or sex-offender status on their application and/or recertification forms, the BHA will pursue eviction of the household.

If a family is about to be evicted from housing based on either the criminal check or the sex offender registration program, the applicant will be informed of this fact and given an opportunity to dispute the accuracy of the information before the eviction occurs.

#### 16.2 Missed Appointments

If the family fails to respond to the letter and fails to attend the interview, a second letter will be mailed. The second letter will advise of a new time and date for the interview, allowing for the same considerations for rescheduling and accommodation as above. The letter will also advise that failure by the family to attend the second scheduled interview will result in BHA taking eviction actions against the family.

#### 16.3 Flat Rents

The annual letter to families paying the flat rent will, at a minimum, contain the following information:

- 1. That the family has the option, at the annual examination, of selecting a flat rent amount in lieu of completing the reexamination process and having their rent based on the income amount.
- 2. The amount of the flat rent.
- 3. A fact sheet about income rents that explains the types of income counted, the most common types of income excluded, and the categories allowances that can be deducted from income.
- 4. Families who opt for the flat rent will go through the income reexamination process every three years, unless the family is over-income, subject to Section 16.9 of this ACOP, and required to undergo interim reexaminations at twelve-month intervals.
- 5. That families who opt for the flat rent may request to have a reexamination and return to the income-based method at any time for any of the following reasons:
  - a. The family's income has decreased.
  - b. The family's circumstances have changed increasing their expenses for child care, medical care, etc.
  - c. Other circumstances creating a hardship on the family such that the income method would be more financially feasible for the family.
- 6. Once a family returns to the income-based method during their "lease year" they cannot go back to a flat rent until their next regular annual reexamination.
- 7. The dates upon which BHA expects to review the amount of the flat rent, the approximate rent increases the family could expect, and the approximate date upon which a future rent increase could become effective.
- 8. A certification for the family to sign accepting or declining the flat rent.

Each year prior to their anniversary date, BHA will send a reexamination letter to the family

offering the choice between a flat or an income rent. The opportunity to select the flat rent is available only at this time. At the appointment, BHA may assist the family in identifying the rent method that would be most advantageous for the family. If the family wishes to select the flat rent method without meeting with BHA representative, they may make the selection on the form and return the form to BHA. In such case, BHA will cancel the appointment.

For a family that chooses the flat rent option, BHA will conduct a reexamination of family income and composition at least once every three years, except for families that BHA determines exceed the OI Limit. Once BHA determines that a family has an income exceeding this limit, BHA must follow the income examination and notification requirements applicable to Over-Income Families.

#### 16.4 The Income Method

During the interview, the family will provide all information regarding income, assets, expenses, and other information necessary to determine the family's share of rent. The family will sign the HUD consent form and other consent forms that later will be mailed to the sources that will verify the family circumstances.

Upon receipt of verification, BHA will determine the family's annual income and will calculate their rent as follows, which is equal to the highest of:

- 1. 10% of the family's monthly income;
- 2. 30% of the family's adjusted monthly income; or
- 3. The welfare rent;
- 4. The minimum rent; or
- 5. The amount calculated pursuant to 15.10.

#### 16.5 Effective Date of Rent Changes for Annual Reexaminations

In the event of an increase in rent, the new rental amount will be due only after a minimum of 45 days written notice to the family.

In the event of an increase in rent that is delayed due to a reason beyond the control of the family, then the increase will be effective the first of the month after the expiration of a 45-day notice of increase. In the event of a reduction in rent that is delayed due to a reason beyond the control of the family, then the reduction will be effective retroactively to the date of the recertification.

If the family caused the delay, then any increase will be effective upon the expiration of the notice referred to above. Any reduction will be effective the first of the month after the rent amount is determined.

#### 16.6 Interim Reexaminations

- 1. A family must request an interim reexamination of family income or composition because of any changes since the last determination. All such changes must be reported, in writing, within 10 days of the change.
- 2. BHA must conduct any interim reexamination within a reasonable period after the family request or when BHA becomes aware of an increase in family adjusted income, as discussed below. What qualifies as a "reasonable time" may vary based on the amount of time it takes to verify information, but generally should not be longer than 30 days after changes in income are reported.
- 3. BHA may decline to conduct an interim reexamination of family income if it estimates the family's adjusted income will decrease by an amount that is less than ten percent of the family's annual adjusted income (or a lower amount established by HUD by notice), or a lower threshold established by BHA.
- 4. BHA must conduct an interim reexamination of family income when BHA becomes aware that the family's adjusted income has changed by an amount that BHA estimates will result in an increase of ten percent or more in annual adjusted income or such other amount established by HUD through notice, except:
  - a. BHA may not consider any increase in the earned income of the family when estimating or calculating whether the family's adjusted income has increased, except that, based on BHA's established written policy, BHA may consider increases in earned income if it has processed an interim reexamination for a decrease in the family's income under this section within the same annual or biennial reexamination cycle; and
  - b. BHA may choose not to conduct an interim reexamination in the last three months of a family's certification period, in accordance with established written policy.
- 5. For over-income families in the period of up to six months before their tenancy termination, BHA will conduct an interim reexamination of family income as otherwise required under this Section. However, the resulting income determination will not make

the family eligible to remain in the public housing program beyond the period before termination as defined by PHA policy.

#### 16.7 Special Reexaminations

If a family's income is too unstable to project for twelve (12) months, including families that temporarily have no income (0 renters) or have a temporary decrease in income, BHA may schedule special reexaminations approximately every thirty (30) days until income stabilizes and an annual income can be determined. A credit report may be obtained at least once a year for tenants having special reexaminations.

# 16.8 Effective Date of Rent Changes Due to Interim or Special Reexaminations

Unless there is a delay in reexamination processing caused by the family, any rent increase will be effective the first of the month following 60 days' written notice to the family, or any longer period required by law.

In the case of a rent increase due to misrepresentation by the family or failure to report changes in family composition or income, then BHA will apply an increase in rent retroactive to the first of the month following the month in which the misrepresentation or change occurred, without prejudice to any other actions that BHA may take.

If the new rent is a reduction and any delay is beyond the control of the family, the reduction will be effective the first day of the month after the interim reexamination should have been completed.

If the new rent is a reduction and the family caused the delay or did not timely report the change, the change will be effective the first day of the month after the rent amount is determined.

In no event shall a family be eligible for a retroactive credit or refund of rent.

BHA will always process an interim increase in rent if it found that the resident at an annual or interim reexamination has misrepresented or failed to report the facts upon which the rent is based so that the rent the resident is paying is less than the rent that he/she should have been charged. BHA will apply an increase in rent retroactive to the first of the month following the month in which the misrepresentation occurred. Failure to report accurate information is also grounds for initiating eviction proceedings in accordance with the dwelling lease.

#### 16.9 Over-Income Families

- 1. Families participating in the public housing program must not have incomes that exceed the over-income limit, as determined below, for more than 24 consecutive months.
  - a. The rules regarding OI Families applies to all families in the public housing program, including FSS families and all families receiving EID.
    - i. Mixed families who are NPHOI Families pay the alternative nonpublic housing rent, as applicable.
    - ii. All NPHOI Families are precluded from participating in a public housing resident council.
    - iii. NPHOI families cannot participate in programs that are only for public housing or low-income families.
    - iv. BHA cannot provide any Federal assistance, including a utility allowance, to non-public housing over-income families.
- 2. The OI Limit is determined by multiplying the applicable income limit for a very low-income family as defined in 24 C.F.R. § 5.603(b), by a factor of 2.4.
- 3. BHA will follow the following the procedures when it determines that a family exceeds the OI Limit:
  - a. If BHA determines the family has exceeded the OI Limit pursuant to an income examination, it will provide written notice to the family of the over-income determination no later than 30 days after the income examination. The notice will state that the family has exceeded the over-income limit and continuing to exceed the over-income limit for a total of 24 consecutive months will result in BHA following its ACOP for OI Families. BHA will afford the family an opportunity for a hearing if the family disputes within a reasonable time the determination that the family has exceeded the OI Limit.
  - b. BHA will conduct an income examination 12 months after the initial OI determination described above, unless BHA determined the family's income fell below the OI Limit since the initial OI determination. If BHA determines the family has exceeded the over-income limit for 12 consecutive months, BHA

will provide written notification of this 12-month OI determination no later than 30 days after the income examination that led to the 12-month OI determination. The notice will state that the family has exceeded the OI Limit for 12 consecutive months and continuing to exceed the OI Limit for a total of 24 consecutive months will result in BHA following its ACOP for OI Families. Additionally, the notice will include an estimate (based on current data) of the Alternative Non-Public Housing Rent for the family's unit. BHA will afford the family an opportunity for a hearing if the family disputes within a reasonable time the determination that the family has exceeded the over-income limit.

- c. BHA will conduct an income examination 24 months after the initial OI determination described above, unless BHA determined the family's income fell below the over-income limit since the second OI determination. If BHA determines the family has exceeded the over-income limit for 24 consecutive months, then BHA will provide written notification of this 24-month OI determination no later than 30 days after the income examination that led to the 24-month OI determination. The notice will state:
  - i. That the family has exceeded the over-income limit for 24 consecutive months.
  - ii. That BHA must either terminate the family's tenancy or charge the family the alternative non-public housing rent, in accordance with its ACOP.
    - 1. If BHA determines that under its policy the family's tenancy must be terminated, then the notice must inform the family of this determination and state the period of time before tenancy termination.
    - 2. If BHA determines that the family must be charged the Alternative Non-Public Housing Rent, then the notice must inform the family of this determination and state that the family be charged the Alternative Non-Public Housing Rent. BHA will also present the family with a new lease and inform the family that the lease must be executed no later than 60 days of the date of the notice or at the next lease renewal, whichever is sooner.

- iii. BHA will afford the family an opportunity for a hearing if the family disputes within a reasonable time BHA's determination that the family has exceeded the over-income limit.
- d. If, at any time during the consecutive 24-month period following the initial OI determination described above, BHA determines that the family's income is below the OI Limit, the family is entitled to a new 24 consecutive month period of being OI and new notices under this section if BHA later determines that the family income exceeds the OI Limit.
- 4. Once a family has exceeded the over-income limit for 24 consecutive months, BHA will require the family to execute a new lease consistent with 24 C.F.R. § 960.509 and charge the family the Alternative Non-Public Housing Rent, as defined in 24 C.F.R. § 960.102, no later than 60 days after the notice is provided pursuant to this ACOP or at the next lease renewal, whichever is sooner. The term of the new lease will be month-to-month.
  - a. If the family does not execute the lease within the foregoing period, BHA will terminate the tenancy of the tenant no more than 6 months after the notification that the family has exceeded the OI Limit for 24 consecutive months, in accordance with 24 C.F.R. § 960.507(d)(2). Notwithstanding the foregoing, BHA may permit an OI Family to execute the lease beyond this time period, but before termination of the tenancy, if the OI Family pays BHA the total difference between the Alternative Non-Public Housing Rent and their public housing rent dating back to the point in time that the OI Family was required to execute the lease.
- 5. An OI Family will continue to be a public housing program participant until their tenancy is terminated by BHA or the family executes a new non-public housing lease.

#### 16.10 Housing Authority Mistakes in Calculating Rent

If BHA makes a mistake in calculating a family's rent and overcharges the family, the family will receive a credit refund for the amount of the mistake going back a maximum of twenty-four (24) months. The refund shall be credited to the family's account, unless the resident owes BHA money in which case the debt shall be offset to the degree possible before the resident receives any credit. After a family moves out, BHA will refund any amount credited along with the security deposit within 30 days or give the family a written statement of why all or part of the amount credited and the security deposit is being kept.

BHA ACOP Effective January 1, 2024

## **17.0 UNIT TRANSFERS**

#### 17.1 Objectives of the Transfer Policy

The objectives of the Transfer Policy include the following:

- 1. To address emergency situations.
- 2. To fully utilize available housing based on family composition by ensuring that each family occupies the appropriate size unit.
- 3. To facilitate a relocation when required for modernization or other management purposes.
- 4. To facilitate relocation of families with inadequate housing accommodations.
- 5. To eliminate vacancy loss and other expense due to unnecessary transfers.
- 6. To facilitate other approved moves.

#### 17.2 Categories of Transfers

- 1. Emergency transfers. Emergency transfers are those transfers based on conditions in the family's unit, building, or site, which pose an immediate and verifiable threat to the life, safety, or health of the family or its members.
- 2. Immediate administrative transfers. These transfers are necessary in order to permit a family needing accessible features to move to a unit with such a feature or to enable modernization, revitalization, disposition or demolition work to proceed. When an accessible unit becomes available, it shall first be offered to families needing it who reside on the site that has the vacancy, then to other public housing residents needing the special accessibility features, and finally to appropriate people on the waiting list.
- 3. Regular administrative transfers. These transfers are made to offer incentives to families willing to help meet certain BHA occupancy goals, to correct occupancy standards where the unit size is inappropriate for the size and composition of the family, to allow for non-emergency but medically advisable transfers, and other transfers approved by BHA when a transfer is the only or best way of solving a serious problem.

4. Waiting list transfers. These transfers are made when, after an applicant is housed and becomes a tenant, the household chooses to remain on a waiting list for any of BHA's other public housing properties and is subsequently offered a unit at another of BHA's public housing properties.

#### 17.3 Documentation

A family who requests a transfer may need to provide documentation in support of the transfer.

## 17.4 Processing Transfers

Transfer requests will be placed on a waiting list by date and time of approval of the request.

Transfers in category 1 and 2 will be prioritized ahead of any other families, including those on the applicant waiting list. Transfers in category 1 will be prioritized ahead of transfers in category 2.

In BHA's discretion, transfers in category 3 may be prioritized ahead of other families, including those on the waiting list, but not ahead of transfers from category 1 or 2. Category 4 transfers are subject to a household's place on a waiting list and the rules in this subsection.

Upon offer and acceptance of a unit, the family will execute all required documentation and pay any rent and/or security deposit. The family will be allowed seven (7) calendar days to complete a transfer. The family will be responsible for paying rent at the old unit as well as the new unit for any period of time they have possession of both, in excess of seven (7) calendar days. The prorated rent and other charges must be paid at the time of lease execution.

The following pertains to rejection of a unit:

- 1. If the family will not lose their place on the transfer waiting list if they had good cause for rejecting the offered unit.
- 2. If the transfer is being made at the request of BHA and the family rejects two offers without good cause, BHA will take action to terminate their tenancy. If the reason for the transfer is that the current unit is too small to meet BHA's optimum occupancy standards, the family may request in writing to stay in the unit without being transferred so long as their occupancy will not exceed two people per living/sleeping room.
- 3. If the transfer is being made at the family's request and the rejected offer provides deconcentration incentives, the family will maintain their place on the transfer list and

will not otherwise be penalized.

4. If the family requested the transfer and the family, without good cause, turns down one offer that does not include de-concentration incentives, the family will not be penalized. The family's name will be removed from the transfer list if the family rejects, without good cause, the second offer and the family may not request another transfer for 12 months from the date the family rejected the second offer.

## 17.5 Cost of the Family's Move

The cost of the transfer generally will be borne by the family in the following circumstances:

- 1. When the transfer is made at the request of the family or by others on behalf of the family or when the family makes a Category 4 transfer;
- 2. When the transfer is needed to move the family to an appropriately sized unit, either larger or smaller; or
- 3. When the transfer is needed because action or inaction by the family caused the unit to be unsafe or uninhabitable.

In cases of the foregoing types of transfers, the family will generally be required to pay the security deposit on the new unit at the time the family signs the lease for the new unit.

The cost of the transfer may be borne by BHA in the following circumstances:

- 1. When the transfer is needed in order to carry out rehabilitation activities; or
- 2. When action or inaction by BHA has caused the unit to be unsafe or inhabitable; or
- 3. When the transfer is necessitated because a family with disabilities needs the accessible unit into which the transferring family moved. This is discussed in Section 2.9 of this ACOP.

In cases of the foregoing types of transfers, the payment of a security deposit or the transfer of a security deposit will be determined on a case-by-case basis.

The responsibility for moving costs in other circumstances will be determined on a case-by-case basis.

## 17.6 Tenants in Good Standing

A family's transfer request or a Category 4 transfer will not be approved unless the family is in good standing with BHA, meaning that the family is not in default under their lease, is current in all payments to BHA, and has passed a housekeeping inspection. In addition, a family's transfer request will not be approved if any member of the family has not resided in the unit for at least twelve (12) months or if the transfer would leave a member of the family in the unit who has not resided in the unit for at least twelve (12) months.

## 17.7 Transfer Requests

A tenant may request a transfer at any time by completing a transfer request form. In considering the request, BHA may request a meeting with the tenant to better understand the need for transfer and to explore possible alternatives. BHA will review the request in a timely manner and if a meeting is desired, it shall contact the tenant within ten (10) business days of receipt of the request to schedule a meeting.

BHA will grant or deny the transfer request in writing within ten (10) business days of receiving the request or holding the meeting, whichever is later.

If the transfer is approved, the family's name will be added to the transfer waiting list.

If the transfer is denied, the denial letter will advise the family of their rights under BHA's grievance policy.

#### 17.8 Rights

The provisions listed above are to be used as a guide to insure fair and impartial means of assigning units for transfers. It is not intended that this policy will create a property right or any other type of right for a tenant to transfer or refuse to transfer.

# **18.0 INSPECTIONS**

#### 18.1 Move-in Inspections

An authorized representative of BHA and an adult family member will inspect the unit prior to commencement of occupancy. A written statement of the condition of the unit will be made, all equipment will be provided, and the statement will be signed by both parties with a copy retained in BHA's file and a copy given to the family member.

#### 18.2 Annual Inspections

BHA will inspect each unit annually to ensure that each unit meets UPCS housing standards. Work orders will be submitted and completed to correct any deficiencies.

#### 18.3 Preventative Maintenance Inspections

This is generally conducted along with the annual inspection. This inspection is intended to keep items in good repair. It checks weatherization; the condition of the smoke and carbon monoxide detectors, water heaters, furnaces, automatic thermostats and water temperatures; for leaks; and provides an opportunity to change furnace filters and provide other minor servicing that extends the life of the unit and its equipment.

## 18.4 Special Inspections

A special inspection may be scheduled to enable HUD or others to inspect a sample of the housing stock maintained by BHA.

## 18.5 Housekeeping Inspections

Generally, at the time of annual inspection, or at other times as necessary, BHA will conduct a housekeeping inspection to ensure the family is maintaining the unit in a safe, clean and sanitary condition.

#### 18.6 Notice of Inspection

BHA will give the tenant at least two (2) days advance written notice for annual inspections, preventative maintenance inspections, special inspections, and housekeeping inspections.

#### 18.7 Emergency Inspections

If any employee and/or agent of BHA has reason to believe that an emergency exists within the housing unit, the unit can be entered without notice. The person(s) who enters the unit will leave a written notice to the resident that indicates the date and time the unit was entered and the reason why it was necessary to enter the unit.

#### 18.8 Move-Out Inspections

BHA ACOP Effective January 1, 2024 BHA conducts the move-out inspection with an adult family member to assess and acknowledge the condition of the unit and determine responsibility for any needed repairs. The tenant is notified of the inspection and is encouraged to be present. This inspection becomes the basis for any claims that may be assessed against the security deposit.

# **19.0 ANIMALS**

BHA has separate policies for pets and for service and assistance animals, which are not pets. The policies governing approval of assistance animals are discussed in Section 2.11 of this ACOP.

Tenants shall comply with BHA's Pet Policy. Failure to comply with the Pet Policy shall be considered a serious violation of a material term of the Lease, which could result in the termination of the family's tenancy.

# 20.0 REPAYMENT AGREEMENTS

When a family owes BHA retroactive rent or other charges and is unable to pay the balance by the due date, the resident may request that BHA allow them to enter into a repayment agreement. BHA may allow the family to enter into a repayment agreement, in its sole discretion. BHA may decline to enter into a repayment agreement when the family already has a repayment agreement in place or if BHA believes that the resident has committed fraud. This list of reasons why BHA may decline to enter into a repayment agreement is not exhaustive and is non-exclusive.

No repayment agreements shall exceed a period of twelve (12) months without the express written approval of the Executive Director. The total monthly payment amount, inclusive of rent, will not exceed 40% of monthly adjusted income. All repayment agreements shall be in writing and signed by both parties and include the following:

- 1. Reference to the paragraph(s) the lease in which the tenant may be in default and/or subject to termination of tenancy.
- 2. That the monthly repayment amount is in addition to the family's rent obligations under the lease.
- 3. The terms of the agreement may be renegotiated if there is a decrease or increase in the family's income.
- 4. Late and/or missed payments constitute default of the repayment agreement and may result in termination of tenancy and/or assistance.

Refusal to enter into a repayment agreement for monies owed will subject the family to eviction procedures.

BHA shall allow for repayment agreements for those tenants whose rental amount is the minimum rent and who have had their rent abated for a temporary period.

# **21.0 TERMINATION OF TENANCY**

#### 21.1 Termination by Tenant

The tenant may terminate the lease at any time upon submitting a 30-day written notice. If the tenant vacates prior to the end of the thirty (30) days, they will be responsible for rent through the end of the notice period or until the unit is re-rented, whichever occurs first.

## 21.2 Termination by BHA

BHA will not renew the public housing lease of any non-exempt family that is not in compliance with CSSR or where the family has exceeded the Over-Income Limit for 24 consecutive months.

BHA will terminate the lease for serious or repeated violations of material lease terms, or for other good cause. The reasons for which BHA may terminate the lease include but not limited to the following:

- 1. Nonpayment of rent or other amounts payable to BHA;
- 2. Repeated late payments (e.g., late payment of rent more than twice in a twelve-month period);
- 3. Failure to provide timely and accurate information or sign appropriate forms regarding family composition, income circumstances, or other information related to eligibility or rent;
- 4. Failure to allow inspection of the unit;
- 5. Failure to maintain the unit in a safe and sanitary manner;
- 6. Failure to attend scheduled meetings with BHA;

- 7. Assignment or subletting of any portion of the premises;
- 8. Use of the premises for purposes other than as a dwelling unit (other than for BHA-approved resident businesses);
- 9. Acts of destruction, defacement, or removal of any part of the premises or failure to cause guests to refrain from such acts;
- 10. Any violent or drug-related criminal activity on or off the premises by the tenant, any member of the tenant's household, or guest of the tenant or tenant's household;
- 11. Non-compliance with non-citizen rule requirements;
- 12. Permitting persons not on the lease to reside in the unit more than fourteen (14) days in any twelve (12) month period, without the prior written approval of BHA;
- 13. Disturbing other residents' peaceful enjoyment of the premises.
- 14. Any violent or criminal activity by the tenant, any member of the tenant's household, or guest of the tenant or tenant's household that threatens the health, safety, or right to peaceful enjoyment of the premises by other residents;
- 15. Failure of the tenant, any member of the tenant's household, or guest of the tenant or tenant's household to act in cooperative manner with neighbors and BHA's staff and employees or to refrain from acting or speaking in an abusive or threatening matter toward neighbors or BHA's staff or employees.
- 16. Alcohol abuse that BHA determines interferes with the health, safety, or right to peaceful enjoyment of the premises by other residents;
- 17. Violating BHA's smoking policy.
- 18. Disconnecting a smoke or carbon monoxide detector in any manner, removing any batteries from a smoke or carbon monoxide detector or failing to notify BHA if the smoke or carbon monoxide detector is inoperable for any reason;
- 19. Being absent from a unit for more than 2 months without good cause. Good cause may include, but is not limited to, prolonged hospitalization, absences beyond the control of the family (i.e., death in the family, other family member illness).

- 20. Being over the income limit for the program, as provided in 24 C.F.R. § 960.261.
- 21. Exceeding the over-income limit for two consecutive years.
- 22. Failure to comply with the restrictions on net assets and property ownership when required by law and this ACOP.

## 21.3 Terminations for Criminal Activity

HUD has issued a due process determination that Maine law governing forcible entry and detainer matters requires the tenant have the opportunity for a pre-eviction hearing in court containing the elements of due process as defined in 24 C.F.R. 966.53(c).

Because HUD has issued a due process determination for Maine, BHA has excluded from its grievance procedure any grievance concerning a termination of tenancy or eviction for:

- 1. Any criminal activity that threatens the health, safety, or right to peaceful enjoyment of BHA's public housing premises by other residents or employees of BHA;
- 2. Any violent or drug-related criminal activity on or off such premises; or
- 3. Any criminal activity that resulted in felony conviction of a household member.

#### 21.4 Abandonment

BHA will consider a unit to be abandoned when a resident has both fallen behind in rent **AND** has clearly indicated by words or actions an intention not to continue living in the unit.

When a unit has been abandoned, a BHA representative may enter the unit and secure any remaining personal property in a reasonably secure place.

#### 21.5 Abandoned Property

In the event that a family has vacated a unit, whether through abandonment, following eviction, or otherwise, and if they have left personal property in the unit, BHA will mail a notice to the family in accordance with 14 M.R.S. § 6013. The family will have 7 days to respond to claim the property. The notice will be mailed to the family's last known address.

If the tenant responds to the notice, they have 7 days in which to claim the property. If property has not been claimed at the end of the 14-day period, BHA will dispose of the property in accordance with 14 M.R.S. § 6013(D).

#### 21.6 Return of Security Deposit

Within 30 days after a family vacates a unit, BHA will return to the tenant the security deposit paid to it by the tenant or, if there is actual cause for retaining the security deposit or any portion of it, BHA shall provide the tenant with a written statement itemizing the reasons for the retention of the security deposit or any portion of it. The written statement itemizing the reasons for the retention of any portion of the security deposit will be accompanied by a full payment of the difference between the security deposit and the amount retained.

BHA may retain the security deposit or a portion of the security deposit to cover the costs of storing and disposing of unclaimed property, nonpayment of rent and nonpayment of utility charges that the tenant was required to pay directly to BHA, or damage to the unit. These reasons are not exhaustive and non-exclusive. A security deposit or any portion of the security deposit will not be used to cover normal wear and tear to a unit.

BHA will mail the written statement and any payment to the family's last known address.

## 21.7 The EIV's Deceased Tenants Report

BHA shall generate the EIV's Deceased Tenants Report monthly shortly before either the end of the month or creating rent statements to see if the system flags deceased residents. BHA shall review the report and follow up to confirm the tenant's death. Upon confirmation of death, BHA will update family composition.

If a head of household of a single-person family dies, BHA will attempt to confirm the person's death by notifying next-of-kin or the person identified as an emergency contact. After confirming the person's death, BHA may conduct a home visit to determine if anyone is residing in the unit. If there are unauthorized persons (including a live-in aide) in the unit of a deceased single-person family, BHA will pursue judicial intervention to have them lawfully removed from the unit.

If the head of household dies during tenancy and the remaining household members are minors, BHA may allow a temporary adult guardian to reside in the unit with the minors until a courtappointed guardian can be established. The new guardian may be added as the new head-ofhousehold if that person is otherwise eligible pursuant to this ACOP.

#### 21.8 Unpaid Accounts

Any unpaid accounts will be forwarded to a collection agency and reported to a credit bureau.

# 22.0 VIOLENCE AGAINST WOMEN ACT PROTECTIONS

#### 22.1 Protection

The Violence Against Women Act ("VAWA") provides special protections to applicants and participants in the public housing program who are victims of domestic violence, dating violence, sexual assault, or stalking. Despite its name, protections under VAWA are not limited to women. Victims of domestic violence, dating violence, sexual assault, or stalking are eligible for protection without regard to sex, gender identity, or sexual orientation. In addition, victims will not be discriminated against on the basis of any other protected characteristic, including race, color, national origin, religion, sex, familial status, disability, or age.

#### 22.2 Prohibited Basis for Denial or Termination of Assistance or Eviction

An applicant for or tenant of housing assisted under a covered housing program may not be denied admission to, denied assistance under, terminated from participation in, or evicted from the housing on the basis that the applicant or tenant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking, if the applicant or tenant otherwise qualifies for admission, assistance, participation, or occupancy.

In carrying out the foregoing, an incident of actual or threatened domestic violence, dating violence, sexual assault, or stalking shall not be construed as:

- a. a serious or repeated violation of a lease for housing assisted under a covered housing program by the victim or threatened victim of such incident; or
- b. good cause for terminating the assistance, tenancy, or occupancy rights to housing assisted under a covered housing program of the victim or threatened victim of such incident.

No person may deny assistance, tenancy, or occupancy rights to housing assisted under a overed housing program to a tenant solely on the basis of criminal activity directly relating to domestic violence, dating violence, sexual assault, or stalking that is engaged in by a member of the household of the tenant or any guest or other person under the control of the tenant, if the tenant or an affiliated individual of the tenant is the victim or threatened victim of such domestic violence, dating violence, sexual assault, or stalking.

#### 22.3 Eligibility

VAWA protections may also be exercised by or on behalf of a minor victim.

VAWA protections are only available for tenants. Guests, unassisted members, and live-in aides of the family are ineligible for VAWA protections. However, a tenant may request VAWA protections on the grounds that a live-in aid is a victim of domestic violence, dating violence, sexual assault, or stalking.

#### 22.4 Verification

To receive protection under VAWA, a tenant must request it. BHA is not independently required to identify whether a tenant has been a victim of domestic violence, dating violence, sexual assault, or stalking.

BHA requires written documentation in all cases where an individual represents to the BHA that the individual is a victim of domestic violence, dating violence, sexual assault, or stalking and is entitled to the protections or remedies under VAWA.

The submission of false information may be a basis for denial of admission, termination of assistance, or eviction.

- 1. An applicant or tenant shall submit, as documentation of the occurrence of domestic violence, dating violence, sexual assault, or stalking, one of the following forms of documentation:
  - a. Form HUD-5382;
  - b. A document:
    - i. Signed by an employee, agent, or volunteer of a victim service provider, an attorney, or medical professional, or a mental health professional (collectively, "professional") from whom the victim has sought assistance relating to domestic violence, dating violence, sexual assault, or stalking, or the effects of abuse;
    - ii. Signed by the applicant or tenant; and

- iii. That specifies, under penalty of perjury, that the professional believes that the incident of domestic violence, dating violence, sexual assault, or stalking that is the ground for protection and remedies under this subpart, and that the incident meets the applicable definition of domestic violence, dating violence, sexual assault, or stalking; or
- c. A record of a Federal, State, tribal, territorial or local law enforcement agency, court, or administrative agency; or
- d. BHA, in its sole discretion, may accept a statement or other evidence provided by a tenant or applicant.
- 2. An individual who claims protection against adverse action pursuant to VAWA and who is required to provide the documentation set forth above must provide such documentation within 14 business days after receipt of the written request for such documentation. During this period, BHA will take no adverse action against the individual.

BHA may, in its sole discretion, extend the 14-day deadline. In exercising its discretion, BHA may consider the following non-exclusive set of factors: disability; limited English proficiency; absence from the unit due to hospitalization or time spent in an emergency shelter; administrative delays in obtaining third-party records; danger of further violence; and the need of the victim to address health or safety issues.

Failure to provide documentation within 14 business days after receipt of the written request for that documentation or within the designated extension period may result in

- a. Denial of admission by the applicant or tenant to the covered program;
- b. Denial of assistance under the covered program to the applicant or tenant;
- c. Termination of the participation of the applicant or tenant in the covered program; or
- d. Eviction of the applicant, the tenant, or a lawful occupant that commits violations of a lease.
- 3. A tenant who has informed BHA that they are a victim of domestic violence, dating violence, sexual assault, or stalking must provide enough information to BHA to allow

it to make a determination regarding the adverse factor they are claiming was a direct result of domestic violence, dating violence, sexual assault, or stalking.

If BHA believes any information from a tenant is not clear, it will speak to the victim and try to clarify the information. After BHA has received the information from the tenant or applicant, and if necessary, clarified this information with the tenant or applicant, BHA will make an objectively reasonable determination, based on all the circumstances, whether the adverse factor is a direct result of the fact that the applicant or tenant/participant is a victim of domestic violence, dating violence, sexual assault, or stalking.

- 4. In cases where BHA receives documentation that contains conflicting information, BHA may require an applicant or tenant to submit third-party documentation described above, within 30 calendar days of the date of the request for the third-party documentation. If an applicant or tenant responds with third-party documentation that meets the required criteria and supports the applicant's or tenant's request, BHA is prohibited from requiring further documentation. However, if an applicant or tenant does not submit third-party documentation within the required time period or submits documentation that does not meet the required criteria, BHA may not accept the applicant's or tenant's assertion of victim status for purposes of VAWA protections.
- 5. BHA is prohibited from conducting further fact finding for the purpose of trying to verify the "validity" of an applicant or tenant's status as victim for purposes of VAWA. However, if BHA already has or regularly receives reliable information that conflicts with the submitted documentation, BHA may require third-party documentation status, based on the information outside of the submitted documentation. If the applicant or tenant subsequently does not submit third-party documentation, or only submits third-party documentation that conflicting information, BHA may deny VAWA protections.
- 6. BHA's denial of VAWA protection is subject to its grievance procedure.

#### 22.5 Lease Bifurcation

BHA may bifurcate a lease to evict, remove, or terminate assistance to any person who is a tenant or a lawful occupant under a lease when such person engages in criminal activity directly relating to domestic violence, dating violence, sexual assault, or stalking against an affiliated individual or other individual. BHA may take such action without regard to whether the household member is a signatory to the lease and without evicting, removing, terminating assistance to, or otherwise penalizing a victim of such violence who is also a tenant or lawful occupant. Eviction, removal, termination of occupancy rights, or termination of assistance will be undertaken in accordance with the procedures prescribed by federal, state, and local law.

If BHA bifurcates a tenant's lease and evicts a person who engaged in criminal activity directly relating to domestic violence, dating violence, sexual assault, or stalking and the person who was evicted was the eligible tenant, BHA will provide the remaining tenant(s) who were not already eligible a period of thirty (30) calendar days from the date of bifurcation of the lease to:

- 1. Establish eligibility for the same covered housing program under which the evicted or terminated tenant was the recipient of assistance at the time of bifurcation of the lease;
- 2. Establish eligibility under another covered housing program; or
- 3. Find alternative housing.

If, after this 30-day period has expired, the remaining tenant(s) have not completed one of the foregoing options, BHA will be required to terminate assistance or evict the remaining tenant(s).

## 22.6 Emergency Transfer Plans

BHA allows tenants who are victims of domestic violence, dating violence, sexual assault, or stalking to request an emergency transfer from the tenant's current unit to another unit. The ability to request a transfer is available regardless of sex, gender identity, or sexual orientation. The ability of BHA to honor such request for tenants currently receiving assistance, however, may depend upon a preliminary determination that the tenant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking, and on whether it has another dwelling unit that is available and is safe to offer the tenant for temporary or more permanent occupancy.

1. Eligibility for Emergency Transfers. A tenant who is a victim of domestic violence, dating violence, sexual assault, or stalking is eligible for an emergency transfer, if: the tenant reasonably believes that there is a threat of imminent harm from further violence if the tenant remains within the same unit. If the tenant is a victim of sexual assault, the tenant may also be eligible to transfer if the sexual assault occurred on the premises within the 90-calendar-day period preceding a request for an emergency transfer.

A tenant requesting an emergency transfer must expressly request the transfer in accordance with the procedures described in the Emergency Transfer Plan, which BHA has adopted and which may be amended from time-to-time.

Tenants who are not in good standing may still request an emergency transfer if they meet the eligibility requirements.

- 2. Emergency Transfer Request Documentation. To request an emergency transfer, the tenant shall notify BHA's management office and submit a written request for a transfer. BHA will provide reasonable accommodations to this policy for individuals with disabilities. The tenant's written request for an emergency transfer should include either:
  - a. A statement expressing that the tenant reasonably believes that there is a threat of imminent harm from further violence if the tenant were to remain in the same dwelling unit assisted under BHA's program; or
  - b. A statement that the tenant was a sexual assault victim and that the sexual assault occurred on the premises during the 90-calendar-day period preceding the tenant's request for an emergency transfer.
- 3. Emergency Transfer Timing and Availability. BHA cannot guarantee that a transfer request will be approved or how long it will take to process a transfer request. BHA will, however, act as quickly as possible to move a tenant who is a victim of domestic violence, dating violence, sexual assault, or stalking to another unit, subject to availability and safety of a unit. If a tenant reasonably believes a proposed transfer would not be safe, the tenant may request a transfer to a different unit. If a unit is available, the transferred tenant must agree to abide by the terms and conditions that govern occupancy in the unit to which the tenant has been transferred. BHA may be unable to transfer a tenant to a particular unit if the tenant has not or cannot establish eligibility for that unit.

If it has no safe and available units for which a tenant who needs an emergency transfer is eligible, BHA will assist the tenant in identifying other housing providers who may have safe and available units to which the tenant could move. In this instance, BHA may decide to offer the tenant a Voucher, including an Emergency Housing Voucher ("EHV") in accordance Notice PIH 2021-15, if available. If an EHV is not available at the time, BHA may place tenant on a waiting list for an EHV.

At the tenant's request, BHA will also assist tenants in contacting the local organizations offering assistance to victims of domestic violence, dating violence, sexual assault, or stalking.

## 22.7 Confidentiality

All information provided under VAWA including the fact that an individual is a victim of domestic violence, dating violence, sexual assault, or stalking, shall be maintained in confidence.

Employees of BHA will not have access to the information unless explicitly authorized by BHA for reasons that specifically call for these individuals to have access to such information under applicable federal, state, or local law.

In addition, BHA will not enter this information into any shared database or disclose this information to any other entity or individual except to the extent that the disclosure is:

- 1. Requested or consented to by the individual in writing;
- 2. Required for use in an eviction proceeding; or
- 3. Otherwise required by applicable law.

BHA shall provide notice to applicants and tenants of their rights under VAWA including their right to confidentiality and the limits thereof.

## 22.8 Definitions

Actual and imminent threat refers to a physical danger that is real, would occur within an immediate time frame, and could result in death or serious bodily harm. In determining whether an individual would pose an actual and imminent threat, the factors to be considered include: the duration of the risk, the nature and severity of the potential harm, the likelihood that the potential harm will occur, and the length of time before the potential harm would occur.

Affiliated individual, with respect to an individual, means:

- a. A spouse, parent, sibling, or child of that individual, or an individual to whom that individual stands in loco parentis; or
- b. Any individual, tenant, or lawful occupant living in the household of that individual.

**Bifurcate** means to divide a lease as a matter of law, subject to the permissibility of such process under the requirements of the applicable HUD-covered program and State or local law, such that certain tenants or lawful occupants can be evicted or removed and the remaining tenants or lawful occupants can be revised and the remaining tenants or lawful occupants can be revised be revised by the same lease requirements or as may be revised by the revis

depending upon the eligibility for continued occupancy of the remaining tenants and lawful occupants.

**Covered housing provider** refers to the individual or entity under a covered housing program, and as defined by each program in its regulations, that has responsibility for the administration and/or oversight of VAWA protections and includes PHAs, sponsors, owners, mortgagors, managers, State and local governments or agencies thereof, nonprofit or for-profit organizations or entities.

**Dating violence** means violence committed by a person:

- a. Who is or has been in a social relationship of a romantic or intimate nature with the victim; and
- b. Where the existence of such a relationship shall be determined based on a consideration of the following factors:
  - 1. The length of the relationship;
  - 2. The type of relationship; and
  - 3. The frequency of interaction between the persons involved in the relationship.

**Domestic violence** includes felony or misdemeanor crimes committed by a current or former spouse or intimate partner of the victim under the family or domestic violence laws of the jurisdiction receiving grant funding and, in the case of victim services, includes the use or attempted use of physical abuse or sexual abuse, or a pattern of any other coercive behavior committed, enabled, or solicited to gain or maintain power and control over a victim, including verbal, psychological, economic, or technological abuse that may or may not constitute criminal behavior, by a person who:

- a. is a current or former spouse or intimate partner of the victim, or person similarly situated to a spouse of the victim;
- b. is cohabitating, or has cohabitated, with the victim as a spouse or intimate partner;
- c. shares a child in common with the victim; or
- d. commits acts against a youth or adult victim who is protected from those acts under the family or domestic violence laws of the jurisdiction.

**Economic abuse** in the context of domestic violence, dating violence, and abuse in later life, means behavior that is coercive, deceptive, or unreasonably controls or restrains a person's ability to acquire, use, or maintain economic resources to which they are entitled, including using coercion,

fraud, or manipulation to:

- a. restrict a person's access to money, assets, credit, or financial information;
- b. unfairly use a person's personal economic resources, including money, assets, and credit, for one's own advantage; or
- c. exert undue influence over a person's financial and economic behavior or decisions, including forcing default on joint or other financial obligations, exploiting powers of attorney, guardianship, or conservatorship, or failing or neglecting to act in the best interests of a person to whom one has a fiduciary duty.

**Technological abuse** means an act or pattern of behavior that occurs within domestic violence, sexual assault, dating violence or stalking and is intended to harm, threaten, intimidate, control, stalk, harass, impersonate, exploit, extort, or monitor, except as otherwise permitted by law, another person, that occurs using any form of technology, including but not limited to: internet enabled devices, online spaces and platforms, computers, mobile devices, cameras and imaging programs, apps, location tracking devices, or communication technologies, or any other emerging technologies.

The term "**spouse or intimate partner of the victim**" includes a person who is or has been in a social relationship of a romantic or intimate nature with the victim, as determined by the length of the relationship, the type of the relationship, and the frequency of interaction between the persons involved in the relationship.

**Sexual assault** means any nonconsensual sexual act proscribed by Federal, Tribal, or State law, including when the victim lacks capacity to consent.

**Stalking** means engaging in a course of conduct directed at a specific person that would cause a reasonable person to:

- (1) Fear for the person's individual safety or the safety of others; or
- (2) Suffer substantial emotional distress.

## 23.0 SUPPORT FOR OUR ARMED FORCES

A major and important component of our armed forces is the part-time military personnel that serve in various Reserve and National Guard units. BHA is very supportive of these men and women. An unfortunate fact of service in both the Reserves and National Guard is that from time to time their personnel are activated to full-time status and asked to serve our country in a variety of ways and circumstances. Whenever the Federal Government activates Reserve and/or National Guard personnel, BHA wants to support these brave warriors in the following manners:

- 1. If a family finds it necessary for another adult to temporarily move into a unit solely to serve as a temporary guardian for children residing in the unit, the income received by the temporary guardian will not be counted in determining family income.
- 2. Although typically a criminal background check is required before anyone can move into a public housing unit, this requirement will be waived for a temporary guardian. Instead, the background check will occur after the person moves in. If the results of the check dictate that the person is ineligible for public housing, the family shall be given a reasonable time to find a replacement temporary guardian.
- 3. Recognizing that activation in the Reserves or National Guard can be very disruptive to a family's income, BHA will expeditiously re-evaluate a resident's rent if requested to do so and will exercise reasonable restraint if the activated resident has trouble paying their rent.
- 4. Typically, a unit cannot be held by a family that is not residing in it as their primary residence. If all members of a military family are temporarily absent from the unit because a member of the family has been called to active duty, the family can retain control of the unit by paying the required rent and returning to the unit within 30 calendar days of the conclusion of the active duty service.

## 24.0 ANTI-FRAUD POLICY

BHA is fully committed to combating fraud in its public housing program. It defines fraud as a single act or pattern of actions that include false statements, the omission of information, or the concealment of a substantive fact made with the intention of deceiving or misleading BHA. It results in the inappropriate expenditure of public housing funds and/or a violation of public housing requirements.

Although there are numerous different types of fraud that may be committed, the two most common are the failure to fully report all sources of income and the failure to accurately report who is residing in the residence. BHA shall attempt to prevent all cases of fraud.

When a fraudulent action is discovered, BHA shall take action. It shall do one or more of the following things depending on circumstances and what it determines appropriate:

- 1. Require the resident to immediately repay the amount in question;
- 2. Require the resident to enter into a satisfactory repayment agreement as set forth in this ACOP;
- 3. Terminate the family's tenancy;
- 4. Refer the case for criminal prosecution; or
- 5. Take such other action as BHA deems appropriate under the circumstances.

## GLOSSARY

**50058 Form:** The HUD form that housing authorities are required to complete and electronically submit to HUD for each assisted household in public housing to record information used in the certification and re-certification process and, at the option of the housing authority, for interim reexaminations. Housing Authorities must retain at a minimum the last three years of the form 50058, and supporting documentation, during the term of each assisted lease, and for a period of at least three years from the end of participation date. Electronic retention of form HUD 50058 and HUD 50058-FSS and supporting documentation fulfills the record retention requirement.

**1937 Housing Act:** The United States Housing Act of 1937 (42 U.S.C. 1437 et seq.) (24 CFR 5.100)

Adjusted Annual Income: The amount of household income, after deductions for specified allowances, on which tenant rent is based. (24 CFR 5.611)

Adult: A household member who is 18 years or older or who is the head of the household, or spouse, or co-head.

**Allowances:** Amounts deducted from the household's annual income in determining adjusted annual income (the income amount used in the rent calculation). Allowances are given for elderly families, dependents, medical expenses for elderly families, disability expenses, and childcare expenses for children under 13 years of age. Other allowance can be given at the discretion of the housing authority.

Alternative Non-Public Housing Rent: A monthly rent equal to the greater of-

- A. The applicable fair market rent, as defined in 24 CFR part 888, subpart A, for the unit; or
- **B.** The amount of the monthly subsidy provided for the unit, which will be determined by adding the per unit assistance provided to a public housing property as calculated through the applicable formulas for the Public Housing Capital Fund and Public Housing Operating Fund.
  - i. For the Public Housing Capital Fund, the amount of Capital Funds provided to the unit will be calculated as the per unit Capital Fund assistance provided to a PHA for the development in which the family

resides for the most recent funding year for which Capital Funds have been allocated;

- ii. For the Public Housing Operating Fund, the amount of Operating Funds provided to the unit will be calculated as the per unit amount provided to the public housing project where the unit is located for the most recent funding year for which a final funding obligation determination has been made;
- iii. HUD will publish such funding amounts no later than December 31 each year.

Annual Contributions Contract (ACC): The written contract between HUD and a housing authority under which HUD agrees to provide funding for a program under the 1937 Act, and the housing authority agrees to comply with HUD requirements for the program. (24 CFR 5.403)

Annual Income: All amounts, monetary or not, that:

- A. Go to (or on behalf of) the family head or spouse (even if temporarily absent) or to any other family member; or
- B. Are anticipated to be received from a source outside the family during the 12-month period following admission or annual reexamination effective date; and
- C. Are not specifically excluded from annual income.

Annual Income also includes amounts derived (during the 12-month period) from assets to which any member of the family has access. (1937 Housing Act; 24 CFR 5.609)

**Applicant (applicant family):** A person or family that has applied for admission to a program but is not yet a participant in the program. (24 CFR 5.403)

**As-Paid States:** States where the welfare agency adjusts the shelter and utility component of the welfare grant in accordance with actual housing costs. Currently, the four as-paid States are New Hampshire, New York, Oregon, and Vermont.

**Assets:** The value of equity in savings, checking, IRA and Keogh accounts, real property, stocks, bonds, and other forms of capital investment. The value of necessary items of personal property such as furniture and automobiles are not counted as assets. (Also see "net family assets.")

**Asset Income:** Income received from assets held by family members. If assets total more than \$5,000, income from the assets is "imputed" and the greater of actual asset income and imputed asset income is counted in annual income. (See "imputed asset income" below.)

Assistance applicant: A family or individual that seeks admission to the public housing program.

**Bifurcate**: with respect to a public housing or Section 8 lease, it means to divide a lease as a matter of law such that certain tenants can be evicted or removed while the remaining family members' lease and occupancy rights are allowed to remain intact.

Ceiling Rent: Maximum rent allowed for some units in public housing projects.

**Certification:** The examination of a household's income, expenses, and family composition to determine the family's eligibility for program participation and to calculate the family's share of rent.

**Child:** For purposes of citizenship regulations, a member of the family other than the family head or spouse who is under 18 years of age. (24 CFR 5.504(b))

**Child Care Expenses:** Amounts anticipated to be paid by the family for the care of children under 13 years of age during the period for which annual income is computed, but only where such care is necessary to enable a family member to actively seek employment, be gainfully employed, or to further his or her education and only to the extent such amounts are not reimbursed. The amount deducted shall reflect reasonable charges for child care. In the case of child care necessary to permit employment, the amount deducted shall not exceed the amount of employment income that is included in annual income. (24 CFR 5.603(d))

Citizen: A citizen or national of the United States. (24 CFR 5.504(b))

**Community service:** The performance of voluntary work or duties that are a public benefit and that serve to improve the quality of life, enhance resident self-sufficiency, or increase resident self-responsibility in the community. Community service is not employment and may not include political activities.

**Consent Form:** Any consent form approved by HUD to be signed by assistance applicants and participants for the purpose of obtaining income information from employers and SWICAs, return information from the Social Security Administration, and return information for unearned income from the Internal Revenue Service. The consent forms may authorize the collection of other

information from assistance applicants or participant to determine eligibility or level of benefits. (24 CFR 5.214)

**Covered Families:** Families who receive welfare assistance or other public assistance benefits ("welfare benefits") from a State or other public agency ("welfare agency") under a program for which Federal, State, or local law requires that a member of the family must participate in an economic self-sufficiency program as a condition for such assistance.

**Covered Person:** a tenant, any member of the tenant's household, a guest or another person under the tenant's control.

**CSSR**: Community Service and Self-Sufficiency Requirement, 24 CFR Subpart F, 960.600 through 960.609.

**Dating Violence:** Violence committed by a person: (A) who is or has been in a social relationship of a romantic or intimate nature with the victim; and (B) where the existence of such a relationship shall be determined based on a consideration of the following factors: (i) the length of the relationship; (ii) the type of relationship; and (iii) the frequency of interaction between the persons involved in the relationship.

**Decent, Safe, and Sanitary:** Housing is decent, safe, and sanitary if it satisfies the applicable housing quality standards.

Department: The Department of Housing and Urban Development. (24 CFR 5.100)

**Dependent:** A member of the family (except foster children and foster adults), other than the family head or spouse, who is under 18 years of age or is a person with a disability or is a full-time student. (24 CFR 5.603(d))

**Dependent Allowance:** An amount, equal to \$480 multiplied by the number of dependents, that is deducted from the household's annual income in determining adjusted annual income.

**Disability Assistance Expenses:** Reasonable expenses that are anticipated, during the period for which annual income is computed, for attendant care and auxiliary apparatus for a disabled family member and that are necessary to enable a family member (including the disabled member) to be employed, provided that the expenses are neither paid to a member of the family nor reimbursed by an outside source. (24 CFR 5.603(d))

**Disability Assistance Expense Allowance:** In determining adjusted annual income, the amount of disability assistance expenses deducted from annual income for families with a disabled household member.

**Disabled Family:** A family whose head (including co-head), spouse, or sole member is a person with disabilities; two or more persons with disabilities living together; or one or more persons with disabilities living with one or more live-in aides. (24 CFR 5.403(b)) (Also see "person with disabilities.")

Disabled Person: See "person with disabilities."

**Displaced Family:** A family in which each member, or whose sole member, is a person displaced by governmental action (such as urban renewal), or a person whose dwelling has been extensively damaged or destroyed as a result of a disaster declared or otherwise formally recognized pursuant to Federal disaster relief laws. (24 CFR 5.403(b))

**Displaced Person:** A person displaced by governmental action or a person whose dwelling has been extensively damaged or destroyed as a result of a disaster declared or otherwise formally recognized pursuant to Federal disaster relief laws. *[1937 Act]* 

**Domestic Violence:** Includes felony or misdemeanor crimes of violence committed by a current or former spouse of the victim, by a person with whom the victim share a child in common, by a person who is cohabitated with or has cohabited with the victim as a spouse, by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving grant monies, or by any other person against an adult or youth victim who is protected from that persons acts under the domestic or family violence laws of the jurisdiction.

**Drug:** a controlled substance as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802).

**Drug-Related Criminal Activity**: the illegal manufacture, sale, distribution, or use of a drug, or the possession of a drug with intent to manufacture, sell, distribute or use the drug.

**Earned income:** Income or earnings from wages, tips, salaries, other employee compensation, and net income from self-employment. Earned income does not include any pension or annuity, transfer payments (meaning payments made or income received in which no goods or services are being paid for, such as welfare, social security, and governmental subsidies for certain benefits), or any cash or in-kind benefits.

**Economic self-sufficiency program:** Any program designed to encourage, assist, train or facilitate the economic independence of HUD-assisted families or to provide work for such families. These programs include programs for job training, employment counseling, work placement, basic skills training, education, English proficiency, workfare, financial or household management, apprenticeship, and any program necessary to ready a participant for work (including a substance abuse or mental health treatment program), or other work activities.

**Elderly Family:** A family whose head (including co-head), spouse, or sole member is a person who is at least 62 years of age; two or more persons who are at least 62 years of age living together; or one or more persons who are at least 62 years of age living with one or more live-in aides. (24 CFR 5.403)

**Elderly Family Allowance:** For elderly families, an allowance of \$400 is deducted from the household's annual income in determining adjusted annual income.

Elderly Person: A person who is at least 62 years of age. (1937 Housing Act)

**Extremely low-income families:** Those families whose incomes do not exceed 30% of the median income for the area, as determined by HUD with adjustments for smaller and larger families, except that HUD may establish income ceilings higher or lower than 30% of the median income for the area if HUD finds that such variations are necessary because of unusually high or low family incomes.

**Fair Housing Act:** Title VIII of the Civil Rights Act of 1968, as amended by the Fair Housing Amendments Act of 1988 (42 U.S.C. 3601 et seq.). (24 CFR 5.100)

Family: as defined in this ACOP.

**Family Members:** All members of the household other than live-in aides, foster children, and foster adults. All family members permanently reside in the unit, though they may be temporarily absent. All family members are listed on the lease.

**Family Self-Sufficiency Program (FSS Program):** The program established by a housing authority to promote self-sufficiency among participating families, including the coordination of supportive services. (24 CFR 984.103(b))

**Flat Rent:** A rent amount the family may choose to pay in lieu of having their rent determined under the income method. The flat rent is established by the housing authority set at the lesser of the market value for the unit or the cost to operate the unit. Families selecting the flat rent option have their income evaluated once every three years, rather than annually.

Full-Time Student: A person who is attending school or vocational training on a full-time basis.

Gender Identity: Actual or perceived gender-related characteristics.

**Good cause:** Good or sufficient reason(s) for taking or refusing to take a certain action. The determination of good cause shall rest with BHA, in its sole discretion.

**Head of Household:** The adult member of the family who is the head of the household for purposes of determining income eligibility and rent. (24 CFR 5.504(b))

**Household Members**: All members of the household including members of the family, live-in aides, foster children, and foster adults. All household members are listed on the lease, and no one other than household members are listed on the lease.

**Housing Assistance Plan:** A housing plan that is submitted by a unit of general local government and approved by HUD as being acceptable under the standards of 24 CFR 570.

**Immediate Family Member:** a spouse, parent, brother or sister, or child of the person, or an individual to whom that person stands in loco parentis (in place of a parent); or any other person living in the household of that person and related to that person by blood or marriage.

**Imputed Income**: For households with net family assets of more than \$5,000, the amount calculated by multiplying net family assets by a HUD-specified percentage. If imputed income is more than actual income from assets, the imputed amount is used as income from assets in determining annual income.

**Imputed welfare income:** The amount of annual income not actually received by a family, as a result of a specified welfare benefit reduction, that is nonetheless included in the family's annual income for purposes of determining rent.

**In-Kind Payments:** Contributions other than cash made to the family or to a family member in exchange for services provided or for the general support of the family (e.g., groceries provided on a weekly basis, baby-sitting provided on a regular basis).

**Income Method:** A means of calculating a family's rent based on 10% of their monthly income, 30% of their adjusted monthly income, the welfare rent, or the minimum rent. Under the income method, rents may be capped by a ceiling rent. Under this method, the family's income is evaluated at least annually.

**Interim (examination):** A reexamination of a family income, expenses, and household composition conducted between the regular annual recertifications when a change in a household's circumstances warrants such a reexamination.

Live-In Aide: A person who resides with one or more elderly persons, near-elderly persons, or persons with disabilities and who:

- A. Is determined to be essential to the care and well- being of the persons;
- B. Is not obligated for the support of the persons; and
- C. Would not be living in the unit except to provide the necessary supportive services. (24 CFR 5.403(b))

**Low-Income Families:** Those families whose incomes do not exceed 80% of the median income for the area, as determined by HUD with adjustments for smaller and larger families, except that HUD may establish income ceilings higher or lower than 80% of the median for the area on the basis of HUD's findings that such variations are necessary because of unusually high or low family incomes.

**Medical Expenses:** Medical expenses (of all family members of an elderly or disabled family), including medical insurance premiums, that are anticipated during the period for which annual income is computed and that are not covered by insurance. (24 CFR 5.603(d)). These expenses include, but are not limited to, prescription and non-prescription drugs, costs for doctors, dentists, therapists, medical facilities, care for a service animals, transportation for medical purposes.

**Mixed Family:** A family whose members include those with citizenship or eligible immigration status and those without citizenship or eligible immigration status. (24 CFR 5.504(b))

**Mixed population development:** A public housing development, or portion of a development, that was reserved for elderly and disabled families at its inception (and has retained that character). If the development was not so reserved at its inception, the PHA has obtained HUD approval to give preference in tenant selection for all units in the development (or portion of development) to elderly families and disabled families. These developments were formerly known as elderly projects.

Monthly Adjusted Income: One twelfth of adjusted income. (24 CFR 5.603(d))

Monthly Income: One twelfth of annual income. (24 CFR 5.603(d))

**National:** A person who owes permanent allegiance to the United States, for example, as a result of birth in a United States territory or possession. (24 CFR 5.504(b))

**Near-Elderly Family:** A family whose head (including co-head), spouse, or sole member is a person who is at least 50 years of age but below the age of 62; two or more persons, who are at least 50 years of age but below the age of 62, living together; or one or more persons who are at least 50 years of age but below the age of 62 living with one or more live-in aides. (24 CFR 5.403(b))

#### **Net Family Assets:**

- A. Net cash value after deducting reasonable costs that would be incurred in disposing of real property, savings, stocks, bonds, and other forms of capital investment, excluding interests in Indian trust land and excluding equity accounts in HUD homeownership programs. The value of necessary items of personal property such as furniture and automobiles shall be excluded.
- B. In cases where a trust fund has been established and the trust is not revocable by, or under the control of, any member of the family or household, the value of the trust fund will not be considered an asset so long as the fund continues to be held in trust. Any income distributed from the trust fund shall be counted when determining annual income.
- C. In determining net family assets, housing authorities or owners, as applicable, shall include the value of any business or family assets disposed of by an applicant or tenant for less than fair market value (including a disposition in trust, but not in a foreclosure or bankruptcy sale) during the two years preceding the date of application for the program or reexamination, as applicable, in excess of the consideration received therefor. In the case of a disposition as part of a separation or divorce settlement, the disposition will not be considered to be for less than fair market value if the applicant or tenant receives important consideration not measurable in dollar terms. (24 CFR 5.603(d))

**Non-Citizen:** A person who is neither a citizen nor national of the United States. (24 CFR 5.504(b))

**Non-Public Housing Over-Income Family (NPHOI Family):** A family whose income exceeds the over-income limit for 24 consecutive months and is paying the alternative non-public housing rent..

**Occupancy Standards:** The standards that a housing authority establishes for determining the appropriate number of bedrooms needed to house families of different sizes or composition.

Over-Income Family (OI Family): A family whose income exceeds the over-income limit.

**Over-Income Limit (OI Limit):** The over-income limit is determined by multiplying the applicable income limit for a very low-income family, as defined in § 5.603(b) of this title, by a factor of 2.4. See § 960.507(b).

**Participant:** A family or individual that is assisted by the public housing program.

#### Person with Disabilities: A person who:

- A. Has a disability as defined in 42 U.S.C. 423:
- B. Is determined, pursuant to HUD regulations, to have a physical, mental, or emotional impairment that:
  - 1. Is expected to be of long-continued and indefinite duration;
  - 2. Substantially impedes his or her ability to live independently; and
  - 3. Is of such a nature that the ability to live independently could be improved by more suitable housing conditions; or
- C. Has a developmental disability as defined in 42 U.S.C. 6001 :

This definition does not exclude persons who have the disease of acquired immunodeficiency syndrome or any conditions arising from the etiologic agent for acquired immunodeficiency syndrome.

For purposes of qualifying for low-income housing, it does not include a person whose disability is based solely on any drug or alcohol dependence.

**Previously unemployed**: This includes a person who has earned, in the 12 months previous to employment, no more than would be received for 10 hours of work per week for 50 weeks at the established minimum wage.

**Processing Entity:** The person or entity that is responsible for making eligibility and related determinations and an income reexamination. In the Section 8 and public housing programs, the processing entity is the responsibility entity.

**Proration of Assistance:** The reduction in a family's housing assistance payment to reflect the proportion of family members in a mixed family who are eligible for assistance. (24 CFR5.520)

**Public Housing:** Housing assisted under the 1937 Act, other than under Section 8. Public housing includes dwelling units in a mixed-finance project that are assisted by a PHA with capital or operating funds.

**Public Housing Agency (PHA):** Any State, county, municipality, or other governmental entity or public body (or agency or instrumentality thereof) which is authorized to engage in or assist in the development or operation of low-income housing under the 1937 Housing Act. (24 CFR 5.100)

**Real Property:** as used herein has the same meaning as that provided under the law of the State in which the property is located.

**Recertification:** The annual reexamination of a family's income, expenses, and composition to determine the family's rent.

**Remaining Member of a Tenant Family:** A member of the family listed on the lease who continues to live in the public housing dwelling after all other family members have left.

#### **Responsible Entity:**

- A. For the public housing program, the Section 8 tenant-based assistance program 24 CFR 982), and the Section 8 project-based certificate or voucher program (24 CFR 983), and the Section 8 moderate rehabilitation program (24 CFR 882), responsible entity means the PHA administering the program under an ACC with HUD;
- B. For all other Section 8 programs, responsible entity means the Section 8 project owner.

**Self-Declaration:** A type of verification statement by the tenant as to the amount and source of income, expenses, or family composition. Self-declaration is acceptable verification only when third-party verification or documentation cannot be obtained.

Sexual Orientation: Homosexuality, heterosexuality, or bisexuality.

**Shelter Allowance:** That portion of a welfare benefit (e.g., TANF) that the welfare agency designates to be used for rent and utilities.

**Single Person:** Someone living alone or intending to live alone who does not qualify as an elderly family, a person with disabilities, a displaced person, or the remaining member of a tenant family. (Public Housing: Handbook 7465.1 REV-2, 3-5)

#### **Specified Welfare Benefit Reduction:**

- A. A reduction of welfare benefits by the welfare agency, in whole or in part, for a family member, as determined by the welfare agency, because of fraud by a family member in connection with the welfare program; or because of welfare agency sanction against a family member for noncompliance with a welfare agency requirement to participate in an economic self-sufficiency program.
- B. "Specified welfare benefit reduction" does not include a reduction or termination of welfare benefits by the welfare agency:
  - 1. at the expiration of a lifetime or other time limit on the payment of welfare benefits;
  - 2. because a family member is not able to obtain employment, even though the family member has complied with welfare agency economic self-sufficiency or work activities requirements; or
  - 3. because a family member has not complied with other welfare agency requirements.

**Stalking:** to follow, pursue, or repeatedly commit acts with the intent to kill, injure, harass, or intimidate; or to place under surveillance with the intent to kill, injure, harass, or intimidate another person; and in the course of, or as a result of, such following, pursuit, surveillance, or repeatedly committed acts, to place a person in reasonable fear of the death of, or serious bodily injury to, or to cause substantial emotional harm to (i) that person; (ii) a member of the immediate family of that person; or (iii) the spouse or intimate partner of that person.

**State Wage Information Collection Agency (SWICA):** The State agency receiving quarterly wage reports from employers in the State or an alternative system that has been determined by the Secretary of Labor to be as effective and timely in providing employment-related income and eligibility information. (24 CFR 5.214)

**Temporary Assistance to Needy Families (TANF):** The program that replaced the Assistance to Families with Dependent Children (AFDC) that provides financial assistance to needy families who meet program eligibility criteria. Benefits are limited to a specified time period.

Tenant: The person or family renting or occupying an assisted dwelling unit. (24 CFR 5.504(b))

**Tenant Rent:** The amount payable monthly by the family as rent to the housing authority. Where all utilities (except telephone) and other essential housing services are supplied by the housing authority or owner, tenant rent equals total tenant payment. Where some or all utilities (except telephone) and other essential housing services are supplied by the housing authority and the cost thereof is not included in the amount paid as rent, tenant rent equals total tenant payment less the utility allowance. (24 CFR 5.603(d))

**Third-Party (verification):** Written or oral confirmation of a family's income, expenses, or household composition provided by a source outside the household.

#### **Total Tenant Payment (TTP):**

- A. Total tenant payment is the highest of the following amounts, rounded to the nearest dollar:
  - a. 30% of the family's monthly adjusted income;
  - b. 10% of the family's monthly income; or
  - c. If the family is receiving payments for welfare assistance from a public agency and a part of such payments, adjusted in accordance with the family's actual housing costs, is specifically designated by such agency to meet the family's housing costs, the portion of such payments which is so designated.

If the family's welfare assistance is ratably reduced from the standard of need by applying a percentage, the amount calculated under section 3(a)(1) shall be the amount resulting from one application of the percentage.

d. The Alternative Non-Public Housing Rent, as determined in accordance with 24 C.F.R. § 960.102.

Total tenant payment for families residing in public housing does not include charges for excess utility consumption or other miscellaneous charges.

Unearned Income: annual income, as calculated under § 5.609, that is not earned income.

**Utility Allowance:** If the cost of utilities (except telephone) and other housing services for an assisted unit is not included in the tenant rent but is the responsibility of the family occupying the unit, an amount equal to the estimate made by a housing authority of the monthly cost of a reasonable consumption of such utilities and other services for the unit by an energy-conservative household of modest circumstances consistent with the requirements of a safe, sanitary, and healthful living environment. (24 CFR 5.603)

**Utility Reimbursement:** The amount, if any, by which the utility allowance for the unit, if applicable, exceeds the total tenant payment for the family occupying the unit. (24 CFR 5.603)

**VAWA:** The Violence Against Women and Department of Justice Reauthorization Act of 2005 (Pub. L. 109-162, approved August 28, 2006), as amended by the U.S. Housing Act of 1937 (42 U.S.C. 1437d and 42 U.S. 1437f).

**Very Low-Income Families:** Families whose incomes do not exceed 50% of the median family income for the area, as determined by HUD with adjustments for smaller and larger families, except that HUD may establish income ceilings higher or lower than 50% of the median for the area if HUD finds that such variations are necessary because of unusually high or low family incomes.

**Welfare Assistance:** Welfare or other payments to families or individuals, based on need, that are made under programs funded, separately or jointly, by Federal, State or local governments (including assistance provided under the Temporary Assistance for Needy Families (TANF) program, as that term is defined under the implementing regulations issued by the Department of Health and Human Services at 45 CFR 260.31).

45 CFR 260.31 defines the term "assistance" to include cash, payments, vouchers, and other forms of benefits designed to meet a family's ongoing basic needs (i.e., for food, clothing, shelter, utilities, household goods, personal care items, and general incidental expenses).

It includes such benefits even when they are:

- A. Provided in the form of payments by a TANF agency, or other agency on its behalf, to individual recipients; and
- B. Conditioned on participation in work experience or community service (or any other work activity under 45 CFR 261.30).

Except where excluded later in this definition, it also includes supportive services such as transportation and childcare provided to families who are not employed.

The term "assistance" excludes:

- A. Non-recurrent, short-term benefits that:
  - 1. Are designed to deal with a specific crisis situation or episode of need;
  - 2. Are not intended to meet recurrent or ongoing needs; and
  - 3. Will not extend beyond four months.
- B. Work subsidies (i.e., payments to employers or third parties to help cover the costs of employee wages, benefits, supervision, and training);
- C. Supportive services such as child care and transportation provided to families who are employed;
- D. Refundable earned income tax credits;
- E. Contributions to, and distributions from, Individual Development Accounts;
- F. Services such as counseling, case management, peer support, childcare information and referral, transitional services, job retention, job advancement, and other employment-related services that do not provide basic income support; and
- G. Transportation benefits provided under a Job Access or Reverse Commute project, pursuant to section 404(k) of the Act, to an individual who is not otherwise receiving assistance.

Welfare Rent: In "as-paid" welfare programs, the amount of the welfare benefit designated for shelter and utilities.

## Acronyms

- ACC Annual Contributions Contract
- CFR Code of Federal Regulations

BHA ACOP Effective January 1, 2024

- FSS Family Self Sufficiency (program)
- HCDA Housing and Community Development Act
- HQS Housing Quality Standards
- HUD Department of Housing and Urban Development
- INS (U.S.) Immigration and Naturalization Service
- NAHA (Cranston-Gonzalez) National Affordable Housing Act
- NOFA Notice of Funding Availability
- OMB (U.S.) Office of Management and Budget
- PHA Public Housing Agency
- QHWRA Quality Housing and Work Responsibility Act of 1998
- SSA Social Security Administration
- TTP Total Tenant Payment

# HOUSING CHOICE VOUCHER PROGRAM ADMINISTRATIVE PLAN

# HOUSING AUTHORITY OF THE CITY OF BANGOR

Effective January 1, 2024

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The goal of the Housing Authority of the City of Bangor (BHA) is to provide decent, safe, and affordable rental housing to families eligible for the Housing Choice Voucher Program (HCV Program) and to promote self-sufficiency and economic independence for its participants.

The purpose of this Administrative Plan is to establish guidelines for BHA to follow in determining eligibility for the HCV Program. This Administrative Plan is drafted pursuant to the requirements of The Department of Housing and Urban Development (HUD), and other state and federal law. At times, the Administrative Plan reflects areas where BHA has exercised its discretion. The policies and procedures included in the Administrative Plan apply to applicants, residents, and BHA.

In the event of a conflict with applicable law or changes thereto, the applicable law shall apply

# 1.0 CIVIL RIGHTS

BHA will fully comply with all applicable civil rights laws, including but not limited to Title VI of the Civil Rights Act of 1964; Title VII of the Civil Rights Act of 1968; Section 504 of the Rehabilitation Act of 1973; Title II of the Americans with Disability Act of 1990; the Maine Human Rights Act; and any other applicable federal, state, or local law or ordinances governing the full and fair treatment of all individuals.

BHA will not, on the basis of race or color, sex, actual or perceived sexual orientation (to include a person's actual or perceived gender identity or expression), physical or mental disability, religion, ancestry, national origin or familial status be excluded from participation in, be denied the benefits of, or otherwise subjected to discrimination in BHA's programs.

BHA will not inquire about a person's actual or perceived sexual orientation or gender identity. BHA may, however, inquire about a person's gender in order to determine the number of bedrooms a household may be eligible for under the occupancy standards and/or to accurately complete the Form HUD-50058.

BHA will provide information to its applicants and participants about discrimination and the recourse available if they believe they have been victims of discrimination. BHA will assist any family that believes they have suffered illegal discrimination by providing them with copies of the appropriate complaint forms. BHA will also assist them in completing the forms, if requested, and will provide them with the contact information of the Maine Human Rights Commission and the nearest HUD office of Fair Housing and Equal Opportunity.

# **2.0 REASONABLE ACCOMMODATION**

BHA is committed to ensuring that its policies and procedures do not deny individuals with disabilities the opportunity to participate in, or benefit from, or otherwise discriminate against individuals with disabilities, on the basis of disability, in connection with the operations of BHA's programs, services and activities.

Therefore, BHA will make reasonable adjustments to its rules, policies, practices, or services when such accommodations may be necessary to afford a participant or applicant with a physical or mental disability the equal opportunity to use and enjoy a dwelling unit, including public and common use areas, unless doing so would result in a fundamental alteration in the nature of the program or an undue financial and administrative burden.

BHA will post a copy of its Reasonable Accommodation Policy (the "Policy") in its Administrative Office, located at 161 Davis Road, Bangor, Maine and on its website at https://www.bangorhousing.org/. In addition, individuals may obtain a copy of its Reasonable Accommodation Policy from BHA's Section 504 Coordinator.

## 2.1 Authority

BHA's Policy is based on the following federal and state civil rights laws and regulations: Section 504 of the Rehabilitation Act of 1973 ("Section 504"); Title II of the Americans with Disabilities Act of 1990 ("ADA"); the Fair Housing Act of 1968, as amended ("Fair Housing Act"); the Architectural Barriers Act of 19684; the respective implementing regulations for each Act; and the Maine Human Rights Act.

## 2.2 Monitoring

BHA's Section 504 Coordinator is responsible for monitoring its compliance with its Policy. Individuals who have questions about the Policy, including its interpretation or implementation, can contact BHA's Section 504 Coordinator:

BHA of the City of Bangor Section 504 Coordinator 161 Davis Road Bangor, ME 04401 Tel: 942-6365 Fax: 942-6043

### 2.3 Training

BHA's Section 504 Coordinator will ensure that appropriate BHA staff receive adequate training about the Policy and applicable Federal, state, and local requirements regarding reasonable accommodations.

#### 2.4 Reasonable Accommodation

A person with a disability may request a reasonable accommodation at any time during the application process or participation in the HCV Program. BHA generally does not provide a reasonable accommodation without a request first having been made. A request does not need to be made in a particular manner or at a particular time. An eligible person does not need to personally make the request; it can be made by a family member or someone else acting on the person's behalf.

The decision to approve or deny a request for a reasonable accommodation is made on a case-bycase basis, taking all relevant considerations into account.

### 2.5 Disability

Under federal and state law, an individual is considered disabled if they have a physical or mental impairment that substantially limits one or more of their major life activities; has a record of such an impairment; is regarded as having such an impairment; or, under state law, requires special education, vocational rehabilitation or related services.

Physical or mental impairment can include practically any condition, disease, illness, disfigurement or disorder, regardless of severity, including but not limited to: absent, artificial or replacement limbs, hands, feet or vital organs; alcoholism; amyotrophic lateral sclerosis; bipolar disorder; blindness or abnormal vision loss; cancer; cerebral palsy; chronic obstructive pulmonary disease; Crohn's disease; cystic fibrosis; deafness or abnormal hearing loss; diabetes; substantial disfigurement; epilepsy; heart disease; HIV or AIDS; kidney or renal diseases; lupus; major depressive disorder; mastectomy; intellectual disability; multiple sclerosis; muscular dystrophy; paralysis; Parkinson's disease; pervasive developmental disorders; rheumatoid arthritis; schizophrenia; and acquired brain injury. Physical or mental impairment does not include psychoactive substance use disorders resulting from current illegal use of drugs.

### 2.6 Processing Requests

BHA provides a "Request for Reasonable Accommodation" ("Request Form") to all applicants, participants, and/or individuals who may want to request a reasonable accommodation. Persons

requesting an application will receive a Request Form and a Notice of Occupancy Rights under the Violence Against Women Act ("VAWA").

Requests may, however, be submitted in writing, orally, or by any other equally effective means of communication. If needed as a reasonable accommodation, BHA will assist the individual in completing the Request Form. It may also be provided in an alternative format, upon request.

Within seven days of receipt of a request, BHA will forward the request to the Section 504 Coordinator.

Within fourteen calendar days of receipt of a request, BHA will respond, including whether additional information or documentation may be required. BHA will notify the individual, in writing, of the need for the additional information or documentation. The written notification will provide the individual with a reply date for submission of the outstanding information or documentation.

Additional information or documentation may also be required if, for example, the individual's disability or need for the accommodation are not apparent or readily known to BHA, including but not limited to being documented in BHA's files for the individual. If BHA requires verification of the individual's disability and/or need for the accommodation, it will send a request for that verification to the person identified in the Request Form. BHA will send this verification within fourteen days of receipt of the request.

Within twenty-eight days of receipt of the request or receipt of all required supporting documentation (including verification of disability and/or need for the requested accommodation), whichever is later, BHA will provide written notification to the resident (or applicant) of its decision on the request. Verifications are discussed further below. Upon request, the written notification will be provided in an alternate format.

If additional information or documentation is required and BHA does not receive this information or if the information or documentation does not establish that the individual is disabled or needs the accommodation, the request will be denied. In denying the request, BHA will inform the individual of the reason(s) for the denial and the right to request a meeting and/or hearing pursuant to BHA's Grievance Policy.

If BHA receives additional information or documentation but it believes that the request is not reasonable (i.e., it would impose an undue financial or administrative burden or it would fundamentally alter the nature of BHA's programs), BHA will engage in an interactive process with the individual where they will discuss whether there is an alternative accommodation that would effectively address the individual's disability-related needs that is reasonable. If the alternative accommodation would effectively meet the individual's disability-related needs and is reasonable, BHA will grant it. If there is not such an alternative accommodation, however, BHA

may deny the request. In denying the request, BHA will inform the individual of the reason(s) for the denial and the right to request a meeting and/or hearing pursuant to BHA's Grievance Policy.

Denials of reasonable accommodation requests are discussed further below.

All requests that are approved will be implemented promptly.

## 2.7 Verification

BHA may request documentation of the need for a reasonable accommodation as identified on the Request Form. BHA may also need to verify the existence of a disability, to the extent necessary to ensure that the individual who made the request has a disability-based need for the requested accommodation.

BHA will not require individuals to disclose confidential medical records in order to verify disability. BHA also will not require specific details regarding the individual's disability or the nature or extent of the disability. BHA will only request documentation to confirm the disability-related need for the requested reasonable accommodation.

If BHA receives documentation that contains an individual's specific diagnosis, information regarding the individual's treatment, and/or information regarding the nature or severity of the individual's disability, BHA will immediately dispose of this confidential information and note in the individual's file that it received verification of disability, without reference to the specific diagnosis, the date received, and the name and address of the person/organization that provided the verification

The following may provide verification of a disability and the need for the requested accommodation(s):

- 1. Doctor;
- 2. Other health professional;
- 3. Peer support group;
- 4. Non-medical service agency; or
- 5. A reliable third party who is in a position to know about the disability.

## 2.8 Denial of Reasonable Accommodation Request(s)

Requested accommodations will not be approved if:

BHA Administrative Plan Effective January 1, 2024

- 1. There is no disability;
- 2. There is no disability-related need for the accommodation;
- 3. Granting the requested accommodation would result in violation of state and/or federal law;
- 4. Granting the requested accommodation would cause:
  - a. A fundamental alteration in the nature of BHA's public housing program;
  - b. An undue financial burden on BHA; or
  - c. An undue administrative burden on BHA;

### 2.9 Right to Appeal/Grievance Policy

- 1. An HCV Program participant or applicant may file a complaint in accordance with BHA's Grievance Procedure following a determination by BHA.
- 2. If a resident or participant feels that they have been discriminated against, including that their reasonable accommodation request has been improperly denied, they can contact the Maine Human Rights Commission or the local HUD office, respectively, as follows:

Maine Human Rights Commission State House Station 51 Augusta, Maine 04333 (207) 624-6290

U.S. Department of Housing and Urban Development Office of Fair Housing and Equal Opportunity Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street Boston, MA 02222-1092 (617) 994-8300 (800) 827-5005 TTY: (800) 877-8339

# **3.0 ACCESSIBLE DOCUMENTS**

BHA will ensure that documents used by applicants and residents will be accessible for those with vision or hearing impairments and, unless otherwise prohibited, they may be translated into other languages. All documents will be written simply and clearly to enable applicants and residents with learning or cognitive disabilities to understand as much as possible.

BHA documents will be translated when there are sufficient numbers of applicants or residents speaking a language to warrant the expense.

In addition, BHA will endeavor to have bilingual staff or access to people who speak languages other than English.

Finally, BHA shall utilize multilingual "I speak" cards to the maximum degree possible.

# 4.0 OUTREACH

BHA will publicize the availability and nature of the HCV Program for extremely low-income, very low, and low-income families in a newspaper of general circulation and by other suitable means.

BHA will communicate the status of program availability to other service providers in the community and advise them of housing eligibility factors and guidelines so they can make proper referrals for the HCV Program.

BHA may also hold briefings for landlords who participate in or who are seeking information about the HCV Program. The briefing is intended to explain how the HCV Program works; benefits to landlords; landlords' responsibilities; and to answer questions about the HCV Program.

# 5.0 RIGHT TO PRIVACY

All adult members of applicant and participant households are required to annually sign HUD Form 9886, Authorization for Release of Information and Privacy Act Notice. The Authorization for Release of Information and Privacy Act Notice states how family information will be released and includes the Federal Privacy Act Statement.

Unless otherwise authorized by law, any request for applicant or participant information will not be released unless there is a signed release of information request from the applicant or participant.

# 6.0 REQUIRED POSTINGS

BHA will post, in a conspicuous place and at a height easily read by all persons including persons with mobility disabilities, the following information:

- 1. HCV Administrative Plan;
- 2. Notice of the status of the waiting list (continuously open since joining the Maine HCV Centralized Waiting list);
- 3. Address of all BHA offices, office hours, telephone numbers, and hours of operation;
- 4. Income Limits for Admission;
- 5. Grievance Procedure;
- 6. Fair Housing Poster;
- 7. Any current BHA notices;
- 8. Equal Opportunity in Employment Poster; and
- 9. BHA's SEMAP score and designation;

# 7.0 RESPONSIBILITIES AND OBLIGATIONS

This Section outlines the respective responsibilities and obligations of BHA, HCV Program owners/landlords, and participating families.

#### 7.1 BHA Responsibilities

- 1. In administering the HCV Program, BHA will comply with the Consolidated Annual Contributions Contract between BHA and HUD, as it may be amended from time to time; HUD regulations and other requirements; applicable federal, state, and/or local law; and this Administrative Plan. HCV
- 2. In administering the HCV Program, BHA will:
  - a. Publish and disseminate information about the availability and nature of housing assistance under the HCV Program;

- b. Explain the HCV Program to owners and families;
- c. Seek expanded opportunities for assisted families to locate housing outside areas of poverty or racial concentration;
- d. Encourage owners to make units available for leasing in the HCV Program, including owners of suitable units located outside areas of poverty or racial concentration;
- e. Affirmatively further fair housing goals and comply with equal opportunity requirements;
- f. Make efforts to help people with disabilities find satisfactory housing;
- g. Receive applications from families, maintain the waiting list, select applicants, determine eligibility, issue a voucher to eligible families, and provide housing information to families selected;
- h. Determine who can live in the assisted unit at admission and during the family's participation in the HCV Program;
- i. Obtain and verify evidence of citizenship and eligible immigration status in accordance with 24 CFR part 5;
- j. Review the family's Request for Tenancy Approval and the owner/landlord lease, including the HUD-prescribed tenancy addendum;
- k. Inspect the unit before the assisted occupancy begins and at least bi-annually during the assisted tenancy;
- 1. Determine the amount of the housing assistance payment for a family;
- m. Determine the maximum rent to the owner and whether the rent is reasonable;
- n. Make timely housing assistance payments to an owner in accordance with the HAP contract;
- o. Examine family income, size, and composition at admission and during the family's participation in the HCV Program, including verification of income and other family information;
- p. Establish and adjust BHA utility allowance;

- q. Administer and enforce the HAP contract with an owner, including taking appropriate action as determined by the BHA, if the owner defaults (e.g., HQS violation);
- r. Determine whether to terminate assistance to a participant family for violation of family obligations;
- s. Conduct informal reviews of certain BHA decisions concerning applicants for participation in the HCV Program;
- t. Conduct informal hearings on certain BHA decisions concerning participant families;
- u. Provide sound financial management of the program, including engaging an independent public accountant to conduct audits; and
- v. Administer an FSS program; and
- w. Inform applicants and participants of their rights under the Violence Against Women Act ("VAWA") and notify owners/landlords of their obligations under VAWA.

#### 7.2 Owner Responsibility

- 1. The owner is responsible for performing all of the owner's obligations under the HAP contract and the lease.
- 2. The owner is responsible for:
  - a. Performing all management and rental functions for the assisted unit, including selecting a voucher holder to lease the unit, and deciding if the family is suitable for tenancy of the unit. The fact that an applicant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking is not an appropriate basis for denial of tenancy if the applicant otherwise qualifies for tenancy.
  - b. Maintaining the unit in accordance with HQS, including performance of ordinary and extraordinary maintenance.
  - c. Complying with equal opportunity requirements.

- d. Preparing and furnishing to the BHA information required under the HAP contract.
- e. Collecting from the family:
  - i. Any security deposit.
  - ii. The tenant contribution (the part of rent to owner not covered by the housing assistance payment).
- iii. Any charges for unit damage by the family.
- f. Enforcing tenant obligations under the lease.
- g. Paying for utilities and services (unless paid by the family under the lease).
- 3. For provisions on modifications to a dwelling unit occupied or to be occupied by a person with disabilities see 24 CFR 100.203.
- 4. The owner is responsible for notifying the BHA sixty (60) days prior to any rent increase.
- 5. The owner must give BHA a copy of any eviction notice served on the family, at or near the time that the owner serves the notice on the family.

#### 7.3 Participant Obligations

This section states the obligations of a participant family under the HCV Program.

- 1. Supplying required information.
  - a. The family must supply any information that BHA or HUD determines is necessary in the administration of the HCV Program, including submission of required evidence of citizenship or eligible immigration status (as provided by 24 C.F.R. part 5). Information includes any requested certification, release, or other documentation.
  - b. The family must supply any information requested by BHA or HUD for use in a regularly scheduled reexamination or interim reexamination of family income and composition in accordance with HUD requirements.

- c. The family must disclose and verify Social Security Numbers (as provided by 24 C.F.R. part 5, subpart B) and must sign and submit consent forms for obtaining information in accordance with 24 C.F.R. part 5, subpart B.
- d. Any information supplied by the family must be true and complete.
- 2. HQS breach caused by the family. The family is responsible for any HQS breach caused by the family or its guests.
- 3. Allowing BHA inspection. The family must allow BHA to inspect the unit at reasonable times and after reasonable notice.
- 4. Violation of lease. The family may not commit any serious or repeated violation of the lease. Under 24 C.F.R. 5.2005(c), an incident or incidents of actual or threatened domestic violence, dating violence, sexual assault, or stalking will not be considered as a serious or repeated lease violation by the victim, or threatened victim, of the domestic violence, dating violence, sexual assault, or stalking, or as good cause to terminate the tenancy, occupancy rights, or assistance of the victim.
- 5. Family notice of move or lease termination. The family must notify BHA and the owner before the family moves out of the unit, or terminates the lease on notice to the owner.
- 6. Use and occupancy of unit.
  - a. The family must use the assisted unit for a residence by the family. The unit must be the family's only residence.
  - b. BHA must approve the composition of the assisted family residing in the unit. The family must promptly inform BHA of the birth, adoption, or court-awarded custody of a child. The family must request approval from BHA to add any other family member as an occupant of the unit. No other person (i.e., nobody but members of the assisted family) may reside in the unit (except for a foster child or live-in aide as provided below).
  - c. The family must promptly notify the BHA if any family member no longer resides in the unit.
  - d. If BHA has given approval, a foster child or a live-in aide may reside in the unit. BHA has the discretion to adopt reasonable policies concerning residence by a foster child or a live-in aide, and defining when BHA consent may be given or denied.

- e. Members of the household may engage in legal profit-making activities in the unit, but only if such activities are incidental to primary use of the unit for residence by members of the family.
- f. The family must not sublease or let the unit.
- g. The family must not assign the lease or transfer the unit.
- 7. Absence from the unit.

The family must supply any information or certification requested by BHA to verify that the family is living in the unit, or relating to family absence from the unit, including any BHA-requested information or certification on the purposes of family absences. The family must cooperate with BHA for this purpose. The family must promptly notify BHA of its absence from the unit.

Absence means that no member of the family is residing in the unit. The family may be absent from the unit for up to 30 days. The family must request permission from BHA for absences exceeding 30 days. BHA will make a determination within 5 business days of the request. An authorized absence may not exceed 90 days. Any family absent for more than 30 days without authorization will be terminated from the program.

Authorized absences may include, but are not limited to:

- a. Prolonged hospitalization.
- b. Absences beyond the control of the family (i.e., death in the family, other family member illness).
- c. Other absences that are deemed necessary by the BHA.

If the reason for the absence is an extended period of hospitalization or nursing home care, the family may request in writing an extension of up to the maximum 180 days allowed by HUD.

If absence extends beyond 180 days, BHA will terminate the Housing Assistance Payment Contract with a thirty (30) day written notice to the landlord.

The tenant may request the Housing Assistance be kept available for no more than ninety (90) days beyond the Housing Assistance Payment termination.

- 8. Interest in the unit. The family may not own or have any interest in the unit (except for owners of manufactured housing renting the manufactured home space, lot rent for trailer or doublewide).
- 9. Fraud and other program violations. The members of the family must not commit fraud, bribery, or any other corrupt or criminal act in connection with the programs.
- 10. Crime by household members. The members of the household may not engage in drug or violent criminal activity, or other criminal activity that threatens the health, safety, or right to peaceful enjoyment of other residents and persons residing in the immediate vicinity of the premises. Under 24 C.F.R. 5.2005(b)(2), criminal activity directly related to domestic violence, dating violence, sexual assault, or stalking, engaged in by a member of a tenant's household, or any guest or other person under the tenant's control, shall not cause for termination of tenancy, occupancy rights, or assistance of the victim, if the tenant or an affiliated individual of the tenant, as defined in 24 C.F.R. 5.2003, is the victim.
- 11. Other housing assistance. An assisted family, or members of the family, may not receive HCV tenant-based assistance while receiving another housing subsidy, for the same unit or for a different unit, under any duplicative (as determined by HUD or in accordance with HUD requirements) federal, state, or local housing assistance program.

# 8.0 ELIGIBILITY FOR ADMISSION

## 8.1 Introduction

BHA must ensure that every individual, including any individual who is requested to join a family after the family has been admitted, and family admitted to the HCV Program meets all eligibility requirements. The eligibility requirements for a family are: (1) qualify as a family; (2) has an income within the HUD-specified income limits; (3) qualifies on the basis of citizenship or eligible immigration status; (4) provides Social Security Number for household members; and (5) signs required consent forms.

In addition to the eligibility criteria, families must also meet BHA screening criteria and attend a briefing in order to be admitted to the HCV Program.

## 8.2 Eligibility Criteria

1. Family Status. An applicant must qualify as a family. A family includes the following, regardless of actual or perceived sexual orientation or gender identity, or marital status:

- a. A single person, who may be:
  - i. An elderly person, displaced person, disabled person, near-elderly person, or any other single person; or
  - ii. An otherwise eligible youth who has attained at least 18 years of age and not more than 24 years of age and who has left foster care, or will leave foster care within 90 days, in accordance with a transition plan described in section 475(5)(H) of the Social Security Act (42 U.S.C. 675(5)(H)) and is homeless or is at risk of becoming homeless at age 16 or older.
- b. A group of persons residing together, and such group includes, but is not limited to:
  - i. A family with or without children;
    - 1. A child who is temporarily away from the home because of placement in foster care is considered a member of the family until a DHHS custody decision is reached, at which time eligibility will be re-evaluated.
    - 2. Unborn children and children in the process of being adopted are considered family members for the purpose of determining bedroom size but are not considered family members for determining income limit.
    - 3. When a child's primary residence is with a family, that family will be considered a family with children.
  - ii. An elderly family, which is a family whose head (including co-head), spouse, or sole member is a person who is at least 62 years of age. It may include two or more persons who are at least 62 years of age living together, or one or more persons who are at least 62 years of age living with one or more live-in aides;
  - iii. A near-elderly family, which is a family whose head (including cohead), spouse, or sole member is a person who is at least 50 years of age but below the age of 62; or two or more persons, who are at least 50 years of age but below the age of 62, living together; or one or more

persons who are at least 50 years of age but below the age of 62, living with one or more live-in aides;

- iv. A disabled family, which is a family whose head (including co-head), spouse, or sole member is a person with a disability. It may include two or more persons with disabilities living together, or one or more persons with disabilities living with one or more live-in aides;
- v. A displaced family, which is a family in which each member, or whose sole member, is a person displaced by governmental action, or a person whose dwelling has been extensively damaged or destroyed as a result of a disaster declared or otherwise formally recognized pursuant to Federal disaster relief; and
- vi. The remaining member of a tenant family, which is the member of the family who remains in the unit when other members of the family have left the unit.
- 2. Income eligibility.
  - a. To be eligible to receive assistance a family shall, at the time the family initially receives assistance under the HCV Program shall be a family that is:
    - i. An extremely low-income (30% of Area Median Income) or a very lowincome family (50% of Area Median Income);
    - ii. A low-income family continuously assisted under the 1937 Housing Act;

An applicant is continuously assisted under the 1937 Housing Act if the family is already receiving assistance under any 1937 Housing Act program when the family is admitted to the voucher program. An applicant who has experienced a brief interruption between assistance under another 1937 Housing Act program and admission to the voucher program of six (6) months or less will be considered continuously assisted.

iii. A low-income family that meets additional eligibility criteria specified by BHA;

- iv. A low-income family that is a non-purchasing tenant in a HOPE 1 or HOPE 2 project or a property subject to a resident homeownership program under 24 CFR 248.173;
- v. A low-income family or moderate-income family that is displaced as a result of the prepayment of the mortgage or voluntary termination of an insurance contract on eligible low-income housing;
- vi. A low-income family that qualifies for voucher assistance as a nonpurchasing family residing in a HOPE 1 (HOPE for public housing homeownership) or HOPE 2 (HOPE for homeownership of multifamily units) project.
- b. Income limits apply only at admission and are not applicable for continued occupancy; however, as income rises the assistance will decrease.
  - i. The applicable income limit for issuance of a voucher is the highest income limit for the family size for areas BHA's jurisdiction. The applicable income limit for admission to the program is the income limit for the area in which the family is initially assisted in the program. The family may only use the voucher to rent a unit in an area where the family is income eligible at admission to the program.
  - ii. Families who are moving into BHA's jurisdiction under portability and have the status of applicant rather than of participant at their initial BHA, must meet the income limit for the area where they were initially assisted under the program.
  - iii. Families who are moving into BHA's jurisdiction under portability and are already program participants at their initial BHA do not have to meet the income eligibility requirement for BHA's program.
  - iv. Income limit restrictions do not apply to families transferring units within BHA's HCV Program.
- 3. Citizenship/Eligible Immigrant status

To be eligible each member of the family must be a citizen, national, or a non-citizen who has eligible immigration status under one of the categories set forth in Section 214 of the Housing and Community Development Act of 1980 (see 42 U.S.C. 1436a(a)).

a. A family shall not be eligible for assistance unless every member of the family

residing in the unit is determined to have eligible status, with the exception noted below.

- b. Despite the ineligibility of one or more family members, a mixed family may be eligible for one of three types of assistance. (See below for calculating rents under the non-citizen rule).
- c. A family without any eligible members and receiving assistance on June 19, 1995 may be eligible for temporary deferral of termination of assistance.
- 4. Social Security Number Documentation
  - a. To be eligible, all household members must provide BHA will their complete and accurate Social Security Number ("SSN"), except for:
    - i. Those individuals who do not contend to have eligible immigration status;
    - ii. Individuals currently participating in the HCV Program who had had not previously disclosed an SSN and who were at least 62 years old on January 31, 2010.
  - iii. This exemption applies to all future reexaminations, and continues if the individual moves to a new assisted unit or receives another form of housing assistance.
  - iv. Individuals participating in the HCV Program who have already provided a valid SSN prior to January 31, 2010.
  - b. An individual's SSN will be verified by the following documents:
    - i. An original SSN issued by the Social Security Administration ("SSA");
    - ii. An original SSA document that contains the individual's name and SSN;
  - iii. An original document issued by a federal, state, or local governmental agency that contains the individual's name and SSN.

- c. The SSN for each household member must be disclosed when program eligibility is being determined. A family may not be admitted to the HCV Program until this requirement has been met.
  - i. If a child under six years old was added within the 6 months prior to voucher issuance, the applicant may become a participant so long as SSN documentation is provided within 90 calendar days of the effective date of the HAP contract. In the event that the participant fails to meet this deadline, BHA will grant a 90-day extension if it determines the failure was due to circumstances that could not reasonably have been foreseen.
  - ii. When adding a new household member who is at least 6 years old or who is under 6 but already has an SSN, the SSN must be disclosed and documented at the time of the request or during processing of the interim reexamination. The new member cannot be added until this requirement is met.
- When adding a new household member who is under the age of 6 and has not been assigned an SSN, the participant must disclose and verify the child's SSN within 90 days of the child's addition to the household. BHA will allow an additional 90 days if the failure to disclose and verify was outside the control of the participant or due to unforeseen circumstances. The child will be included as part of the household during this period.
- 5. Consent forms
  - a. In order to be eligible, each member of the family who is at least 18 years of age, and each family head and spouse regardless of age, shall sign one or more consent forms.
  - b. The consent form must contain, at a minimum, the following:
    - i. A provision authorizing HUD or BHA to obtain from State Wage Information Collection Agencies (SWICAs) any information or materials necessary to complete or verify the application for participation or for eligibility for continued occupancy;

- ii. A provision authorizing HUD or BHA to verify with previous or current employer's income information pertinent to the family's eligibility for or level of assistance;
- iii. A provision authorizing HUD to request income information from the IRS and the SSA for the sole purpose of verifying income information pertinent to the family's eligibility or level of benefits; and
- A provision authorizing BHA to obtain any financial record from any financial institution, as the terms financial record and financial institution are defined in the Right to Financial Privacy Act (12 U.S.C. 3401), whenever BHA determines the record is needed to determine an applicant's or participant's eligibility for assistance or level of benefits; and
- v. A statement that the authorization to release the information requested by the consent form will remain effective until the earliest of:
  - 1. The rendering of a final adverse decision for an assistance applicant;
  - 2. The cessation of a participant's eligibility for assistance from HUD and BHA; or
  - 3. The express revocation by the assistance applicant or recipient (or applicable family member) of the authorization, in a written notification to HUD.
- 6. Eligibility of students enrolled in institutions of higher education

Assistance will not be provided to any individual who:

- i. Is enrolled as a student at an institution of higher education (as defined in Section 102 of the Higher Education Act of 1985, 20 U.S.C. § 1002);
- ii. Is under 24 years of age;
- iii. Is not a veteran;
- iv. Is unmarried;
- v. Does not have a dependent child;

- vi. Is not a person with a disability, as defined in 42 U.S.C. § 423 or 42 U.S.C. § 6001, was receiving HCV assistance as of November 30, 2005; and
- vii. Is not otherwise individually eligible, or has parents who, individually or jointly, are not eligible on the basis of income to receive assistance under the HCV Program.

# 9.0 SUITABILITY FOR TENANCY

BHA will check with the State sex offender registration program and will ban for life any individual who is registered for life as a sex offender. If on a State sex offender list for less than life, the denial shall be for the term of the listing on the sex offender list. BHA will utilize the US Department of Justice's Dru Sjodin National Sex Offender website as an additional resource. The Dru Sjodin National Sex Offender Database is an online, searchable database, hosted by the Department of Justice, which combines the data from individual state sex offender registries.

Additional screening is the responsibility of the owner. Upon the request of a prospective owner, BHA will provide any factual information or third-party written information they have relevant to a voucher holder's history of, or ability to, comply with material standard lease terms or any history of drug trafficking.

New admissions of medical marijuana users are prohibited (this does not include FDA-approved marijuana synthetics). HUD has determined that federal law preempts state law on this issue.

# **10.0 DENIAL**

## 10.1 Grounds for Denial

Applicant families may be denied admission to the HCV Program for the following reasons, subject to the timeframes set forth below (if no timeframe is listed, the family would be denied admission for as long as the reason remains):

- 1. Does not meet any one or more of the eligibility criteria set forth above, including the revocation of consent forms signed by the applicant or does not meet the net asset and property ownership restriction requirements found in this Admin Plan;
- 2. Does not supply information or documentation required by the application process;

- 3. Owes rent or other amounts to any BHA in connection with their public housing or Section 8 program.
- 4. Family contains a member for whom BHA has previously terminated assistance under the HCV Program.
- 5. Family contains a member who has not reimbursed BHA for amounts paid to an owner under a HAP contract for rent, damages to the unit, or other amounts owed by the family under the lease.
- 6. Family contains a member who has breached an agreement with BHA to pay amounts owed to a BHA or amounts paid to an owner by a BHA.
- 7. Family contains a member who violated any family obligations under previous participation in the HCV Program.
- 8. Fails to respond to a written request for information or a request to declare their continued interest in the program;
- 9. Fails to complete any aspect of the application or lease-up process;
- 10. Committed fraud, bribery or any other corruption in connection with any Federal housing assistance program, including the intentional misrepresentation of information related to their housing application or benefits derived there from.
- 11. Family contains a member who is a user of marijuana, including medical marijuana.
- 12. Family contains a member who is subject to registration on a State sex offender list for a period less than life.
- 13. Family contains a member who is currently engaging in the illegal use of a controlled substance. For purposes of this section, a member is "currently engaging in" the criminal activity if the person has engaged in this behavior recently enough to justify a reasonable belief that the behavior is current.
- 14. Family contains a member who engaged in, or threatened, abusive or violent behavior towards any BHA employee or resident.
- 15. BHA has reasonable cause to believe that a household member's illegal use or pattern of illegal use of a drug, or a household member's abuse or pattern of abuse of alcohol, may threaten the health, safety, or right to peaceful enjoyment of the premises by other residents or BHA staff.

- 16. Family contains a member who was evicted from federally assisted housing within the past three (3) years because of drug-related criminal activity. The time limit issued on the date of such eviction, not the date the crime was committed. However, BHA may admit the household if it determines:
  - a. The evicted household member who engaged in drug-related criminal activity has successfully completed a supervised drug rehabilitation program approved by BHA; or
  - b. The circumstances leading to the eviction no longer exist (for example, the criminal household member is imprisoned or has died).
- 17. Family contains a member who has been evicted from federally assisted housing in the last three years.
- 18. Does not meet one or more of the suitability criteria set forth in this Admin Plan.
- 19. Family contains a member who is a fugitive felon, parole violator or person fleeing to avoid prosecution, or custody or confinement after conviction, for a crime, or attempt to commit a crime, that is a felony under the laws of the place from which the individual flees.
- 20. **Denied for Life:** Family contains a member who has ever been convicted of drugrelated criminal activity for manufacture or production of methamphetamine on the premises of federally assisted housing;
- 21. **Denied for Life:** Family contains a member who is subject to a lifetime registration requirement under a State sex offender registration program
- 22. Family contains a member who is currently engaged in, or has engaged in the following during the last **five (5)** years before the projected date of admission:
  - a. Drug-related criminal activity;
  - b. Violent criminal activity;
  - c. Other criminal activity which may threaten the health, safety, or right to peaceful enjoyment of the premises by other residents or persons residing in the immediate vicinity; or

d. Other criminal activity which may threaten the health or safety of the owner, property management staff, or persons performing a contract administration function or responsibility on behalf of BHA (including a BHA employee or a BHA contractor, subcontractor or agent).

For purposes of this section, a household member is "currently engaged in" criminal activity if the person has engaged in the behavior recently enough to justify a reasonable belief that the behavior is current.

If BHA denies admission to the HCV Program on the basis of a criminal record, BHA will provide the person with the criminal record (i.e., the family member) and the applicant head of household with a copy of the criminal record and an opportunity to dispute the accuracy and relevance of that record, in the procedures for the Informal Review Process for Applicants. The applicant will have **ten (10)** calendar days to dispute the accuracy and relevance of the record in writing. If BHA does not receive the dispute within the allotted time, the applicant will be denied.

The fact that an applicant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking is not an appropriate basis for denial of program assistance or for denial of admission, if the applicant otherwise qualifies for assistance or admission. The Authority will require verification in all cases where an applicant claims protection against an action proposed to be taken by the Authority involving such individual. Types of acceptable verifications are outlined in the section discussing the Violence Against Women Act.

# 10.2 Notification of Negative Actions

Any applicant whose name is being removed from the waiting list will be notified by BHA, in writing, that they have seven days, from the date of the written correspondence, to request an informal review. The letter will also indicate that their name will be removed from the waiting list if they fail to respond within the timeframe specified. BHA's system of removing applicants' names from the waiting list will not violate the rights of persons with disabilities. If an applicant's failure to respond to a request for information or updates was caused by the applicant's disability, BHA will provide a reasonable accommodation. If the applicant indicates that they did not respond due to a disability, BHA will verify that there is in fact a disability and that the accommodation they are requesting is necessary based on the disability. An example of a reasonable accommodation the waiting list based on the date and time of the original application.

#### 10.3 Informal Review

If BHA determines that an applicant does not meet the criteria for receiving HCV assistance, BHA will promptly provide the applicant with written notice of the determination. The notice must contain a brief statement of the reason(s) for the decision, and state that the applicant may request an informal review of the decision within 7 business days of the notice. BHA will describe how to obtain the informal review. The informal review process is described in Section 22.0 of this Plan.

# 11.0 APPLICATIONS AND THE WAITING LIST

### 11.1 Applying for Assistance

Families wishing to apply to the HCV Program will be required to complete a pre-application for assistance. Pre-applications will be accepted from all applicants. Pre-applications and applications will be made available in an accessible format upon request from a person with a disability.

Families may obtain application forms from BHA's Administrative Office, located at **161 Davis Road, Bangor, Maine 04401** during regular business hours. Applications will be accepted at BHA's Administrative Office during regular business hours. Applicants can also apply online anytime at http://affordablehousing.com.

The application process will involve two phases. The first phase is the initial application for housing assistance or the pre-application. The pre-application requires the family to provide limited basic information including name, address, phone number, family composition and family unit size, racial or ethnic designation of the head of household, income category, and information establishing any preferences to which they may be entitled. This first phase results in the family's placement on the waiting list.

Upon receipt of the family's application, BHA will make a preliminary determination of eligibility. BHA will notify the family in writing of the date and time of placement on the waiting list. If BHA determines the family to be ineligible, the notice will state the reasons therefore and offer the family the opportunity of an informal review of this determination.

An applicant may at any time report changes in their applicant status including changes in family composition, income, or preference factors. This can be done on the website or with an applicant change form. BHA will annotate the applicant's file and will update their place on the waiting list.

The second phase is the final determination of eligibility, referred to as the full application. The full application takes place when the family is pulled from the waiting list. BHA will ensure that verification of all preferences, eligibility, suitability selection factors are current in order to determine the family's final eligibility for admission into the HCV Program.

The completed application will be dated and time stamped upon its return to BHA.

All applicants and/or families already on a waiting list will be provided with the option of having their names placed on any and all open waiting lists maintained by BHA. If BHA adds new programs, such as a project-based voucher program, BHA will notify existing participants and new applicants by utilizing the same means it would use in opening its waiting list under 24 CFR §982.206(a) such as by (1) advertising through local and minority newspapers and the internet; (2) local postings at BHA, post offices, libraries, and community centers; and (3) outreach to social service organizations that may serve the same clientele that will be occupying the PBV units. Please note that BHA will not notify each family on the tenant-based waiting list by individual notice.

Applicants will also be given the opportunity to update their HUD Form 92006 if applicable and if they so desire.

## 11.2 Opening and Closing the Waiting List

BHA has joined the Section 8 Maine Centralized HCV Waiting List, which is continuously open.

The notice will state that applicants already on waiting lists for other housing programs must apply separately for this program, and that such applicants will not lose their place on other waiting lists when they apply for HCV. The notice will include the Fair Housing logo and slogan and otherwise be in compliance with Fair Housing requirements.

# 11.3 Organization of the Waiting List

The waiting list will be maintained in accordance with the following guidelines:

1. The application will be maintained in a permanent file;

All applications will be maintained in order of date and time of application with a preference for residency.

2. Any contact between the BHA and the applicant will be documented in the applicant file.

Note: The waiting list cannot be maintained by bedroom size under current HUD regulations.

# 11.4 Families Nearing the Top of the Waiting List

When a family's application is pulled from the waiting list, the family will be sent a letter requesting information and the verification process will begin. At this time, the family's waiting list preference will be verified. If the family no longer qualifies to be near the top of the list, the family's name will be returned to the appropriate spot on the waiting list. The BHA must notify the family in writing of this determination and give the family the opportunity for an informal review.

If a family comes to the top of the waiting list but has a lease obligation to project based assistance. Ex: Mod-Rehab or Public Housing. They will be offered a voucher at the end of their lease obligation.

Once the preference has been verified the family will complete a full application, present Social Security Number information, citizenship/eligible immigrant information, and sign the Consent for Release of Information forms. If a child under the age of six does not have a social security number, extensions can be granted beyond initial 90 days.

# 11.5 Missed Appointments

All applicants who fail to keep a scheduled appointment in accordance with the paragraph below will be sent a notice of denial.

The BHA will allow the family to reschedule appointments for good cause. Generally, no more than one opportunity will be given to reschedule without good cause, and no more than two opportunities for good cause. When a good cause exists, the BHA will work closely with the family to find a more suitable time. Applicants will be offered the right to an informal review before being removed from the waiting list.

## 11.6 Purging the Wait List

From time-to-time, applicant families may receive a letter sent to the most recently provided mailing address on the pre-application. The letter will request the applicant to respond to the mailing, either online or by mailing back the response letter, within a timeframe set forth in the letter. The letter will also indicate that failure to respond may result in the removal of the applicant's name from the Waiting List.

In the event that the applicant does not respond within the applicable timeframe, his/her name will be removed from the Waiting List. This purge of the Waiting list will be conducted according to the HUD policy.

# 11.7 Removal of applicant from the Central Wait List.

If the family does not respond to a letter sent by BHA to attend an eligibility determination appointment or to otherwise respond, their name will be removed from the waiting list. If an applicant requests to be removed from the wait list they will be removed and sent a letter of confirmation.

# **12.0 SELECTING FAMILIES FROM THE WAITING LIST**

## 12.1 Waiting List Admissions

BHA may admit an applicant for participation in the HCV Program either as a special admission or as a waiting list admission.

If HUD awards funding that is targeted for families with specific characteristics or families living in specific units, the BHA will use the assistance for those families.

## 12.2 Preferences

BHA will select families for participation based on residency and the date and time of the application.

BHA will not exclude or penalize a family in admission to the program solely because the family resides in public housing. When an applicant is currently in an apartment-based subsidized unit such as Public Housing or Mod Rehab, when they become eligible for the HCV program, they will be offered assistance at the end of their lease obligation.

Families may be eligible for the following local preference that has been adopted by BHA pursuant to 24 C.F.R. § 982.207: single persons who are age 62 or older. In addition and notwithstanding the foregoing, as housing vouchers become available through turnover, every sixth (6<sup>th</sup>) voucher will be made available to a single person who is chronically homeless.

## 12.3 Housing Federal Disaster Victims

In the case of a federally declared disaster, the BHA reserves the right for its Executive Director to suspend its preference system for whatever duration the Executive Director feels is appropriate and to admit victims of the disaster to the program instead of those who would be normally admitted. Any other provisions of this policy can also be suspended during the emergency at the discretion of the Executive Director so long as the provision suspended does not violate a law. If regulatory waivers are necessary, they shall be promptly requested of the HUD Assistant Secretary for Public and Indian Housing.

### 12.4 Selection from the Waiting List

The date and time of application and any preference adopted by BHA will be utilized to determine the sequence within the above-prescribed preferences.

Notwithstanding the above, and if necessary to meet the statutory requirement that 75% of newly admitted families in any fiscal year be families who are extremely low-income, (unless a different target is agreed to by HUD) the BHA retains the right to skip higher income families on the waiting to reach extremely low-income families. This measure will only be taken if it appears the goal will not otherwise be met. To ensure this goal is met, BHA will monitor incomes of newly admitted families and the income of the families on the waiting list.

# **13.0 SUBSIDY STANDARDS**

## 13.1 Bedroom Size

BHA will issue a voucher for a particular bedroom size – the bedroom size is a factor in determining the family's level of assistance. The following guidelines will determine each family's unit size without overcrowding or over-housing:

Number of Bedrooms	Number of Persons	
	Minimum	Maximum
0	1	2
1	1	4
2	2	6
3	3	8
4	4	10

These standards are based on the assumption that each bedroom will accommodate no more than two (2) persons. An additional two people can be allowed for a living space as defined by HQS standards. Two adults will share a bedroom unless related by blood.

In determining bedroom size, the BHA will include the presence of children to be born to a pregnant woman, children who are in the process of being adopted, children whose custody is being obtained, children who are temporarily away at school or temporarily in foster-care.

Bedroom size will also be determined using the following guidelines:

- 1. Family with children of the same sex will be given an extra bedroom on the voucher if there more than a 5-year difference in age.
- 2. A family with children of opposite sex both under the age of 5, will not be given an additional bedroom on the voucher.
- 3. A family with adults and children will be given an extra bedroom on the voucher so they do not have to share a bedroom.
- 4. A family with foster adults or children will be given an extra bedroom on the voucher so foster adults and children do not have to share a bedroom with family members.
- 5. A family with a live-in aid will be given an extra bedroom so that the live-in aid can have their own bedroom.

The family unit size will be determined by the BHA in accordance with the above guidelines and will determine the maximum rent subsidy for the family; however, the family may select a unit that may be larger or smaller than the family unit size. If the family selects a smaller unit, the payment standard for the smaller size will be used to calculate the subsidy. If the family selects a larger size, the payment standard for the family unit size will determine the maximum subsidy.

# 13.2 Briefing

When BHA selects a family from the waiting list, the family will be invited to attend a briefing explaining how the program works. The briefing may either be in-person, over the phone, or over another electronic medium. In order to receive a voucher, the family will be required to attend the briefing. If they cannot attend the originally scheduled briefing, they may attend a later session. If the family fails to attend two briefings without good cause, they will be denied admission.

If an applicant with a disability requires auxiliary aids to gain full benefit from the briefing, BHA will furnish such aids where doing so would not result in a fundamental alteration of the nature of the program or in an undue financial or administrative burden. In determining the most suitable auxiliary aid, BHA will give primary consideration to the requests of the applicant. Families unable to attend a briefing due to a disability may request a reasonable accommodation such as having the briefing presented at an alternate location or on the phone.

The briefing will cover at least the following subjects:

3. A description of how the program works;

- 4. Responsibilities of the family and owner;
- 5. Where the family may rent a unit, including inside and outside BHA's jurisdiction;
- 6. Types of eligible housing;
- 7. For families qualified to lease a unit outside BHA's jurisdiction (portability), an explanation of how portability works;
- 8. An explanation of the advantages of living in an area that does not have a high concentration of poor families; and
- 9. An explanation that the family share of rent may not exceed 40% of the family's monthly adjusted income if the gross rent exceeds the applicable payment standard.

## 13.3 Packet

During the briefing, BHA will give the family a packet covering at least the following subjects:

- 1. The term of the voucher and BHA's policy on extensions and suspensions of the term. The packet will include information on how to request an extension and forms for requesting extensions;
- 2. How BHA determines the housing assistance payment and total tenant payment for the family;
- 3. Information on the payment standard, exception payment standard rent areas, and the utility allowance schedule;
- 4. How BHA determines the maximum rent for an assisted unit;
- 5. Where the family may lease a unit. For families qualified to lease outside BHA's jurisdiction, the packet includes an explanation of how portability works;
- 6. The HUD-required tenancy addendum that provides the language that must be included in any assisted lease, and a sample contract;
- 7. The request for approval of the tenancy form and an explanation of how to request BHA approval of a unit;
- 8. A statement of BHA's policy on providing information to prospective owners. This policy requires applicants to sign disclosure statements allowing BHA to provide

prospective owners with the family's current and prior addresses and the names and addresses of the landlords for those addresses. Upon request, BHA will also supply any factual information or third-party verification relating to the applicant's history as a tenant or their ability to comply with material standard lease terms or any history of drug trafficking, drug-related criminal activity or any violent criminal activity;

- 7. BHA's subsidy standards, including when BHA will consider granting exceptions to the standards;
- 8. HUD-required lead-based paint brochure;
- 9. Information on federal, state, and local equal opportunity laws; and a copy of the housing discrimination complaint form;
- 10. A list of landlords or other parties known to the BHA who may be willing to lease a unit to the family or help the family find a unit;
- 11. Notice that if the family includes a person with disabilities, the family may request a current list of accessible units known to the BHA that may be available;
- 12. The family's obligations under the program;
- 13. The grounds upon which BHA may terminate assistance because of the family's action or inaction;
- 14. BHA informal hearing procedures, including when BHA is required to provide the opportunity for an informal hearing, and information on how to request a hearing;
- 15. An explanation of rights afforded to Housing Choice Voucher participants under the Violence Against Women Act; Notice of Occupancy Rights under VAWA.

#### 13.4 Issuance of Voucher; Request for Approval of Tenancy

BHA will issue only vouchers.

Once all family information has been verified, eligibility determined, subsidy calculated, and they have attended the family briefing, the BHA will issue the voucher. At this point the family begins their search for a unit.

When the family finds a unit that the owner is willing to lease under the program, the family and the owner will complete the request for approval of the tenancy packet. The terms of the HUD tenancy addendum shall prevail over any other provisions of the lease. The family will submit the

proposed lease and the request form to BHA during the term of the voucher. BHA will review the request, the lease, and the HUD required tenancy addendum and make an initial determination of approval of tenancy. BHA may assist the family in negotiating changes that may be required for the tenancy to be approvable. Once it appears the tenancy may be approvable, BHA will schedule an appointment to inspect the unit within 15 days after the receipt of inspection request from the family and owner. The 15-day period is suspended during any period the unit is unavailable for inspection. BHA will promptly notify the owner and the family whether the unit and tenancy are approvable.

During the initial stage of qualifying the unit, BHA will provide the prospective owner with information regarding the program. Information will include BHA and owner responsibilities for screening and other essential program elements.

Additional screening is the responsibility of the owner. Upon request by a prospective owner, BHA will provide any factual information or third party written information they have relevant to a voucher holder's history of, or ability to, comply with standard material lease terms.

## 13.5 Term of the Voucher

The term of the voucher will be 120 days.

BHA may grant one extension of the term, not to exceed an additional 120 calendar days. To obtain an extension, the family must make a request in writing 5 days prior to the expiration date. A statement of the efforts the family has made to find a unit must accompany the request. A sample extension request form and a form for recording their search efforts will be included in the family's briefing packet. If the family documents their efforts and additional time can reasonably be expected to result in success, BHA will grant the length of request sought by the family or 30 days, whichever is less. BHA will grant no more than two extensions.

Additional extensions may be granted as reasonable accommodations.

Upon submittal of a completed request for approval of tenancy form, the BHA will suspend the term of the voucher. The term will be suspended until the date BHA provides notice that the request has been approved or denied. This policy allows families the full term to find a unit, not penalizing them for the period during which BHA is taking action on their request. A family may submit one request for tenancy at a time. The tenant will be given a new request for tenancy if the unit is denied by BHA, if the landlord will not allow an inspection or otherwise provides information in writing that it will not proceed, and if the tenant provides a written statement that they do not want to proceed with the current request for tenancy.

## 13.6 Approval to Lease a Unit

The BHA will approve a lease if all of the following conditions are met:

- 1. The unit is eligible;
- 2. The unit is inspected by BHA and passes HQS;
- 3. The lease is approvable and includes the following:
  - a. The names of the owner and the tenant;
  - b. The address of the unit rented;
  - c. The term of the lease (initial term and any provisions for renewal);
  - d. The amount of the monthly rent to owner;
  - e. A specification of what utilities and appliances are to be supplied by the owner, and what utilities and appliances are to be supplied by the family; and
  - f. The required HUD tenancy addendum;
- 4. The rent to owner is reasonable;
- 5. The family's share of rent does not exceed 40% of their monthly adjusted income if the gross rent exceeds the applicable payment standard;
- 6. The owner has not been found to be debarred, suspended, or subject to a limited denial of participation by HUD or BHA; and
- 7. The family continues to meet all eligibility and screening criteria.

If tenancy approval is denied, BHA will advise the owner and the family in writing and advise them also of any actions they could take that would enable BHA to approve the tenancy.

The lease term may begin only after all of the following conditions are met:

- 1. The unit passes BHA HQS inspection;
- 2. The family's share of rent does not exceed 40% of their monthly adjusted income if the gross rent exceeds the applicable payment standard;
- 3. The landlord and tenant sign the lease to include the HUD required addendum; and

4. BHA approves the leasing of the unit.

BHA will prepare the contract when the unit is approved for tenancy. Generally, the landlord, simultaneously with the signing of the lease and the HUD required tenancy addendum, will execute the contract. Upon receipt of the executed lease and the signed contract by the landlord, BHA will execute the contract. BHA will not pay any housing assistance to the owner until the contract is executed.

In no case will the contract be executed later than 60 days after the beginning of the lease term.

Any contract executed after the 60-day period will be void and BHA will not pay housing assistance to the owner.

# 13.7 Denial of Owner

BHA will deny participation by an owner at the direction of HUD. BHA will also deny the owner's participation for any of the following reasons:

- 1. The owner has violated any obligations under a HCV Housing Assistance Payments Contract;
- 2. The owner has committed fraud, bribery, or any other corrupt or criminal act in connection with any Federal housing program;
- 3. The owner has engaged in drug-related criminal activity or any violent criminal activity;
- 4. The owner has a history or practice of non-compliance with HQS for units leased under HCV or with applicable housing standards for units leased with project-based HCV assistance or leased under any other Federal housing program;
- 5. The owner has a history or practice of renting units that fail to meet State or local codes;
- 6. The owner has not paid State or local real estate taxes, fines, or assessments;
- 7. The owner refuses (or has a history of refusing) to evict families for drug-related or violent criminal activity, or for activity that threatens the health, safety or right of peaceful enjoyment of the:
  - a. Premises by tenants, BHA employees, or owner employees; or
  - b. Neighbors' residences;

- 8. If the owner is the parent, child, grandparent, grandchild, sister, or brother or any member of the family of an applicant seeking the initial use of a voucher, unless BHA determines that approving the unit would provide reasonable accommodation for a family member who is a person with disabilities; or
- 9. There is any other conflict of interest under federal, state, or local law.

#### 13.8 Ineligible/Eligible Housing

The following types of housing cannot be assisted under the HCV Program:

- 1. A public housing or Indian housing unit;
- 2. A unit receiving project-based assistance under a HCV Program;
- 3. Nursing homes, board and care homes, or facilities providing continual psychiatric, medical or nursing services;
- 4. College or other school dormitories;
- 5. Units on the grounds of penal, reformatory, medical, mental, and similar public or private institutions;
- 6. A unit occupied by its owner. This restriction does not apply to cooperatives or to assistance on behalf of a manufactured home owner leasing a manufactured home space; and
- 7. A unit receiving any duplicative Federal, State, or local housing subsidy. This does not prohibit renting a unit that has a reduced rent because of a tax credit.

BHA will not approve a lease for any of the following special housing types, except as a reasonable accommodation for a family with disabilities:

- 1. Congregate housing
- 2. Group homes
- 3. Shared housing
- 4. Cooperative housing

5. Single room occupancy housing

The BHA will approve leases for the following housing types:

- 1. Single family dwellings
- 2. Apartments
- 3. Manufactured housing
- 4. Manufactured home space rentals

## 13.9 Security Deposit

The owner may collect a security deposit from the tenant in an amount not in excess of amounts charged in the private market, not in excess of amounts charged by the owner to unassisted tenants.

When the tenant moves out of the dwelling unit, the owner, subject to state or local law, may use the security deposit, including any interest on the deposit, in accordance with the lease, as reimbursement for any unpaid rent payable by the tenant, damages to the unit or for other amounts the tenant owes under the lease.

The owner must give the tenant a written list of all items charged against the security deposit and the amount of each item. After deducting the amount, if any, used to reimburse the owner, the owner must refund promptly the full amount of the unused balance to the tenant.

If the security deposit is not sufficient to cover amounts the tenant owes under the lease, the owner may seek to collect the balance from the tenant.

# 14.0 MOVES WITH CONTINUED ASSISTANCE

Participating families are allowed to move to another unit after the initial 12 months has expired, if the landlord and the participant have mutually agreed to terminate the lease, or if BHA has terminated the HAP contract. The BHA will issue the family a new voucher if the family does not owe the BHA or any other BHA money, has not violated a Family Obligation, has not moved or been issued a voucher within the last 12 months, and if the BHA has sufficient funding for continued assistance. If the move is necessitated for a reason other than family choice, the 12-month requirement will be waived.

## 14.1 When a Family May Move

For families already participating in the HCV Program, BHA will allow the family to move to a new unit if:

- 1. The assisted lease for the old unit has terminated;
- 2. The owner has given the tenant a notice to vacate, has commenced an action to evict the tenant, or has obtained a court judgment or other process allowing the owner to evict the tenant;
- 3. The tenant has given notice of lease termination (if the tenant has a right to terminate the lease on notice to the owner); or
- 4. The family or a member of the family is or has been the victim of domestic violence, dating violence, stalking or sexual assault, as provided in 24 CFR part 5, subpart L, and the move is needed to protect the health or safety of the family, family member, affiliated individual or intimate partner. BHA will not terminate assistance if the family, with or without prior notification to BHA, already moved out of a unit in violation of the lease, if such move occurred to protect the health or safety of a family member who is or has been the victim of domestic violence, dating violence, stalking or sexual assault and who reasonably believed he or she was imminently threatened by harm from further violence if he or she remained in the dwelling unit.

### 14.2 Procedures Regarding Family Moves

Families considering transferring to a new unit will be scheduled to attend a mover's briefing. All families who are moving, including any families moving into or out of the BHA's jurisdiction, will be required to attend a mover's briefing prior to the BHA entering a new HAP contract on their behalf. Unless there are extenuating circumstances only one move within a 12-month period will be allowed.

This briefing is intended to provide the following:

- 1. A refresher on program requirements and the family's responsibilities. Emphasis will be on giving proper notice and meeting all lease requirements such as leaving the unit in good condition;
- 2. Information about finding suitable housing and the advantages of moving to an area that does not have a high concentration of poor families;
- 3. Payment standards, exception payment standard rent areas, and the utility allowance schedule;

- 4. An explanation that the family share of rent may not exceed 40% of the family's monthly adjusted income if the gross rent exceeds the applicable payment standard;
- 5. Portability requirements and opportunities;
- 6. The need to have a reexamination conducted within 120 days prior to the move;
- 7. An explanation and copies of the forms required to initiate and complete the move; included but not limited to Maine bedbug notification form.
- 8. All forms and brochures provided to applicants at the initial briefing.

Families are required to give proper written notice of their intent to terminate the lease. In accordance with HUD regulations, no notice requirement may exceed 60 days. During the initial term, families may not end the lease unless they and the owner mutually agree to end the lease. If the family moves from the unit before the initial term of the lease ends without the owner's and the BHA's approval, it will be considered a serious lease violation and subject the family to termination from the program.

The family is required to give BHA a copy of the notice to terminate the lease at the same time as it gives the notice to the landlord. Upon receipt of this notice, BHA will verify that rental payments, and utility payments are current. A family's failure to provide a copy of the lease termination notice to the BHA will be considered a violation of Family Obligations and may cause the family to be terminated from the program.

A family who gives notice to terminate the lease must notify the landlord with a written thirty-day notice, and provide BHA a copy of said notice. BHA will then verify with the landlord receipt of the notice and tenant's current standing.

Failure to follow the above procedures may subject the family to termination from the program.

# **15.0 PORTABILITY**

## 15.1 General Policies

A family whose head or spouse has a domicile (legal residence) or works in the jurisdiction of BHA at the time the family first submits its application for participation in the program may lease a unit anywhere in the jurisdiction of BHA or outside BHA jurisdiction as long as there is another entity operating a tenant-based HCV program covering the location of the proposed unit.

If the head or spouse of the assisted family does not have a legal residence or work in the jurisdiction of BHA at the time of its application, the family will not have any right to lease a unit outside of BHA jurisdiction for a 12-month period beginning when the family is first admitted to the program. During this period, the family may only lease a unit located in the jurisdiction of the BHA. This does not apply when the family or a member of the family is or has been the victim of domestic violence, dating violence, stalking, or sexual assault and the move is needed to protect the health or safety of the family or family member.

Families participating in the Voucher Program will not be allowed to move more than once in any 12-month period and under no circumstances will BHA allow a participant to improperly break a lease. Under extraordinary circumstances BHA may consider allowing more than one move in a 12-month period. This does not apply when the family or a member of the family is or has been the victim of domestic violence, dating violence, stalking, and sexual assault and the move is needed to protect the health or safety of the family or family member.

Families may only move to a jurisdiction where a HCV Program is being administered.

For income targeting purposes, the family will count towards the initial PHA's goals unless the receiving PHA absorbs the family. If absorbed, the admission will count towards the receiving PHA's goals.

If a family has moved out of their assisted unit in violation of the lease, BHA will not issue a voucher, and will terminate assistance in compliance with this Admin Plan. This will not apply if the family has complied with all program requirements and the family has moved out of the assisted dwelling unit in order to protect the health or safety of an individual who is or has been the victim of domestic violence, dating violence, stalking, or sexual assault and who reasonably believed he or she was imminently threatened by harm from further violence if he or she remained in the assisted dwelling unit.

Any of the above general policies will be waived by the BHA in order to help participants who are compliant with their existing leases but who reasonably believe they need to move to protect the health and/or safety of a victim of domestic violence, dating violence, stalking or sexual assault. In order to exercise this waiver, the participant shall provide the BHA with appropriate verification in accordance with the Violence Against Women Act.

To the degree possible, portability moves will be utilized to affirmatively further fair housing.

# 15.2 Income Eligibility

1. A family must be income-eligible in the area where the family first leases a unit with assistance in the Voucher Program.

2. If a portable family is already a participant in the Initial PHA's Voucher Program, income eligibility is not re-determined.

#### 15.3 Portability: Administration by Receiving Housing Authority

- 1. When a family utilizes portability to move to an area outside the initial Housing Authority jurisdiction, another Housing Authority (the Receiving HA) must administer assistance for the family if that HA has a tenant-based program covering the area where the unit is located.
- 2. An HA with jurisdiction in the area where the family wants to lease a unit must issue the family a voucher. If there is more than one such HA, the tenant will be given the opportunity to choose which HA they want to work with.

#### 15.4 Portability Procedures

- 1. When BHA is the initial housing authority, it will:
  - a. Brief the family on the process that must take place to exercise portability.
  - b. Determine whether the family is income-eligible in the area where the family wants to lease a unit (if applicable).
  - c. Advise the family how to contact and request assistance from the receiving housing authority.
  - d. Notify the receiving housing authority within ten (10) calendar days that it can expect the family.
  - e. Immediately mail, email, or fax to the receiving housing authority the most recent HUD Form 50058 (Family Report) for the family, related verification information, and a copy of the family's voucher.
- 2. When the BHA is the receiving housing authority:
  - i. BHA will within ten (10) business days inform the initial housing authority that it will absorb the family into its program or notify the initial housing authority A within the time limit set forth in Part I of the 52665 that it will bill the initial housing authority for assistance on behalf of the portable family. Completing Part II of HUD Form 52665 in a timely manner (10 business days or less of the date the HAP contract is executed) will accomplish this.

- ii. BHA will issue a voucher to the family. The term of the voucher will not expire before the expiration date of any initial housing authority's voucher. Upon receipt of the portability package BHA will add thirty days to the voucher expiration date per HUD regulations. BHA will determine whether to extend the voucher term. The family must submit a request for tenancy approval to BHA during the term of BHA's voucher.
- iii. BHA may determine the family unit size for the portable family. The family unit size is determined in accordance with BHA's subsidy standards.
- iv. The BHA will within ten (10) calendar days notify the initial housing authority if the family has leased an eligible unit under the program, or if the family fails to submit a request for tenancy approval for an eligible unit within the term of the voucher.
- v. If the BHA opts to conduct a new reexamination, the BHA will not delay issuing the family a voucher or otherwise delay approval of a unit unless the re-certification is necessary to determine income eligibility.
- vi. In order to provide tenant-based assistance for portable families, the BHA will perform all BHA program functions, such as reexaminations of family income and composition. At any time, either the Initial PHA or BHA may make a determination to deny or terminate assistance to the family in accordance with 24 CFR 982.552.
- vii. BHA may deny or terminate assistance for family action or inaction in accordance with 24 CFR 982.552 and 24 CFR 982.553.
- 3. Absorption by the BHA

If funding is available under the Consolidated ACC for the HCV Program when the portable family is received, BHA will absorb the family into its program. After absorption, the family is assisted with funds available under the Consolidated ACC for BHA's HCV Program.

4. Portability Billing

To cover assistance for a portable family, the receiving housing authority may bill the initial housing authority for housing assistance payments and administrative fees. The billing procedure will be as follows:

- a. As the initial housing authority, BHA will promptly reimburse the receiving housing authority for the full amount of the housing assistance payments made by the receiving housing authority for the portable family. The amount of the housing assistance payment for a portable family in the receiving housing authority program is determined in the same manner as for other families in the receiving housing authority's program.
- b. The initial housing authority will promptly reimburse the receiving housing authority for 80% or a negotiated amount that both housing authorities agree to of the initial housing authority's on-going administrative fee for each unit month that the family receives assistance under the tenant-based programs and is assisted by the receiving housing authority. If both housing authorities agree, BHA may negotiate a different amount of reimbursement. The administrative fee will be the lower of 80% of the initial housing authority's or 100% of BHA's Admin fee.
- 5. When a Portable Family Moves

When a portable family moves out of the tenant-based program of a receiving housing authority that has not absorbed the family, the housing authority in the new jurisdiction to which the family moves becomes the receiving housing authority, and the first receiving housing authority is no longer required to provide assistance for the family.

# **16.0 DETERMINATION OF FAMILY INCOME**

## 16.1 Determining Income

To determine annual income, BHA counts the income of all family members, excluding the types and sources of income that are specifically excluded. Once the annual income is determined, the BHA subtracts out all allowable deductions (allowances) as the next step in determining the Total Tenant Payment.

## 16.2 Income

Annual income means all amounts, monetary or not, that:

- 1. All amounts, not specifically excluded below, received from all sources by each member of the family who is 18 years of age or older or is the head of household or spouse of the head of household, plus unearned income by or on behalf of each dependent who is under 18 years of age, and
- 2. When the value of net family assets exceeds \$50,000 (which amount HUD will adjust annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers) and the actual returns from a given asset cannot be calculated, imputed returns on the asset based on the current passbook savings rate, as determined by HUD.

If it is not feasible to anticipate a level of income over a 12-month period (e.g. seasonal or cyclic income), or BHA believes that past income is the best available indicator of expected future income, BHA may annualize the income anticipated for a shorter period, subject to a redetermination at the end of the shorter period.

Annual income includes, but is not limited to:

- 1. The full amount, before any payroll deductions, of wages and salaries, overtime pay, commissions, fees, tips and bonuses, and other compensation for personal services.
- 2. The net income from the operation of a business or profession. Expenditures for business expansion or amortization of capital indebtedness are not used as deductions in determining net income. An allowance for depreciation of assets used in a business or profession may be deducted, based on straight-line depreciation, as provided in Internal Revenue Service regulations. Any withdrawal of cash or assets from the operation of a business or profession is included in income, except to the extent the withdrawal is a reimbursement of cash or assets invested in the operation by the family.
- 3. Interest, dividends, and other net income of any kind from real or personal property. Expenditures for amortization of capital indebtedness are not used as deductions in determining net income. An allowance for depreciation is permitted only as authorized by 2 above. Any withdrawal of cash or assets from an investment is included in income, except to the extent the withdrawal is reimbursement of cash or assets invested by the family. Where the family has net family assets in excess of \$5,000, annual income includes the greater of the actual income derived from all net family assets or a percentage of the value of such assets based on the current passbook savings rate, as determined by HUD.

- 4. The full amount of periodic amounts received from Social Security, annuities, insurance policies, retirement funds, pensions, disability or death benefits, and other similar types of periodic receipts, including a lump-sum amount or prospective monthly amounts for the delayed start of a periodic amount. (However, deferred periodic amounts from supplemental security income and Social Security benefits that are received in a lump sum amount or in prospective monthly amounts are excluded.)
- 5. Payments in lieu of earnings, such as unemployment and disability compensation, worker's compensation, and severance pay. (However, lump sum additions such as insurance payments from worker's compensation are excluded.)
- 6. Welfare assistance.
  - a. Welfare assistance payments
    - i. Welfare assistance payments made under the Temporary Assistance for Needy Families (TANF) program are included in annual income only to the extent such payments:
      - 1. Qualify as assistance under the TANF program definition at 45 CFR 260.31; and
      - 2. Are not otherwise excluded under paragraph Section 11.2 of this ACOP.
    - ii. If the welfare assistance payment includes an amount specifically designated for shelter and utilities that is subject to adjustment by the welfare assistance agency in accordance with the actual cost of shelter and utilities, the amount of welfare assistance income to be included as income consists of:
      - 1. The amount of the allowance or grant exclusive of the amount specifically designated for shelter or utilities; plus
      - 2. The maximum amount that the welfare assistance agency could in fact allow the family for shelter and utilities. If the family's welfare assistance is ratably reduced from the standard of need by applying a percentage, the amount calculated under this requirement is the amount resulting from one application of the percentage.

- b. Imputed welfare income
  - i. A family's annual income includes the amount of imputed welfare income (because of a specified welfare benefits reduction, as specified in notice to BHA by the welfare agency) plus the total amount of other annual income.
  - At the request of BHA, the welfare agency will inform BHA in writing of the amount and term of any specified welfare benefit reduction for a family member, and the reason for such reduction, and will also inform BHA of any subsequent changes in the term or amount of such specified welfare benefit reduction. BHA will use this information to determine the amount of imputed welfare income for a family.
- iii. A family's annual income includes imputed welfare income in family annual income, as determined at an interim or regular reexamination of family income and composition, during the term of the welfare benefits reduction (as specified in information provided to BHA by the welfare agency).
- iv. The amount of the imputed welfare income is offset by the amount of additional income a family receives that commences after the time the sanction was imposed. When such additional income from other sources is at least equal to the imputed welfare income, the imputed welfare income is reduced to zero.
- v. BHA will not include imputed welfare income in annual income if the family was not an assisted resident at the time of the sanction.
- vi. If a resident is not satisfied that BHA has calculated the amount of imputed welfare income in accordance with HUD requirements, and if BHA denies the family's request to modify such amount, then BHA shall give the resident written notice of such denial, with a brief explanation of the basis for BHA's determination of the amount of imputed welfare income. BHA's notice shall also state that if the resident does not agree with the determination, the resident may grieve the decision in accordance with our grievance policy. The resident is not required to pay an escrow deposit for the portion of the resident's rent attributable to the imputed welfare income in order to obtain a grievance hearing.

- vii. Relations with welfare agencies
  - 1. BHA will ask welfare agencies to inform it of any specified welfare benefits reduction for a family member, the reason for such reduction, the term of any such reduction, and any subsequent welfare agency determination affecting the amount or term of a specified welfare benefits reduction. If the welfare agency determines a specified welfare benefits reduction for a family member and gives BHA written notice of such reduction, the family's annual incomes shall include the imputed welfare income because of the specified welfare benefits reduction.
  - 2. BHA is responsible for determining the amount of imputed welfare income that is included in the family's annual income as a result of a specified welfare benefits reduction as determined by the welfare agency and specified in the notice by the welfare agency to the housing authority. However, BHA is not responsible for determining whether a reduction of welfare benefits by the welfare agency was correctly determined by the welfare agency in accordance with welfare program requirements and procedures, nor for providing the opportunity for review or hearing on such welfare agency determinations.
  - 3. Such welfare agency determinations are the responsibility of the welfare agency, and the family may seek appeal of such determinations through the welfare agency's normal due process procedures. BHA shall rely on the welfare agency notice to BHA of the welfare agency's determination of a specified welfare benefits reduction.
- 7. Periodic and determinable allowances, such as alimony, child support payments, and regular contributions or gifts received from organizations or from persons not residing in the dwelling.

If the amount of alimony or child support received is less than the amount awarded as part of a divorce, separation agreement, or other proceeding, the full amount of alimony or child support will be included as income unless BHA verifies that the ordered or agreed-upon payments are not being made and the family has taken reasonable legal efforts to attempt to enforce payment or collect amounts due.

It is the family's responsibility to supply BHA with necessary supporting documentation.

8. All regular pay, special pay, and allowances of a member of the Armed Forces. (Special pay to a member exposed to hostile fire is excluded.)

#### 16.3 Exclusions from Income

Annual income does not include the following:

- 1. Any imputed return on an asset when net family assets total \$50,000 or less (which amount HUD will adjust annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers) and no actual income from the net family assets can be determined.
- 2. The following types of trust distributions:
  - a. For an irrevocable trust or a revocable trust outside the control of the family or household excluded from the definition of net family assets under § 5.603(b):
    - i. Distributions of the principal or corpus of the trust; and
    - ii. Distributions of income from the trust when the distributions are used to pay the costs of health and medical care expenses for a minor.
  - b. For a revocable trust under the control of the family or household, any distributions from the trust; except that any actual income earned by the trust, regardless of whether it is distributed, shall be considered income to the family at the time it is received by the trust.
- 3. Earned income of children under the 18 years of age.
- 4. Payments received for the care of foster children or foster adults, or State or Tribal kinship or guardianship care payments.
- 5. Insurance payments and settlements for personal or property losses, including but not limited to payments through health insurance, motor vehicle insurance, and workers' compensation.
- 6. Amounts received by the family that are specifically for, or in reimbursement of, the cost of health and medical care expenses for any family member.

- 7. Any amounts recovered in any civil action or settlement based on a claim of malpractice, negligence, or other breach of duty owed to a family member arising out of law, that resulted in a member of the family becoming disabled.
- 8. Income of a live-in aide, foster child, or foster adult as defined in §§ 5.403 and 5.603, respectively.
- 9. (i) Any assistance that section 479B of the Higher Education Act of 1965, as amended (20 U.S.C. 1087uu), requires be excluded from a family's income; and

(ii) Student financial assistance for tuition, books, and supplies (including supplies and equipment to support students with learning disabilities or other disabilities), room and board, and other fees required and charged to a student by an institution of higher education (as defined under Section 102 of the Higher Education Act of 1965 (20 U.S.C. 1002)) and, for a student who is not the head of household or spouse, the reasonable and actual costs of housing while attending the institution of higher education and not residing in an assisted unit.

- a. Student financial assistance, for purposes of paragraph (9)(ii), means a grant or scholarship received from— (1) The Federal government; (2) A State, Tribe, or local government; (3) A private foundation registered as a nonprofit under 26 U.S.C. 501(c)(3); (4) A business entity (such as corporation, general partnership, limited liability company, limited partnership, joint venture, business trust, public benefit corporation, or nonprofit entity); or (5) An institution of higher education.
- b. Student financial assistance, for purposes of paragraph (9)(ii), does not include—(1) Any assistance that is excluded pursuant to paragraph (b)(9)(i) of this section; (2) Financial support provided to the student in the form of a fee for services performed (e.g., a work study or teaching fellowship that is not excluded pursuant to paragraph (b)(9)(i) of this section); (3) Gifts, including gifts from family or friends; or (4) Any amount of the scholarship or grant that, either by itself or in combination with assistance excluded under this paragraph or paragraph (b)(9)(i), exceeds the actual covered costs of the student. The actual covered costs of the student are the actual costs of tuition, books and supplies (including supplies and equipment to support students with learning disabilities or other disabilities), room and board, or other fees required and charged to a student by the education institution, and, for a student who is not the head of household or spouse, the reasonable and actual costs of housing while attending the institution of higher education and not residing in an assisted unit. This calculation is described further in paragraph (b)(9)(ii)(E) of this section.
- c. Student financial assistance, for purposes of paragraph (9)(ii) must be: (1) Expressly for tuition, books, room and board, or other fees required and charged to

a student by the education institution; (2) Expressly to assist a student with the costs of higher education; or (3) Expressly to assist a student who is not the head of household or spouse with the reasonable and actual costs of housing while attending the education institution and not residing in an assisted unit.

- d. Student financial assistance, for purposes of paragraph (9)(ii), may be paid directly to the student or to the educational institution on the student's behalf. Student financial assistance paid to the student must be verified by the responsible entity as student financial assistance consistent with this paragraph (9)(ii).
- e. When the student is also receiving assistance excluded under paragraph (9)(i) of this section, the amount of student financial assistance under this paragraph (b)(9)(ii) is determined as follows:
  - i. If the amount of assistance excluded under paragraph (b)(9)(i) of this section is equal to or exceeds the actual covered costs under paragraph b)(9)(ii)(B)(4) of this section, none of the assistance described in this paragraph (b)(9)(ii) of this section is considered student financial assistance excluded from income under this paragraph (b)(9)(ii)(E).
  - ii. If the amount of assistance excluded under paragraph (b)(9)(i) of this section is less than the actual covered costs under paragraph (b)(9)(ii)(B)(4) of this section, the amount of assistance described in paragraph (b)(9)(ii) of this section that is considered student financial assistance excluded under this paragraph is the lower of:
    - 1. the total amount of student financial assistance received under this paragraph (b)(9)(ii) of this section, or
    - the amount by which the actual covered costs under paragraph (b)(9)(ii)(B)(4) of this section exceeds the assistance excluded under paragraph (b)(9)(i) of this section.
- 10. Income and distributions from any Coverdell education savings account under section 530 of the Internal Revenue Code of 1986 or any qualified tuition program under section 529 of such Code; and income earned by government contributions to, and distributions from, "baby bond" accounts created, authorized, or funded by Federal, State, or local government.
- 11. The special pay to a family member serving in the Armed Forces who is exposed to hostile fire.

12. (i) Amounts received by a person with a disability that are disregarded for a limited time for purposes of Supplemental Security Income eligibility and benefits because they are set aside for use under a Plan to Attain Self-Sufficiency (PASS);

(ii) Amounts received by a participant in other publicly assisted programs which are specifically for or in reimbursement of out-of-pocket expenses incurred (e.g., special equipment, clothing, transportation, child care, etc.) and which are made solely to allow participation in a specific program;

(iii) Amounts received under a resident service stipend not to exceed \$200 per month. A resident service stipend is a modest amount received by a resident for performing a service for the PHA or owner, on a part-time basis, that enhances the quality of life in the development.

(iv) Incremental earnings and benefits resulting to any family member from participation in training programs funded by HUD or in qualifying Federal, State, Tribal, or local employment training programs (including training programs not affiliated with a local government) and training of a family member as resident management staff. Amounts excluded by this provision must be received under employment training programs with clearly defined goals and objectives and are excluded only for the period during which the family member participates in the employment training program unless those amounts are excluded under paragraph (b)(9)(i) of this section.

- 13. Reparation payments paid by a foreign government pursuant to claims filed under the laws of that government by persons who were persecuted during the Nazi era.
- 14. Earned income of dependent fulltime students in excess of the amount of the deduction for a dependent in § 5.611.
- 15. Adoption assistance payments for a child in excess of the amount of the deduction for a dependent in § 5.611.
- 16. Deferred periodic amounts from Supplemental Security Income and Social Security benefits that are received in a lump sum amount or in prospective monthly amounts, or any deferred Department of Veterans Affairs disability benefits that are received in a lump sum amount or in prospective monthly amounts.
- 17. Payments related to aid and attendance under 38 U.S.C. 1521 to veterans in need of regular aid and attendance.
- 18. Amounts received by the family in the form of refunds or rebates under State or local law for property taxes paid on the dwelling unit.

- 19. Payments made by or authorized by a State Medicaid agency (including through a managed care entity) or other State or Federal agency to a family to enable a family member who has a disability to reside in the family's assisted unit. Authorized payments may include payments to a member of the assisted family through the State Medicaid agency (including through a managed care entity) or other State or Federal agency for caregiving services the family member provides to enable a family member who has a disability to reside in the family satisfies the family member provides to enable a family member who has a disability to reside in the family's assisted unit.
- 20. Loan proceeds (the net amount disbursed by a lender to or on behalf of a borrower, under the terms of a loan agreement) received by the family or a third party (e.g., proceeds received by the family from a private loan to enable attendance at an educational institution or to finance the purchase of a car).
- 21. Payments received by Tribal members as a result of claims relating to the mismanagement of assets held in trust by the United States, to the extent such payments are also excluded from gross income under the Internal Revenue Code or other Federal law.
- 22. Amounts that HUD is required by Federal statute to exclude from consideration as income for purposes of determining eligibility or benefits under a category of assistance programs that includes assistance under any program to which the exclusions set forth in paragraph (b) of this section apply. HUD will publish a notice in the Federal Register to identify the benefits that qualify for this exclusion. Updates will be published when necessary.
- 23. Replacement housing "gap" payments made in accordance with 49 CFR part 24 that offset increased out of pocket costs of displaced persons that move from one federally subsidized housing unit to another Federally subsidized housing unit. Such replacement housing "gap" payments are not excluded from annual income if the increased cost of rent and utilities is subsequently reduced or eliminated, and the displaced person retains or continues to receive the replacement housing "gap" payments.
- 24. Nonrecurring income, which is income that will not be repeated in the coming year based on information provided by the family. Income received as an independent contractor, day laborer, or seasonal worker is not excluded from income under this paragraph, even if the source, date, or amount of the income varies. Nonrecurring income includes:

(i) Payments from the U.S. Census Bureau for employment (relating to decennial census or the American Community Survey) lasting no longer than 180 days and not culminating in permanent employment.

(ii) Direct Federal or State payments intended for economic stimulus or recovery.

(iii) Amounts directly received by the family as a result of State refundable tax credits or State tax refunds at the time they are received.

(iv) Amounts directly received by the family as a result of Federal refundable tax credits and Federal tax refunds at the time they are received.

(v) Gifts for holidays, birthdays, or other significant life events or milestones (e.g., wedding gifts, baby showers, anniversaries).

(vi) Non-monetary, in-kind donations, such as food, clothing, or toiletries, received from a food bank or similar organization.

(vii) Lump-sum additions to net family assets, including but not limited to lottery or other contest winnings.

- 25. Civil rights settlements or judgments, including settlements or judgments for back pay.
- 26. Income received from any account under a retirement plan recognized as such by the Internal Revenue Service, including individual retirement arrangements (IRAs), employer retirement plans, and retirement plans for self-employed individuals; except that any distribution of periodic payments from such accounts shall be income at the time they are received by the family.
- 27. Income earned on amounts placed in a family's Family Self Sufficiency Account.
- 28. Gross income a family member receives through self-employment or operation of a business; except that the following shall be considered income to a family member:

(i) Net income from the operation of a business or profession. Expenditures for business expansion or amortization of capital indebtedness shall not be used as deductions in determining net income. An allowance for depreciation of assets used in a business or profession may be deducted, based on straight line depreciation, as provided in Internal Revenue Service regulations; and

(ii) Any withdrawal of cash or assets from the operation of a business or profession will be included in income, except to the extent the withdrawal is reimbursement of cash or assets invested in the operation by the family.

BHA will not provide exclusions from income in addition to those already provided for by HUD.

## 16.4 Deductions from Annual Income

The following deductions will be made from annual income:

- 1. \$480 for each dependent, which amount will be adjusted by HUD annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers, rounded to the next lowest multiple of \$25;
- 2. \$400 for any elderly family or disabled family, which amount will be adjusted by HUD annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers, rounded to the next lowest multiple of \$25;
- 3. The sum of the following, to the extent the sum exceeds  $10 \%^1$  of annual income:
  - a. Unreimbursed medical expenses of any elderly family or disabled family including any fee paid by the participant for the Medicare prescription drug program; and
  - b. Unreimbursed reasonable attendant care and auxiliary apparatus expenses for each member of the family who is a person with disabilities, to the extent necessary to enable any member of the family (including the member who is a person with disabilities) to be employed. This deduction may not exceed the earned income received by family members who are 18 years of age or older who are able to work because of such attendant care or auxiliary apparatus.
- 4. Reasonable childcare expenses for a child age 12 or under necessary to enable a member of the family to be employed or to further his or her education. This deduction shall not exceed the amount of employment income that is included in annual income.

The disallowance of increased income of an individual family member is limited to a period of 24 consecutive months. The maximum allowed is for 12 months of the 100% exclusion and 12 months of the 50% exclusion.

## 16.5 Receipt of a Letter or Notice from HUD Concerning Income

<sup>&</sup>lt;sup>1</sup> Families that had received a deduction from annual income because their sum of expenses exceeded 3% of annual income as of January 1, 2024, may be eligible for a financial hardship exemption in accordance with 24 C.F.R. § 5.611(c). Such families may receive a phased-in deduction totaling the sum of eligible expenses.

- 1. If a HCV participant receives a letter or notice from HUD concerning the amount or verification of family income, the letter shall be brought to the person responsible for income verification within thirty (30) days of receipt by the participant.
- 2. The **Executive Director or the Executive Director's designee** shall reconcile any difference between the amount reported by the participant and the amount listed in the HUD communication. This shall be done as promptly as possible.
- 3. After the reconciliation is complete, the BHA shall adjust the participant's rental contribution beginning at the start of the next month unless the reconciliation is completed during the final five (5) days of the month and then the new rent shall take effect on the first day of the second month following the end of the current month. In addition, if the participant had not previously reported the proper income, the BHA shall do one of the following:
  - a. Immediately collect the back over paid assistance paid by the agency;
  - b. Establish a repayment plan for the resident to pay the sum due to the agency;
  - c. Terminate the participant from the program for failure to report income; or
  - d. Terminate the participant from the program for failure to report income and collect the back over paid assistance paid by the agency.

## 16.6 Cooperating with Welfare Agencies

BHA will make its best efforts to enter into cooperation agreements with local welfare agencies under which the welfare agencies will agree:

- 1. To target assistance, benefits and services to families receiving assistance in the public housing and HCV tenant-based assistance program to achieve self-sufficiency.
- 2. To provide written verification to the BHA concerning welfare benefits for families applying for or receiving assistance in our housing assistance programs.

# 17.0 RESTRICTION ON ASSISTANCE TO FAMILIES BASED ON ASSETS.

## 17.1 Restrictions based on net assets and property ownership.

- 1. HCV assistance may not be provided, either initially or upon reexamination of family income, to any family if:
  - a. The family's net assets (as defined in 24 C.F.R. § 5.603) exceed \$100,000, which amount will be adjusted annually by HUD in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers; or
  - b. The family has a present ownership interest in, a legal right to reside in, and the effective legal authority to sell, based on State or local laws of the jurisdiction where the property is located, real property that is suitable for occupancy by the family as a residence, except this real property restriction does not apply to:
    - i. Any property for which the family is receiving assistance under 24 CFR 982.620; or under the Homeownership Option in 24 CFR part 982;
    - ii. Any property that is jointly owned by a member of the family and at least one non-household member who does not live with the family, if the non-household member resides at the jointly owned property;
  - Any person who is a victim of domestic violence, dating violence, sexual assault, or stalking, as defined in this part 5 (subpart L); or
  - iv. Any family that is offering such property for sale.
- 2. A property will be considered "suitable for occupancy" under paragraph Section 17.1.b, unless the family demonstrates that it:
  - a. Does not meet the disability-related needs for all members of the family (e.g., physical accessibility requirements, disability-related need for additional bedrooms, proximity to accessible transportation, etc.);
  - b. Is not sufficient for the size of the family;
  - c. Is geographically located so as to be a hardship for the family (e.g., the distance or commuting time between the property and the family's place of work or school would be a hardship to the family, as determined by the PHA or owner);

- d. Is not safe to reside in because of the physical condition of the property (e.g., property's physical condition poses a risk to the family's health and safety and the condition of the property cannot be easily remedied); or
- e. Is not a property that a family may reside in under the State or local laws of the jurisdiction where the property is located.

## 17.2 Acceptable Documentation and Confidentiality.

- 1. BHA may determine the net assets of a family based on a certification by the family that the net family assets (as defined in 24 C.F.R. § 5.603) do not exceed \$50,000, which amount will be adjusted annually in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers, without taking additional steps to verify the accuracy of the declaration. The declaration must state the amount of income the family expects to receive from such assets; this amount must be included in the family's income.
- 2. BHA may determine compliance with Section 17.1.b of this section based on a certification by a family that certifies that such family does not have any present ownership interest in any real property at the time of the income determination or review.
- 3. When a family asks for or about an exception to the real property restriction because a family member is a victim of domestic violence, dating violence, sexual assault, or stalking, BHA must comply with the confidentiality requirements under § 5.2007. BHA must accept a self-certification from the family member, and the restrictions on requesting documentation under § 5.2007 apply.

## 17.3 Enforcement.

- 1. When recertifying the income of a family that is subject to the restrictions in Section 17.1, BHA may choose not to enforce such restrictions, or alternatively, may establish exceptions to the restrictions based on eligibility criteria.
- 2. BHA may choose not to enforce the restrictions in Section 17.1 or establish exceptions to such restrictions only pursuant to a policy adopted by BHA.
- 3. Eligibility criteria for establishing exceptions may provide for separate treatment based on family type and may be based on different factors, such as age, disability, income, the ability of the family to find suitable alternative housing, and whether supportive services are being provided. Such policies must be in conformance with all applicable fair housing statutes and regulations, as discussed in this part 5.

#### 17.4 Delay of Eviction or Termination of Assistance.

BHA may delay for a period of not more than 6 months the initiation of eviction or termination proceedings of a family based on noncompliance under this provision unless it conflicts with other provisions of law.

# **18.0 VERIFICATION**

BHA will verify information related to waiting list eligibility, admission and level of benefits prior to admission. Periodically during occupancy, items related to eligibility and rent determination shall also be reviewed and verified. Income, assets, and expenses will be verified, as well as disability status, need for a live-in aide and other reasonable accommodations, full time student status of family members 18 years of age and older, Social Security Numbers, citizenship/eligible noncitizen status. Age and relationship will only be verified in those instances where needed to make a determination of level of assistance.

## 18.1 Acceptable Methods of Verification

Age, relationship, U.S. citizenship, and Social Security numbers will generally be verified with documentation provided by the family. For citizenship, documentation such as listed below will be required. Verification of these items will include photocopies of the Social Security cards and other documents presented by the family, the INS SAVE approval code, and forms signed by the family.

Other information will be verified by the following verification methods acceptable to HUD, in the order of preference indicated:

#### 1. Up-front Income Verifications (UIV)

UIV is the verification of income through an independent source that systematically maintains income information in computerized form for a large number of individuals.

Current UIV resources include the following:

**a.** Enterprise Income Verification (EIV) – The EIV System is a web-based application, which provides PHAs with employment, wage, unemployment compensation and social security benefit information of tenants who participate in the Public Housing and various HCV programs under the jurisdiction of the Office of Public and Indian Housing (PIH). Information in EIV is derived from

computer matching programs initiated by HUD with the Social Security Administration (SSA) and the U.S. Department of Health and Human Services (HHS), for all program participants with valid personal identifying information (name, date of birth (DOB), and social security number (SSN)) reported on the form HUD-50058. Use of the EIV system in its entirety is mandatory for all annual and interim re-examinations. The BHA will monitor the following EIV reports on a monthly basis – (1) Deceased Tenants Report, (2) Identity Verification Report, and the (3) Immigration Report. In addition, it will monitor on a quarterly basis the following EIV reports – (1) Income Discrepancy Report, (2) Multiple Subsidy Report, and (3) the New Hires Report. Whether or not an admission is homeless will be noted in the 50058.

- b. State Wage Information Collection Agencies (SWICAs)
- c. State systems for the Temporary Assistance for Needy Families (TANF) program
- d. Credit Bureau Information (CBA) credit reports
- e. Internal Revenue Service (IRS) Letter 1722
- f. Private sector databases (e.g. The Work Number)

The BHA will use additional UIV resources as they become available. This will be done before, during and/or after examinations and/or re-examinations of household income as appropriate.

It is important to note that UIV data will only be used to verify a participant's eligibility for participation in a rental assistance program and to determine the level of assistance the participant is entitled to receive and only by properly trained persons whose duties require access to this information. Any other use, unless approved by the HUD Headquarters UIV Security System Administrator, is specifically prohibited and will not occur.

No adverse action can be taken against a participant until the BHA has independently verified the UIV information and the participant has been granted an opportunity to contest any adverse findings through the established grievance procedure. The consequences of adverse findings may include the BHA requiring the immediate payment of any oversubsidy, the entering into a repayment agreement, eviction, criminal prosecution, or any other appropriate remedy.

Furthermore, the information the BHA derives from the UIV system will be protected to ensure that it is utilized solely for official purposes and not disclosed in any way that would violate the privacy of the affected individuals. The EIV Income Report must remain in the tenant file for the duration of tenancy and no longer than three years from the end of participation (EOP) date. The BHA is required to maintain at a minimum, the last three years of the form HUD-50058, and supporting documentation for all annual and interim reexaminations of family income. All records are to be maintained for a period of at least three years from the effective date of the action. Once the data has served its purpose, it shall be destroyed by either burning or shredding the data.

#### 2. Third–Party Written Verifications

An original or authentic document generated by a third-party source dated either within the 60-day period preceding the reexamination or the BHA request date. Such documentation may be in the possession of the participant (or applicant), and is commonly referred to as participant-provided documents. It is the HUD's position that such participant-provided documents are written third-party verification since these documents originated from a third-party source. The BHA may, at its discretion, reject any participant-provided documents and follow up directly with the source to obtain necessary verification of information.

Examples of acceptable participant-provided documentation (generated by a third-party source) include, but are not limited to: pay stubs, payroll summary report, employer notice/letter of hire/termination, SSA benefit verification letter, bank statements, child support payment stubs, welfare benefit letters and/or printouts, and unemployment monetary benefit notices. Current acceptable participant-provided documents will be used for income and rent determinations.

The BHA will obtain at least two current and consecutive pay stubs totaling at least one month for determining annual income from wages. For new income sources or when two pay stubs are not available, the BHA will project income based on the information from a traditional written third-party verification form or the best available information.

**Note:** Documents older than 60 days (from the BHA interview/determination or request date) is acceptable for confirming effective dates of income.

Third-party written verifications may also be used to supplement Up-front Income Verifications. They will be utilized when there is a discrepancy of \$200 a month or more and the participant disputes the UIV results.

**Note:** Social Security benefit information in EIV is updated every three months. If the tenant agrees with the EIV-reported benefit information, PHAs do not need to obtain or request a benefit verification letter from the tenant.

#### 3. Written Third-Party Verification Form

Also known as traditional third-party verification. A standardized form to collect information from a third-party source is distributed by the BHA. The form is completed by the third-party by hand (in writing or typeset) when sent the form by the BHA.

HUD recognizes that third-party verification request forms sent to third-party sources often are not returned. In other instances, the person who completes the verification form may provide incomplete information; or some participants may collude with the third-party source to provide false information; or the participant intercepts the form and provides false information.

HUD requires the BHA to rely on documents that originate from a third-party source's computerized system and/or database, as this process reduces the likelihood of incorrect or falsified information being provided on the third-party verification request form. The use of acceptable participant-provided documents, which originate from a third-party source, will improve the integrity of information used to determine a family's income and rent and ultimately reduce improper subsidy payments. This verification process will also streamline the income verification process.

The BHA will allow ten (10) calendar days for the return of third-party written verifications prior to continuing on to the next type of verification.

#### 4. Third-Party Oral Verifications

This type of verification includes direct contact with the source, in person or by telephone. When this method is used, staff members will be required to document in writing with whom they spoke, the date of the conversation, the telephone number, and the facts obtained.

The BHA will allow five (5) calendar days for the return of third-party oral verifications prior to continuing on to the next type of verification.

#### 5. Review of Documents

When UIV, written and oral third-party verifications are not available within the ten (10) calendar day period allowed in paragraph 3 and within the Five (5) calendar day period allowed in paragraph 4 above, BHA will use the information received from the family, provided that the documents provide complete information. Photocopies of the documents, excluding government checks, provided by the family will be maintained in the file. In cases in which documents are viewed and cannot be photocopied, staff reviewing the documents will complete a written statement as to the contents of the document(s).

#### 6. Self-Certification and Self-Declaration

When UIV, written and oral third-party verifications are not available within the ten (10) calendar day period allowed in paragraph 3 and within the five (5) calendar day period allowed in paragraph 4 above, and hand-carried verification cannot be obtained, BHA will accept a statement detailing information needed, signed by the head, spouse, co-head, or other adult family member.

Verification forms and reports received will be contained in the applicant/tenant file. Oral third-party documentation will include the same information as if the documentation had been written, i.e. name, date of contact, amount received, etc.

When any verification method other than Up-front Income Verification is utilized, the BHA will document the reason for the choice of the verification methodology in the applicant/resident's file.

Level	Verification Technique	Ranking
6	<b>Up-front Income Verification</b> (UIV) using HUD's Enterprise Income Verification (EIV) system (not available for income verifications of applicants)	<b>Highest</b> (Mandatory)
5	<b>Up-front Income Verification</b> ( <b>UIV</b> ) using non-HUD system	Highest (Optional)
4	Written Third-Party Verification	<b>High</b> (Mandatory to supplement EIV- reported income sources and when EIV has no data; Mandatory for non-EIV reported income sources; Mandatory when participant disputes EIV-reported employment and income information <u>and</u> is unable to provide acceptable documentation to support dispute)
3	Written Third-Party Verification Form	<b>Medium-Low</b> (Mandatory if written third- party verification documents are not available or rejected by the PHA; and when the applicant or participant is unable to provide acceptable documentation)

The following chart comes from PIH Notice 2010-19.

2	Oral Third-Party Verification	<b>Low</b> (Mandatory if written third-party verification is not available)
1	Tenant Declaration	<b>Low</b> (Use as a last resort when unable to obtain any type of third-party verification)

# 18.2 Types of Verification

The chart below outlines the factors that may be verified and gives common examples of the verification that will be sought. To obtain written third-party verification, the BHA will send a request form to the source along with a release form signed by the applicant/participant via first class mail, email, or facsimile.

Verification Requirements for Individual Items			
Item to Be Verified	3 <sup>rd</sup> party verification	Hand-carried verification	
General Eligibility Items			
Social Security Number	Not Allowed	Original Social Security Card, an appropriate government letter showing the number or other HUD-allowed method	
Adult Status of the Head of Household		Valid driver's license, identification card issued by a government agency, or a birth certificate.	
Citizenship	N/A	Signed certification, voter's registration card, birth certificate, etc.	
Eligible immigration status	INS SAVE confirmation #	INS card	
Disability	Letter from medical professional, SSI, etc.	Proof of SSI or Social Security disability payments	
Full time student status (if >18)	Letter from school		

Item to Be Verified	3 <sup>rd</sup> party verification	Hand-carried verification
		For high school students, any document evidencing enrollment
Need for a live-in aide	Letter from doctor or other professional knowledgeable of condition	N/A
Child care costs	Letter from care provider	Bills and receipts
Disability assistance expenses	Letters from suppliers, care givers, etc.	Bills and records of payment
Medical expenses	Letters from providers, prescription record from pharmacy, medical professional's letter stating assistance or a companion animal is needed	Bills, receipts, records of payment, dates of trips, mileage log, receipts for fares and tolls
Medicare Prescription Drug Coverage		A card issued by a private prescription drug plan with the words Medicare Rx on it.
Value of and Income fro	m Assets	·
Savings, checking accounts	Letter from institution: if amount is \$1,500 or more. If under \$5000.00 can self-certify. Must verify when first comes on program and every three years after.	Passbook, most current statements: if amount is less than \$1,500
CDs, bonds, etc	Letter from institution	Tax return, information brochure from institution, the CD, the bond

Verification Requirements for Individual Items			
Item to Be Verified	3 <sup>rd</sup> party verification	Hand-carried verification	
Stocks	Letter from broker or holding company	Stock or most current statement, price in newspaper or through Internet	
Real property	Letter from tax office, assessment, etc.	Property tax statement (for current value), assessment, records or income and expenses, tax return	
Personal property	Assessment, bluebook, etc	Receipt for purchase, other evidence of worth	
Cash value of life insurance policies	Letter from insurance company	Current statement	
Assets disposed of for less than fair market value	N/A	Original receipt and receipt at disposition, other evidence of worth	
Income			
Earned income	Letter from employer	Multiple pay stubs	
Self-employed	N/A	Tax return from prior year, books of accounts	
Regular gifts and contributions	Letter from source, letter from organization receiving gift (i.e., if grandmother pays day care provider, the day care provider could so state)	Bank deposits, other similar evidence	
Alimony/child support	Court order, letter from source, letter from Human Services	Record of deposits, divorce decree	

Verification Requirements for Individual Items				
Item to Be Verified	3 <sup>rd</sup> party verification	Hand-carried verification		
Social Security Administration		Letter from Social Security as verified by HUD computer systems		
Periodic payments (i.e., welfare, pensions, workers' comp, unemployment)	Letter or electronic reports from the source	Award letter, letter announcing change in amount of future payments		
Training program participation	<ul> <li>Letter from program provider indicating <ul> <li>whether enrolled</li> <li>whether training is HUD-funded</li> <li>whether State or local program</li> <li>whether it is employment training</li> <li>whether payments are for out- of-pocket expenses incurred in order to participate in a program</li> </ul> </li> </ul>	N/A		

## 18.3 Verification of Citizenship or Eligible Noncitizen Status

The citizenship/eligible non-citizen status of each family member regardless of age must be determined.

Prior to being admitted or at the first reexamination, all citizens and nationals will be required to sign a declaration under penalty of perjury. (They will be required to show proof of their status by such means as birth certificate, military ID or military DD 214 Form.)

Prior to being admitted or at the first reexamination, all eligible non-citizens who are 62 years of age or older will be required to sign a declaration under penalty of perjury. They will also be required to show proof of age.

Prior to being admitted or at the first reexamination, all eligible non-citizens must sign a declaration of their status and a verification consent form and provide their original INS documentation. BHA will make a copy of the individual's INS documentation and place the copy in the file. BHA also will verify their status through the INS SAVE system. If the INS SAVE

system cannot confirm eligibility, BHA will mail information to the INS so a manual check can be made of INS records.

Family members who do not claim to be citizens, nationals or eligible non-citizens, or whose status cannot be confirmed, must be listed on a statement of non-eligible members and the list must be signed by the head of the household.

Non-citizen students on student visas, though in the country legally, are not eligible to be admitted to the HCV Program.

Any family member who does not choose to declare their status must be listed on the statement of non-eligible members.

If no family member is determined to be eligible under this Section, the family's admission will be denied.

The family's assistance will not be denied, delayed, reduced or terminated because of a delay in the process of determining eligible status under this Section, except to the extent that the delay is caused by the family.

If BHA determines that a family member has knowingly permitted an ineligible non-citizen (other than any ineligible non-citizens listed on the lease) to permanently reside in their HCV unit, the family's assistance will be terminated. Such family will not be eligible to be readmitted to HCV for a period of 24 months from the date of termination.

## 18.4 Verification of Social Security Numbers

Prior to admission, every family member regardless of age must provide the BHA with a complete and accurate Social Security Number unless they do not contend eligible immigration status. New family members must provide this verification prior to being added to the lease. If the new family member is under the age of six and has not been assigned a Social Security Number, the family shall have ninety (90) calendar days after starting to receive the assistance to provide a complete and accurate Social Security Number. BHA may grant one ninety (90) day extension for newlyadded family members under the age of six if in its sole discretion it determines that the person's failure to comply was due to circumstances that could not have reasonably been foreseen and was outside the control of the person.

If a person is already a program participant and has not disclosed his or her Social Security Number, it must be disclosed at the next re-examination or re-certification.

Participants aged 62 or older as of January 31, 2010, whose initial eligibility determination was begun before January 31, 2010 are exempt from the required disclosure of their Social Security Number. This exemption continues even if the individual moves to a new assisted unit.

The best verification of the Social Security Number is the original Social Security card. If the card is not available, BHA will accept an original document issued by a federal or state government agency, which contains the name of the individual and the Social Security Number of the individual, along with other identifying information of the individual or such other evidence of the Social Security Number as HUD may prescribe in administrative instructions.

If a member of an applicant family indicates they have a Social Security Number, but cannot readily verify it, the family cannot be assisted until verification is provided.

If an individual fails to provide the verification within the time allowed, if requested an extension can be granted. The BHA may grant one ninety (90) day extension from termination if in its sole discretion it determines that the person's failure to comply was due to circumstances that could not have reasonably been foreseen and there is a reasonable likelihood that the person will be able to disclose a Social Security Number by the deadline.

# 18.5 Timing of Verification

Verification must be dated within ninety (90) days of certification or reexamination. If the verification is older than this, the source will be contacted and asked to provide information regarding any changes.

When an interim reexamination is conducted, BHA will verify and update only those elements reported to have changed.

# 18.6 Frequency of Obtaining Verification

For each family member, citizenship/eligible non-citizen status will be verified only once. This verification will be obtained prior to admission. If the status of any family member was not determined prior to admission, verification of their status will be obtained at the next regular reexamination. Prior to a new member joining the family, their status will be verified.

For each family member, verification of Social Security Number will be obtained only once. This verification will be accomplished prior to admission. When a family member who did not have a Social Security Number at admission receives a Social Security Number, that number will be verified at the next regular reexamination.

## 18.7 Special Verification for Adult Students

In addition to other verification procedures, a student head of household must provide a written signed certification that the student does or does not receive any financial support from his or her parents or guardians and whether or not the student is receiving a scholarship. If support is received, the certification must state the amount of the anticipated support. BHA shall verify using normal third-party verification procedures that amount by communicating directly with the supporting person(s). If an athletic scholarship is involved, BHA shall determine if any of the scholarship is available for housing costs.

# 18.8 Discrepancies in Verified Information

An EIV Income Report shall be pulled from the system before annual or interim reexamination are conducted for any family and compared with family-reported information. If the EIV report reveals an income source that was not reported by the participant or a substantial difference (defined as \$2400 or more annually) in the reported income information, BHA will:

- 1. Discuss the income discrepancy with the participant; and
- 2. Request the participant to provide any documentation to confirm or dispute the unreported or underreported income and/ or income sources; and
- 3. In the event the participant is unable to provide acceptable documentation to resolve the income discrepancy, the BHA will request from the third-party source, any information necessary to resolve the income discrepancy; and
- 4. If applicable, determine the participant's underpayment of rent as a result of unreported or underreported income, retroactively<sup>2</sup>; and
- 5. Take any other appropriate action.

The participant will be provided an opportunity to contest BHA's determination of overpayment of the HAP. Participants will be promptly notified in writing of any adverse findings made on the basis of the information verified through the aforementioned income discrepancy resolution process. The participant may contest the findings in accordance with established grievance procedures. BHA will not terminate, deny, suspend, or reduce the family's assistance until the expiration of any notice or grievance period.

 $<sup>^{2}</sup>$  BHA will determine the retroactive rent as far back as the existence of complete file documentation (form HUD-50058 and supporting documentation) to support such retroactive rent determinations.

When there is an unsubstantial or no disparity between participant-reported and EIV-reported income information, BHA will obtain from the participant, any necessary documentation to complete the income determination process. As noted previously, the BHA may reject any participant-provided documentation, if the Authority deems the documentation unacceptable. Documentation provided by the participant will only be rejected for only the following reasons:

- 1. The document is not an original; or
- 2. The original document has been altered, mutilated, or is not legible; or
- 3. The document appears to be a forged document (i.e. does not appear to be authentic).

BHA will explain to the participant, the reason(s) the submitted documents are not acceptable and request the participant to provide additional documentation. If at any time, the participant is unable to provide acceptable documentation that BHA deems necessary to complete the income determination process, the Authority will submit a traditional third-party verification form to the third-party source for completion and submission to BHA.

If the third-party source does not respond to BHA's request for information, the Authority is required to document the participant file of its attempt to obtain third-party verification and that no response to the third-party verification request was received.

BHA will then pursue lower level verifications in accordance with the verification hierarchy.

## 18.9 Temporary Compliance Assistance

In PIH Notice 2013-03, HUD granted the BHA some temporary, needed administrative burden relief. BHA is hereby adopting the allowable relief activities.

1. BHA will calculate a participant's rent based on his or her actual income over the past twelve months instead of trying to project the income for the next twelve months. The BHA will use the most recent twelve-month period available in EIV for recertifications. Since the data in EIV has already been verified by a third party, BHA will not re-verify EIV data.

If there has been a change in circumstances for a participant, if EIV is not current enough, or the participant disputes the EIV reported income and is unable to provide acceptable documentation to resolve the dispute, the BHA will request written thirdparty verification and go by the regular verification process.

BHA will continue to verify income as normal from sources not available in EIV using the same period of time as used for the EIV-supplied data.

- 2. If a participant has assets valued at \$5000 or less, the participant can self-certify to the amount of their assets and the income these assets are anticipated to generate. Every three years the assets must be verified regardless of the amount. BHA will not verify this data, but merely include it in the income calculation. The application and reexamination documentation can serve as this declaration as long as it is signed by all adult family members. If the assets total more than \$5000, verifications will be made as usual.
- 3. BHA will utilize the authority granted by the Notice to approve payment standards of up to 120% of FMR without prior HUD approval, if needed, as a reasonable accommodation for a family including a person with a disability. BHA will maintain documentation that the rent reasonableness analysis has been completed and that the unit has the feature(s) needed to meet the needs of the person with disabilities.

# **19.0 RENT AND HOUSING ASSISTANCE PAYMENT**

#### 19.1 General

After October 1, 1999, BHA will issue only vouchers to applicants, movers, and families entering the jurisdiction through portability.

## 19.2 Rent Reasonableness

BHA will not approve an initial rent or a rent increase in any of the tenant-based programs without determining that the rent amount is reasonable. Reasonableness is determined prior to the initial lease and at the following times:

- 1. Before any increase in rent to owner is approved;
- 2. If 60 days before the contract anniversary date there is a 5% decrease in the published FMR as compared to the previous FMR; and
- 3. If BHA or HUD directs that reasonableness be re-determined.

## 19.3 Comparability

In making a rent reasonableness determination, BHA will compare the real rent for the unit to the rent of comparable units in the same or comparable neighborhoods that are not assisted under any

federal, state or local program. BHA will consider the location, quality, size, number of bedrooms, age, amenities, housing services, maintenance and utilities of the unit and the comparable units.

BHA will maintain current survey information on rental units in the jurisdiction. BHA will also obtain from landlord associations and management firms the value of the array of amenities.

BHA will establish minimum base rent amounts for each unit type and bedroom size. To the base BHA will be able to add or subtract the dollar value for each characteristic and amenity of a proposed unit.

Owners are invited to submit information to the survey at any time. Owners may review the determination made on their unit and may submit additional information or make improvements to the unit that will enable BHA to establish a higher value.

The owner must certify the rents charged for other units. By accepting the housing assistance payment each month the owner is certifying that the rent to owner is not more than the rent charged by the owner for comparable unassisted units in the premises.

#### 19.4 Maximum Subsidy

The Fair Market Rent (FMR) published by HUD or the exception payment standard rent (requested by the BHA and approved by HUD) determines the maximum subsidy for a family.

For the HCV Program, the minimum payment standard will be 90% of the FMR and the maximum payment standard will be 120% of the FMR.

For a voucher tenancy in an insured or non-insured 236 project, a 515 project of the Rural Development Administration, a Section 202 or 811 project, or a Section 221(d)(3) below market interest rate project, the maximum subsidy may not exceed the basic rent charged including the cost of tenant-paid utilities. Furthermore, if any of the units also receive the benefit of a State, local, or federal housing subsidy (e.g., HCV project-based housing assistance payments contract), they are ineligible units under the HCV program.

For manufactured home space rental, the maximum subsidy under any form of assistance is the Fair Market Rent for the space as outlined in 24 CFR 982.888.

#### 19.5 Setting the Payment Standard

BHA has set the payment standard between 90% and 120% of the FMR. The BHA will review its determination of the payment standard annually after publication of the FMRs. BHA will consider vacancy rates and rents in the market area, size and quality of units leased under the program, rents for units leased under the program, success rates of voucher holders in finding units, and the

percentage of annual income families are paying for rent under the Voucher Program. If it is determined that success rates will suffer or that families are having to rent low quality units or pay over 40% of income for rent, the payment standard may be raised to the level judged necessary to alleviate these hardships.

BHA may establish a higher payment standard (although still within 120% of the published fair market rent) as a reasonable accommodation for a family that includes people with disabilities. With approval of the HUD Field Office, the payment standard can go above 120 %.

If a higher payment standard is needed above 120% as a reasonable accommodation, BHA shall submit the following to HUD:

- 1. Note whether the family is an applicant or participant family.
- 2. The number of household members including a live-in aide/s.
- 3. The voucher size the family is issued under BHA's subsidy standards or any exception to those standards granted through a reasonable accommodation request; e.g., as a reasonable accommodation, a single-person family may be issued a two-bedroom voucher due to a need to store medical equipment.
- 4. The FMR for the voucher size or unit size, whichever is smaller.
- 5. When either the disability or the need for the requested accommodation is not known or readily apparent, a statement from a health care provider regarding the need for the reasonable accommodation and the features of the unit (which may include its location) which meet that person's needs.
- 6. The contract rent and utility allowance for the unit.
- 7. A statement from BHA that it has determined the rent for the unit is reasonable, and that the unit has the feature/s required to meet the needs of the person with disabilities as noted in the statement from the health care provider where such a statement is necessary (see 5 above).
- 8. The household's monthly adjusted income.
- 9. Proposed effective date of the new lease or actual effective date of the lease renewal.

Payment standards will not be raised solely to allow the renting of luxury quality units.

If success levels are projected to be extremely high and rents are projected to be at or below 30% of income, BHA will reduce the payment standard. Payment standards for each bedroom size are evaluated separately so that the payment standard for one-bedroom size may increase or decrease while another remains unchanged. BHA may consider adjusting payment standards at times other than the annual review when circumstances warrant.

Before increasing any payment standard, BHA will conduct a financial feasibility test to ensure that in using the higher standard, adequate funds will continue to be available to assist families in the program.

## 19.6 Selecting the Correct Payment Standard for a Family

- 1. For the voucher tenancy, the payment standard for a family is the lower of:
  - a. The payment standard for the family unit size; or
  - b. The payment standard for the unit size rented by the family.
- 2. If the unit rented by a family is located in an exception rent area, BHA will use the appropriate payment standard for the exception rent area.
- 3. During the HAP contract term for a unit, the amount of the payment standard for a family is the higher of:
  - a. The initial payment standard (at the beginning of the lease term) minus any amount by which the initial rent to owner exceeds the current rent to owner; or
  - b. The payment standard as determined at the most recent regular reexamination of family income and composition effective after the beginning of the HAP contract term.
- 4. At the next annual reexamination following a change in family size or composition during the HAP contract term and for any reexamination thereafter, paragraph B above does not apply.
- 5. If there is a change in family unit size resulting from a change in family size or composition, the new family unit size will be considered when determining the payment standard at the next annual reexamination.

## **19.7** Area Exception Rents

In order to help families find housing outside areas of high poverty or when voucher holders are having trouble finding housing for lease under the program, BHA may request that HUD approve an exception payment standard rent for certain areas within its jurisdiction. The areas may be of any size, though generally not smaller than a census tract. BHA may request one such exception payment standard area or many. Exception payment standard rent authority may be requested for all or some unit sizes, or for all or some unit types. The exception payment standard area(s) may not contain more than 50% of the population of the FMR area.

When an exception payment standard rent has been approved and the FMR increases, the exception rent remains unchanged until such time as BHA requests and HUD approves a higher exception payment standard rent. If the FMR decreases, the exception payment standard rent authority automatically expires.

#### 19.8 Assistance and Rent Formulas

- 1. The Total Tenant Payment is equal to the highest of:
  - a. 10% of the family's monthly income
  - b. 30% of the family's adjusted monthly income
  - c. The minimum rent
  - d. If the family is receiving payments for welfare assistance from a public agency and a part of those payments, adjusted in accordance with the family's actual housing costs, is specifically designated by such agency to meet the family's housing costs, the portion of those payments which is so designated. If the family's welfare assistance is ratably reduced from the standard of need by applying a percentage, the amount calculated

Plus any rent above the payment standard.

2. Minimum Rent.

The BHA has set the minimum rent as **\$50.00**. However, if the family requests a hardship exemption, the BHA will suspend the minimum rent for the family beginning the month following the family's hardship request. The suspension will continue until BHA can determine whether hardship exists and whether the hardship is of a temporary or long-term nature. During suspension, the family will not be required to pay a minimum rent and the Housing Assistance Payment will be increased accordingly.

a. A hardship exists in the following circumstances:

- i. When the family has lost eligibility for or is awaiting an eligibility determination for a Federal, State or local assistance program including a family that includes a member who is a non-citizen lawfully admitted for permanent residence under the Immigration and Nationality Act who would be entitled to public benefits but for title IV of the Personal Responsibility and Work Opportunity Act of 1996;
- ii. When the family would be evicted because it is unable to pay minimum rent;
- iii. When the income of the family has decreased because of changed circumstances, including loss of employment; and
- iv. When a death has occurred in the family.
- b. No hardship. If BHA determines there is no qualifying hardship, the minimum rent will be reinstated, including requiring back payment of minimum rent to BHA for the time of suspension.
- c. Temporary hardship. If BHA determines that there is a qualifying hardship but that it inis of a temporary nature, the minimum rent will not be imposed for a period of 90 days from the month following the date of the family's request. At the end of the 90-day period, the minimum rent will be imposed retroactively to the time of suspension. BHA will offer a reasonable repayment agreement for any minimum rent back payment paid by BHA on the family's behalf during the period of suspension.
- d. Long-term hardship. If BHA determines there is a long-term hardship, the family will be exempt from the minimum rent requirement until the hardship no longer exists.
- e. Appeals. The family may use the informal hearing procedure to appeal BHA's determination regarding the hardship. No escrow deposit will be required in order to access the informal hearing procedures.
- 3. HCV Merged Vouchers
  - a. The payment standard is set by BHA between 90% and 120% of the FMR. Over 120% with HUD approval.
  - b. The participant pays the greater of the Total Tenant Payment or the minimum rent, plus the amount by which the gross rent exceeds the payment standard.

- c. No participant when initially receiving tenant-based assistance on a unit shall pay more than 40% of their monthly-adjusted income if the gross rent exceeds the applicable payment standard.
- 4. HCV Preservation Vouchers
  - a. The payment standard is the lower of:
    - i. The payment standard amount for the appropriate family unit size; or
    - ii. The payment standard amount for the size of the dwelling unit actually rented by the family.
  - b. If the dwelling unit is located in an exception area, the BHA will use the appropriate payment standard for the exception area.
  - c. During the HAP contract term, the payment standard for the family is the higher of:
    - i. The initial payment standard (at the beginning of the HAP contract term), as determined in accordance with paragraph (1)(a) of this section, minus any amount by which the initial rent to the owner exceeds the current rent to the owner; or
    - ii. The payment standard as determined in accordance with paragraph (1)(a) or (1)(b) of this section, as determined at the most recent regular reexamination of family income and composition effective after the beginning of the HAP contract term.
  - d. At the next regular reexamination following a change in family composition that causes a change in family unit size during the HAP contract term, and for any examination thereafter during the term:
    - i. Paragraph (c)(i) of this section does not apply; and
    - ii. The new family unit size must be used to determine the payment standard.
  - e. The BHA will pay a monthly housing assistance payment on behalf of the family that equals the lesser of:
    - i. The payment standard minus the total tenant payment; or

- ii. The gross rent minus the total tenant payment.
- 5. Manufactured Home Space Rental: HCV Vouchers
  - a. The payment standard for a participant renting a manufactured home space is the published FMR for rental of a manufactured home space.
  - b. The space rent is the sum of the following as determined by BHA:
    - i. Rent to the owner for the manufactured home space;
    - ii. Owner maintenance and management charges for the space; and
  - iii. Utility allowance for tenant paid utilities.
  - c. The participant pays the rent to owner less the HAP.
  - d. HAP equals the lesser of:
    - i. The payment standard minus the total tenant payment; or
    - ii. The rent paid for rental of the real property on which the manufactured home owned by the family is located.
  - e. Mobile home is not counted as an asset, when the tenant is living in the home and paying lot rent only.
- 6. Rent for Families under the Non-citizen Rule. A mixed family will receive full continuation of assistance if all of the following conditions are met:
  - a. The family was receiving assistance on June 19, 1995;
  - b. The family was granted continuation of assistance before November 29, 1996;
  - c. The family's head or spouse has eligible immigration status; and
  - d. The family does not include any person who does not have eligible status other than the head of household, the spouse of the head of household, any parent of the head or spouse, or any child (under the age of 18) of the head or spouse.

If a mixed family qualifies for prorated assistance but decides not to accept it, or if the family has no eligible members, the family may be eligible for temporary deferral of termination of assistance to permit the family additional time for the orderly transition of some or all of its members to locate other affordable housing. Under this provision the family receives full assistance. If assistance is granted under this provision prior to November 29, 1996, it may last no longer than three years. If granted after that date, the maximum period of time for assistance under the provision is 18 months. The BHA will grant each family a period of 6 months to find suitable affordable housing. If the family cannot find suitable affordable housing, the BHA will provide additional search periods up to the maximum time allowable.

Suitable housing means housing that is not substandard and is of appropriate size for the family. Affordable housing means that it can be rented for an amount not exceeding the amount the family pays for rent, plus utilities, plus 25%.

The family's assistance is prorated in the following manner:

- a. Find the prorated housing assistance payment (HAP) by dividing the HAP by the total number of family members, and then multiplying the result by the number of eligible family members.
- b. Obtain the prorated family share by subtracting the prorated HAP from the gross rent (contract rent plus utility allowance).
- **c.** The prorated tenant rent equals the prorated family share minus the full utility allowance.

# 19.9 Utility Allowance

BHA maintains a utility allowance schedule for all tenant-paid utilities (except telephone), for cost of tenant-supplied refrigerators and ranges, and for other tenant-paid housing services (e.g., trash collection (disposal of waste and refuse)).

The utility allowance schedule is determined based on the typical cost of utilities and services paid by energy-conservative households that occupy housing of similar size and type in the same locality. In developing the schedule, BHA uses normal patterns of consumption for the community as a whole and current utility rates.

BHA reviews the utility allowance schedule annually and revises any allowance for a utility category if there has been a change of 10% or more in the utility rate since the last time the utility allowance schedule was revised. BHA maintains information supporting the annual review of

utility allowances and any revisions made in its utility allowance schedule. Participants may review this information at any time by making an appointment with BHA.

BHA uses the appropriate utility allowance for the lower of the actual size of dwelling unit actually leased by the family or the voucher size.

At each reexamination, BHA applies the utility allowance from the most current utility allowance schedule.

BHA will approve a request for a utility allowance that is higher than the applicable amount on the utility allowance schedule if a higher utility allowance is needed as a reasonable accommodation to make the program accessible to and usable by the family member with a disability.

The utility allowance will be subtracted from the family's share to determine the amount of the Tenant Rent. The Tenant Rent is the amount the family owes each month to the owner. The amount of the utility allowance is then still available to the family to pay the cost of their utilities. Any utility cost above the allowance is the responsibility of the tenant. Any savings resulting from utility costs below the amount of the allowance belong to the tenant. The BHA reserves the right to pay the utility allowance directly to the utility companies. The family will be notified of the amount paid to the utility supplier.

At the time of the annual review, the family will be required to provide a current statement to show the utilities are paid up to date.

#### 19.10 Distribution of Housing Assistance Payment

BHA pays the owner the lesser of the housing assistance payment or the rent to owner. All payments will be by direct deposit into an account designated by the owner. If payments are not made when due, the owner may charge the BHA a late payment, agreed to in the Contract and in accordance with generally accepted practices in the Bangor jurisdiction if the following conditions apply.

- 1. It is the owner's practice to charge such penalties for assisted and unassisted tenants; and
- 2. The owner also charges such penalties against the tenant for late payment of family rent to the owner.

Late charges will not be paid when the reason for the lateness is attributable to factors beyond the control of BHA.

If an owner receives HAP for any month in which the owner is ineligible to receive HAP because of a deceased tenant, BHA will immediately notify the owner in writing of the ineligible HAP and require the owner to repay the overpayment within 30 days. If the owner does not comply, BHA may deduct the amount due to the Authority from any amounts due to the owner under any other HAP contract. If there is no other HAP contract with the owner, the BHA may seek and obtain additional relief by judicial order or action in accordance with state and local laws.

In instances where a deceased single member household has been deceased for a period greater than 6 months and the owner received HAP, BHA may determine that the owner has breached the HAP contract. As such, BHA may exercise any of its rights and remedies under the HAP contract, or any other available rights and remedies for such breach. BHA will notify the owner of such determination, including a brief statement of the reasons for the determination. The notice by the Authority to the owner may require the owner to take corrective action, as verified or determined by BHA, by a deadline prescribed in the notice.

## 19.11 Change of Ownership

BHA requires a written request by the owner who executed the HAP contract in order to make changes regarding who is to receive BHA's rent payment or the address as to where the rent payment should be sent.

In addition, BHA requires a written request from either the new owner or the previous owner to process a change of ownership. The following documents will accompany the written request:

- 1. Transfer of ownership form;
- 2. Tax Identification Number or Social Security Number;
- 3. New Landlord Information form, inclusive of Direct Deposit information.

New owners will be required to execute IRS form W-9. The BHA may withhold the rent payment until the taxpayer identification number is received.

#### 19.12 Landlord Leasing Incentives

To incentivize landlords' participation and continued participation in the HCV Program, BHA has adopted two incentive programs.

1. BHA will compensate landlords for damages to the contract unit caused by the participant. If the participant has vacated the unit and the left the unit damaged, the landlord must first use the participant's security deposit to cover damages and,

thereafter, BHA will provide up to two months of contract rent (or the actual cost of repairs, whichever is less) minus the security deposit to cover remaining damages

This payment will be made to the landlord when the next HAP contract is signed between the owner and BHA.

2. BHA will also provide incentive payments to new landlords joining the HCV program who rent units in Bangor, where vouchers are difficult to use. These payments will be equal to no more than one month of the contract rent.

This payment will be made to the landlord at the HAP contract is executed between the owner and BHA.

## 20.0 INSPECTION POLICIES, HOUSING QUALITY STANDARDS, AND DAMAGE CLAIMS

BHA will inspect all units to ensure that they meet Housing Quality Standards (HQS) in accordance with 24 CFR 982.401. No unit will be initially placed on the HCV Existing Program unless the HQS is met. Units will be inspected at least annually, and at other times as needed, to determine if the units meet HQS. The BHA must be allowed to inspect the dwelling unit at reasonable times with reasonable notice. The family will be notified of the inspection appointment by first class mail. If the family cannot be at home for the scheduled inspection appointment, the family must call and reschedule the inspection or make arrangements to enable BHA to enter the unit and complete the inspection.

If the family misses the scheduled inspection and fails to reschedule the inspection, BHA will only schedule one more inspection. If the family misses two inspections, BHA will consider the family to have violated a Family Obligation and their assistance will be terminated.

In order for an inspection to take place, someone over the age of 18 must be present representing the household.

#### 20.1 Types of Inspections

There are six types of inspections BHA will perform:

1. Initial Inspection/Pre-Qualifying Unit Inspection - An inspection that must take place to ensure that the unit passes HQS before assistance can begin. However, if BHA conducted an inspection of the unit within 90 days of the participant occupying the unit, and the unit passed HQS, then this prior inspection will have prequalified the unit and

an initial inspection will not be necessary. The participant can request an interim or complaint inspection.

- 2. Annual Inspection An inspection to determine that the unit continues to meet HQS.
- 3. Complaint Inspection An inspection caused by the Authority receiving a complaint on the unit by anyone.
- 4. Special Inspection An inspection caused by a third party, i.e., HUD, needing to view the unit.
- 5. Emergency An inspection that takes place in the event of a perceived emergency. These will take precedence over all other inspections.
- 6. Quality Control Inspection Supervisory inspections on at least 5% of the total number of units that were under lease during BHA's previous fiscal year.

#### 20.2 Owner and Family Responsibility

- 1. Owner Responsibility for HQS
  - a. The owner must maintain the unit in accordance with HQS.
  - b. If the owner fails to maintain the dwelling unit in accordance with HQS, the BHA will take prompt and vigorous action to enforce the owner obligations. The BHA's remedies for such breach of the HQS include termination, suspension or reduction of housing assistance payments and termination of the HAP contract.
  - c. The BHA will not make any housing assistance payments for a dwelling unit that fails to meet the HQS, unless the owner corrects the defect within the period specified by the BHA and the BHA verifies the correction. If a defect is life threatening, the owner must correct the defect within no more than 24 hours. For other defects the owner must correct the defect within no more than 30 calendar days (or any BHA approved extension).
  - d. The owner is not responsible for a breach of the HQS that is not caused by the owner, and for which the family is responsible. Furthermore, the BHA may terminate assistance to a family because of the HQS breach caused by the family.
  - 2. Family Responsibility for HQS

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- a. The family is responsible for a breach of the HQS that is caused by any of the following:
  - i. The family fails to pay for any utilities that the owner is not required to pay for, but which are to be paid by the tenant;
  - ii. The family fails to provide and maintain any appliances that the owner is not required to provide, but which are to be provided by the tenant; or
    - iii. Any member of the household or a guest damages the dwelling unit or premises (damage beyond ordinary wear and tear).
- b. If an HQS breach caused by the family is life threatening, the family must correct the defect within no more than 24 hours. For other family-caused defects, the family must correct the defect within no more than 30 calendar days (or any BHA approved extension).
- c. If the family has caused a breach of the HQS, the BHA will take prompt and vigorous action to enforce the family obligations. The BHA may terminate assistance for the family in accordance with 24 CFR 982.552.

## 20.3 Housing Quality Standards (HQS) 24 CFR 982.401

This Section states performance and acceptability criteria for these key aspects of the following housing quality standards:

- 1. Sanitary Facilities
  - a. Performance Requirement

The dwelling unit must include sanitary facilities located in the unit. The sanitary facilities must be in proper operating condition and adequate for personal cleanliness and the disposal of human waste. The sanitary facilities must be usable in privacy.

- b. Acceptability Criteria
  - i. The bathroom must be located in a separate private room and have a flush toilet in proper operating condition.
  - ii. The dwelling unit must have a fixed basin in proper operating condition, with a sink trap and hot and cold running water.

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- iii. The dwelling unit must have a shower or a tub in proper operating condition with hot and cold running water.
- iv. The facilities must utilize an approvable public or private disposal system (including a locally approvable septic system).
- 2. Food Preparation and Refuse Disposal
  - a. Performance Requirements
    - i. The dwelling unit must have suitable space and equipment to store, prepare, and serve foods in a sanitary manner.
    - ii. There must be adequate facilities and services for the sanitary disposal of food wastes and refuse, including facilities for temporary storage where necessary (e.g., garbage cans).
  - b. Acceptability Criteria
    - i. The dwelling unit must have an oven, a stove or range, and a refrigerator of appropriate size for the family. All of the equipment must be in proper operating condition. Either the owner or the family may supply the equipment. A microwave oven may be substituted for a tenant-supplied oven and stove or range. A microwave oven may be substituted for an owner-supplied oven and stove or range if the tenant agrees and microwave ovens are furnished instead of an oven and stove or range to both subsidized and unsubsidized tenants in the building or premises.
    - ii. The dwelling unit must have a kitchen sink in proper operating condition, with a sink trap and hot and cold running water. The sink must drain into an approvable public or private system.
  - iii. The dwelling unit must have space for the storage, preparation, and serving of food.
  - iv. There must be facilities and services for the sanitary disposal of food waste and refuse, including temporary storage facilities where necessary (e.g., garbage cans).
- 3. Space and Security

#### a. Performance Requirement

The dwelling unit must provide adequate space and security for the family.

- b. Acceptability Criteria
  - i. At a minimum, the dwelling unit must have a living room, a kitchen area, and a bathroom.
  - ii. The dwelling unit must have at least one bedroom or living/ sleeping room for each two persons. Children of opposite sex, other than very young children, may not be required to occupy the same bedroom or living/sleeping room.
  - iii. Dwelling unit windows that are accessible from the outside, such as basement, first floor, and fire escape windows, must be lockable (such as window units with sash pins or sash locks, and combination windows with latches). Windows that are nailed shut are acceptable only if these windows are not needed for ventilation or as an alternate exit in case of fire.
  - iv. The exterior doors of the dwelling unit must be lockable. Exterior doors are doors by which someone can enter or exit the dwelling unit.
- 4. Thermal Environment
  - a. Performance Requirement

The dwelling unit must have and be capable of maintaining a thermal environment healthy for the human body.

- b. Acceptability Criteria
  - i. There must be a safe system for heating the dwelling unit (and a safe cooling system, where present). The system must be in proper operating condition. The system must be able to provide adequate heat (and cooling, if applicable), either directly or indirectly, to each room, in order to assure a healthy living environment appropriate to the climate.
  - ii. The dwelling unit must not contain unvented room heaters that burn gas, oil, or kerosene. Electric heaters are acceptable.

- 5. Illumination and Electricity
  - a. Performance Requirement

Each room must have adequate natural or artificial illumination to permit normal indoor activities and to support the health and safety of occupants. The dwelling unit must have sufficient electrical sources so occupants can use essential electrical appliances. The electrical fixtures and wiring must ensure safety from fire.

- b. Acceptability Criteria
  - i. There must be at least one window in the living room and in each sleeping room.
  - ii. The kitchen area and the bathroom must have a permanent ceiling or wall light fixture in proper operating condition. The kitchen area must also have at least one electrical outlet in proper operating condition.
  - iii. The living room and each bedroom must have at least two electrical outlets in proper operating condition. Permanent overhead or wall-mounted light fixtures may count as one of the required electrical outlets.
- 6. Structure and Materials
  - a. Performance Requirement

The dwelling unit must be structurally sound. The structure must not present any threat to the health and safety of the occupants and must protect the occupants from the environment.

- b. Acceptability Criteria
  - i. Ceilings, walls, and floors must not have any serious defects such as severe bulging or leaning, large holes, loose surface materials, severe buckling, missing parts, or other serious damage.
  - ii. The roof must be structurally sound and weather tight.

- iii. The exterior wall structure and surface must not have any serious defects such as serious leaning, buckling, sagging, large holes, or defects that may result in air infiltration or vermin infestation.
- iv. The condition and equipment of interior and exterior stairs, halls, porches, walkways, etc., must not present a danger of tripping and falling. For example, broken or missing steps or loose boards are unacceptable.
- v. Elevators must be working and safe., and the current inspection card must be posted in the elevator.
- 7. Interior Air Quality
  - a. Performance Requirement

The dwelling unit must be free of pollutants in the air at levels that threaten the health of the occupants.

- b. Acceptability Criteria
  - i. The dwelling unit must be free from dangerous levels of air pollution from carbon monoxide, sewer gas, fuel gas, dust, and other harmful pollutants.
  - ii. There must be adequate air circulation in the dwelling unit.
  - iii. Bathroom areas must have one window that can be opened or other adequate exhaust ventilation.
  - iv. Any room used for sleeping must have at least one window. If the window is designed to be opened, the window must work.
- 8. Water Supply
  - a. Performance Requirement

The water supply must be free from contamination.

b. Acceptability Criteria

The dwelling unit must be served by an approvable public or private water supply that is sanitary and free from contamination.

- 9. Lead-based Paint
  - a. Definitions
    - i. Chewable surface: Protruding painted surfaces up to five feet from the floor or ground that are readily accessible to children under six years of age; for example, protruding corners, window sills and frames, doors and frames, and other protruding woodwork.
    - ii. Component: An element of a residential structure identified by type and location, such as a bedroom wall, an exterior window sill, a baseboard in a living room, a kitchen floor, an interior window sill in a bathroom, a porch floor, stair treads in a common stairwell, or an exterior wall.
    - iii. Defective paint surface: A surface on which the paint is cracking, scaling, chipping, peeling, or loose.
    - iv. Elevated blood level (EBL): Excessive absorption of lead. Excessive absorption is a confirmed concentration of lead in whole blood of 20 ug/dl (micrograms of lead per deciliter) for a single test or of 15-19 ug/dl in two consecutive tests 3-4 months apart.
    - v. HEPA: A high efficiency particle accumulator as used in lead abatement vacuum cleaners.
    - vi. Lead-based paint: A paint surface, whether or not defective, identified as having a lead content greater than or equal to 1 milligram per centimeter squared (mg/cm<sup>2</sup>), or 0.5 % by weight or 5000 parts per million (PPM).
  - b. Performance Requirements
    - i. The purpose of this paragraph of this Section is to implement Section 302 of the Lead-Based Paint Poisoning Prevention Act, 42 U.S.C. 4822, by establishing procedures to eliminate as far as practicable the hazards of lead-based paint poisoning for units assisted under this part. This paragraph is issued under 24 CFR 35.24(b)(4) and supersedes, for all housing to which it applies, the requirements of subpart C of 24 CFR part 35.

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- ii. The requirements of this paragraph of this Section do not apply to 0bedroom units, units that are certified by a qualified inspector to be free of lead-based paint, or units designated exclusively for the elderly. The requirements of subpart A of 24 CFR part 35 apply to all units constructed prior to 1978 covered by a HAP contract under part 982.
- iii. If a dwelling unit constructed before 1978 is occupied by a family that includes a child under the age of six years, the initial and each periodic inspection (as required under this part) must include a visual inspection for defective paint surfaces. If defective paint surfaces are found, such surfaces must be treated in accordance with paragraph k of this Section.
- iv. BHA may exempt from such treatment defective paint surfaces that are found in a report by a qualified lead-based paint inspector not to be leadbased paint, as defined in paragraph a.6 of this Section. For purposes of this Section, a qualified lead-based paint inspector is a State or local health or housing agency, a lead-based paint inspector certified or regulated by a State or local health or housing agency, or an organization recognized by HUD.
- v. Treatment of defective paint surfaces required under this Section must be completed within 30 calendar days of BHA notification to the owner. When weather conditions prevent treatment of the defective paint conditions on exterior surfaces with in the 30-day period, treatment as required by paragraph k of this Section may be delayed for a reasonable time.
- vi. The requirements in this paragraph apply to:
  - 1. All painted interior surfaces within the unit (including ceilings but excluding furniture);
  - 2. The entrance and hallway providing access to a unit in a multiunit building; and
  - 3. Exterior surfaces up to five feet from the floor or ground that are readily accessible to children under six years of age (including walls, stairs, decks, porches, railings, windows and doors, but excluding outbuildings such as garages and sheds).

- vii. In addition to the requirements of paragraph iii of this Section, for a dwelling unit constructed before 1978 that is occupied by a family with a child under the age of six years with an identified EBL condition, the initial and each periodic inspection (as required under this part) must include a test for lead-based paint on chewable surfaces. Testing is not required if previous testing of chewable surfaces is negative for lead-based paint or if the chewable surfaces have already been treated.
- viii. Testing must be conducted by a State or local health or housing agency, an inspector certified or regulated by a State or local health or housing agency, or an organization recognized by HUD. Lead content must be tested by using an X-ray fluorescence analyzer (XRF) or by laboratory analysis of paint samples. Where lead-based paint on chewable surfaces is identified, treatment of the paint surface in accordance with paragraph k of this Section is required, and treatment shall be completed within the time limits in paragraph c of this Section.
- ix. The requirements in paragraph vii of this Section apply to all protruding painted surfaces up to five feet from the floor or ground that are readily accessible to children under six years of age:
  - 1. Within the unit;
  - 2. The entrance and hallway providing access to a unit in a multiunit building; and
  - 3. Exterior surfaces (including walls, stairs, decks, porches, railings, windows and doors, but excluding outbuildings such as garages and sheds).
- x. In lieu of the procedures set forth in paragraph g of this Section, BHA may, at its discretion, waive the testing requirement and require the owner to treat all interior and exterior chewable surfaces in accordance with the methods set out in paragraph k of this Section.
- xi. Treatment of defective paint surfaces and chewable surfaces must consist of covering or removal of the paint in accordance with the following requirements:
  - 1. A defective paint surface shall be treated if the total area of defective paint on a component is:

- a. More than 10 square feet on an exterior wall;
- b. More than 2 square feet on an interior or exterior component with a large surface area, excluding exterior walls and including, but not limited to, ceilings, floors, doors, and interior walls;
- c. More than 10% of the total surface area on an interior or exterior component with a small surface area, including, but not limited to, windowsills, baseboards and trim.
- 2. Acceptable methods of treatment are the following: removal by wet scraping, wet sanding, chemical stripping on or off site, replacing painted components, scraping with infra-red or coil type heat gun with temperatures below 1100 degrees, HEPA vacuum sanding, HEPA vacuum needle gun, contained hydroblasting or high-pressure wash with HEPA vacuum, and abrasive sandblasting with HEPA vacuum. Surfaces must be covered with durable materials with joint edges sealed and caulked as needed to prevent the escape of lead contaminated dust.
- 3. Prohibited methods of removal are the following: open flame burning or torching, machine sanding or grinding without a HEPA exhaust, uncontained hydroblasting or high-pressure wash, and dry scraping except around electrical outlets or except when treating defective paint spots no more than two square feet in any one interior room or space (hallway, pantry, etc.) or totaling no more than twenty square feet on exterior surfaces.
- 4. During exterior treatment soil and playground equipment must be protected from contamination.
- 5. All treatment procedures must be concluded with a thorough cleaning of all surfaces in the room or area of treatment to

remove fine dust particles. Cleanup must be accomplished by wet washing surfaces with a lead solubilizing detergent such as trisodium phosphate or an equivalent solution.

- 6. Waste and debris must be disposed of in accordance with all applicable Federal, State, and local laws.
- xii. The owner must take appropriate action to protect residents and their belongings from hazards associated with treatment procedures. Residents must not enter spaces undergoing treatment until cleanup is completed. Personal belongings that are in work areas must be relocated or otherwise protected from contamination.
- xiii. Prior to execution of the HAP contract, the owner must inform BHA and the family of any knowledge of the presence of lead-based paint on the surfaces of the residential unit.
- xiv. BHA must attempt to obtain annually from local health agencies the names and addresses of children with identified EBLs and must annually match this information with the names and addresses of participants under this part. If a match occurs, BHA must determine whether local health officials have tested the unit for lead-based paint. If the unit has lead-based paint, BHA must require the owner to treat the lead-based paint. If the owner does not complete the corrective actions required by this Section, the family must be issued a voucher to move.
- xv. BHA must keep a copy of each inspection report for at least three years. If a dwelling unit requires testing, or if the dwelling unit requires treatment of chewable surfaces based on the testing, BHA must keep the test results indefinitely and, if applicable, the owner certification and treatment. The records must indicate which chewable surfaces in the dwelling units have been tested and which chewable surfaces were tested or tested and treated in accordance with the standards prescribed in this Section, such chewable surfaces do not have to be tested or treated at any subsequent time.
- xvi. The dwelling unit must be able to be used and maintained without unauthorized use of other private properties. The building must provide an alternate means of exit in case of fire (such as fire stairs or egress through windows).

10. Access

a. Performance Requirement

The dwelling unit must be able to be used and maintained without unauthorized use of other private properties. The building must provide an alternate means of exit in case of fire (such as fire stairs or egress through windows).

11. Site and Neighborhood

a. Performance Requirement

The site and neighborhood must be reasonably free from disturbing noises and reverberations and other dangers to the health, safety, and general welfare of the occupants.

b. Acceptability Criteria

The site and neighborhood may not be subject to serious adverse environmental conditions, natural or manmade, such as dangerous walks or steps; instability; flooding, poor drainage, septic tank back-ups or sewage hazards; mudslides; abnormal air pollution, smoke or dust; excessive noise, vibration or vehicular traffic; excessive accumulations of trash; vermin or rodent infestation; or fire hazards.

- 12. Sanitary Condition
  - a. Performance Requirement

The dwelling unit and its equipment must be in sanitary condition.

b. Acceptability Criteria

The dwelling unit and its equipment must be free of vermin and rodent infestation.

#### 13. Smoke Detectors

- a. Performance Requirements
  - i. Except as provided in paragraph b below of this Section, each dwelling unit must have at least one battery-operated or hard-wired smoke detector, in proper operating condition, on each level of the dwelling

BHA Administrative Plan Effective January 1, 2024 unit, including basements but excepting crawl spaces and unfinished attics. Smoke detectors must be installed in accordance with and meet the requirements of the National Fire Protection Association Standard (NFPA) 74 (or its successor standards). If the dwelling unit is occupied by any hearing-impaired person, smoke detectors must have an alarm system, designed for hearing-impaired persons as specified in NFPA 74 (or successor standards).

ii. For units assisted prior to April 24, 1993, owners who installed batteryoperated or hard-wired smoke detectors prior to April 24, 1993, in compliance with HUD's smoke detector requirements, including the regulations published on July 30, 1992 (57 FR 33846), will not be required subsequently to comply with any additional requirements mandated by NFPA 74 (i.e., the owner would not be required to install a smoke detector in a basement not used for living purposes, nor would the owner be required to change the location of the smoke detectors that have already been installed on the other floors of the unit).

#### 19.4 Lead-Based Paint Requirements and Responsibilities

1. Exempt Units

The following units are exempt from this policy as it relates to lead-based paint requirements:

- a. Units built after December 31, 1977;
- b. Zero (0) bedroom and Single Room Occupancy (SRO) units;
- c. Housing built for the elderly or persons with disabilities, unless a child of under age six (6) resides or is expected to reside in such housing;
- d. Properties for which a paint inspection was completed in accordance with the new regulations that became effective on September 15, 2000, and are certified to have no lead-based paint;
- e. Properties in which all lead-based paint was identified, was removed, and that received clearance in accordance with the new regulations which became effective on September 15, 2000.
- 2. Non-Exempt or Covered Units

For dwellings built <u>before</u> January 1, 1978, and occupied or to be occupied by assisted families with one or more children under age six (6), lead-based paint requirements apply to:

- a. The unit interior and exterior paint surfaces associated with the assisted unit: and
- b. The common areas servicing the unit, including those areas through which residents must pass to gain access to the unit, and other areas frequented by resident children less than six (6) such as play areas, and child care facilities. Common areas also include garages and fences on the assisted property.
- 3. Responsibilities of the BHA and the Owner
  - a. The BHA is responsible for the following activities:
    - i. The visual assessment for deteriorated paint (i.e., peeling, chipping, flaking) surfaces at initial and annual inspections;
    - ii. Assuring that clearance examinations are conducted when required;
  - iii. Carrying out special requirements for children under age six who have environmental intervention blood lead levels as verified by a medical health care provider;
  - iv. Collecting data from the local health department on program participants under age six who have identified environmental intervention blood lead levels; and
  - v. Record keeping.
  - b. Owners of units to be or that are assisted have the responsibility to:
    - i. Disclose known lead-based paint hazards to all potential residents prior to execution of a lease;
    - ii. Provide all prospective families with a copy of Protect Your Family from Lead in Your Home or other EPA approved document;
  - iii. When necessary, perform paint stabilization to correct deteriorated paint;

- iv. Each time paint stabilization is performed, notify the resident about the conduct of lead hazard reduction activities and clearance (if required);
- v. Conduct lead hazard reduction activities when required by the BHA;
- vi. Perform all work in accordance with HUD prescribed safe work practices and conduct clearance activities when required; and
- vii. Perform ongoing maintenance. As part of ongoing maintenance, the owner must provide written notice to each assisted family asking the occupants to report deteriorated paint. The notice must include the name, address, and phone number of the person responsible for accepting the occupant's complaint.

Before the execution of the lease the owner is required to disclose any knowledge of lead-based paint or lead-based paint hazards in housing built prior to 1978 to all prospective residents. The BHA will keep a copy of the disclosure notice executed by the owner and resident in the participant's file. The owner will keep the original disclosure notice and forward a copy of the notice to the BHA.

4. Qualified Inspector

An HQS inspector may conduct the inspection or other party designated by the BHA. All inspectors must have been trained in visual assessment in accordance with procedures established by HUD.

5. Visual Assessment for Deteriorated Paint

The BHA during the conduct of initial, annual and any special inspections of pre-1978 units that are occupied or will be occupied by families with children under 6 years of age. The BHA will conduct a visual inspection for deteriorated paint surfaces at these locations:

- a. All unit interior and exterior painted surfaces associated with the assisted unit; and
- b. Common areas such as common hallways, access and egress areas, playgrounds, child-care facilities, or other areas including fences and garages frequented by children under age six.
- 6. Stabilization of Deteriorated Paint Surfaces

When the HQS Inspector or other designated party identifies deteriorated paint surfaces (defined as interior or exterior paint or other coating that is peeling, chipping, flaking, cracking, is otherwise damaged or has separated from the substrate of the surface or fixture), the BHA will notify and require the owner to perform stabilization of the surfaces within thirty (30) calendar days of the notification by the BHA's inspection for occupied units and before commencement of any assisted tenancy.

Owner requirements for compliance with the BHA's paint stabilization differ, depending upon the amount of deteriorated paint surface to be corrected. The use of lead-safe work practices during paint stabilization activities are differentiated characterized as <u>above</u> or <u>below</u> de minimis levels.

De minimis deteriorated paint surfaces are exceeded when one of the following occurs:

- a. 20 square feet on exterior surfaces;
- b. 2 square feet on an interior surface in a single room or interior space; or
- c. percent of individual small components (e.g., windowsills) on the interior or exterior.

Owners must perform paint stabilization on all deteriorated paint surfaces. Paint stabilization is defined as:

- a. Repair of any physical defect in the substrate of the painted surface or building component. Examples of defective substrate conditions include dry-rot, rust, moisture-related defects, crumbling plaster, missing siding, or other components not securely fastened;
- b. Removal of all loose paint and other loose material from the surface being treated; and
- c. Application of a new protective coat of paint to the stabilized surface.

In no instance may an owner employ any paint stabilization methods that are strictly prohibited by federal, state, or local law such as:

- a. Open flame burning and torching;
- b. Machine-sanding or grinding without a high-efficiency particulate air (HEPA) local exhaust control;

- c. Heat guns operating above 1,100 degrees Fahrenheit;
- d. Abrasive blasting or sandblasting with HEPA exhaust control;
- e. Dry sanding and scraping except limited conditions stated above for limited areas; and
- f. Paint stripping in poorly ventilated space using a volatile stripper or a hazardous chemical as defined by Occupational Safety and Health Administration (OSHA).

Failure to comply with paint stabilization requirements, regardless of the amount of deteriorated surface, will results in the disapproval of the tenancy, abatement of payment to the owner, and/or termination of the HAP contract.

In addition, in order to be in compliance with HUD lead-based paint requirements if the deteriorated paint surface exceeds the de minimis level, the owner <u>must</u>:

- a. Conduct all stabilization activities with trained staff;
- b. Employ acceptable methods for preparing the surface to be treated, including wet scraping, wet sanding, and power sanding performed in conjunction with a HEPA filtered local exhaust attachment operated according to manufacturer's instruction;
- c. Not dry sand or dry scrape within one (1) square foot of electrical outlets;
- d. Protect the occupants and their belongings from contamination;
- e. Notify the occupants within fifteen (15) calendar days of stabilization activity and provide the results of the clearance examination.

Clearance Activities:

The BHA will be responsible for clearance activities. All clearance activities will be performed by persons who have EPA or state-approved training and are licensed or certified to perform clearance examinations.

The BHA will pay for the costs of the first clearance examination. If further clearance examinations are required, the owner is responsible to cover the costs of subsequent tests.

The owner <u>must</u> provide the BHA with an executed copy of the Lead-Based Paint Owner's Certification for the HQS violation for paint stabilization to be considered closed.

Below de minimis deteriorated paint surfaces:

If the amount of deteriorated paint is below the de minimis level, owners will not be required to perform lead-safe work practices and clearance, but owners <u>must perform paint</u> stabilization as follows:

- a. Repair of any physical defect in the substrate of the painted surface or building component. Examples of defective substrate conditions include dry-rot, rust, moisture-related defects, crumbling plaster, missing siding, or other components not securely fastened;
- b. Removal of all loose paint and other loose material from the surface being treated; and
- c. Application of a new protective coat of paint to the stabilized surface.

In no instance may an owner employ any paint stabilization methods that are strictly prohibited by federal, state, or local law such as:

- a. Open flame burning and torching;
- b. Machine-sanding or grinding without a high-efficiency particulate air (HEPA) local exhaust control;
- c. Heat guns operating above 1,100 degrees Fahrenheit;
- d. Abrasive blasting or sandblasting with HEPA exhaust control;
- e. Dry sanding and scraping except limited conditions stated above for limited areas; and
- f. Paint stripping in poorly ventilated space using a volatile stripper or a hazardous chemical as defined by Occupational Safety and Health Administration (OSHA).

Failure to comply with paint stabilization requirements, regardless of the amount of deteriorated surface, results in disapproval of the tenancy, abatement of payment to the owner, and/or termination of the HAP contract.

Clearance Activities:

The owner <u>must</u> provide the BHA with an executed copy of the Lead-Based Paint Owner's Certification for the HQS violation for paint stabilization to be considered closed.

7. Requirements for Children with Environmental Intervention Blood Lead Level

Should the BHA receive information regarding an environmental intervention blood lead level child under age six from the family, owner, or other sources not associated with the medical health community, BHA will immediately verify the information with a public health department or other medical health care provider.

If either the public health department or private medical health agency provides verification that the child has an environmental intervention blood lead level, the BHA will proceed to complete a risk assessment of the unit, common areas and exterior surfaces as outlined in Subsection 8 below. This requirement does not apply if the public health department has already conducted an evaluation between the date the child's blood was last sampled and the receipt of notification of the child's condition.

If BHA receives a report of an environmental intervention blood lead level child from any source other than the public health department, the BHA will notify the public health department with five (5) business days.

HUD has defined environmental intervention blood lead level as a confirmed concentration of lead in whole blood equal or greater than 20 ug/dL (micrograms of lead per deciliter) for a single test or 15-19 ug/dL in two tests taken at least three (3) months apart in children under age six.

#### 8. Risk Assessment

Within fifteen (15) calendar days of the notification to BHA by a public health department or medical health care provider, BHA will complete a risk assessment of the dwelling unit, including common areas servicing the dwelling unit, if the child lived in the unit at the time the child's blood was sampled. If the public health department has already conducted an evaluation between the date the child's blood was last sample and the receipt of notification of the child's condition, the risk assessment by the BHA is not required.

The BHA will only utilize persons trained and certified by an EPA or state-approved agency to perform risk assessments. The risk assessment will identify the appropriate method of correction if correction is required. The risk assessment will involve an on-site investigation to determine the existence, nature, severity, and location of lead-based paint hazards. The investigation will include dust and soil sampling, visual evaluation, and may include paint inspections (tests for lead in paint). The assessor will issue a report to BHA explaining the results of the investigation, as well as option and requirements for reducing lead-based paint hazards. Upon receipt of the risk assessment, BHA shall immediately notify the owner of its results.

The owner <u>must</u> notify the building residents of the results of the risk assessment within fifteen (15) calendar days of receipt of the risk assessment results from BHA.

#### 9. Hazard Reduction

The owner must complete reduction of identified lead-based paint hazards as identified in the risk assessment as outlined in Subsection 8 of this Section within thirty (30) calendar days (or date specified by the BHA if an extension is granted for <u>exterior</u> surfaces).

Hazard reduction activities may include paint stabilization, abatement, interim controls, or dust and soil contamination control. The appropriate method of correction will be identified in the risk assessment.

Hazard reduction will be considered complete by BHA when a clearance examination has been completed and the report indicates that all identified hazards have been treated and clearance has been achieved, or when the public health department certifies that the hazard reduction is complete.

The owner <u>must</u> notify all building residents of any hazard reduction activities within fifteen (15) calendar days of completion of activities.

Like paint stabilization compliance, when BHA receives the owner's certification, this will signal compliance with lead hazard reduction activities.

Failure by the owner to complete hazard reduction activities (including clearance) within thirty (30) calendar days (or later if BHA grants an extension for <u>exterior</u> surfaces) of notification constitutes a violation of HQS, and appropriate action against the owner will be taken if a program family occupies the unit. If the unit is vacant when BHA notifies the owner, the unit may not be reoccupied by another assisted family, regardless of the ages of children in the family, until compliance with the lead-based paint requirement is completed.

10. BHA Data Collection and Record Keeping

Quarterly, the BHA will attempt to obtain from the public health department having jurisdiction in the same area as BHA, the names and addresses of children under age six with an identified environmental intervention blood lead level.

BHA will match information received from the health department with information about program families. If a match occurs, BHA will follow all procedures for notifying owners and conducting risk assessments as stated above.

Quarterly, BHA will report a list of addresses of units occupied by children under age six, receiving assistance to the public health department, unless the health department indicates in writing that such a report is not necessary.

BHA will inform owners of lead-based paint regulations especially those related to prohibited and safe work practices, resident protection during lead-based paint activities, and notification requirements. This will be accomplished through written material provided by BHA.

The BHA is responsible for issuing and maintaining in the file the notification to the owner of any needed corrections and appropriate methods to correct lead hazards, and of the deadline for completing the corrections.

The BHA will track all known environmental intervention blood lead level children (of program families) until the child reaches age six. This will assure that all BHA required activities are being addressed in a timely manner and that inspections conducted on behalf of the family will include the inspection for deteriorated paint.

## 20.5 Exceptions to the HQS Acceptability Criteria

The BHA will utilize the acceptability criteria as outlined above with applicable State and local codes. Additionally, the BHA has received HUD approval to require the following additional criteria:

- 1. In each room, there will be at least one exterior window that can be opened and that contains a screen.
- 2. Owners will be required to scrape peeling paint and repaint all surfaces cited for peeling paint with 2 coats of non-lead paint. An extension may be granted as a severe weather-related item as defined below.
- 3. Adequate heat shall be considered to be 68 degrees.

- 4. In units where the tenant must pay for utilities, each unit must have separate metering device(s) for measuring utility consumption.
- 5. A  $\frac{3}{4}$  overflow pipe must be present on the hot water heater safety values.

## 20.6 Time Frames and Corrections of HQS Fail Items

1. Correcting Initial HQS Fail Items

The BHA will schedule a timely inspection of the unit on the date the owner indicates that the unit will be ready for inspection, or as soon as possible thereafter (within 5 business days) upon receipt of a Request for Tenancy Approval. The owner will be notified in writing of the results of the inspection. If the unit fails HQS again, the owner and the participant will be advised to notify the BHA to reschedule a re-inspection when the repairs have been properly completed.

On an initial inspection, the owner will be given up to 30 days to correct the items noted as failed, depending on the extent of the repairs that are required to be made. No unit will be placed in the program until the unit meets the HQS requirements.

2. HQS Fail Items for Units under Contract

The owner or participant will be given time to correct the failed items cited on the inspection report for a unit already under contract. If the failed items endanger the family's health or safety (using the emergency item list in Section 12.6), the owner or participant will be given 24 hours to correct the violations. For less serious failures, the owner or participant will be given up to 30 days to correct the failed item(s).

If the owner fails to correct the HQS failed items after proper notification has been given, the BHA will abate payment and terminate the contract in accordance with Sections 12.7 and 17.0(B)(3).

If the participant fails to correct the HQS failed items that are family-caused after proper notification has been given, the BHA will terminate assistance for the family in accordance with Sections 12.2(B) and 17.0(B)(3).

- 3. Time Frames for Corrections
  - a. Emergency repair items must be abated within 24 hours.
  - b. Repair of refrigerators, range and oven, or a major plumbing fixture supplied by the owner must be abated within 72 hours.

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- c. Non-emergency items must be completed within 10 days of the initial inspection.
- d. For major repairs, the owner will have up to 30 days to complete.

#### 4. Extensions

At the sole discretion of the BHA, extensions of up to 30 days may be granted to permit an owner to complete repairs if the owner has made a good faith effort to initiate repairs. If repairs are not completed within 60 days after the initial inspection date, the BHA will abate the rent and cancel the HAP contract for owner noncompliance. Appropriate extensions will be granted if a severe weather condition exists for such items as exterior painting and outside concrete work for porches, steps, and sidewalks.

#### 20.7 Emergency Fail Items

The following items are to be considered examples of emergency items that need to be abated within 24 hours:

- 1. No hot or cold water
- 2. No electricity
- 3. Inability to maintain adequate heat
- 4. Major plumbing leak
- 10. Natural gas leak
- 11. Broken lock(s) on first floor doors or windows.
- 12. Broken windows that unduly allow weather elements into the unit
- 13. Electrical outlet smoking or sparking
- 14. Exposed electrical wires which could result in shock or fire
- 15. Unusable toilet when only one toilet is present in the unit
- 16. Security risks such as broken doors or windows that would allow intrusion

17. Other conditions which pose an immediate threat to health or safety

#### 20.8 Abatement

When a unit fails to meet HQS and the owner has been given an opportunity to correct the deficiencies, but has failed to do so within in the required timeframe, the rent for the dwelling unit will be abated.

The initial abatement period will not exceed 7 days. If the corrections of deficiencies are not made within the 7-day timeframe, the abatement will continue until the HAP contract is terminated. When the deficiencies are corrected, the BHA will end the abatement the day the unit passes inspection. Rent will resume the following day and be paid the first day of the next month.

For tenant caused HQS deficiencies, the owner will not be held accountable and the rent will not be abated. The tenant is held to the same standard and timeframes for correction of deficiencies as owners. If repairs are not completed by the deadline, the BHA will send a notice of termination to both the tenant and the owner. The tenant will be given the opportunity to request an informal hearing.

## **21.0 REEXAMINATION**

## 21.1 Changes in Lease or Rent

If the participant and owner agree to any changes in the lease, all changes must be in writing, and the owner must immediately give the BHA a copy of the changes. The lease, including any changes, must be in accordance with this Administrative Plan.

Owners must notify the BHA of any changes in the amount of the rent at least sixty (60) days before the changes go into effect. Any such changes are subject to the BHA determining them to be reasonable.

Assistance shall not be continued unless the BHA has approved a new tenancy in accordance with program requirements and has executed a new HAP contract with the owner if any of the following changes are made:

- 1. Requirements governing participant or owner responsibilities for utilities or appliances;
- 2. In the lease terms governing the term of the lease;

3. If the participant moves to a new unit, even if the unit is in the same building or complex.

The approval of the BHA is not required for changes other than those specified above.

#### 21.2 Annual Reexamination

At least annually BHA will conduct a reexamination of family income and circumstances. The results of the reexamination determine (1) the rent the family will pay, and (2) whether the family subsidy is correct based on the family unit size.

BHA will send a notification letter to the family letting them know that it is time for their annual reexamination and scheduling an appointment, or advising them they can mail their forms for streamline processing. The letter includes forms for the family to complete in preparation for the interview. The letter includes instructions permitting the family to reschedule the interview if necessary. The letter tells families who may need to make alternate arrangements due to a disability that they may contact staff to request an accommodation of their needs.

During the interview, the family will provide all information regarding income, assets, expenses, and other information necessary to determine the family's share of rent. As part of the reexamination process, BHA will permit the self-certification of assets up to \$50,000.00 in value. The family will provide verification that the utilities are current. The family will sign the HUD consent form and other consent forms that later will be mailed to the sources that will verify the family circumstances.

Upon receipt of verification, BHA will determine the family's annual income and will calculate their family share.

Also, during the recertification, each household shall be asked whether any member is subject to the lifetime registration requirement under a state registration program. BHA will verify this information using the Dru Sjodin National Sex Offender Database and document this information in the same method used at admission. For any admissions after June 25, 2001 (the effective date of the Screening and Eviction for Drug Abuse and Other Criminal Activity final rule), if the recertification screening reveals that the tenant or a member of the tenant's household is subject to a lifetime sex offender registration requirement, or that the tenant has falsified information or otherwise failed to disclose his or her criminal history on their application and/or recertification forms, BHA will pursue termination of subsidy.

If a family is about to have their subsidy terminated based on either the criminal check or the sex offender registration program, the family will be informed of this fact and given an opportunity to dispute the accuracy of the information before the termination occurs.

In addition, for a family with net family assets (as the term is defined in 24 C.F.R. § 5.603) equal to or less than \$50,000, which amount will be adjusted annually by HUD in accordance with the Consumer Price Index for Urban Wage Earners and Clerical Workers, BHA will accept, for purposes of recertification of income, a family's declaration under 24 C.F.R. § 5.618(b). However, BHA will obtain third-party verification of family assets every 3 years.

## 21.3 Effective Date of Rent Changes for Annual Reexaminations

The new family share will generally be effective upon the anniversary date with 45 days' notice of any rent increase to the family.

If the rent determination is delayed due to a reason beyond the control of the family, then any rent increase will be effective after the required 45 days' notice. If the new rent is a reduction and the delay is beyond the control of the family, the reduction will be effective on the anniversary date.

If the family caused the delay, then any increase will be effective on the anniversary date. Any reduction will be effective the first of the month after the rent amount is determined. The 45-day notice is waived for repayment purposes and can be calculated to the date the increase would have been effective.

#### 21.4 Missed Appointments

If the family fails to respond to the letter and fails to attend the interview, a second letter will be mailed. The second letter will advise of a new time and date for the interview, allowing for the same considerations for rescheduling and accommodation as above. The letter will also advise that failure by the family to attend the second scheduled interview will result in the BHA taking action to terminate the family's assistance.

#### 21.5 Interim Reexaminations

A family may request an interim determination of family income or composition because of any changes since the last determination. In that event, BHA will conduct an interim reexamination within a reasonable period of time after the family request or when BHA becomes aware of an increase in family adjusted income that BHA estimates will result in an increase of ten percent or more in annual adjusted income or such other amount established by HUD. Notwithstanding the foregoing, BHA may not consider any increase in the earned income of the family when estimating or calculating whether the family's adjusted income has increased, unless the family has previously received an interim reduction during the certification period or if it is in the last three (3) months of a certification period.

BHA may decline to conduct an interim reexamination of family income if it estimates the family's adjusted income will decrease by an amount that is less than ten percent of the family's annual adjusted income (or a lower amount established by HUD through notice), or a lower threshold established by BHA.

During an interim reexamination, only the information affected by the changes being reported will be reviewed and verified.

Families are required to report any increase in income or decreases in allowable expenses between annual reexaminations. Tenants must report in writing any increase in income within 10 days of the occurrence. Failure to report within 10 days may result in a retroactive rent charge.

Decreases in income will result in a lower rent payment by the family for the next month and increases will take effective the first of the second month.

Families are required to report the changes in writing to the BHA between regular reexaminations. If the family's rent is being determined under the income method, these changes will trigger an interim reexamination. The family shall report these changes within ten (10) days of their occurrence in writing.

- 1. A member has been added to the family through birth or adoption or court-awarded custody.
- 2. A household member is leaving or has left the family unit.

In order to add a household member other than through birth or adoption (including a livein aide), the family must request that the new member be added to the lease. In addition they need to obtain and provide to BHA written approval from their landlord to add the person to the lease. Before adding the new member to the lease, the individual must complete an application form stating their income, assets, and all other information required of an applicant. The individual must provide their Social Security number if they have one and must verify their citizenship/eligible immigrant status. (Their housing will not be delayed due to delays in verifying eligible immigrant status other than delays caused by the family.) The new family member will go through the screening process similar to the process for applicants. The BHA will determine the eligibility of the individual before adding them to the lease. If the individual is found to be ineligible or does not pass the screening criteria, they will be advised in writing and given the opportunity for an informal review. If they are found to be eligible and do pass the screening criteria, their name will be added to the lease. At the same time, if the family's rent is being determined under the income method, the family's annual income will be recalculated taking into account the circumstances of the new family member. The effective date of the new rent will be in accordance with Section 15.8.

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#### 3. Family break-up

In circumstances of a family break-up, the BHA will make a determination of which family member will retain the voucher, taking into consideration the following factors:

- a. To whom the voucher was issued.
- b. The interest of minor children or of ill, elderly, or disabled family members.
- c. Whether the assistance should remain with the family members remaining in the unit.
- d. If the family break-up results from an occurrence of domestic violence, dating violence, stalking, or sexual assault, the BHA will ensure that the victim retains assistance. The factors to be considered in making this decision include:
  - i. Whether the assistance should remain with family members remaining in the original assisted unit.
  - ii. The interest of minor children or of ill, elderly, or disabled family members.
- iii. Whether family members are forced to leave the unit as a result of actual or threatened domestic violence, dating violence, stalking or sexual assault.
- iv. Whether any of the family members are receiving protection as victims of domestic violence, dating violence, stalking, or sexual assault and whether the abuser is still in the household.

If a court determines the disposition of property between members of the assisted family in a divorce or separation under a settlement of judicial decree, BHA will be bound by the court's determination of which family members continue to receive assistance in the program.

Because of the number of possible different circumstances in which a determination will have to be made, BHA will make determinations on a case by case basis.

BHA will issue a determination within 10 business days of the request for a determination. The family member requesting the determination may request an informal hearing as provided in this Admin Plan.

#### 21.6 Special Reexaminations

If a family's income is too unstable to project for twelve (12) months, including families that temporarily have no income (0 renters) or have a temporary decrease in income, BHA may schedule special reexaminations every thirty (30) days until the income stabilizes and an annual income can be determined.

## 21.7 Effective Date of Rent Changes Due to Interim or Special Reexaminations

If the family has reported a change in family income or composition in a timely manner, BHA will provide 60 days advance notice of any family share and family rent to owner increases. Such increases will be effective the first day of the month beginning after the end of the 60 day period. If the family causes a delay, then the rent increase will be effective with 60 days' notice to the family. However, the repayment will be retroactive to the original effective date had the delay not occurred.

If the new rent is a reduction and any delay is beyond the control of the family, the reduction will be effective the first of the month after the interim reexamination should have been completed.

If the new rent is a reduction and the family caused the delay or did not report the change in a timely manner, the change will be effective the first of the month after the rent amount is determined.

BHA will always process an interim increase in rent if it found that the resident at an annual or interim reexamination has misrepresented or failed to report the facts upon which the rent is based so that the rent the resident is paying is less than the rent that he/she should have been charged. BHA will provide the tenant with the required 45 days' notice of the increase. However, the tenant will have to repay retroactive to the effective date if the delay had not occurred. Failure to report accurate information is also grounds for initiating termination proceedings.

#### 218 BHA Mistakes in Calculating Rent

If BHA makes a mistake in calculating a resident's rent contribution and overcharges the resident, the resident shall receive a refund for the amount of the mistake going back a maximum of twenty-four (24) months. The refund shall be given to the resident as soon as practical or credited to the resident's account, whichever the resident desires unless the resident owes BHA money in which case the debt shall be offset to the degree possible before the resident chooses between the two refund methods.

# 22.0 TERMINATION OF ASSISTANCE TO THE FAMILY BY THE BHA

BHA may at any time terminate program assistance for a participant because of any of the following actions or inactions by the household:

- 1. If the family violates any family obligations under the program;
- 2. If the family was evicted from housing assisted under the HCV program for serious violations of the lease;
- 3. If a family member fails to sign and submit consent forms;
- 4. If a family fails to establish citizenship or eligible immigrant status and is not eligible for or does not elect continuation of assistance, pro-ration of assistance, or temporary deferral of assistance. If BHA determines that a family member has knowingly permitted an ineligible non-citizen (other than any ineligible non-citizens listed on the lease) to permanently reside in their HCV unit, the family's assistance will be terminated. Such family will not be eligible to be readmitted to HCV for a period of 24 months from the date of termination;
- 5. Have a household member who is currently engaging in illegal use of a drug;
- 6. Have a household member whose pattern of illegal drug use interferes with the health, safety, or right to peaceful enjoyment of the premises by other residents. The members of the household may not engage in drug-related criminal activity, other violent criminal activity or other criminal activity that threatens the health, safety or right to peaceful enjoyment of other residents and persons residing in the immediate vicinity of the premises." The use of medical marijuana is not included in this ban;
- 7. Have a household member who has ever been convicted of drug-related criminal activity for the manufacture or production of methamphetamine on the premises of federally assisted housing; (DENIED FOR LIFE)
- 8. Have a household member who is subject to a registration requirement under a State or National sex offender registration program;
- 9. If any member of the family commits drug-related or violent criminal activity in violation of this Admin Plan and 24 CFR 982.551;

- 10. Have a household member whose abuse or pattern of abuse of alcohol may threaten the health, safety, or right to peaceful enjoyment of the premises by other residents;
- 11. Have a household member who is a fugitive felon, parole violator or person fleeing to avoid prosecution, or custody or confinement after conviction, for a crime, or attempt to commit a crime, that is a felony under the laws of the place from which the individual flees;
- 12. Have a family member who violates any family obligations under the program;
- 13. Have a family member who has been evicted from federally assisted housing in the last five years;
- 14. Have a family member that BHA has ever terminated assistance for under the program;
- 15. Have a family member that has committed fraud, bribery, or any other corrupt or criminal act in connection with any Federal housing program;
- 16. Currently owes rent or other amounts to BHA or to another Housing Authority in connection with HCV or public housing assistance under the 1937 Act;
- 17. Have not reimbursed any PHA for amounts paid to an owner under a HAP contract for rent, damages to the unit, or other amounts owed by the family under the lease;
- 18. Have breached an agreement with PHA to pay amounts owed to a PHA, or amounts paid to an owner by a PHA;
- 19. Have engaged in or threatened abusive or violent behavior towards any BHA staff member or resident;
- 20. If a welfare-to-work (WTW) family fails, willfully and persistently, to fulfill its obligations under the welfare-to-work voucher program.
- 21. Failure to comply with the restrictions on net assets and property ownership when required by law and this Admin Plan.

For purposes of this section, the BHA may terminate assistance for criminal activity by a household member as authorized in this section. BHA will consider the following factors:

1. The seriousness of the offending action, especially with respect to how it would affect the safety and security of other residents.

- 2. The extent of participation or culpability of the leaseholder, other household members, in the offending action, including whether the culpable member is a minor, a person with disabilities, or a victim of domestic violence, dating violence, sexual assault, or stalking.
- 3. The effects that the termination will have on other family members who were not involved in the action or failure to act.
- 4. The demand for assistance by eligible families who will adhere to program obligations.
- 5. The extent to which the participant has shown personal responsibility and whether they have taken all reasonable steps to prevent or mitigate the offending action.
- 6. The length of time since the violation occurred, the family's recent history and the likelihood of favorable conduct in the future.
- 7. Any addiction recovery programs and/or rehabilitation efforts taken since the conviction.

If BHA proposes to terminate assistance for criminal activity as shown by a criminal record, BHA will notify the household of the proposed action to be based on the information and must provide the person with the criminal record (i.e., the family member) and the head of household with a copy of the criminal record and an opportunity to dispute the accuracy and relevance of that record, in accordance with the procedures established for the Informal Hearing for Participants. The household will have 10 (ten) calendar days to dispute the accuracy and relevance of the record in writing.

## 22.1 The EIV's Deceased Tenants Report

BHA shall generate the EIV's Deceased Tenants Report monthly shortly before disbursing HAP payments to owners to see if the system flags deceased residents. BHA shall review the report and follow up with any listed families immediately and take any necessary corrective action as set forth in PIH Notice 2010-50 or successor publications.

If it is a single member household, notify the owner in writing of the deceased Head of Household and suspend HAP payments for any month following the month in which the death occurred. If the property is occupied by a live-in-aide to the deceased person, the assistance will end and the landlord and aide must decide on the future of the aide's tenancy.

If an owner received HAP for any month in which the owner was ineligible to receive HAP because of a deceased tenant, the BHA will immediately notify the owner in writing of the ineligible HAP and require the owner to repay the overpayment within 30 days. If the owner does not comply, the

BHA will deduct the amount due to the Agency from any amounts due to the owner under any other HAP contract. If there is no other HAP contract with the owner, the BHA may seek and obtain additional relief by judicial order or action in accordance with state and local laws.

If the remaining member of a tenant family is a minor or minors, it may be necessary for an adult to temporarily move into a unit to serve as a guardian for children residing in the unit. The income received by the temporary guardian will be counted in determining family income. Although typically a criminal background check is required before anyone can receive Housing Choice Voucher assistance, this requirement will be waived for a guardian in this situation. Instead, the background check will occur after the person moves in. If the results of the check dictate that the person is ineligible for the program, the family shall be given a reasonable time to find a replacement guardian or lose the assistance.

## 23.0 COMPLAINTS, INFORMAL REVEIWS FOR APPLICANTS, HEARINGS FOR PARTICIPANTS

#### 23.1 Complaints

BHA will investigate and respond to complaints by participant families, owners, and the general public. BHA may require that complaints other than HQS violations be put in writing. Anonymous complaints are investigated whenever possible.

#### 23.2 Informal Review for the Applicant

1. Informal Review for the Applicant

BHA will give an applicant for participation in the HCV Existing Program prompt notice of a decision denying assistance to the applicant. The notice will contain a brief statement of the reasons for BHA decision. The notice will state that the applicant may request an informal review within 7 business days of the denial and will describe how to obtain the informal review. Before BHA denies admission to the HCV program on the basis of a criminal record, BHA must notify the household of the proposed action and must provide the person with the criminal record. And the (head of household) c copy of the criminal record and an opportunity to dispute the accuracy and relevance of that record. The applicant will have ten (10) calendar days to dispute the accuracy and relevance of the record in writing. If BHA does not receive the dispute within the allotted time, the applicant will be denied.

2. When an Informal Review is not Required

The BHA will not provide the applicant an opportunity for an informal review for any of the following reasons:

- a. A determination of the family unit size under the BHA subsidy standards.
- b. A BHA determination not to approve an extension or suspension of a voucher term.
- c. A BHA determination not to grant approval to lease a unit under the program or to approve a proposed lease.
- d. A BHA determination that a unit selected by the applicant is not in compliance with HQS.
- e. A BHA determination that the unit is not in accordance with HQS because of family size or composition.
- f. General policy issues or class grievances.
- g. Discretionary administrative determinations by the BHA.
- 3. Informal Review Process

The BHA will give an applicant an opportunity for an informal review of the BHA decision denying assistance to the applicant. The procedure is as follows:

- c. The review will be conducted by any person or persons designated by the BHA other than the person who made or approved the decision under review or a subordinate of this person.
- d. The applicant will be given an opportunity to present written or oral objections to the BHA decision.
- e. The BHA will notify the applicant of the BHA decision after the informal review within 14 calendar days. The notification will include a brief statement of the reasons for the final decision.
- 4. Considering Circumstances

In deciding whether to terminate assistance because of action or inaction by members of the family, BHA may consider all of the circumstances in each case, including the seriousness of the case, the extent of participation or culpability of individual family members, and the effects of denial or termination of assistance on other family members who were not involved in the action or failure.

BHA may impose, as a condition of continued assistance for other family members, a requirement that family members who participated in or were culpable for the action or failure will not reside in the unit. BHA may permit the other members of a participant family to continue receiving assistance.

If BHA seeks to terminate assistance because of illegal use, or possession for personal use, of a controlled substance, or pattern of abuse of alcohol, such use or possession or pattern of abuse must have occurred within one year before the date that BHA provides notice to the family of BHA determination to deny or terminate assistance. In determining whether to terminate assistance for these reasons the BHA will consider evidence of whether the household member:

- a. Has successfully completed a supervised drug or alcohol rehabilitation program (as applicable) and is no longer engaging in the illegal use of a controlled substance or abuse of alcohol;
- b. Has otherwise been rehabilitated successfully and is no longer engaging in the illegal use of a controlled substance or abuse of alcohol; or
- c. Is participating in a supervised drug or alcohol rehabilitation program and is no longer engaging in the illegal use of a controlled substance or abuse of alcohol.
- 5. Informal Review Procedures for Denial of Assistance on the Basis of Ineligible Immigration Status

The applicant family may request that the BHA provide for an informal review after the family has notification of the INS decision on appeal, or in lieu of request of appeal to the INS. This request must be made by the applicant family within 30 days of receipt of the *Notice of Denial or Termination of Assistance*, or within 30 days of receipt of the INS appeal decision.

For applicant families, the Informal Review Process above will be utilized with the exception that the applicant family will have up to 30 days of receipt of the *Notice of Denial or Termination of Assistance*, or of the INS appeal decision to request the review.

#### 23.3 Grievance Hearings for Participants

BHA will follow the public housing grievance policy for HCV participants.

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## 24.0 TERMINATION OF THE LEASE AND CONTRACT

The term of the lease and the term of the HAP contract are the same. They begin on the same date and they end on the same date. The lease may be terminated by the owner, by the tenant, or by the mutual agreement of both. The owner may only terminate the contract by terminating the lease. The HAP contract may be terminated by BHA. Under some circumstances the contract automatically terminates.

- 1. Termination of the Lease
  - a. By the family

The family may terminate the lease without cause upon proper written notice to the owner and to the BHA after the initial lease term. The length of the notice that is required is stated in the lease (generally 30 days).

b. By the owner

The owner may terminate tenancy and evict by judicial action a family for criminal activity by a covered person in accordance with this section if the owner determines that the covered person has engaged in a criminal activity, regardless of whether the covered person has been arrested or convicted for such activity and without satisfying the standard of proof used for a criminal conviction.

If the law and regulation permit the owner to take an action but do not require action to be taken, the owner may take or not take the action in accordance with the owner's standards for eviction. The owner may consider all of the circumstances relevant to a particular eviction case, such as:

- i. The seriousness of the offending action;
- ii. The effect on the community of denial or termination or the failure of the owner to take such action;
- iii. The extent of participation by the leaseholder in the offending action;
- iv. The effect of denial of admission or termination of tenancy on household members not involved in the offending activity;

- v. The demand for assisted housing by families who will adhere to lease responsibilities;
- vi. The extent to which the leaseholder has shown personal responsibility and taken all reasonable steps to prevent or mitigate the offending action;
- vii. The effect of the owner's action on the integrity of the program.

The owner may require a family to exclude a household member in order to continue to reside in the assisted unit, where that household member has participated in or been culpable for action or failure to act that warrants termination.

In determining whether to terminate tenancy for illegal use of drugs or alcohol abuse by a household member who is no longer engaged in such behavior, the owner may consider whether such household member is participating in or has successfully completed a supervised drug or alcohol rehabilitation program, or has otherwise been rehabilitated successfully. For this purpose, the owner may require the participant to submit evidence of the household member's current participation in, or successful completion of, a supervised drug or alcohol rehabilitation program or evidence of otherwise having been rehabilitated successfully.

The owner's termination of assistance actions must be consistent with the fair housing and equal opportunity provision of 24 CFR 5.105.

The owner may terminate the lease during its term on the following grounds:

- i. Serious or repeated violations of the terms or conditions of the lease;
- ii. Violation of Federal, State, or local law that imposes obligations on the participant in connection with the occupancy or use of the unit and its premises;
- iii. Criminal activity by the household, a guest, or another person under the control of the household that threatens the health, safety, or right to peaceful enjoyment of the premises by other persons (including property management staff) residing on the premises or in the immediate vicinity of the premises;
- iv. Any drug-related or violent criminal activity engaged in on or near the premises by any resident, household member, or guest, or such activity

engaged in on the premises by any other person under the tenant's control, is grounds for the owner to terminate tenancy;

- v. When the owner determines that a household member is illegally using a drug or when the owner determines that a pattern of illegal use of a drug interferes with the health, safety, or right to peaceful enjoyment of the premises by other residents.
- vi. If a participant is fleeing to avoid prosecution, or custody or confinement after conviction, for a crime, or attempt to commit a crime, that is a felony under the laws of the place from which the individual flees, or that, in the case of the State of New Jersey, is a high misdemeanor; or violating a condition of probation or parole imposed under Federal or State law.
- vii. If the tenant is violating a condition of probation or parole imposed under Federal or State law.
- viii. Other good cause. Other good cause may include, but is not limited to:
  - 1. Failure by the family to accept the offer of a new lease;
  - 2. Family history of disturbances of neighbors or destruction of property, or living or housekeeping habits resulting in damage to the property or unit;
  - 3. The owner's desire to utilize the unit for personal or family use or for a purpose other than use as a residential rental unit;
  - 4. A business or economic reason such as sale of the property, renovation of the unit, desire to rent at a higher rental amount.

The owner may terminate tenancy and evict by judicial action a family for criminal activity by a covered person in accordance with this section if the owner determines that the covered person has engaged in the criminal activity, regardless of whether the covered person has been arrested or convicted for such activity and without satisfying the standard of proof used for a criminal conviction.

i. During the first year the owner may not terminate tenancy for other good cause unless the reason is because of something the household did or failed to do.

- ii. The owner may only evict the participant by instituting court action after or simultaneously providing written notice to the participant specifying the grounds for termination. The owner must give BHA a copy of any owner eviction notice to the participant at the same time that the owner gives the notice to the participant.
- iii. The owner may terminate the contract at the end of the initial lease term or any extension of the lease term without cause by providing notice to the family that the lease term will not be renewed.
- c. By mutual agreement

The family and the owner may at any time mutually agree to terminate the lease, in writing and signed by both parties.

- 2. Termination of the Contract
  - a. Automatic termination of the contract
    - i. If the BHA terminates assistance to the family, the contract terminates automatically.
    - ii. If the family moves out of the unit, the contract terminates automatically.
  - iii. 180 calendar days after the last housing assistance payment to the owner.
  - b. Termination of the contract by the owner

The owner may only terminate tenancy in accordance with the lease and State and local law.

c. Termination of the HAP contract by the BHA

BHA may terminate the HAP contract because:

- i. BHA has terminated assistance to the family.
- ii. The unit does not meet HQS space standards because of an increase in family size or change in family composition.

- iii. When the family breaks up and the BHA determines that the family members who move from the unit will continue to receive the assistance.
- iv. The BHA determines that there is insufficient funding in their contract with HUD to support continued assistance for families in the program.
- v. The owner has breached the contract in any of the following ways:
  - 1. If the owner has violated any obligation under the HAP contract for the dwelling unit, including the owner's obligation to maintain the unit in accordance with the HQS.
  - 2. If the owner has violated any obligation under any other housing assistance payments contract under HCV of the 1937 Act.
  - 3. If the owner has committed fraud, bribery, or any other corrupt or criminal act in connection with any Federal housing program.
  - 4. For projects with mortgages insured by HUD or loans made by HUD, if the owner has failed to comply with the regulations for the applicable mortgage insurance or loan program, with the mortgage or mortgage note, or with the regulatory agreement.
  - 5. If the owner has engaged in drug -related criminal activity or any violent criminal activity.
  - 6. If a welfare-to-work family fails to fulfill its obligations under the welfare-to-work voucher program.
- d. Final HAP payment to owner

The HAP payment stops when the lease terminates. If the owner has begun eviction proceedings and the family continues to occupy the unit, BHA will continue to make payments until the owner obtains a judgment or the family moves out.

## **25.0 VIOLENCE AGAINST WOMEN ACT PROTECTIONS**

#### 25.1 Protection

BHA Administrative Plan Effective January 1, 2024 The Violence Against Women Act ("VAWA") provides special protections to applicants and participants in the HCV Program who are victims of domestic violence, dating violence, sexual assault, or stalking. Despite its name, protections under VAWA are not limited to women. Victims of domestic violence, dating violence, sexual assault, or stalking are eligible for protection without regard to sex, gender identity, or sexual orientation. In addition, victims will not be discriminated against on the basis of any other protected characteristic, including race, color, national origin, religion, sex, familial status, disability, or age.

# 25.2 Prohibited Basis for Denial or Termination of Assistance or Eviction

An applicant for or tenant of housing assisted under a covered housing program may not be denied admission to, denied assistance under, terminated from participation in, or evicted from the housing on the basis that the applicant or tenant/participant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking, if the applicant or tenant otherwise qualifies for admission, assistance, participation, or occupancy.

In carrying out the foregoing, an incident of actual or threatened domestic violence, dating violence, sexual assault, or stalking shall not be construed as:

- a. a serious or repeated violation of a lease for housing assisted under a covered housing program by the victim or threatened victim of such incident; or
- b. good cause for terminating the assistance, tenancy, or occupancy rights to housing assisted under a covered housing program of the victim or threatened victim of such incident.

No person may deny assistance, tenancy, or occupancy rights to housing assisted under a overed housing program to a tenant solely on the basis of criminal activity directly relating to domestic violence, dating violence, sexual assault, or stalking that is engaged in by a member of the household of the tenant/participant or any guest or other person under the control of the tenant/participant, if the tenant/participant or an affiliated individual of the tenant/participant is the victim or threatened victim of such domestic violence, dating violence, sexual assault, or stalking.

Any protections provided by law which give greater protection to the victim are not superseded by these provisions.

#### 25.3 Eligibility

BHA Administrative Plan Effective January 1, 2024 VAWA protections may also be exercised by or on behalf of a minor victim.

VAWA protections are only available for tenants and participants. Guests, unassisted members, and live-in aides of the family are ineligible for VAWA protections. However, a tenant may request VAWA protections on the grounds that a live-in aid is a victim of domestic violence, dating violence, sexual assault, or stalking.

#### 25.4 Verification

To receive protection under VAWA, a tenant must request it. BHA is not independently required to identify whether a tenant has been a victim of domestic violence, dating violence, sexual assault, or stalking.

BHA requires written documentation in all cases where an individual represents to BHA that the individual is a victim of domestic violence, dating violence, sexual assault, or stalking and is entitled to the protections or remedies under VAWA.

The submission of false information may be a basis for denial of admission, termination of assistance, or eviction.

- 1. An applicant or tenant shall submit, as documentation of the occurrence of domestic violence, dating violence, sexual assault, or stalking, one of the following forms of documentation:
  - a. Form HUD-5382;
  - b. A document:
    - i. Signed by an employee, agent, or volunteer of a victim service provider, an attorney, or medical professional, or a mental health professional (collectively, "professional") from whom the victim has sought assistance relating to domestic violence, dating violence, sexual assault, or stalking, or the effects of abuse;
    - ii. Signed by the applicant or tenant; and
  - iii. That specifies, under penalty of perjury, that the professional believes that the incident of domestic violence, dating violence, sexual assault, or stalking that is the ground for protection and remedies under this

subpart, and that the incident meets the applicable definition of domestic violence, dating violence, sexual assault, or stalking; or

- c. A record of a Federal, State, tribal, territorial or local law enforcement agency, court, or administrative agency; or
- d. BHA, in its sole discretion, may accept a statement or other evidence provided by a tenant or applicant.
- 2. An individual who claims protection against adverse action pursuant to VAWA and who is required to provide the documentation set forth above must provide such documentation within 14 business days after receipt of the written request for such documentation. During this period, BHA will take no adverse action against the individual.

BHA may, in its sole discretion, extend the 14-day deadline. In exercising its discretion, BHA may consider the following non-exclusive set of factors: disability; limited English proficiency; absence from the unit due to hospitalization or time spent in an emergency shelter; administrative delays in obtaining third-party records; danger of further violence; and the need of the victim to address health or safety issues.

Failure to provide documentation within 14 business days after receipt of the written request for that documentation or within the designated extension period may result in:.

- a. Denial of admission by the applicant or tenant to the covered program;
- b. Denial of assistance under the covered program to the applicant or tenant;
- c. Termination of the participation of the applicant or tenant in the covered program; or
- d. Eviction of the applicant, the tenant, or a lawful occupant that commits violations of a lease.
- 3. A tenant who has informed BHA that they are a victim of domestic violence, dating violence, sexual assault, or stalking must provide enough information to BHA to allow it to make a determination regarding the adverse factor they are claiming was a direct result of domestic violence, dating violence, sexual assault, or stalking.

If BHA believes any information from a tenant is not clear, it will speak to the victim and try to clarify the information. After BHA has received the information from the tenant or applicant, and if necessary, clarified this information with the tenant or applicant, BHA will make an objectively reasonable determination, based on all the circumstances, whether the adverse factor is a direct result of the fact that the applicant or tenant/participant is a victim of domestic violence, dating violence, sexual assault, or stalking.

- 4. In cases where BHA receives documentation that contains conflicting information, BHA may require an applicant or tenant to submit third-party documentation described above, within 30 calendar days of the date of the request for the third-party documentation. If an applicant or tenant responds with third-party documentation that meets the required criteria and supports the applicant's or tenant's request, BHA is prohibited from requiring further documentation. However, if an applicant or tenant does not submit third-party documentation within the required time period or submits documentation that does not meet the required criteria, BHA may not accept the applicant's or tenant's assertion of victim status for purposes of VAWA protections.
- 5. BHA is prohibited from conducting further fact finding for the purpose of trying to verify the "validity" of an applicant or tenant's status as victim for purposes of VAWA. However, if BHA already has or regularly receives reliable information that conflicts with the submitted documentation, BHA may require third-party documentation status, based on the information outside of the submitted documentation. If the applicant or tenant subsequently does not submit third-party documentation, or only submits third-party documentation that conflicting information, BHA may deny VAWA protections.
- 6. BHA's denial of VAWA protection is subject to its grievance procedure.
- 7. An owner is not required to ask for documentation when an individual presents a claim for VAWA protection. If the owner chooses to request an individual to document their claim of domestic violence, dating violence, sexual assault, or stalking, the owner must make such request in writing. The individual may satisfy this request by providing any one document type listed under 24 C.F.R. § 5.2007(b)(1).

#### 25.5 Lease Bifurcation

In instances where the owner allows for lease bifurcation as remedy to an incident of domestic violence, dating violence, sexual assault, or stalking, the owner may (but is not required to) bifurcate the lease, which evicts or removes the perpetrator from the unit without evicting or

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removing the victim from the unit. If the owner does bifurcate the lease, the owner must immediately notify BHA of the change in the lease and provide a copy of all such changes to BHA. Except for BHA-owned units, BHA is not a party to the lease and therefore cannot bifurcate a lease agreement between an owner and a tenant. It is up to the owner to bifurcate the family's lease to evict or remove the perpetrator from the unit.

Bifurcating the lease and evicting certain family members may have consequences for both the owner and the family. For example, a change in family size and composition may impact the determination of the appropriate number of bedrooms and the amount of subsidy paid by BHA to the owner. To the extent that the change would adversely impact the subsidy standard for the family, BHA may grant an exception to its established subsidy standards if BHA determines that the exception is justified by the age, sex, health, handicap, or relationship of family members, or other personal circumstances. (See 24 CFR 982.402(b)(8).) BHA may adopt a policy to include an instance of domestic violence, dating violence, sexual assault, or stalking under other personal circumstances.

A best practice in the event an owner will bifurcate the lease as a result of domestic violence, dating violence, sexual assault, or stalking, is for the owner to refer the family to BHA in advance of the bifurcation. This may allow BHA to offer assistance or otherwise provide service referrals to the victim in advance of the bifurcation.

All information provided under VAWA, including the fact that an individual is a victim of domestic violence, dating violence, sexual assault, or stalking, shall be maintained in confidence and shall not be entered into any shared database or provided to any related entity except to the extent that the disclosure is:

- 1. Requested or consented to in writing by the individual in a time-limited release;
- 2. Required for used in an eviction proceeding or hearing regarding termination of assistance from the covered program; or
- 3. Otherwise required by applicable law.

BHA shall provide its tenants notice of their rights under VAWA including their right to confidentiality and the limits thereof.

# 25.6 Lease Revision Resulting from Domestic Violence, Dating Violence, Sexual Assault, or Stalking

BHA may encourage owners to allow tenants out of their lease if a family member is or has been a victim of domestic violence, dating violence, sexual assault, or stalking, and the family needs to move out to protect the health or safety of the victim. BHA may not terminate assistance if the family moves out of the unit with or without prior notification as required by 24 CFR 982.354, in violation of the lease in order to protect the health or safety of the victim, as the victim reasonably believed they were imminently threatened by harm from further violence if they remained in the dwelling unit. Similarly, if the family moves out of the assisted unit in violation of the lease in order to protect the health or safety of a family member who is or has been the victim of domestic violence, dating violence, sexual assault, or stalking and who reasonably believed they were imminently threatened by harm from further violence if they remained in the dwelling unit, and has otherwise complied with all other obligation under the HCV program, the family may receive a voucher from BHA and move to another jurisdiction. However, any family member that has been the victim of a sexual assault that occurred on the premises during the 90-calendar-day period preceding the family's move or request to move is not required to believe that they were threatened with imminent harm from further violence if they remained in the dwelling unit.

State or local law may have protections for victims beyond those in VAWA or HUD regulations. Nothing in VAWA should be construed to supersede any provision of any Federal, State, or local law that provides greater protection than VAWA for victims of domestic violence, dating violence, sexual assault, or stalking; as such, owners in jurisdictions that provide greater protections for victims must grant those protections for victims.

When the entire family moves from the contract unit for any reason, including to protect the health or safety of the family member that is or has been the victim of domestic violence, dating violence, sexual assault, or stalking, the HAP contract terminates automatically. BHA will not pay HAP to the owner of the previously occupied unit once the family moves out.

If the perpetrator remains in the unit, BHA will continue to pay the owner until it terminates the perpetrator from the HCV Program.

If the HAP contract terminates for any reason, the lease terminates automatically. If a family moves out of the property at any time during the month, the owner may keep the housing assistance payment (HAP) for the month when the family moves out of the unit.

In the event BHA executes a new HAP contract with a new owner after the victim moves out of the original unit to protect his or her health or safety, BHA must not disclose the victim's new address (or any other information collected on the new HAP contract) to the original owner, as the information collected in the HAP contract is protected by the Privacy Act.

## 25.7 Emergency Transfer Plans

BHA allows tenants who are victims of domestic violence, dating violence, sexual assault, or stalking to request an emergency transfer from the tenant's current unit to another unit. The ability to request a transfer is available regardless of sex, gender identity, or sexual orientation. The ability

of BHA to honor such request for tenants currently receiving assistance, however, may depend upon a preliminary determination that the tenant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking, and on whether it has another dwelling unit that is available and is safe to offer the tenant for temporary or more permanent occupancy.

1. Eligibility for Emergency Transfers. A tenant who is a victim of domestic violence, dating violence, sexual assault, or stalking is eligible for an emergency transfer, if: the tenant reasonably believes that there is a threat of imminent harm from further violence if the tenant remains within the same unit. If the tenant is a victim of sexual assault, the tenant may also be eligible to transfer if the sexual assault occurred on the premises within the 90-calendar-day period preceding a request for an emergency transfer.

A tenant requesting an emergency transfer must expressly request the transfer in accordance with the procedures described in the Emergency Transfer Plan, which BHA has adopted and which may be amended from time-to-time.

Tenants who are not in good standing may still request an emergency transfer if they meet the eligibility requirements.

- 2. Emergency Transfer Request Documentation. To request an emergency transfer, the tenant shall notify BHA's management office and submit a written request for a transfer. BHA will provide reasonable accommodations to this policy for individuals with disabilities. The tenant's written request for an emergency transfer should include either:
  - a. A statement expressing that the tenant reasonably believes that there is a threat of imminent harm from further violence if the tenant were to remain in the same dwelling unit assisted under BHA's program; or
  - b. A statement that the tenant was a sexual assault victim and that the sexual assault occurred on the premises during the 90-calendar-day period preceding the tenant's request for an emergency transfer.
- 3. Emergency Transfer Timing and Availability. BHA cannot guarantee that a transfer request will be approved or how long it will take to process a transfer request. BHA will, however, act as quickly as possible to move a tenant who is a victim of domestic violence, dating violence, sexual assault, or stalking to another unit, subject to availability and safety of a unit. If a tenant reasonably believes a proposed transfer would not be safe, the tenant may request a transfer to a different unit. If a unit is available, the transferred tenant must agree to abide by the terms and conditions that govern occupancy in the unit to which the tenant

has been transferred. BHA may be unable to transfer a tenant to a particular unit if the tenant has not or cannot establish eligibility for that unit.

If it has no safe and available units for which a tenant who needs an emergency transfer is eligible, BHA will assist the tenant in identifying other housing providers who may have safe and available units to which the tenant could move. In this instance, BHA may decide to offer the tenant a Voucher, including an Emergency Housing Voucher ("EHV") in accordance Notice PIH 2021-15, if available. If an EHV is not available at the time, BHA may place tenant on a waiting list for an EHV.

A participant in the HCV Program who meets the requirements for an emergency transfer may move. Such a request would be subject to the policies set forth in this Administrative Plan, including but not limited to policies regarding family break up, moving, and/or portability.

At the tenant's request, BHA will also assist tenants in contacting the local organizations offering assistance to victims of domestic violence, dating violence, sexual assault, or stalking.

## 25.8 Confidentiality

All information provided under VAWA including the fact that an individual is a victim of domestic violence, dating violence, sexual assault, or stalking, shall be maintained in confidence.

Employees of BHA will not have access to the information unless explicitly authorized by BHA for reasons that specifically call for these individuals to have access to such information under applicable federal, state, or local law.

In addition, BHA will not enter this information into any shared database or disclose this information to any other entity or individual except to the extent that the disclosure is:

- 1. Requested or consented to by the individual in writing;
- 2. Required for use in an eviction proceeding; or
- 3. Otherwise required by applicable law.

BHA shall provide notice to applicants and tenant/participants of their rights under VAWA including their right to confidentiality and the limits thereof.

In addition to the foregoing, information submitted by a participant to an owner, including the fact that an individual is a victim of domestic violence, dating violence, sexual assault, or stalking, must be maintained in confidence.

### 25.9 Definitions

Actual and imminent threat refers to a physical danger that is real, would occur within an immediate time frame, and could result in death or serious bodily harm. In determining whether an individual would pose an actual and imminent threat, the factors to be considered include: the duration of the risk, the nature and severity of the potential harm, the likelihood that the potential harm will occur, and the length of time before the potential harm would occur.

Affiliated individual, with respect to an individual, means:

- a. A spouse, parent, sibling, or child of that individual, or an individual to whom that individual stands in loco parentis; or
- b. Any individual, tenant, or lawful occupant living in the household of that individual.

**Bifurcate** means to divide a lease as a matter of law, subject to the permissibility of such process under the requirements of the applicable HUD-covered program and State or local law, such that certain tenants or lawful occupants can be evicted or removed and the remaining tenants or lawful occupants can continue to reside in the unit under the same lease requirements or as may be revised depending upon the eligibility for continued occupancy of the remaining tenants and lawful occupants.

**Covered housing provider** refers to the individual or entity under a covered housing program, and as defined by each program in its regulations, that has responsibility for the administration and/or oversight of VAWA protections and includes PHAs, sponsors, owners, mortgagors, managers, State and local governments or agencies thereof, nonprofit or for-profit organizations or entities.

Dating violence means violence committed by a person:

- a. Who is or has been in a social relationship of a romantic or intimate nature with the victim; and
- b. Where the existence of such a relationship shall be determined based on a consideration of the following factors:

- 1. The length of the relationship;
- 2. The type of relationship; and
- 3. The frequency of interaction between the persons involved in the relationship.

**Domestic violence** includes felony or misdemeanor crimes committed by a current or former spouse or intimate partner of the victim under the family or domestic violence laws of the jurisdiction receiving grant funding and, in the case of victim services, includes the use or attempted use of physical abuse or sexual abuse, or a pattern of any other coercive behavior committed, enabled, or solicited to gain or maintain power and control over a victim, including verbal, psychological, economic, or technological abuse that may or may not constitute criminal behavior, by a person who:

- a. is a current or former spouse or intimate partner of the victim, or person similarly situated to a spouse of the victim;
- b. is cohabitating, or has cohabitated, with the victim as a spouse or intimate partner;
- c. shares a child in common with the victim; or
- d. commits acts against a youth or adult victim who is protected from those acts under the family or domestic violence laws of the jurisdiction

**Economic abuse** in the context of domestic violence, dating violence, and abuse in later life, means behavior that is coercive, deceptive, or unreasonably controls or restrains a person's ability to acquire, use, or maintain economic resources to which they are entitled, including using coercion,

fraud, or manipulation to:

- a. restrict a person's access to money, assets, credit, or financial information;
- b. unfairly use a person's personal economic resources, including money, assets, and credit, for one's own advantage; or
- c. exert undue influence over a person's financial and economic behavior or decisions, including forcing default on joint or other financial obligations, exploiting powers of attorney, guardianship, or conservatorship, or failing or neglecting to act in the best interests of a person to whom one has a fiduciary duty.

**Technological abuse** means an act or pattern of behavior that occurs within domestic violence, sexual assault, dating violence or stalking and is intended to harm, threaten, intimidate, control, stalk, harass, impersonate, exploit, extort, or monitor, except as otherwise permitted by law, another person, that occurs using any form of technology, including but not limited to: internet enabled devices, online spaces and platforms, computers, mobile devices, cameras and imaging programs, apps, location tracking devices, or communication technologies, or any other emerging technologies.

The term "**spouse or intimate partner of the victim**" includes a person who is or has been in a social relationship of a romantic or intimate nature with the victim, as determined by the length of the relationship, the type of the relationship, and the frequency of interaction between the persons involved in the relationship.

**Sexual assault** means any nonconsensual sexual act proscribed by Federal, Tribal, or State law, including when the victim lacks capacity to consent.

**Stalking** means engaging in a course of conduct directed at a specific person that would cause a reasonable person to:

- (1) Fear for the person's individual safety or the safety of others; or
- (2) Suffer substantial emotional distress.

# 26.0 CHARGES AGAINST THE HCV ADMINISTRATIVE FEE RESERVE

Occasionally, it is necessary for the BHA to spend money from its HCV Administrative Fee Reserve to meet unseen or extraordinary expenditures or for its other housing related purposes consistent with State law.

The BHA Board of Commissioners authorizes the Executive Director to expend without prior Board approval up to **\$2,500** for authorized expenditures.

Any item(s) exceeding **\$2,500** will require prior Board of Commissioner approval before any charge is made against the HCV Administrative Fee Reserve.

# 27.0 INTELLECTUAL PROPERTY RIGHTS

No program receipts may be used to indemnify contractors or subcontractors of BHA against costs associated with any judgment of infringement of intellectual property rights.

# 28.0 BHA OWNED HOUSING

Units owned by the BHA and not receiving subsidy under any other program are eligible housing units for Housing Choice Voucher holders. In order to comply with Federal regulation, the BHA will do the following:

- 1. The BHA will make available through the briefing process both orally and in writing the availability of BHA owned units (notification will also include other properties owned/managed by the private sector available to Housing Choice Voucher holders).
- 2. The BHA will obtain the services of an independent entity to perform the following BHA functions:
  - a. Determine rent reasonableness for the unit. The independent entity will communicate the rent reasonableness determination to the family and the BHA.
  - b. To assist the family in negotiating the rent.
  - c. To inspect the unit for compliance with HQS.
- 3. The BHA will gain HUD approval for the independent agency/agencies utilized to perform the above functions.
- 4. The BHA will compensate the independent agency/agencies from our ongoing administrative fee income.
- 5. The BHA, or the independent agency/agencies, will not charge the family any fee or charge for the services provided by the independent agency.

# 29.0 QUALITY CONTROL OF HCV PROGRAM

In order to maintain the appropriate quality standards for the HCV program, BHA will regularly (at least annually) review files and records to determine if the work documented in the files or records conforms to program requirements. This shall be accomplished by a supervisor or another qualified person other than the one originally responsible for the work or someone subordinate to that person. The number of files and/or records checked shall be at least equal to the number specified in the HCV Management Assessment Program (SEMAP) for our size PHA.

Among the areas that shall have quality control reviews are the following:

- 1. The proper people were selected from the waiting list and their selection criteria were actually met by the applicants.
- 2. The determination of rent reasonableness.
- 3. Participants are paying the appropriate rent and their income and expenses were properly verified both upon admission and re-certification.
- 4. HQS inspections were properly made.
- 5. HQS deficiencies were properly followed up on and appropriate repairs were made in a timely manner.

If significant errors are found during a quality control review, then appropriate training shall be immediately conducted for the person or persons who made the errors and that person shall correct all of his or her errors.

# **30.0 REPAYMENT AGREEMENTS**

When a participant owes the BHA back charges and is unable to pay the balance by the due date, the resident may request that the BHA allow them to enter into a Repayment Agreement. The BHA has the sole discretion of whether to accept such an agreement. All Repayment Agreements must assure that the full payment is made within a period not to exceed twelve (12) months without the express approval of the Executive Director. If feasible, the total amount paid will not exceed 40% of monthly adjusted income. All Repayment Agreements must be in writing and signed by both parties. They must include the following elements:

- 1. Reference to the paragraphs in the HCV information packet whereby the participant is in non-compliance and may be subject to termination of assistance.
- 2. The monthly retroactive repayment amount is in addition to the family's regular rent contribution and is payable to the BHA.
- 3. The terms of the agreement may be renegotiated if there is a decrease or increase in the family's income.
- 4. Late and missed payments constitute default of the repayment agreement and may result in termination of assistance.

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Refusal to enter into a Repayment Agreement for monies owed will subject the family to termination of subsidy.

Note: If BHA has a minimum rent greater than \$0, they must allow for repayment agreements for those tenants whose rental amount is the minimum rent and who have had their rent abated for a temporary period.

# **31.0 HOMEOWNERSHIP OPTION**

### 31.1 Purpose

BHA's homeownership option is designed to promote and support homeownership by a "firsttime" homeowner -- a family that meets the definition in this Plan. It allows one or more members of the family to purchase a home. HCV payments supplement the family's own income to facilitate the transition from rental to homeownership. The initial availability of these assistance payments helps the family pay the costs of homeownership, and may provide additional assurance for a lender, so that the family can finance the purchase of the home. BHA will offer the monthly payment option only.

HCV homeownership assistance for a cooperative homeowner is specifically authorized for both families that are first time cooperative homeowners and families that owned its cooperative unit prior to receiving HCV assistance.

#### 30.2 Family Participation Requirements

- 1. In order to assure a successful transition from rental to homeownership, this program shall be open only to those who have been assisted by the HCV rental assistance program for at least twelve months. During this period (the previous twelve months), all program requirements will have been complied with.
- 2. Only 10 of the BHA's housing choice vouchers shall be utilized at any one time.
- 3. The family is qualified to participate as set forth in Section 22.3 of this policy.
- 4. The unit to be purchased is eligible as set forth in Section 22.4 of this policy.
- 5. The family has satisfactorily completed the required pre-assistance homeownership counseling.

6. If located in a special flood hazard area, the purchaser has obtained flood insurance on the home and agrees to maintain this insurance.

#### 31.3 Family Eligibility Requirements

- 1. The family has participated in the HCV Housing Choice Voucher rental program for twelve months, is in good standing, and desires to participate in the homeownership program.
- 2. At the commencement of homeownership assistance, the family must be one of the following:
  - a. A first-time homeowner;
  - b. A cooperative member; or
  - c. A family of which a family member is a person with disabilities, and the use of the homeownership option is needed as a reasonable accommodation so that the program is readily accessible to and usable by such person.
- 3. At commencement of homeownership assistance for the family, the family must demonstrate that its total annual income (gross income), as determined by the BHA, of all the adult family members who will own or reside in the home at commencement of homeownership assistance is not less than the Federal minimum hourly wage multiplied by 2,000 hours. However, in the case of disabled families, the minimum income shall be equal to the monthly Federal Supplemental Security Income (SSI) for an individual living alone (or paying his or her share of food and housing costs) multiplied by twelve.

Except in the case of an elderly family or a disabled family, the BHA shall not count any welfare assistance received by the family in determining annual income under this section.

The disregard of welfare assistance income under the preceding paragraph only affects the determination of minimum annual income used to determine if a family initially qualifies for commencement of homeownership assistance in accordance with this section, but does not affect:

- a. The determination of income-eligibility for admission to the housing choice voucher program;
- b. Calculation of the amount of the family's total tenant payment (gross family contribution); or

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c. Calculation of the amount of homeownership assistance payments on behalf of the family.

In the case of an elderly family or a disabled family, welfare assistance shall be counted in determining annual income.

- 4. The family must demonstrate that one or more adult members of the family who will own the home at commencement of homeownership assistance:
  - a. Is currently employed on a full-time basis (the term ``full-time employment" means not less than an average of 30 hours per week); and
  - b. Has been continuously so employed during the year before commencement of homeownership assistance for the family.

This requirement shall be considered fulfilled if:

- a. The family member is self-employed and earning a net income (income after business expenses have been deducted) that equals the federal minimum hourly wage multiplied by 2000 hours; or
- b. Any employment interruptions either were not the fault of the family member or were for less than 30 calendar days and caused by an effort to improve the family's situation.

The employment requirement does not apply to an elderly family or a disabled family. Furthermore, if a family other than an elderly family or a disabled family, includes a person with disabilities, an exemption from the employment requirement shall be granted if the BHA determines that an exemption is needed as a reasonable accommodation so that the program is readily accessible to and usable by persons with disabilities.

- 5. The BHA shall not commence homeownership assistance for a family if any family member has previously received assistance under the homeownership option while an adult, and has defaulted on a mortgage securing debt incurred to purchase the home.
- 6. Except for cooperative members who have acquired cooperative membership shares prior to commencement of homeownership assistance, no family member has a present ownership interest in a residence at the commencement of homeownership assistance for the purchase of any home.

7. Except for cooperative members who have acquired cooperative membership shares prior to the commencement of homeownership assistance, the family has entered a contract of sale.

#### 31.4 Eligible Units

- 1. Any unit that is eligible under the HCV rental assistance program is eligible for this program. The types of units eligible are:
  - a. Single family dwellings;
  - b. Condominiums;
  - c. Cooperatives; and
  - d. Manufactured Housing and their pads (must have at least a permanent foundation and at least a 40-year lease).
- 2. The unit must be either existing or under construction (the footers have been poured) at the time the family enters into the contract of sale.
- 3. The unit must be either a one-unit property or a single dwelling unit in a cooperative or condominium.
- 4. The unit must satisfy the housing quality standards (HQS) and have been inspected by an independent inspector designated and paid for by the family.
- 5. The seller cannot be someone who has been debarred, suspended, or is subject to a limited denial of participation by HUD.
- 6. If the unit is owned by the BHA or by an entity substantially controlled by BHA, the following additional conditions must be met:
  - a. The purchasing family must verify in writing that it is purchasing the units without any BHA steering or pressure; and
  - b. An independent agency, approved by HUD must perform the following functions for this type of sale:
    - i. Inspect the units for HQS compliance;
    - ii. Review the independent inspection report;

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- iii. Review the sales contract; and
- iv. Determine the reasonableness of the sale price and any BHA provided financing.

#### 31.5 Searching for a New Home

Because the financial health of the BHA's HCV Program depends upon having units either under lease or being purchased, it is necessary for BHA to limit the amount of time a family can take between the time of the homeownership briefing and the time a home is identified that the family wishes to purchase. Normally, families will have up to one hundred twenty (120) calendar days to locate an appropriate property and notify BHA. If extraordinary difficulties are encountered, the family can request up to two (2) thirty (30) day extensions that may be granted at the sole discretion of the BHA. If an extension is requested and granted, the family will report in writing to BHA monthly to update BHA on the progress of its search.in the way of written extension requests.

Once a suitable property has been identified and an agreement to purchase contract entered into, BHA will determine a maximum time in which the closing must occur and the family to take occupancy of the property. This time frame will vary depending on market conditions.

If the family is unable to locate a suitable home to purchase, they can continue with rental assistance as long as they are still in compliance with program regulations. This request must be made before the housing choice voucher expires. Approval of the request will be at the sole discretion of the BHA with the decision being based on the effort exerted by the family and the condition of the marketplace.

Additional time will be granted to a disabled family as a reasonable accommodation if justified by the family's actions and/or marketplace conditions.

#### 31.6 Homeownership Counseling

Before the commencement of homeownership assistance for a family, the family must attend and satisfactorily complete a pre-assistance homeownership and housing counseling program required by BHA (pre-assistance counseling). If possible, the counseling will be conducted by a HUD-approved counseling agency. If this is not available, BHA shall make other arrangements for the pre-assistance counseling.

Among the topics to be covered in the PHA-required pre-assistance counseling program are:

1. Home maintenance (including care of the grounds);

- 2. Budgeting and money management;
- 3. Credit counseling;
- 4. How to negotiate the purchase price of a home;
- 5. How to obtain homeownership financing and loan preapprovals, including a description of types of financing that may be available, and the pros and cons of different types of financing;
- 6. How to find a home, including information about homeownership opportunities, schools, and transportation in BHA's jurisdiction;
- 7. Advantages of purchasing a home in an area that does not have a high concentration of low-income families and how to locate homes in such areas;
- 8. Information on fair housing, including fair housing lending and local fair housing enforcement agencies; and
- 9. Information about the Real Estate Settlement Procedures Act (RESPA), state and Federal truth-in-lending laws, and how to identify and avoid loans with oppressive terms and conditions.

BHA will require post-closing counseling only if the participant is in violation of the obligations of the program.

#### 31.7 Home Inspections

BHA will not commence homeownership assistance for a family until it has inspected the unit and has determined that the unit passes HQS.

The unit must also be inspected by an independent professional inspector selected by and paid by the family. The independent inspection must cover major building systems and components, including foundation and structure, housing interior and exterior, and the roofing, plumbing, electrical, and heating systems. The independent inspector must be qualified to report on property conditions, including major building systems and components. BHA may not require the family to use an independent inspector selected by BHA. The independent inspector may not be a BHA employee or contractor, or other person under control of BHA. The independent inspector shall be certified by the American Society of Home Inspectors or one whose inspections are accepted by three local lenders. It shall be the responsibility of the inspector to verify that the inspector meets this certification qualification.

BHA Administrative Plan Effective January 1, 2024 The independent inspector must provide a copy of the inspection report both to the family and to BHA. BHA will not commence homeownership assistance for the family until it has reviewed the inspection report of the independent inspector. Even if the unit otherwise complies with the HQS (and may qualify for assistance under BHA's tenant-based rental voucher program), BHA shall have discretion to disapprove the unit for assistance under the homeownership option because of information in the inspection report.

BHA will inspect the home after closing if complaints are received regarding possible violations of the program. Twenty-four hour written notice will be provided if an inspection is deemed necessary.

## 31.8 Contract of Sale

Before commencement of homeownership assistance, a member or members of the family must enter into a contract of sale with the seller of the unit to be acquired by the family. The family must give BHA a copy of the contract of sale.

The contract of sale must:

- 1. Specify the price and other terms of sale by the seller to the purchaser.
- 2. Provide that the purchaser will arrange for a pre-purchase inspection of the dwelling unit by an independent inspector selected by the purchaser.
- 3. Provide that the purchaser is not obligated to purchase the unit unless the inspection is satisfactory to the purchaser.
- 4. Provide that the purchaser is not obligated to pay for any necessary repairs.
- 5. Contain a certification from the seller that the seller has not been debarred, suspended, or subject to a limited denial of participation.
- 6. Complete and attach the Addendum to Purchase and Sales Agreement to the Contract of Sale.

#### 31.9 Financing the Purchase of the Home

1. A purchasing family must invest at least three percent of the purchase price of the home they are buying in the property. This can take the form of either a down payment, closing costs, or a combination of the two. Of this sum, at least one percent of the purchase price must come from the family's personal resources.

- 2. The family must qualify for the mortgage loan under a lender's normal lending criteria taking into account the fact that this is by definition a low-income family.
- 3. If the home is purchased using FHA mortgage insurance, it is subject to FHA mortgage insurance requirements.
- 4. If the loan is financed either by the seller or a non-traditional mortgage lending institution or individual, the loan shall be subject to the review of the BHA. BHA may verify that there are no unusual or onerous requirements in the loan documents and that the mortgage is affordable to the purchasing family. Also, the lender must require that an appraisal of the property is conducted and the appraiser must determine that the property is worth at least as much as the purchaser is paying.
- 5. Unless the purchaser can convince BHA of unusual circumstances, no balloon payment mortgages or variable rate mortgages shall be allowed in the program.
- 6. All mortgage loans must close within the period of time established by BHA at the time the purchaser and seller enter into their sale contract.

## 31.10 Requirements for Continuing Assistance

Homeownership assistance will only be paid while the family is residing in the home. If the family moves out of the home, BHA will not continue homeownership assistance after the month when the family moves out. The family or lender is not required to refund to BHA the homeownership assistance for the month when the family moves out.

The family must comply with the following obligations:

- 1. The family must attend and complete ongoing homeownership and housing counseling before the end of the first, thirteenth and fourteenth years of assistance in order for assistance to continue.
- 2. The family must comply with the terms of any mortgage securing debt incurred to purchase the home (or any refinancing of such debt).
- 3. As long as the family is receiving homeownership assistance, use and occupancy of the home is subject to the following requirements:
  - a. The family must use the assisted unit for residence by the family. The unit must be the family's only residence.
  - b. The composition of the assisted family residing in the unit must be approved by

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the BHA. The family must promptly inform BHA of the birth, adoption or court-awarded custody of a child. The family must request BHA approval to add any other family member as an occupant of the unit. No other person (i.e., nobody but members of the assisted family) may reside in the unit (except for a foster child or live-in aide).

- c. The family must promptly notify the BHA if any family member no longer resides in the unit.
- d. If the BHA has given approval, a foster child or a live-in aide may reside in the unit.
- e. Members of the household may engage in legal profit-making activities in the unit, but only if such activities are incidental to primary use of the unit for residence by members of the family.
- f. The family must not sublease or let the unit.
- g. The family must not assign the mortgage or transfer the unit.
- h. The family must supply any information or certification requested by BHA to verify that the family is living in the unit, or relating to family absence from the unit, including any BHA requested information or certification on the purposes of family absences. The family must cooperate with BHA for these purposes. The family must promptly notify BHA of their absence from the unit.
- b. The family may grant a mortgage on the home for debt incurred to finance purchase of the home or any refinancing of such debt.
- c. Upon death of a family member who holds, in whole or in part, title to the home or ownership of cooperative membership shares for the home, homeownership assistance may continue pending settlement of the decedent's estate, notwithstanding transfer of title by operation of law to the decedent's executor or legal representative, so long as the home is solely occupied by remaining family members in accordance with Paragraph C above. In the case of a divorce or family separation, the assistance shall follow what a court decrees. In the case of a family that breaks up due to domestic violence, the assistance shall remain with the abused party.
- d. The family shall supply the BHA with any required information requested by BHA. In particular this shall include information relating to the following:

- i. Citizenship or related immigration matters;
- ii. Family income and composition;
- iii. Social security numbers;
- iv. Any mortgage or other debt placed on the property;
- v. Any sale or other transfer of any interest in the home; and
- vi. The family's homeownership expenses.
- e. The family must notify BHA before the family moves out of the home.
- f. The family must notify the BHA if the family defaults on a mortgage securing any debt incurred to purchase the home.
- g. During the time the family receives homeownership assistance under this program, no family member may have any ownership interest in any other residential property.
- h. Before commencement of homeownership assistance, the family must execute a statement of family obligations in the form prescribed by HUD. In the statement, the family agrees to comply with all family obligations under the homeownership option.
- i. The family must secure the written permission of the BHA before it refinances any debt secured by the home or places any additional secured debt on the property.
- j. The family must assure the BHA that all real estate taxes were paid on a timely basis. If they are not paid, assistance shall be terminated.

#### 31.11 Maximum Term of Homeownership Assistance

- 1. Except in the case of a family that qualifies as an elderly or disabled family, family members shall not receive homeownership assistance for more than fifteen years if the initial mortgage incurred to finance purchase of the home has a term of 20 years or longer; or ten years, in all other cases.
- 2. The maximum term described in the preceding paragraph applies to any member of the family who has an ownership interest in the unit during the time the homeownership

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payments are made or is the spouse of any member of the household who has an ownership interest during the time the homeownership payments are made.

- 3. As noted in Paragraph 1 of this Section, the maximum homeownership assistance term does not apply to elderly and disabled families. In the case of an elderly family, the exception only applies if the family qualifies as an elderly family at the start of homeownership assistance. In the case of a disabled family, the exception applies if at any time during receipt of homeownership assistance the family qualifies as a disabled family. If, during the course of homeownership assistance, the family ceases to qualify as a disabled or elderly family, the maximum term becomes applicable from the date homeownership assistance commenced. However, such a family must be provided at least 6 months of homeownership assistance after the maximum term becomes applicable (provided the family is otherwise eligible to receive homeownership assistance in accordance with this program).
- 4. If the family has received such assistance for different homes, or from different housing authorities, the total of such assistance terms is subject to the maximum term described in Paragraph 1 of this section.

#### 31.12 Amount and Distribution of Homeownership Assistance

- 1. While the family is residing in the home, the BHA shall pay a monthly homeownership assistance payment on behalf of the family that is equal to the lower of:
  - a. The payment standard minus the total tenant payment; or
  - b. The family's monthly homeownership expenses minus the total tenant payment.
- 2. The payment standard for a family is the lower of:
  - a. The payment standard for the family unit size; or
  - b. The payment standard for the size of the home.

If the home is located in an exception payment standard area, the BHA will use the appropriate payment standard for the exception payment standard area.

- 3. The payment standard for a family is the greater of:
  - a. The payment standard (as determined in accordance with Paragraph A of this section) at the commencement of homeownership assistance for occupancy of the home; or

b. The payment standard (as determined in accordance with Paragraph A of this section) at the most recent regular reexamination of family income and composition since the commencement of homeownership assistance for occupancy of the home.

BHA will use the same payment standard schedule, payment standard amounts, and subsidy standards for the homeownership option as for the rental housing choice voucher program.

- 4. A family's homeownership expenses shall include the following items:
  - a. Principal and interest on initial mortgage debt, any refinancing of such debt, and any mortgage insurance premium incurred to finance purchase of the home;
  - b. Real estate taxes and public assessments on the home;
  - c. Home insurance;
  - d. Maintenance expenses of \$25 per month;
  - e. An allowance of \$25 a month for costs of major repairs and replacements;
  - f. The BHA's utility allowance for the home; and
  - g. Principal and interest on mortgage debt incurred to finance costs for major repairs, replacements or improvements for the home. If a member of the family is a person with disabilities, such debt may include debt incurred by the family to finance costs needed to make the home accessible for such person, if BHA determines that allowance of such costs as homeownership expenses is needed as a reasonable accommodation so that the homeownership option is readily accessible to and usable by such person.
- 5. Homeownership expenses for a cooperative member may only include amounts to cover:
  - a. The cooperative charge under the cooperative occupancy agreement including payment for real estate taxes and public assessments on the home;
  - b. Principal and interest on initial debt incurred to finance purchase of cooperative membership shares and any refinancing of such debt;

- c. Home insurance;
- d. BHA allowance for maintenance expenses;
- e. BHA allowance for costs of major repairs and replacements;
- f. BHA utility allowance for the home; and
- g. Principal and interest on debt incurred to finance major repairs, replacements or improvements for the home. If a member of the family is a person with disabilities, such debt may include debt incurred by the family to finance costs needed to make the home accessible for such person, if BHA determines that allowance of such costs as homeownership expenses is needed as a reasonable accommodation so that the homeownership option is readily accessible to and usable by such person.
- 6. If the home is a cooperative or condominium unit, homeownership expenses may also include cooperative or condominium operating charges or maintenance fees assessed by the condominium or cooperative homeowner association.
- 7. BHA will pay homeownership assistance payments directly to the lender on behalf of the family unless the lender does not want the payment to be made directly to them. If there is any excess assistance, it will be paid to the family.
- 8. Homeownership assistance for a family terminates automatically 180 calendar days after the last housing assistance payment on behalf of the family. However, BHA retains the discretion to grant relief from this requirement in those cases where automatic termination would result in extreme hardship for the family.

#### 31.13 Homeownership Portability

- 1. A family may qualify to move outside the initial BHA's jurisdiction with continued homeownership assistance under the housing choice voucher program. Families determined eligible for homeownership assistance by the BHA may purchase a unit outside our jurisdiction, if:
  - a. They meet our normal requirements for portability under the rental program;
  - b. The receiving BHA is administering a housing choice voucher homeownership program and the family meets the receiving BHA's eligibility requirements; and
  - c. The receiving PHA is accepting new homeownership families.

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- 2. Conversely, if BHA has slots open in our homeownership program we will accept homeowners exercising portability from another program and absorb such families if possible.
- 3. In general, the portability procedures described previously in this Administrative Plan apply to the homeownership option. The administrative responsibilities of the initial and receiving housing authorities are not altered except that some administrative functions (e.g., issuance of a housing choice voucher or execution of a tenancy addendum) do not apply to the homeownership option.
- 4. The family must attend the briefing and counseling sessions required by the receiving PHA. The receiving PHA will determine whether the financing for, and the physical condition of the unit, are acceptable. The receiving PHA must promptly notify the initial PHA if the family has purchased an eligible unit under the program, or if the family is unable to purchase a home within the maximum time established by BHA.
- 5. Continued assistance under portability procedures is the next Section of this Admin Plan.

#### 31.14 Moving with Continued Tenant-Based Assistance

- 1. A family receiving homeownership assistance may move to a new unit with continued tenant-based assistance. The family may move either with voucher rental assistance (in accordance with rental assistance program requirements) or with voucher homeownership assistance (in accordance with homeownership option program requirements). The BHA will not commence continued tenant-based assistance for occupancy of the new unit so long as any family member owns any title or other interest in the prior home. No more than one move per year may occur in the program.
- 2. The BHA must be able to determine that all initial requirements have been satisfied if a family that has received homeownership assistance wants to move to a new unit with continued homeownership assistance. However, the following requirements do not apply:
  - a. The requirement for pre-assistance counseling is not applicable.
  - b. The requirement that a family must be a first-time homeowner is not applicable.
- 3. BHA may deny permission to move with continued assistance in the following circumstances:

- 4. BHA may deny permission to move with continued rental or homeownership assistance if BHA determines that it does not have sufficient funding to provide continued assistance.
- 5. At any time, BHA may deny permission to move with continued rental or homeownership assistance in accordance with the next Section.

#### 31.15 Denial or Termination of Assistance for Families

- 1. At any time, the BHA may deny or terminate homeownership assistance in accordance with the same rules at it utilizes for the rental program.
- 2. The same restrictions on admission or continued assistance in regards to criminal activities shall apply to the homeownership program as the rental program.
- 3. BHA may deny or terminate assistance for violation of participant obligations as previously described for the rental program.
- 4. BHA shall terminate housing choice voucher homeownership assistance for any member of family receiving homeownership assistance that is dispossessed from the home pursuant to a judgment or order of foreclosure on any mortgage (whether FHA-insured or non-FHA) securing debt incurred to purchase the home, or any refinancing of such debt. The BHA, in its discretion, may permit the family to move to a new unit with continued housing choice voucher rental assistance if the family can show that the default was for reasons beyond its control. However, BHA will deny such permission, if:
  - a. The family defaulted on an FHA-insured mortgage; and
  - b. The family fails to demonstrate that:
    - i. The family has conveyed title to the home, as required by HUD, to HUD or HUD's designee; and
    - ii. The family has moved from the home within the period established or approved by HUD.

# **32.0 CONDUCTING BUSINESS IN ACCORDANCE WITH CORE VALUES AND ETHICAL STANDARDS**

#### 32.1 Purpose

This Code of Conduct establishes standards for employee and Commissioner conduct that will assure the highest level of public service. Recognizing that compliance with any ethical standards rests primarily on personal integrity and specifically in this situation with the integrity of the employees and Commissioners of BHA, this Section sets forth those acts or omissions of acts that could be deemed injurious to the general mission of the Authority.

This Code of Conduct is not intended, nor should it be construed, as an attempt to unreasonably intrude upon the individual employee or Commissioner's right to privacy and the right to participate freely in a democratic society and economy.

#### 32.2 Conflict of Interest

No employee, officer, member of the BHA Board of Commissioners, or agent of BHA shall participate, directly or indirectly, in the selection, award, or administration of any contract if a conflict of interest, real or apparent, would be involved. A conflict arises when a person listed below has a financial or other interest in or a tangible personal benefit from a firm competing for the award:

- 1. An employee, officer, Board Member, or agent of BHA;
- 2. Immediate family member of any employee, officer, Board Member, or agent of BHA (including father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half-brother, or half-sister);
- 3. Partner of any employee, officer, Board Member, or agent of BHA;
- 4. An organization which employs or is about to employ any of the above persons.

In addition, during tenure and within one year of service, no employee or Board Member may voluntarily acquire any interest, direct or indirect, in any contract, project, or property included or planned to be included in any project of BHA over which the employee or Board Member has exercised responsibility, control, or decisions during their tenure with BHA, and no employee or Board Member, if employment is accepted with any person who has an interest in any contract, property, or project included or planned to be included in any project of BHA, may work directly on that contract, project or property for that person if the employee or Board Member has exercised responsibility, control or decisions over that contract, project or property.

## 32.3 Prohibition of Solicitation or Acceptance of Gifts

No officer, employee, Board Member, or agent of BHA may neither solicit nor accept gratuities, favors, or anything of monetary value from any participant, contractor, potential contractor, or party to any subcontract. Officers, employees, Board Members, or agents of BHA may accept unsolicited items of nominal intrinsic value or promotional items. Violation of the standards set forth in this paragraph could result in disciplinary action, up to and including termination of employment, or, in the case of Board Members, the referral of charges to the Bangor City Council pursuant to 30-A M.R.S. § 4725.

Officers, employees, Board Members, or agents of BHA shall not knowingly use confidential information for actual or anticipated personal gain.

# 32.4 BHA Administrative and Disciplinary Remedies for Violation of BHA Code of Conduct

Violations of this Code of Conduct Policy will result in disciplinary action as outlined in the BHA's Employee Handbook or as determined by action of the Board of Commissioners.

# **33.0 SUPPORT FOR OUR ARMED FORCES**

A major and important component of our armed forces are the part-time military personnel that serve in various Reserve and National Guard units. BHA is very supportive of these men and women. An unfortunate fact of service in both the Reserves and National Guard is that from time to time their personnel are activated to full-time status and asked to serve our country in a variety of ways and circumstances. Whenever the Federal Government activates Reserve and/or National Guard personnel, the BHA wants to support these brave warriors in the following manners:

- 1. If a family finds it necessary for another adult to temporarily move into a unit solely to serve as a temporary guardian for children residing in the unit, the income received by the temporary guardian will not be counted in determining family income. The presence of the temporary guardian will need to be approved by the landlord.
- 2. Although typically a criminal background check is required before anyone can participate in the housing choice voucher program, this requirement will be waived for a temporary guardian. Instead, the background check will occur after the person moves into the assisted unit. If the results of the check dictate that the person in ineligible for the program, the family shall be given a reasonable time to find a replacement temporary guardian.

- 3. Recognizing that activation in the Reserves or National Guard can be very disruptive to a family's income, the BHA will expeditiously re-evaluate a resident's portion of the rent if requested to do so.
- 4. A unit cannot be held by a family that is not residing in it as their primary residence for more than 180 consecutive calendar days because of a specific federal regulation. If all members of a military family are temporarily absent from the unit because a member of the family has been called to active duty, the family can retain control of the unit by paying the required rent and returning to the unit within 30 calendar days of the conclusion of the active-duty service. If the service extends beyond 180 calendar days, the BHA will seek a waiver of the 180-calendar day limit from HUD.

# **34.0 ANTI-FRAUD POLICY**

BHA is fully committed to combating fraud in its HCV housing program. It defines fraud as a single act or pattern of actions that include false statements, the omission of information, or the concealment of a substantive fact made with the intention of deceiving or misleading the BHA. It results in the inappropriate expenditure of public funds and/or a violation of HCV requirements.

Although there are numerous different types of fraud that may be committed, the two most common are the failure to fully report all sources of income and the failure to accurately report who is residing in the residence. BHA shall aggressively attempt to prevent all cases of fraud.

When a fraudulent action is discovered, BHA shall take action. It shall do one or more of the following things depending on circumstances and what it determines appropriate:

- 1. Require the resident to immediately repay the amount in question;
- 2. Require the resident to enter into a satisfactory repayment agreement;
- 3. Terminate the resident's rental assistance;
- 4. Refer the case for criminal prosecution; or
- 5. Take such other action as the BHA deems appropriate.

# **35.0 VETERAN'S AFFAIRS SUPPORTIVE HOUSING PROGRAM**

The Veteran's Affairs Supportive Housing Program (HUD-VASH) is a HUD program funded in collaboration with the United States Department of Veteran's Affairs (VA). The program is designed to provide chronically homeless veterans (and their families) with affordable housing.

# 35.1 Family Eligibility

VASH case managers refer HUD-VASH eligible homeless veterans to BHA. VA HUD-VASH case managers screen all families in accordance with VA screening criteria. Most regular HCV Program screening criteria do not apply. BHA does not have the authority to screen any potentially eligible family members or deny assistance for any grounds permitted under 24 C.F.R. 982.555 and 982.553, with one exception: BHA will be required to prohibit admission if any household member is subject to a lifetime registration requirement under a state sex offender registration program. However, unless the family member that is subject to lifetime registration under a state sex offender for the family), the remaining family members may be served if the family agrees to remove the sex offender from its family composition.

# 35.2 Income Eligibility

BHA must determine income eligibility for HUD-VASH families, but are not required to use income targeting. HUD-VASH applicants must qualify only Very Low Income (VLI) or below.

## 35.3 Initial Term

HUD–VASH vouchers must have an initial search term of at least 120 days. Any extensions, suspensions, and progress reports will be made in accordance with this Admin Plan.

## 35.4 Initial Lease Term

To provide for a greater range of housing opportunities for HUD-VASH voucher holders, initial leases may be less than 12 months.

# 35.5 Ineligible Housing

HUD–VASH families will be permitted to live on the grounds of a VA facility in units developed to house homeless veterans.

# 35.6 Portability

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HUD-VASH families must receive case management services provided by the VA. Special rules for mobility and portability apply based on whether the initial or receiving housing authority is providing the case management.

1. Portability moves where case management is provided by the initial housing authority's partnering VA Medical Center (VAMC)/Coordinator of Benefits Contractor (COBC)

If a HUD-VASH family moves to the jurisdiction of a nearby HA where the family can still receive case management from its partnering VAMC/COBC, the receiving housing authority must always bill BHA under portability rules under the HCV program unless that housing authority allows BHA to operate within their jurisdiction to administer that voucher.

2. Portability move where case management is provided by the receiving housing authority's partnering VAMC/COBC

When a HUD-VASH family wishes to move to a jurisdiction where the VAMC/COBC cannot provide case management services, the case manager must determine whether the HUD-VASH family could be served by another participating VAMC if that VAMC's partner housing authority has an available HUD-VASH voucher. If both conditions are met, the receiving housing authority must absorb the family either as a new admission or, if the family has been leased up with BHA, as a portability move-in.

## 35.4 Other VASH Requirements

1. Case Management Requirements

VAMC/COBC will be responsible for case management. A family's HUD-VASH HCV assistance must be terminated for failure to participate, without good cause, in case management as verified by the VAMC/COBC, unless the VAMC/COBC determines that the participant no longer requires case management. If a participating family no longer requires case management, the family may continue to receive assistance through the HUD-VASH voucher if there are no other VASH Voucher eligible families waiting for a VASH Voucher. If there are VASH Voucher eligible veterans, BHA will offer continued HCV assistance through one of its regular vouchers to free up the HUD-VASH voucher.

2. Turnover of HUD-VASH Voucher

Upon turn-over, HUD-VASH vouchers must be issued to VASH-eligible families as determined by case managers.

3. Termination of Assistance for Violation of Family Obligations

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A family receiving a HUD-VASH voucher must follow the family obligations required of all HCV participants set forth in this Admin Plan. Prior to terminating assistance for a family receiving a HUD-VASH voucher, BHA exercise their discretion under 24 CFR 982.552(c)(2) and consider all relevant circumstances of the specific case, including granting reasonable accommodations for persons with disabilities in accordance with 24 CFR part 8, as well as including the role of the case manager and the impact that ongoing case management services can have on mitigating the conditions that led to the potential termination, prior to determining whether to terminate assistance.

In addition, a HUD–VASH participant family will not be terminated after admission, for a circumstance or activity that occurred before admission and was known to BHA, but could not be considered at the time of admission due to the HUD–VASH Operating Requirements. BHA can terminate the family's assistance only for program violations that occur after the family's admission to the voucher program.

4. HQS Initial Inspections

To expedite the leasing process, BHA may pre-inspect available units that veterans may be interested in leasing, in order to maintain a pool of eligible units. If a HUD–VASH family selects a unit that passed a HQS inspection (without intervening occupancy) within 45 days of the date of the Request for Tenancy Approval (form HUD–52517), the unit may be approved, provided that it meets all other conditions under 24 CFR Section 982.305. However, the veteran must be free to select his/her unit and cannot be steered to these units.

# 36.0 HOUSING CONVERSION ACTIONS (ENHANCED AND REGULAR HOUSING CHOICE VOUCHERS)

Housing conversion actions are:

- 1. Owner decisions to opt-out of or not renew HCV project-based contracts (opt-outs);
- 2. Owner prepayments of the mortgage or the voluntary termination of the mortgage insurance of a preservation eligible property (preservation prepayments);
- 3. HUD enforcement actions against owners (including the termination or non-renewal of a HCV project-based housing assistance payments (HAP) contract); and
- 4. HUD property disposition activities.

Depending on the type of Housing Conversion Action, eligible families receive either regular voucher assistance or enhanced voucher assistance. Enhanced voucher assistance under HCV(t) of the United States Housing Act of 1937 differs from regular housing choice voucher assistance in two major respects if the participant remains in the effected property. First, it will establish a new "minimum rent" equal to the rent the family was paying at the time of the eligibility event, and second it may establish an enhanced payment standard that exceeds the BHA's normal payment standard.

Specifically, the following actions constitute "housing conversion actions":

1. Preservation Prepayments

When the owner prepays the mortgage or voluntarily terminates the mortgage insurance of preservation eligible properties (generally Section 236 and Section 221(d)(3) properties) certain residents are eligible for enhanced voucher assistance.

2. Project-based Opt-outs

When an owner chooses to end participation in certain programs by either opting-out of or not renewing certain expiring HCV contracts, eligible low-income residents assisted under the expiring HCV project-based contract are eligible for enhanced voucher assistance. The opt-out category includes cases where HCV contracts in restructured properties are converted to tenant-based assistance in accordance with section 515(c) of the Multifamily Assisted Housing Reform and Affordability Act of 1997. In the case of a 515(c) opt-out only, all families assisted under the expiring contract are income-eligible for enhanced voucher assistance.

Eligible low-income residents assisted under a rent supplement contract under Section 101 of the Housing and Urban Development Act of 1965 that ends at the expiration of a HCV HAP contract for units in the property are also eligible for enhanced voucher assistance. In a case where a rent supplement contract ends and there is not an expiring HCV project-based contract at the property, <u>regular vouchers</u> are provided to the eligible low-income families covered by the rent supplement contract, subject to availability of appropriations.

#### 3. HUD Enforcement Actions

When there is a HUD-originated termination action, HUD is either terminating the HCV project-based HAP contract or not offering the owner the option to renew an expiring HCV project-based HAP contract due to an owner's failure to comply with the terms of the HAP contract. It includes suspensions and debarments.

HUD enforcement actions may also result from material adverse financial or managerial actions or omissions that lead to either owner default under a FHA-insured mortgage (monetary or technical) or a documented material violation of one or more of the obligations under the property's Regulatory Agreement.

Eligible families are usually assisted with <u>regular vouchers</u> in these circumstances because families must move to receive housing choice voucher assistance.

### 4. HUD Property Disposition

A property disposition occurs when HUD is selling the property at a foreclosure sale, or is the mortgagee-in-possession or owner of the multifamily property due to an owner default on an FHA-insured mortgage and is closing down the property or selling the property to a new owner. <u>Regular vouchers</u> are provided to assist eligible low-income families in these cases.

# 36.1 Tenant-Based Issues for Housing Conversion Actions

In general, housing choice voucher program rules, regulations, and requirements apply to special admission vouchers made available for families as the result of "housing conversion actions". Some actions will lead to the issuance of enhanced vouchers, which will be discussed in detail in this Section.

The following program guidance is applicable to <u>all</u> housing conversion actions, both regular and enhanced voucher assistance.

1. Tenant-based Nature of the Assistance

Housing choice vouchers (including enhanced vouchers) provided by HUD as the result of a housing conversion action are always tenant-based assistance. Families issued vouchers may elect to use the assistance in the same property and in <u>all</u> cases may choose to move from the property. Families may choose to exercise portability and move outside of the jurisdiction of BHA. There is no guarantee to the owner than <u>any</u> housing choice voucher assistance will be utilized at the property for any period of time. BHA will emphasize the tenant-based aspect of the assistance when briefing families, who may be unfamiliar with the concept of tenant-based assistance and the freedom of choice associated with a tenant-based subsidy.

5. BHA Screening of Families

BHA will utilize its normal screening procedures as part of the eligibility requirements.

BHA will provide any family denied assistance with an opportunity for an informal review. The decision to deny assistance rests with BHA,

6. Use of Owner Certifications for Determining Tenant Income

In order to reduce processing time, the BHA may exercise its right to use the owner's most recent family income examination if:

- b. the owner's current certification for the family is no more than six (6) months old; <u>and</u>
- c. BHA determines that the owner certifications are acceptable after reviewing a small sample for accuracy.

If BHA chooses to use the owner's income certification, BHA will complete the subsequent family reexamination within one year of the date of the <u>owner certification</u>, not the date BHA accepted the owner certification in lieu of conducting its own determination.

7. BHA Subsidy Standards

BHA will issue the housing choice voucher in accordance with its normal subsidy standards, not the actual size of the unit the family is currently occupying. There is a special rule for enhanced vouchers concerning families who reside in over-sized units and wish to remain at the property. This exception only applies to enhanced voucher assistance.

BHA will utilize the subsidy standard to calculate the maximum rent subsidy for the family. The payment standard for the family shall be the lower of:

- a. the payment standard for the family unit size as determined by BHA subsidy standards; or
- b. the payment standard for the actual size of the unit rented by the family.
- 8. Search Time

Since these vouchers are targeted to specific families adversely affected by HUD or owner actions in HUD multifamily properties, BHA will provide families with maximum search time that is reasonably required to locate housing.

9. Rent Reasonableness and Approval of Tenancy

All regular program requirements regarding the reasonableness of rent apply, regardless of whether the vouchers are enhanced vouchers or regular vouchers.

Reasonable rent is defined as a rent to owner that is not more than rent charged:

- a. for comparable units in the private unassisted market; and
- b. for comparable unassisted units in the premises.

BHA will not approve a lease until BHA determines that the initial rent to owner is a reasonable rent, regardless of whether the family chooses to remain in the family's current unit or move to a different unit.

If BHA determines the proposed rent is not reasonable, the owner must lower the rent or the family will have to find another unit in order to benefit from the voucher subsidy.

The initial lease term must be for at least one year unless BHA determines that a shorter term would improve housing opportunities for the participant <u>and</u> such shorter term is the prevailing local market practice.

10. Housing Quality Standards Inspections

BHA will inspect the unit to ensure that the unit meets the normal housing quality standards even if the family is residing in a unit that was previously assisted under a HCV projectbased contract. Under no circumstances will BHA make housing assistance payments for any period of time prior to the date that BHA physically inspects the unit and determines that the unit meets the housing quality standards.

11. Timing Issues Involving HAP Contract Execution and Effective Dates

The funding process for vouchers that the BHA receives from HUD is intended to result in issuance of the voucher to the family at least 60 calendar days prior to the target date of the housing conversion action. The target date is the date that the family would be impacted by a rent increase or possible displacement as a result of the housing conversion action.

For opt-out or HUD enforcement actions, the target date is the date that the project-based HAP contract expires or is terminated. For a preservation property, the target date is the earliest date the owner may increase the rent (no earlier than 60 calendar days following the effective date of the prepayment).

Before BHA approves a family to lease a dwelling unit with voucher assistance, BHA shall determine that the following conditions are met:

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- a. the unit is eligible;
- b. The unit has been inspected and passes the housing quality standards;
- c. the lease includes the tenancy addendum;
- d. the rent to owner is reasonable; and
- e. at the time a family initially receives tenant-based <u>regular voucher</u> assistance for occupancy of a dwelling unit and where the gross rent of the unit exceeds the applicable payment standard for the family, the family share (gross rent minus subsidy) must not exceed 40 percent of the family's adjusted monthly income. (The 40 percent restriction is not applicable in the case of a family assisted with enhanced voucher assistance.)

Once these conditions are met, BHA will approve the unit for leasing.

In establishing the effective date of tenant-based HAP contracts, it is very important to make a distinction between families who choose to stay in the property and families who choose to move. BHA will not approve a tenancy (and execute a housing choice voucher HAP contract) on behalf of a stayer (family that stays in the property) for a lease term that is effective prior to the target date of the housing conversion action. For a family that is moving, BHA may approve a tenancy that begins before the target date, since in strong rental markets potential landlords will not hold a unit vacant.

12. Initial and Subsequent Use of Vouchers

All housing choice vouchers (enhanced or non-enhanced) provided in connection with housing conversion actions are special admission vouchers. Special admission vouchers differ from regular vouchers in that HUD provides the assistance with a specific family in mind. BHA will first use the allocation to assist the families targeted for assistance. BHA will not consider whether the family is on the housing choice voucher waiting list or the family's position on the housing choice voucher waiting list.

If a voucher issued to a family as the result of a housing conversion action turns over for any reason, BHA will retain the voucher for use as part of its regular housing choice voucher program. In cases where an enhanced voucher turns over following initial issuance, the voucher loses its special enhanced characteristics and is subject to all normal housing choice voucher program rules. 10. Inapplicability of the BHA Targeting Requirement

Families admitted to BHA's tenant-based voucher program as a result of a housing conversion action are <u>not</u> subject to the income targeting requirements of the tenant-based program, and their admission will not be counted in determining whether BHA complied with the income targeting requirement.

#### 36.2 Preservation Prepayments

When the owner prepays the mortgage or voluntarily terminates the mortgage insurance of preservation eligible properties (generally Section 236 and Section 221(d)(3) properties) certain residents are eligible for enhanced voucher assistance.

1. Owner Prepays the Mortgage or Voluntarily Terminates the Mortgage Insurance (Preservation Prepayments)

Tenant-based assistance is offered to eligible residents of properties covered by the Emergency Low-Income Housing Preservation Act of 1987 (ELIHPA) and the Low-Income Housing Preservation and Resident Homeownership Act of 1990 (LIHPRHA). (HUD's Office of Housing is responsible for identifying property eligibility under these provisions)

a. Covered Prepayments

To be considered an eligible property, the property must have reached its 20<sup>th</sup> year from final endorsement and meet one of the following criteria:

- i. Section 221(d)(3)-market rate, limited distribution properties receiving HCV payments converted from Rent Supplement whose project number series is 35001-36599;
- All Section 221(d)(3) below market interest rate properties whose project number series are 55001-55999 and 57501-57999, unless a Rent Supplement Contract remains in effect between HUD and the mortgagor;
- All Section 236 properties whose project number series are 44001-44799; 44801-44899; 45001-45999; and 58501-58999, unless a Rent Supplement Contract remains in effect between HUD and the mortgagor;

- A purchase money mortgage formerly insured under Section 221(d)(3) or 236;
- v. A mortgage held by a state agency as a result of a sale by HUD without insurance, which immediately before the sale would have been eligible low-income housing under LIHPRHA; which mortgage (1) for LIHPRHA properties is, or is within 2 years of being, eligible for prepayment by contract or regulation in effect before February 5, 1988 without HUD's prior approval; or (2) for ELIHPA properties is, or is within 1 year of being, eligible for prepayment under regulation or contract in effect before February 5, 1988; or
- vi. All State-assisted properties that are eligible for preservation assistance under LIHPRHA or ELIHPA.
- b. Flexible Subsidy Properties

Section 536 of the Preserving Affordable Housing for Senior Citizens and Families into the 21<sup>st</sup> Century Act provides that any property that receives or has received assistance under Section 201 of the Housing and Community Development Amendments of 1978 (the flexible subsidy program, 12 U.S.C. 1715z-1a) which is the subject of a transaction under which the property is preserved as affordable housing (as determined by HUD) shall be considered eligible low-income housing under Section 229 of LIHPRHA for purposes of eligibility of residents for enhanced tenant-based assistance. (The Office of Housing is responsible for determining on a case-by-case basis if a flexible subsidy property meets the requirements of Section 536 concerning the applicability of enhanced vouchers).

2. Families Eligible for Enhanced Voucher Assistance in Preservation Eligible Properties

The resident family must be residing in the preservation eligible property on the effective date of prepayment or voluntary termination of mortgage insurance (or the effective date of the transaction in the case of covered flexible subsidy properties), and must be income-eligible on that effective date.

a. Income Eligibility

In order to be eligible for enhanced voucher assistance, the resident must be:

i. a low-income family (including a very low-income or extremely low-income family);

- ii. a moderate-income elderly or disabled family; or
- iii. a moderate-income family residing in a low vacancy area (3 percent or less vacancy rate). (The HUD field office economist is responsible for determining whether the property where the owner is prepaying or voluntarily terminating the mortgage insurance is located in a low vacancy area).

A resident family who does not fall into one of those categories on the effective date of the prepayment or voluntary termination is not eligible for a voucher, regardless of whether the family's situation subsequently changes after the effective date of the prepayment.

A <u>low-income</u> family is a family whose annual income does not exceed 80 percent of the median income for the area as determined by HUD.

A <u>moderate-income</u> family is a family whose annual income is above 80 percent but does not exceed 95 percent of the area median income as determined by HUD.

b. Unassisted and Assisted Families

Both previously unassisted and currently assisted residents may be eligible for enhanced voucher assistance as the result of a preservation prepayment.

A voucher participant who is residing in the property at the time of the eligibility event shall receive enhanced voucher assistance if the family meets all of the following conditions:

- i. the family must meet the income requirements on the date of the eligibility event;
- ii. any rent increase under the voucher program must be in accordance with the lease agreement and program regulations;
- iii. the new gross rent must be reasonable; and
- iv. the family must decide to stay in the unit instead of moving.

Under the voucher program, an owner may increase the rent as permitted by the terms of the existing lease and local and state law, so long as the new rent is reasonable. The owner is not required by the program regulations to terminate the

existing lease and HAP contract for current voucher participants to receive the special enhanced subsidy.

If the above conditions are met, the payment standard utilized by the BHA to calculate the housing assistance payment is the new gross rent of the family's unit. The enhanced voucher minimum rent requirement now applies to the family (See Enhanced Voucher Minimum Rent Requirement for Stayers below).

Any family receiving HCV project-based assistance on the effective date of the prepayment will continue to receive the project-based assistance until the project-based contract expires or terminates. Such families will receive enhanced voucher assistance at the time of the expiration and non-renewal of the HCV project-based contract.

d. Eligibility Event and Existing Leases

Note that the eligibility event (e.g., the prepayment of the mortgage or the voluntary termination of a mortgage insurance contract for a preservation eligible property and the approval of the flexible subsidy transaction for flexible subsidy properties) does not in itself necessarily terminate or modify the existing leases between the owner and the current residents of the property. An owner may only legally increase the rent or terminate the lease as provided under the terms of the lease in accordance with state and local law. In addition, an owner may not increase the rent for at least 60 calendar days from the eligibility event in the case of a preservation prepayment or voluntary termination of the mortgage.

If an eligible family chooses to stay at the property, the BHA will not enter into a HAP contract that commences prior to the effective date of the rent increase.

In addition, a family that receives an enhanced voucher has the right to remain in the property as long as the units are used for rental housing and are otherwise eligible for housing choice voucher assistance. The owner may not terminate the tenancy of a family that exercises its right to remain except for a serious or repeated lease violation or other good cause. If an owner refuses to honor the family's right to remain, the family may exercise any judicial remedy that is available under state and/or local law.

d. Family Eligibility for Enhanced Voucher Assistance in Cases Where There Would be no Initial Housing Assistance Payment and the Family Wishes to Stay in the Property If the BHA determines that the family is income-eligible for an enhanced voucher but that there is no HAP payment because the family's total tenant payment equals or is greater than the gross rent, the BHA will maintain a record of eligibility determination for that family. The BHA shall inform the family that should the family's income decrease or the family's rent increase within three years of the eligibility event, the family may contact the BHA. Should the BHA then determine that the change in income would result in a housing assistance payment, the BHA will execute a housing assistance payment contract on behalf of the family at such time (assuming the unit is approved for leasing in accordance with the housing choice voucher program requirements). It is the family's responsibility to contact the BHA when there is a decrease in family income or an increase in the family rent.

3. Voluntary Termination of Mortgage Insurance or Prepayment of Mortgage on Section 236 Property's Where Section 236 Rent Rules Remain Applicable (decoupling actions)

Where an owner voluntarily terminates the mortgage insurance or prepays the Section 236 mortgage in a preservation eligible Section 236 property <u>and</u> the rent setting requirements of the Section 236 program are still applicable to the property, the enhanced voucher rent would be no greater than the Basic Rent established in accordance with HUD Notice H 2000-8. Since families must pay at least 30 percent of their monthly adjusted income under the voucher subsidy formula, only those low-income families required to pay the basic rent will receive any voucher subsidy in such instance, unless the family chooses to move.

Regardless of the rents established under the rent formula for these properties, the rent reasonableness requirements of the housing choice voucher program must be met for the family to receive tenant-based assistance at the property. (The HUD Field Office is responsible for informing the BHA in cases where the rent setting requirements of the Section 236 program remain in effect).

4. Enhanced Voucher Family Right to Remain

The FY 2001 Military Construction and FY 2000 Emergency Supplemental Appropriations laws amended HCV(t) of the United States Housing Act. A family that receives an enhanced voucher has the right to remain in the property as long as the units are used for rental housing and are otherwise eligible for housing choice voucher assistance (e.g., the rent is reasonable, unit meets HQS, etc.) The owner may not terminate the tenancy of a family that exercises its right to remain except for a serious or repeated lease violation or other good cause. If an owner refuses to honor the family's right to remain, the family may exercise any judicial remedy that is available under State and/or local law.

5. Characteristics of Enhanced Voucher Assistance

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a. Payment Standard Where the Family Chooses to Stay in the Same Property

For a family that stays in the property, the payment standard used to calculate the voucher housing assistance payment is the gross rent (rent to owner, plus the applicable BHA utility allowance for any tenant-supplied utilities) of the family's unit (provided the proposed gross rent is reasonable), regardless of whether the gross rent exceeds the BHA payment standard.

b. Rent Reasonableness Documentation and Lease Requirements

All regular housing choice voucher program requirements concerning the reasonableness of the rent and the provisions of the HUD prescribed lease addendum apply to enhanced vouchers. BHA will determine whether the proposed rent for the family's unit is reasonable.

BHA makes this determination by comparing the unit to other comparable unassisted units based on the current condition of the unit. If BHA determines the owner's proposed new rent is not reasonable, the owner must either lower the rent, or the family will have to find another unit in order to benefit from the voucher.

The special payment standard for enhanced tenant-based assistance for a family that stays in the unit sometimes results in BHA approving a tenancy for a unit that otherwise would be ineligible or unaffordable to a family with regular tenant-based assistance. If the rent is reasonable in comparison to the rents of comparable unassisted units, there is nothing improper or incorrect in approving the owner's new rent even if the rent would not normally be affordable for a family with a regular housing choice voucher. BHA will document the rent reasonableness of the owner's rent in the family's file by including the rents and addresses of the comparable units used to make the determination.

c. Effect of Family Unit Size Limitation - Initial Issuance

BHA will issue the family an enhanced voucher based on its Subsidy Standards, not on the actual size of the unit the family is currently occupying. However, if the family wishes to stay in the property, but is living in an oversized unit, the enhanced voucher family must move to an appropriate size unit in the property if one is available. To the extent there are more over-housed families than appropriate size units available at any time, BHA will determine based on family circumstances (age, frailty, etc.) which families will be required to move.

If there is no appropriate size unit currently available for the family in the project, BHA will execute a voucher HAP contract on behalf of the family for the oversized unit, provided the rent is reasonable and the unit complies with all other voucher program requirements such as the housing quality standards. The enhanced voucher housing subsidy calculation will be based on the gross rent for the oversized unit. The subsidy calculation will continue to be based on the gross rent (including subsequent rent increases) for the oversized unit<sup>3</sup> until an appropriate size unit in the project becomes available for occupancy by the family.

The owner must immediately inform BHA and the family when an appropriate size unit will become available in the project. When an appropriate size unit becomes available, the enhanced voucher family residing in the oversized unit must move to the appropriate size unit in a reasonable time (as determined by BHA) to continue to receive enhanced voucher assistance. The family and owner will enter into a new lease and BHA will execute a new voucher HAP contract with the owner for the appropriate size unit. The enhanced voucher subsidy calculation is based on the gross rent for the appropriate size unit.

If an over-housed enhanced voucher family refuses to move to the appropriate size unit, the BHA will recalculate the family's housing assistance payment for the oversized unit based on the normally applicable voucher subsidy formula using the applicable payment standard established by the BHA for its voucher program. The family will be responsible for any amount of the gross rent not covered by the housing assistance payment.

The effective date of the housing assistance payment contract for the oversized unit will not be earlier than the expiration date of the term of the family voucher. The family will be responsible for the full rent of the unit prior to the effective date of the housing assistance payment contract.

The payment standard is the gross rent of the oversized unit.

If BHA determines that the unit of an enhanced voucher family is no longer decent, safe, and sanitary under the HQS requirements because an increase or decrease in family size causes the unit to be overcrowded or overhoused, the family must move to an appropriate size unit in the property when it is or becomes available. BHA is required to assist the family in locating other standard housing in BHA jurisdiction. The family and BHA will try to find an acceptable unit as soon as possible. If the

<sup>&</sup>lt;sup>3</sup> This is assuming the unit remains under the voucher HAP contract and all program requirements (such as rent reasonableness) continue to be met.

family rejects, without good cause, the offer of a unit that BHA judges to be acceptable, BHA will terminate the HAP contract.

If the family moves to an appropriate size unit in the property, the enhanced voucher subsidy rules would continue to apply to the family's voucher assistance. In the case of a family move from the property, the regular housing choice voucher program rules apply.

d. Family Move: Normal Payment Standard is Applicable

The BHA's normal payment standard is utilized to determine the family's maximum voucher subsidy when the family moves from the property. This includes cases where the proposed new rent for the family's current unit if it is not reasonable or the unit fails HQS, requiring the family to move in order to continue receiving tenant-based assistance.

e. Enhanced Voucher Minimum Rent Requirement for Stayers

Families assisted with enhanced housing choice voucher assistance have a special statutory minimum rent requirement. The law requires that a family receiving enhanced voucher assistance must pay for rent no less than the rent the family was paying on the date of the eligibility event (the effective date of the prepayment of the mortgage or voluntary termination of the mortgage insurance) regardless of what happens to the family's income.

The enhanced voucher minimum rent <u>only</u> applies if the family remains in the property. The enhanced voucher minimum rent does not apply if the family moves from the property.

The method for calculating the minimum rent changes if the family's income subsequently decreases to a significant extent (15% or more) from the family's gross income on the effective date of the prepayment. Guidance on recalculating the minimum rent in cases when a family's income significantly decreases is discussed in detail in number 6 below.

i. Previously Unassisted Residents Rent Requirement

Previously unassisted residents must pay at least the dollar amount of the <u>gross rent</u> (enhanced voucher minimum rent) the family was paying on the date of prepayment or voluntary termination. The BHA's utility allowance will be used to calculate the gross rent at prepayment if all utilities were not included in the rent the family paid to the owner.

BHA Administrative Plan Effective January 1, 2024 A family who stays in the unit and receives enhanced voucher assistance must pay the enhanced voucher minimum rent. If the enhanced voucher minimum rent exceeds 40 percent of the family's monthly-adjusted income, a family must still pay at least the enhanced voucher minimum rent, and the restriction on the normal initial family contribution is not applicable.

ii. Previously assisted HCV Tenant-based Families Rent Requirement

Residents assisted with HCV tenant-based vouchers at the time of a prepayment or voluntary termination by the owner will pay at least the <u>family share</u> (enhanced voucher minimum rent) that they were paying on eligibility event. The enhanced minimum rent provision only applies if the family chooses to remain in its present unit and receive the "enhanced" subsidy.

A family who stays in the unit and receives enhanced voucher assistance must pay the enhanced voucher minimum rent. If the enhanced voucher minimum rent exceeds 40 percent of the family's monthly-adjusted income, a family must still pay at least the enhanced voucher minimum rent, and the restriction on the normal initial family contribution is not applicable.

f. Significant Decline in Family Income - Effect on Enhance Voucher Minimum Rent

If an enhanced voucher family suffers a significant decline in family income, the minimum family share required of the family shall be reduced below the enhanced minimum rent provision so that the percentage of income for rent does not exceed the greater of 30 percent or the percentage of monthly adjusted income actually paid by the family for rent (the rent to owner, plus tenant-paid utilities) on the effective date of the prepayment. A significant decline is defined as gross family income that is at least 15 percent less than the gross family income on the date of the eligibility event.

If the family suffers a significant decline in family income, the BHA will change the enhanced voucher minimum rent from an actual dollar amount to a specific percentage of income.

i. Previously Unassisted Families

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For eligible families who were previously unassisted on the eligibility event, the family's new enhanced voucher minimum rent is the <u>greater</u> of:

- 1. the <u>percentage</u> of the monthly adjusted income the family paid for gross rent on the effective date of the eligibility event; or
- 2. 30 percent of the family's current adjusted monthly income.
- ii. Previously assisted HCV Tenant-based Families

For families who were previously assisted under a project-based or tenant-based contract on day the eligibility event, the family's new enhanced voucher minimum rent is the <u>greater</u> of:

- 1. the <u>percentage</u> of the monthly adjusted income the family paid for gross rent;
- 2. the Total Tenant Payment;
- 3. the family share represented on the effective date of the eligibility event; or
- 4. 30 percent of the family's current adjusted monthly income.

The new enhanced voucher minimum rent for these families is a percentage of income as opposed to a specific dollar amount. Once this change in the enhanced voucher minimum rent becomes effective for a family, the enhanced voucher minimum rent for the family remains that specific percentage of income and will not revert to a specific dollar amount, even if the family income subsequently increases or decreases.

When a family reports a significant decrease in family income, the BHA will conduct an interim reexamination and verify the changes in income.

The minimum rent represents the <u>lowest amount the family may pay</u> as their family share for as long as the family remains in the property. A family may pay no less than the enhanced voucher <u>minimum rent</u>. Depending on the circumstances, the family may

have to pay more than the enhanced voucher minimum rent at the time of eligibility event.

g. Calculating the HAP for Enhanced Voucher Assistance

Regardless of whether the owner's new gross rent after the eligibility event exceeds or is less than the BHA's payment standard, the housing assistance payment for a family that stays in their present unit (or moves from an oversized unit to an appropriate size unit within the property) is the following:

The gross rent for the unit minus the greatest of:

- i. 30 percent of the adjusted family income;
- ii. 10 percent of the family monthly income (gross monthly income);
- iii. the welfare rent in as-paid states;
- iv. the enhanced voucher minimum rent; or
- v. the BHA's minimum rent.
- h. Movers from the Property

If a resident decides to move from the property with the voucher assistance, the payment standard is not enhanced and the special voucher minimum rent does not apply. This applies both to families who decide to move when the eligibility event takes place and to families who have resided at the property after the eligibility event and want to move with continued assistance. In either circumstance, the housing assistance payment and the family share at the new unit are calculated in accordance with the regular rules of the housing choice voucher program.

6. Administering Enhanced Voucher Assistance

The special conditions of enhanced voucher assistance (enhanced voucher minimum rent and the special payment standard rules) are applicable for as long as the family receives voucher assistance in the property.

If an owner subsequently raises the rent for an enhanced voucher family in accordance with the lease, State and local law, and voucher program regulations (including rent reasonableness), the BHA will utilize the new gross rent to calculate the voucher HAP payment for the family.

The BHA shall identify an eligible family as an enhanced voucher family even if the gross rent of the family's unit does not currently exceed the normally applicable BHA payment standard. Since the enhanced payment standard rule also covers any subsequent rent increases, it is possible that the special payment standard may come into play later in the family's tenancy. An enhanced voucher family is also required by law to pay no less than the enhanced voucher minimum rent, regardless of whether the gross rent exceeds the normally applicable BHA payment standards.

a. Enhanced Voucher Minimum Rent

The enhanced voucher minimum rent requirement remains in effect for all families who receive enhanced voucher assistance for as long as they remain in the property.

b. The payment standard used to calculate the family subsidy will continue to be enhanced to match the gross rent for the unit if the gross rent exceeds the normally applicable payment standard and the BHA determines the rent is reasonable for as long as the enhanced voucher family continues to reside in the same property.

If the owner raises the rent for a family assisted with an enhanced voucher in accordance with the lease, State and local law, and voucher program regulations, the BHA will increase the enhanced payment standard to equal the new gross rent (rent to owner and the applicable BHA utility allowance for any tenant-supplied utilities) for the unit provided the BHA determines the rent is reasonable. The additional cost of the subsidy will be covered through the regular renewal process for the BHA's voucher program.

If a change in the BHA's utility allowance (either an increase or decrease) affects the gross rent for a family assisted with an enhanced voucher, the BHA will adjust the enhanced payment standard accordingly. The enhanced payment standard may never exceed the gross rent for the assisted family's unit.

## 36.3 Owner Opt-Outs

If an owner opts-out or elects not to renew an expiring contract for project-based assistance, HUD will make enhanced voucher authority available to BHA for eligible families covered by the expiring contract.

#### 1. Covered Opt-outs

The property must be covered in whole or in part by a contract for project-based assistance, and consist of more than four dwelling units under one of the following programs:

- a. The new construction or substantial rehabilitation program under HCV(b)(2) of the United States Housing Act of 1937 (as in effect before October 1, 1983);
- b. The property disposition program under HCV(b) of the United States Housing Act of 1937;
- c. The loan management assistance program under HCV(b) of the United States Housing Act of 1937;
- d. The rent supplement program under Section 101 of the Housing and Urban Development Act of 1965, provided that at the same time there is also a HCV project-based contract at the same property that is expiring or terminating and will not be renewed;
- e. HCV of the United States Housing Act of 1937, following conversion from assistance under Section 101 of the Housing and Urban Development Act of 1965; or
- f. The moderate rehabilitation program under HCV(e)(2) of the United States Housing Act of 1937 (as in effect before October 1, 1991).

Note that an owner may not choose to opt-out of a rent supplement contract. Instead, the rent supplement assistance ends either at the end of the term of the contract (generally 40 years after the first rent supplement payment was made) or when the mortgage terminates, depending on which event occurs first.

In addition, although families affected by HCV moderate rehabilitation opt-outs are eligible for enhanced vouchers that are subject to enhanced vouchers rules, these opt-outs are not considered a housing conversion action because the expiring contract is between the owner and the BHA. BHA is not eligible to receive the special fee for extraordinary administrative costs and the specific funding process instructions do not apply to an owner's decision to not renew an expiring HCV moderate rehabilitation contract.

2. Family Eligibility for Enhanced Vouchers as a Result of an Owner Opt-out

In order to be eligible for enhanced voucher assistance, the resident must be:

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- a. A low-income family (including a very low or extremely low-income family); and
- b. Residing in a unit covered by the expiring HCV project-based contract on the date of expiration.

In the case of the expiration of a covered HCV contract under 515(c) of MAHRA only (mark-to-market restructuring where the HCV project-based assistance contract is converted to tenant-based assistance), all families assisted under the expiring contract are considered income-eligible for enhanced voucher assistance.

3. Special Income Eligibility Rules for Opt-out Families in Properties Where a Preservation Prepayment Preceded the Owner Opt-out

If the owner opt-out of the HCV project-based contract occurs after the owner has prepaid the mortgage or voluntarily terminated the mortgage insurance of a preservation eligible property, families who do not meet the definition of a low-income family may still be eligible to receive an enhanced voucher. In order to be eligible, the family must:

- a. Reside in a unit covered by the expiring contract on the date of expiration;
- b. Have also resided in the property on the effective date of the prepayment; and
- c. Meet the income requirements for enhanced voucher eligibility for residents affected by a preservation prepayment described below.

To determine family eligibility in this circumstance, the BHA will first determine income eligibility of the family based on the normal eligibility rules for opt-outs. For a family that is found <u>not</u> to be low-income, the BHA will then make a determination of whether the family lived in the property on the date of the prepayment. If the family resided in the property on the date of prepayment, the BHA will then determine if the family is income-eligible under the preservation prepayment rules.

a. Income Requirements for Enhanced Voucher Eligibility for Residents Affected by a Preservation Prepayment

In order to be eligible for enhanced voucher assistance, the resident must be either:

i. A low-income family (including a very low or extremely low-income family);

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- ii. A moderate-income elderly or disabled family; or
- iii. A moderate-income family residing in a low vacancy area (3 percent or less vacancy rate). (The HUD field office economist is responsible for determining whether the property where the owner is prepaying or voluntarily terminating the mortgage insurance is located in a low vacancy area).

A <u>low-income</u> family is a family whose annual income does not exceed 80 percent of the median income for the area as determined by HUD.

A <u>moderate-income</u> family is a family whose annual income is above 80 percent but does not exceed 95 percent of the area median income as determined by HUD.

If the family meets the preservation income requirement, the BHA will issue the family an enhanced voucher by virtue of the preservation prepayment out of the opt-out voucher allocation received from HUD.

A resident family who does not fall into one of those categories on the effective date of the prepayment or voluntary termination is not eligible for an enhanced voucher, regardless of whether the family's situation subsequently changes after the effective date of the prepayment.

4. Family Eligibility for Enhanced Voucher Assistance in Cases Where There Would be no Initial Housing Assistance Payment and the Family Wishes to Stay in the Property

If the BHA determines that the family is income-eligible for an enhanced voucher but that there is no HAP payment because the family's total tenant payment equals or is greater than the gross rent, the BHA will maintain a record of eligibility determination for that family. The BHA will inform the family that should the family's income decrease or the family's rent increase within three years of the eligibility event, the family may contact the BHA. Should the BHA then determine that the change in income would result in a housing assistance payment, the BHA will execute a housing assistance payment contract on behalf of the family at such time (assuming the unit is approved for leasing in accordance with the housing choice voucher program requirements). It is the family's responsibility to contact the BHA when there is a decrease in family income or an increase in the family rent.

5. Enhanced Voucher Family Right to Remain

The FY 2001 Military Construction and FY 2000 Emergency Supplemental Appropriations laws amended HCV(t) of the United States Housing Act. A family that receives an enhanced voucher has the right to remain in the property as long as the units are used for rental housing and are otherwise eligible for housing choice voucher assistance (e.g., the rent is reasonable, unit meet HQS, etc.) The owner may not terminate the tenancy of a family that exercises its right to remain except for a serious or repeated lease violation or other good cause. If an owner refuses to honor the family's right to remain, the family may exercise any judicial remedy that is available under State and/or local law.

- 6. Characteristics of Enhanced Voucher Assistance
- a. Payment Standard Where the Family Chooses to Stay in the Same Property

For a family that stays in the property, the payment standard used to calculate the voucher housing assistance payment is the gross rent (rent to owner, plus the applicable BHA utility allowance for any tenant-supplied utilities) of the family's unit (provided the proposed gross rent is reasonable), regardless of whether the gross rent exceeds the BHA normal payment standard.

b. Rent Reasonableness Documentation and Lease Requirements

All regular housing choice voucher program requirements concerning the reasonableness of the rent and the provisions of the HUD prescribed lease addendum apply to enhanced vouchers. BHA will determine whether the proposed rent for the family's unit is reasonable.

BHA makes this determination by comparing the unit to other comparable unassisted units based on the current condition of the unit. If the BHA determines the owner's proposed new rent is not reasonable, the owner must either lower the rent, or the family will have to find another unit in order to benefit from the voucher.

The special payment standard for enhanced tenant-based assistance for a family that stays in the unit sometimes results in BHA approving a tenancy for a unit that otherwise would be ineligible or unaffordable to a family with regular tenant-based assistance. If the rent is reasonable in comparison to the rents of comparable unassisted units, there is nothing improper or incorrect in approving the owner's new rent even if the rent would not normally be affordable for a family with a regular housing choice voucher. The BHA will document the rent reasonableness of the owner's rent in the family's file by including the rents and addresses of the comparable units used to make the determination.

c. Effect of Family Unit Size Limitation - Initial Issuance

BHA will issue the family an enhanced voucher based on its Subsidy Standards, not on the actual size of the unit the family is currently occupying. However, if the family wishes to stay in the property, but is living in an oversized unit, the enhanced voucher family must move to an appropriate size unit in the property if one is available. To the extent there are more over-housed families than appropriate size units available at any time, the BHA will determine based on family circumstances (age, frailty, etc.) which families will be required to move.

If there is no appropriate size unit currently available in the property, a family must make a good faith attempt to find a unit outside the property. In order to determine if the family has made a good faith effort, the BHA will require the family to submit a list of potential units by address, the landlords name and telephone number.

If the family has not located an eligible unit at the end of the term of the voucher (including any extension granted by BHA) despite making a good faith effort, BHA will execute a housing assistance payment contract for the family's current unit, provided the unit complies with housing quality standards and the proposed rent is determined to be reasonable.

The effective date of the housing assistance payment contract for the oversized unit will not be earlier than the expiration date of the term of the family voucher. The family will be responsible for the full rent of the unit prior to the effective date of the housing assistance payment contract.

The payment standard is the gross rent of the oversized unit. BHA will advise the family in writing that the enhanced subsidy based on the oversized unit's rent will only be paid for one year. During that year, the family may move to an appropriate size unit in the property if one becomes available and the owner agrees to mutually terminate the lease agreement for the oversized unit. The family would receive the special payment standard for the appropriate size unit if the family moves to the appropriate size unit under this circumstance.

After the initial year of assistance in the oversized unit, BHA will apply the <u>normal</u> <u>payment standard</u> in determining the family's housing assistance payment. If the family wishes to remain in the unit and do so under regular housing choice voucher program rules, the family will have to pay the additional cost for the oversized unit out-of-pocket.

If BHA determines that the unit of an enhanced voucher family is no longer decent, safe, and sanitary under the HQS requirements because of an increase in family size that causes the unit to be overcrowded, the family must move to an appropriate size

BHA Administrative Plan Effective January 1, 2024 unit in the property or move to another unit not located at the property to continue to receive housing choice voucher assistance. BHA is required to assist the family in locating other standard housing in BHA jurisdiction. The family and BHA will try to find an acceptable unit as soon as possible. If the family rejects, without good cause, the offer of a unit that BHA judges to be acceptable, BHA will terminate the HAP contract.

If the family moves to an appropriate size unit in the property, the enhanced voucher subsidy rules would continue to apply to the family's voucher assistance. In the case of a family move from the property, the regular housing choice voucher program rules apply.

d. Family Move: Normal Payment Standard is Applicable

The BHA's normal payment standard is utilized to determine the family's maximum voucher subsidy when the family moves from the property. This includes cases where the proposed new rent for the family's current unit is not reasonable or the unit fails HQS, requiring the family to move in order to continue receiving tenant-based assistance.

e. Enhanced Voucher Minimum Rent Requirement for Stayers

Families assisted with enhanced housing choice voucher assistance have a special statutory minimum rent requirement. The law requires that a family receiving enhanced voucher assistance must pay for rent no less than the rent the family was paying on the date of the eligibility event (the effective date of the prepayment of the mortgage or voluntary termination of the mortgage insurance).

The enhanced voucher minimum rent only applies if the family remains in the property. The enhanced voucher minimum rent does not apply if the family moves from the property.

A family who stays in the unit and receives enhanced voucher assistance must pay the enhanced voucher minimum rent. If the enhanced voucher minimum rent exceeds 40 percent of the family's monthly-adjusted income, a family must still pay at least the enhanced voucher minimum rent, and the restriction on the initial family contribution is not applicable.

i. Previously Unassisted Residents Rent Requirement

Previously unassisted residents must pay at least the dollar amount of the gross rent (enhanced voucher minimum rent) the family was paying

BHA Administrative Plan Effective January 1, 2024 on the date of prepayment or voluntary termination. The BHA's utility allowance is used to calculate the gross rent at prepayment if all utilities were not included in the rent the family paid to the owner.

A family who stays in the unit and receives enhanced voucher assistance must pay the enhanced voucher minimum rent. If the enhanced voucher minimum rent exceeds 40 percent of the family's monthly-adjusted income, a family must still pay at least the enhanced voucher minimum rent, and the restriction on the initial family contribution is not applicable.

ii. Previously assisted HCV Tenant-based Families Rent Requirement

Residents assisted with HCV tenant-based vouchers at the time of the prepayment or voluntary termination the family will pay at least the <u>family share</u> (enhanced voucher minimum rent) that they were paying on eligibility event. The enhanced minimum rent provision only applies if the family chooses to remain in its present unit and receive the "enhanced" subsidy.

A family who stays in the unit and receives enhanced voucher assistance must pay the enhanced voucher minimum rent. If the enhanced voucher minimum rent exceeds 40 percent of the family's monthly-adjusted income, a family must still pay at least the enhanced voucher minimum rent, and the restriction on the initial family contribution is not applicable.

f. Significant Decline in Family Income - Effect on Enhance Voucher Minimum Rent

If an enhanced voucher family suffers a significant decline in family income, the minimum family share required of the family shall be reduced so that the percentage of income for rent does not exceed the greater of 30 percent or the percentage of monthly adjusted income actually paid by the family for rent (the rent to owner, plus tenant-paid utilities) on the effective date of the prepayment. A significant decline is defined as gross family income decline of at least <u>15 percent</u> from the gross family income on the date of the eligibility event.

If the family suffers a significant decline in family income, BHA will change the enhanced voucher minimum rent from an actual dollar amount to a specific percentage of income. i. Previously Unassisted Families

For families who were previously unassisted on the eligibility event, the family's new enhanced voucher minimum rent is the <u>greater</u> of:

- 1. The <u>percentage</u> of the monthly adjusted income the family paid for gross rent on the effective date of the eligibility event; or
- 2. 30 percent of the family's current adjusted monthly income.
- ii. Previously assisted HCV Tenant-based Families

For families who were previously assisted under the HCV tenant-based voucher program on the eligibility event, the family's new enhanced voucher minimum rent is the <u>greater</u> of:

- 1. The <u>percentage</u> of the monthly adjusted income the family paid for gross rent;
- 2. The Total Tenant Payment;
- 3. The family share represented on the effective date of the eligibility event; or
- 4. 30 percent of the family's current adjusted monthly income.

The new enhanced voucher minimum rent for these families is a percentage of income as opposed to a specific dollar amount. Once this change in the enhanced voucher minimum rent becomes effective for a family, the enhanced voucher minimum rent for the family remains that specific percentage of income and will not revert to a specific dollar amount, even if the family income subsequently increases or decreases.

When a family reports a significant decrease in family income, the BHA will conduct an interim reexamination and verify the changes in income.

The minimum rent represents the <u>lowest amount the family may pay</u> as their family share for as long as the family remains in the property. A family may pay no less than the enhanced voucher <u>minimum rent</u>. Depending on the circumstances, the family may

have to pay more than the enhanced voucher minimum rent at the time of eligibility event.

g. Calculating HAP for Enhanced Voucher Assistance

Regardless of whether the owner's new gross rent after the eligibility event exceeds or is less than the BHA's payment standard, the housing assistance payment for a family that stays in their present unit (or moves from an oversized unit to an appropriate size unit within the property) is the following:

The gross rent for the unit minus the greatest of:

- i. 30 percent of the adjusted family income;
- ii. 10 percent of the family monthly income (gross monthly income);
- iii. The welfare rent in as-paid states;
- iv. The enhanced voucher minimum rent; or
- v. The BHA's minimum rent.
- h. Movers from the Property

If a resident decides to move from the property with voucher assistance, the payment standard is not enhanced and the voucher minimum rent does not apply. This pertains to families who decide to move when the eligibility event takes place, and to families who have resided at the property after the eligibility event and want to move with continued assistance. In either circumstance, the housing assistance payment and the family share at the new unit are calculated in accordance with the regular rules of the housing choice voucher program.

7. Administering Enhanced Voucher Assistance

The special conditions of enhanced voucher assistance (enhanced voucher minimum rent and the special payment standard rules) are applicable for as long as the family receives voucher assistance in the property.

If an owner subsequently raises the rent for an enhanced voucher family in accordance with the lease, State and local law, and voucher program regulations (including rent reasonableness), the BHA will utilize the new gross rent to calculate the voucher HAP payment for the family.

BHA Administrative Plan Effective January 1, 2024 The BHA will identify an eligible family as an enhanced voucher family even if the gross rent of the family's unit does not currently exceed the normally applicable BHA payment standard. Since the enhanced payment standard rule also covers any subsequent rent increases, it is possible that the special payment standard may come into play later in the family's tenancy. An enhanced voucher family is also required by law to pay no less than the enhanced voucher minimum rent, regardless of whether the gross rent exceeds the normally applicable BHA payment standards.

a. Enhanced Voucher Minimum Rent

The enhanced voucher minimum rent requirement remains in effect for all families who receive enhanced voucher assistance and remain at the property.

b. The payment standard used to calculate the family subsidy will continue to be enhanced to match the gross rent for the unit if the gross rent exceeds the normally applicable payment standard and the BHA determines the rent is reasonable for as long as the enhanced voucher family continues to reside in the same property.

If the owner raises the rent for a family assisted with an enhanced voucher in accordance with the lease, State and local law, and voucher program regulations, BHA will increase the enhanced payment standard to equal the new gross rent (rent to owner and the applicable BHA utility allowance for any tenant-supplied utilities) for the unit provided BHA determines the rent is reasonable. The additional cost of the subsidy will be covered through the regular renewal process for BHA's voucher program.

If a change in BHA's utility allowance (either an increase or decrease) affects the gross rent for a family assisted with an enhanced voucher, BHA will adjust the enhanced payment standard accordingly. The enhanced payment standard may never exceed the gross rent for the assisted family's unit.

## 36.4 HUD Enforcement Actions

HUD enforcement actions can take the form of either terminating a HCV project-based HAP contract or not offering the owner the option to renew an expiring HCV project-based HAP contract due to an owner's failure to comply with the terms of the HAP contract. It includes suspensions and debarments.

Additionally, HUD enforcement actions may also result from material adverse financial or managerial actions or omissions that lead to either an owner default under a FHA-insured mortgage

(monetary or technical) or a documented material violation of one or more of the obligations under the property's Regulatory Agreement.

Eligible families are usually assisted with regular vouchers that HUD issues to BHA in the above circumstances because families must move to receive housing choice voucher assistance.

BHA will not approve an assisted tenancy at a property if HUD has informed BHA that the owner is, suspended, or subject to a limited denial of participation.

Furthermore, the BHA may disapprove owner participation in the housing choice voucher program for a number of other grounds described in the housing choice voucher program regulations and previously set forth in this Administrative Plan. HUD encourages the BHA to disapprove a tenancy for any of these grounds in a case where vouchers are provided because HUD is taking an enforcement action against an owner.

In a few situations, families assisted under a HCV project-based HAP contract that is being terminated may be able to remain at the property. For instance, if the property is in good physical condition and the owner decides to turn the property over to new ownership, it may be possible for the eligible families assisted under the terminating contract to receive housing choice voucher assistance at the property. In such a case, the project-based families would qualify for enhanced vouchers. (HUD will make the determination whether enhanced or regular voucher assistance is appropriate.)

## 36.5 HUD Property Disposition

When HUD is selling the property at a foreclosure sale, or is the mortgagee-in-possession or owner of the multifamily property due to an owner default of an FHA-insured mortgage and closing down the property or selling property to a new owner, it will supply regular housing choice vouchers to assist eligible low-income families.

# **37.0 COST SAVINGS POSSIBILITIES**

As Congress and HUD change the way they fund the program, more and more challenges face public housing authorities.

Therefore, BHA hereby establishes in its Administrative Plan the following options that will be considered by the Board of Commissioners depending on the particular circumstances of the time. Before taking one or more of these options, BHA will consult with the HUD Field Office for support and potential guidance. They are not listed in any particular order.

If BHA requests more than one cost-savings waiver from HUD, BHA will demonstrate how both/all waivers are necessary to avoid a shortfall that would result in the termination of families from the BHA HCV Housing Choice Voucher program.

None of these options will be implemented without Board of Commissioner approval and the opportunity for affected participants to address the Board of Commissioners. Any actions taken under this section of the Administrative Plan will sunset if and when the procuring reason for the action is no longer in effect. Rescissions will also require Board of Commissioner approval.

Any cost-savings measures that constitute a significant amendment or modification as defined in BHA's Annual/Five-Year Agency Plan (and as referenced in 24 CFR § 903.7(r)(2)) are subject to the requirements of a public hearing and comment period. However, not all cost-savings measures constitute a significant amendment; that determination must be made by the BHA.

There shall be one basic principle that will guide the BHA in implementing any or all of these options – what must the BHA do to assist the maximum number of eligible people in a quality Housing Choice Voucher Program while maintaining the fiscal integrity of the program. The BHA shall endeavor to protect elderly and disabled families from significant impact (defined as loss of one's Housing Choice Voucher) but recognizes that what is feasible is dependent on the amount of funding provided to the program.

The options are as follows:

- 1. The Housing Choice Voucher Payment Standards may be reviewed in light of the funding situation. If payment standards are reduced, the lower payment standard shall go into effect immediately for new admissions, participants moving from one unit to another, and people staying in place who require a new HAP contract because they are signing a new lease. In extraordinary circumstances, the BHA may be forced to ask HUD for a waiver so that even those participants staying in place without a new lease shall have their payment standard decreased immediately instead of the normal second regular reexamination after the lowering of the payment standard.
- 2. Since Housing Authorities do not have to wait until the HAP contract anniversary date to review owner rents and reduce them if warranted, BHA will ensure that owner rents do not exceed amounts charged for unassisted units in the same building or complex. The initial rent and all rent increases must comply with any State or local rent control limits. Further, any owner leasing promotions for unassisted tenants (e.g., the initial two months of occupancy are "rent free") must be taken into consideration in determining rent reasonableness.

In accordance with the HAP contract, BHA will provide written notice to owners before reducing unreasonable rents. Rents may be reduced as early as the first of the following

month. If the rent to owner is not reasonable as most recently determined by BHA, the owner must reduce the rent to the reasonable amount or the HAP contract must be terminated. In such cases, the family will be issued an HCV to find a new unit. (Movers, like new participants, are subject to BHA's current payment and occupancy standards.)

Even if an owner's rent is reasonable, BHA may request owners to voluntarily agree to a temporary rent reduction or defer rent increases to help avoid the termination of HAP contracts due to shortfalls in HCV funding. It is the owner's option to agree to such measures. However, the BHA will not "freeze" rents due to insufficient funding when an owner requests an increase, if the agency determines the increased rent to be reasonable, and the owner does not agree to defer a rent increase.

- 3. Housing Choice Voucher Payment Standards must be established according to HUD regulation so that no more than 40% of the participants are paying more than 30% of their monthly adjusted income for rent. If circumstances dictate it, the BHA may be forced to ask for a waiver of this prohibition in order to sufficiently lower its payment standard.
- 4. The utility allowance schedule may be reviewed to determine if the utility allowances are too high. If they are too high that means that the participants are being subsidized in an excess manner. The new utility allowance schedule may be placed into effect after a thirty-day notice or at a participant's next reexamination depending on the financial circumstances the BHA finds itself in.

As stated in this Admin Plan, utility allowances are supposed to be adjusted annually or sooner if there is a utility rate increase of 10% or more. If circumstances warrant, the BHA reserves the right to seek a HUD waiver of this regulatory requirement.

5. An initial PHA may request that a receiving PHA absorb portable families for which the initial PHA is being billed. This may include the receiving PHA retroactively absorbing families for which the initial PHA was already billed and made payments. In these cases, the receiving PHA reimburses the initial PHA for payments made back to the effective date of the absorption, but only for the current calendar year. Both the receiving PHA and initial PHAs must agree to this arrangement. This provision provides an exception to Section 10 of Notice PIH 2011-3 on HCV Portability and Corrective Actions. (Section 10 provides that the receiving PHA may not retroactively absorb families for which the receiving PHA was previously billing for any time period that commences before 10 working days from the time the receiving PHAs to absorb whenever possible.

If the BHA is the receiving PHA, it will not "absorb" a family into its HCV program until it executes a HAP contract on behalf of the family that moves to a new unit. The BHA will not engage in sham or fake portability paperwork exercises in an attempt to address their utilization or leasing problems. If the family is not placed under a HAP contract for a new unit in the receiving PHA's jurisdiction, the receiving PHA cannot absorb the family.

6. If financial circumstances dictate, BHA may deny portability moves to a higher cost area for its Housing Choice Voucher participants and/or shoppers if the BHA has insufficient funds to pay the higher subsidy amounts and the receiving BHA declines to absorb the family. While the Board of Commissioners must establish this policy after an examination of the fiscal affairs of the organization, individual denials of portability shall only occur after the BHA has determined that the receiving BHA will not absorb the family. The denial of absorption shall be documented in that person's file.

This can only occur if the portability action would cause the BHA to be unable to avoid terminating the vouchers of current voucher participants during the affected calendar year. If a family is denied its portability request, no subsequent families will be admitted to the program until the BHA has determined that sufficient funding exists to approve the move and has notified the family that the family may now exercise its move to the higher cost area.

BHA will notify the HUD Field Office in writing that it is denying a portability move. The notification will include:

- a. A financial analysis that demonstrates insufficient funds are projected to meet the current calendar year projection of expenses. The projection must not include vouchers that have been issued but are not yet under contract.
- b. A statement certifying the BHA has ceased issuing vouchers and will not admit families from their waiting list while the limitation on moves to a higher cost unit is in place.
- c. A copy of this Admin Plan stating how the BHA will address families who have been denied moves.
- d. If a family is denied a portability request due to lack of funding, it shall be so notified in writing when the denial is made. The letter shall include the period the family's request to move shall remain active (INSERT A SPECIFIC PERIOD OF TIME, I.E., SIX MONTHS) and how they will be notified when funds become available.

7. If financial circumstances dictate, the BHA may deny the right of a participant to move within the jurisdiction of the BHA to a portion of the jurisdiction that has a higher payment standard than the portion of the jurisdiction the participant currently lives in if the BHA has insufficient funds to pay the higher subsidy amounts.

The same HUD notification requirements as in the preceding paragraph apply. Also, if a family is denied a move within the jurisdiction due to lack of funding, it shall be so notified in writing when the denial is made. The letter shall include the period the family's request to move shall remain active (INSERT A SPECIFIC PERIOD OF TIME, I.E., SIX MONTHS) and how they will be notified when funds become available.

- 8. Housing Choice Vouchers issued to families on the waiting list that have not resulted in HAP contracts may be cancelled.
- 9. The BHA may be forced to not reissue vouchers surrendered by current participants immediately upon their return to BHA. Instead, the vouchers may be held in the Authority's inventory in order to avoid dire financial consequences. The amount of time they will be held shall be determined based upon the financial situation of BHA.
- 10. The subsidy standards set forth in Section 13.0 may be reexamined. The BHA may revise subsidy standards that exceed minimum HUD requirements to reduce bedroom size eligibility in accordance with 24 CFR § 982.402. Subsidy standards must be consistent with the HQS space requirements in 24 CFR § 982.401(d) which includes a dwelling unit must have at least one bedroom or living sleeping area for each two persons. Children of the opposite sex, other than those under five years old, may not be required to occupy the same bedroom or living/sleeping room.

If a family leases a unit larger than the unit size on the voucher, the BHA will ensure that the payment standard used to calculate the tenant share is based on the lower of the voucher unit size for which the family is eligible or the actual unit size leased. If the family size is reduced after admission, the BHA will ensure that the correct payment standard is used in calculating the family rent portion. An "empty nester" single individual (or any household with similarly reduced member size) living in a 3-bedroom unit should have a 0- or 1-bedroom payment standard, not a 3-bedroom payment standard. If the unit size for which the family is eligible changes during the term of the HAP contract, the new unit size is applicable at the first regular reexamination following the change in accordance with 24 C.F.R. 982.505(c)(5).

11. In accordance with 24 C.F.R. 982.517(d)(1) and this Plan, BHA must use the appropriate utility allowance for the smaller of the size of dwelling unit actually leased

by the family or the family voucher size as determined under Section 13.0 Subsidy Standards. In extraordinary circumstances, the BHA may be forced to ask HUD for a waiver of this regulation to apply the utility allowances for the bedroom size for which the family was eligible under the BHA's subsidy standards, rather than for the unit size the family is leasing if it is larger.

- 12. A program-wide study may be conducted to ensure that families are utilizing the proper size Housing Choice Voucher for their current family size.
- 13. If the minimum rent is increased under Section 18.8 (2), it can be made the first of the month following the month families are notified of the increase (provided there has been at least a 45-day notice) instead of at the next reexamination.
- 14. The requirement of when families have to report changes of their income as set forth in Section 20.5 may be modified due to the financial pressure facing the BHA. Also, the new rent payment may become effective at the start of the next month provided there has been a thirty-day notice.
- 15. If the BHA is forced to stop issuing all of its Housing Choice Vouchers due to a funding shortfall and has any special purpose vouchers for non-elderly disabled persons (NED), Family Unification Program (FUP), or HUD Veterans Affairs Supportive Housing (VASH) then when it resumes issuing Housing Choice Vouchers it will re-issue the NED, FUP and/or VASH Vouchers in the same proportion as they exist in relation to the overall program.
- 16. The absolutely last step the BHA will take to resolve its Housing Choice Voucher financial problems will be to terminate the vouchers of families already receiving assistance. The HUD Field Office and the FMC financial analyst will be notified prior to notices of termination being issued. If this becomes necessary, a public lottery will be held to determine the sequence of people leaving the program.
- 17. If it becomes necessary for the BHA to terminate Housing Choice Vouchers, the families terminated shall be reinstated onto the program as soon as fiscally and practically feasible in the order they were removed from the program. However, if the BHA has a special need (i.e., NED, FUP, VASH, etc.) allocation of Housing Choice Vouchers that were terminated, they shall be the first to be reinstated until the full NED allocation is leased.

Notwithstanding the BHA's adoption of policies noted above to deny portability or moves within its jurisdiction or revision of payment or subsidy standards, reasonable accommodation requests for a person's disability must still be evaluated in accordance with HUD's Section 504 implementing regulations at 24 CFR part 8. Such requests will be granted when an accommodation

may be necessary to afford persons with disabilities an equal opportunity to use and enjoy a dwelling, unless it would impose an undue financial and administrative burden on the BHA or fundamentally alter the nature of the BHA's operations.

# **38.0 FOSTER YOUTH INDEPENDCE – TENANT PROTECTION VOUCHERS**

In 2019, HUD published Notice PIH 2019-20 regarding Tenant Protection Vouchers (TPV) for Foster Youth to Independence (FYI) initiative, which called for federal, state, and local partners to work together to end homelessness. HUD recognized that young adults aging out of foster care or with a history of involvement in foster care are at high risk for homelessness.

As part of the FYI-TPV initiative, BHA and the Maine Department of Health and Human Services (DHHS) collaborated to TPVs for eligible youth. Eligible youth must meet the following conditions:

- 1. Be at least eighteen (18) years of age and not more than twenty-four (24) years of age; and
- Left foster care, or will leave foster care within ninety (90) days, in accordance with a transition plan described in section 475(5)(H) of the Social Security Act at age sixteen (16) or older; and
- 3. Be homeless or at risk of becoming homeless.

## 38.1 DHHS Responsibilities

Under its collaboration with BHA, DHHS has agreed to:

- 1. Develop and implement a system for identifying eligible youth within the agency's caseload and review referrals from BHA and other Community of Care (CoC) members.
- 2. Develop and implement a system for prioritization of referrals to ensure that youth are prioritized for a FYI TPV based upon level of need and appropriateness of the intervention.
- 3. Receive youth Release of Information and provide written certification to the BHA that a youth meets eligibility conditions listed above

- 4. Collaborate with BHA on the provision of services to TPV recipients for no more than thirty-six (36) months. The organization(s) to provide these services will be identified from various community-based organizations. Services include:
  - a. Basic life skills information and counseling on money management, use of credit, housekeeping, proper nutrition, meal preparation, and access to health care (e.g. doctors, medication, and mental and behavioral support services).
  - b. Counseling on compliance with rental lease requirements and with the Housing Choice Voucher (HVC) program participant requirements, including assistance and referrals for assistance for security deposits, utility hook-up fees, and utility deposits.
  - c. Provide such assurances to owners of rental property as are reasonable and necessary to assist an eligible youth to rent a unit with a voucher.
  - d. Job preparation and attainment counseling, including where to look, how to apply, dress, grooming, and relationships with supervisor and co-workers.
  - e. Education and career advancement counseling regarding attainment of GED, attendance and financing of education (including technical school, trade school, and college), work ethic, and attitude.

## 38.2 BHA Responsibilities

- 1. Accept referrals of Youth certified by DHHS as eligible for assistance under this notice.
- 2. Determine if youth referred by DHHS are eligible for FYI-TPS assistance.
- 3. Make referrals of possible eligible youth to DHHS.
- 4. Formally request FYI—TPV vouchers for eligible youth and provide HUD with all required information.
- 5. Apply all policies and procedures of the HCV programs to the lease-up and ongoing management of the FYI participant's tenancy and make proper use of funding for HAP Contract obligations with participating landlords.
- 6. Collaborate DHHS on the provision of services to FYI recipients for no more than thirty-six (36) months. The organization(s) to provide these services will be identified from various community-based organizations.

# **39.0 EMERGENCY HOUSING VOUCHERS**

On May 10, 2021, BHA was selected by HUD to receive Emergency Housing Vouchers and funding as authorized by the American Rescue Plan Act of 2021 ("ARP"). BHA administers its EHVs in accordance with the ARP, PIH Notice 2021-15 (the "Notice"), the terms of which are incorporated herein by reference, and any subsequent notices issued by HUD, as well as under a Memorandum of Understanding that it has executed with the Maine State Housing Authority, in its capacity as Collaborative Applicant to the Maine Continuum of Care.

BHA's policies adopted and set forth in this Admin Plan apply to the EHVs unless such policies conflicts with the requirements of the ARP, the requirements of the Notice, or the waivers and alternative requirements set forth in the Notice.

# 39.1 Eligible Uses of Service Fees

BHA will be allocated a one-time services fee for each EHV allocated to it to support its efforts in implementing and operating an effective EHV services program that will best address the needs of EHV eligible individuals and families in its jurisdiction. The eligible uses of the service fee shall fall into one of the four main components set forth in the Notice and such assistance for the component shall be provided in the manner set forth in the Notice. BHA may use the services fee to provide any or all of the defined eligible uses to assist families to successfully lease units with the EHVs.

## 39.2 Permissive Prohibitions

The Notice sets forth permissive prohibitions for applicants for EHVs. In deciding whether to apply those permissive prohibitions for such applicants, BHA will consult with its CoC partner to understand the impact that the proposed prohibitions may have on referrals and must take the CoC's recommendations into consideration. After such consultation and consideration, BHA may apply the permissive prohibitions set forth in the Notice. In that event, application determinations will be made based on an individualized assessment of relevant mitigating information. BHA will not deny admission on the prohibited grounds set forth in the Notice.

# GLOSSARY

**50058 Form:** The HUD form that housing authorities are required to complete and electronically submit to HUD for each assisted household in public housing to record information used in the certification and re-certification process and, at the option of BHA, for interim reexaminations. Housing Authorities must retain at a minimum the last three years of the form 50058, and supporting documentation, during the term of each assisted lease, and for a period of at least three years from the end of participation date. Electronic retention of form HUD 50058 and HUD 50058-FSS and supporting documentation fulfills the record retention requirement.

1937 Housing Act: The United States Housing Act of 1937 [42 U.S.C. 1437 et seq.]

**Absorption:** In portability, the point at which a receiving BHA stops billing the initial BHA for assistance on behalf of a portable family. [24 CFR 982.4]

Adjusted Annual Income: The amount of household income, after deductions for specified allowances, on which a participant's rent is based.

Administrative fee: Fee paid by HUD to BHA for the administration of the program.

Administrative Plan: The plan that describes BHA policies for the administration of the tenantbased programs.

Admission: The point when the family becomes a participant in the program. In a tenant-based program, the date used for this purpose is the effective date of the first HAP Contract for a family (first day of initial lease term).

Adult: A household member who is 18 years or older or who is the head of the household, or spouse, or co-head. An emancipated minor is also considered an adult. An adult must have the legal capacity to enter a lease under State and local law. In the anti-drug portions of this policy, it also refers to a minor who has been convicted of a crime as an adult under any Federal, State or tribal law.

Allowances: Amounts deducted from the household's annual income in determining adjusted annual income (the income amount used in the rent calculation). Allowances are given for elderly families, dependents, medical expenses for elderly and disabled families, disability expenses, and child care expenses for children under 13 years of age. Other allowances can be given at the discretion of BHA.

**Amortization Payment:** In a manufactured home space rental: The monthly debt service payment by the family to amortize the purchase price of the manufactured home. If furniture was included in the purchase price, the debt service must be reduced by 15% to exclude the cost of the furniture.

The amortization cost is the initial financing, not refinancing. Set-up charges may be included in the monthly amortization payment.

Annual Contributions Contract (ACC): The written contract between HUD and a Housing Authority under which HUD agrees to provide funding for a program under the 1937 Act, and the Housing Authority agrees to comply with HUD requirements for the program.

Annual Income: All amounts, monetary or not, that:

- a. Go to (or on behalf of) the family head or spouse (even if temporarily absent) or to any other family member, or
- b. Are anticipated to be received from a source outside the family during the 12-month period following admission or annual reexamination effective date; and
- c. Are not specifically excluded from Annual Income.
- d. Annual Income also includes amounts derived (during the 12-month period) from assets to which any member of the family has access.

**Applicant (applicant family):** A family that has applied for admission to a program but is not yet a participant in the program.

Assets:see net family assets.

**Asset Income:** Income received from assets held by household members. If assets total more than \$5,000, income from the assets is "imputed" and the greater of actual asset income and imputed asset income is counted in annual income.

Assisted lease (lease): A written agreement between an owner and a family for the leasing of a dwelling unit to the family. The lease establishes the conditions for occupancy of the dwelling unit by a family with housing assistance payments under a HAP contract between the owner and BHA.

**Bifurcate**: with respect to a public housing or HCV lease, it means to divide a lease as a matter of law such that certain tenants can be evicted or removed while the remaining family members' lease and occupancy rights are allowed to remain intact.

Business Days: Days BHA is open for business.

**Certification:** The examination of a household's income, expenses, and family composition to determine the household's eligibility for program participation and to calculate the household's rent for the following 12 months.

**Child:** For purposes of citizenship regulations, a member of the family other than the family head or spouse who is under 18 years of age.

**Child care expenses:** Amounts anticipated to be paid by the family for the care of children under 13 years of age during the period for which annual income is computed, but only where such care is necessary to enable a family member to actively seek employment, be gainfully employed, or to further his or her education and only to the extent such amounts are not reimbursed. The amount deducted shall reflect reasonable charges for child care. In the case of childcare necessary to permit employment, the amount deducted shall not exceed the amount of employment income that is included in annual income.

Citizen: A citizen or national of the United States.

**Common space:** In shared housing: Space available for use by the assisted family and other occupants of the unit.

**Congregate housing:** Housing for elderly or persons with disabilities that meets the HQS for congregate housing.

**Consent form:** Any consent form approved by HUD to be signed by assistance applicants and participants for the purpose of obtaining income information from employers and SWICAs, return information from the Social Security Administration, and return information for unearned income from the Internal Revenue Service. The consent forms may authorize the collection of other information from assistance applicants or participants to determine eligibility or level of benefits.

**Contiguous MSA:** In portability, an MSA that shares a common boundary with the MSA in which the jurisdiction of the initial Housing Authority is located.

**Continuously assisted:** An applicant is continuously assisted under the 1937 Housing Act if the family is already receiving assistance under any 1937 Housing Act program when the family is admitted to the Housing Choice Voucher Program or is temporarily residing in a shelter for a legitimate reason.

**Cooperative:** Housing owned by a corporation or association, and where a member of the corporation or association has the right to reside in a particular unit, and to participate in management of the housing.

**Cooperative member:** A family of which one or more members owns membership shares in a cooperative.

**Covered Families:** Families who receive welfare assistance or other public assistance benefits ("welfare benefits") from a State or other public agency ("welfare agency") under a program for which Federal, State, or local law requires that a member of the family must participate in an economic self-sufficiency program as a condition for such assistance.

**Covered Person:** For purposes of the anti-drug provisions of this policy, a covered person is a resident, any member of the resident's household, a guest or another person under the resident's control.

**Currently engaging in:** With respect to behavior such as illegal use of a drug, other drug-related criminal activity, or other criminal activity, currently engaging in means that the individual has engaged in the behavior recently enough to justify a reasonable belief that the individual's behavior is current.

**Dating Violence:** Violence committed by a person: (A) who is or has been in a social relationship of a romantic or intimate nature with the victim; and (B) where the existence of such a relationship shall be determined based on a consideration of the following factors: (i) the length of the relationship; (ii) the type of relationship; and (iii) the frequency of interaction between the persons involved in the relationship.

**Decent, safe, and sanitary:** Housing is decent, safe, and sanitary if it satisfies the applicable housing quality standards.

**Department:** The Department of Housing and Urban Development.

**Dependent:** A member of the family (except foster children and foster adults) other than the family head or spouse, who is under 18 years of age, or is a person with a disability, or is a full-time student.

**Disability assistance expenses:** Reasonable expenses that are anticipated, during the period for which annual income is computed, for attendant care and auxiliary apparatus for a disabled family member and that are necessary to enable a family member (including the disabled member) to be employed, provided that the expenses are neither paid to a member of the family nor reimbursed by an outside source.

**Disabled family:** A family whose head (including co-head), spouse, or sole member is a person with disabilities; or two or more persons with disabilities living together; or one or more persons with disabilities living with one or more live-in aides.

Disabled person: See "person with disabilities."

**Displaced family:** A family in which each member, or whose sole member, is a person displaced by governmental action (such as urban renewal), or a person whose dwelling has been extensively damaged or destroyed as a result of a disaster declared or otherwise formally recognized pursuant to Federal disaster relief laws.

**Displaced person:** A person displaced by governmental action (such as urban renewal), or a person whose dwelling has been extensively damaged or destroyed as a result of a disaster declared or otherwise formally recognized pursuant to Federal disaster relief laws.

**Domestic Violence:** Includes felony or misdemeanor crimes of violence committed by a current or former spouse of the victim, by a person with whom the victim share a child in common, by a person who is cohabitated with or has cohabited with the victim as a spouse, by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving grant monies, or by any other person against an adult, youth victim, affiliated person or intimate partner, who is protected from that persons acts under the domestic or family violence laws of the jurisdiction.

**Domicile:** The legal residence of the household head or spouse as determined in accordance with State and local law.

**Drug:** means a controlled substance as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802).

**Drug-related criminal activity:** The illegal manufacture, sale, distribution, or use of a drug, or the possession of a drug with intent to manufacture, sell, distribute or use the drug.

**Drug trafficking:** The illegal manufacture, sale, or distribution, or the possession with intent to manufacture, sell, or distribute, of a controlled substance.

**Earned income:** Income or earnings from wages, tips, salaries, other employee compensation, and net income from self-employment. Earned income does not include any pension or annuity, transfer payments (meaning payments made or income received in which no goods or services are being paid for, such as welfare, social security, and governmental subsidies for certain benefits), or any cash or in-kind benefits.

**Economic self-sufficiency program:** Any program designed to encourage, assist, train or facilitate the economic independence of HUD-assisted families or to provide work for such families. These programs include programs for job training, employment counseling, work placement, basic skills training, education, English proficiency, workfare, financial or household management, apprenticeship, and any program necessary to ready a participant for work (including a substance abuse or mental health treatment program), or other work activities.

**Elderly family:** A family whose head (including co-head), spouse, or sole member is a person who is at least 62 years of age; or two or more persons who are at least 62 years of age living together; or one or more persons who are at least 62 years of age living with one or more live-in aides.

Elderly person: A person who is at least 62 years of age.

**Evidence of citizenship or eligible status:** The documents that must be submitted to evidence citizenship or eligible immigration status.

**Exception rent:** An amount that exceeds the published fair market rent.

**Extremely low-income families:** Those families whose incomes do not exceed 30% of the median income for the area, as determined by HUD with adjustments for smaller and larger families, except that HUD may establish income ceilings higher or lower than 30% of the median income for the area if HUD finds that such variations are necessary because of unusually high or low family incomes.

**Fair Housing Act:** Title VIII of the Civil Rights Act of 1968, as amended by the Fair Housing Amendments Act of 1988 (42 U.S.C. 3601 et seq.).

Fair market rent (FMR): The rent, including the cost of utilities (except telephone), as established by HUD for units of varying sizes (by number of bedrooms), that must be paid in the housing market area to rent privately-owned existing, decent, safe and sanitary rental housing of modest (non-luxury) nature with suitable amenities. FMRs are published periodically in the Federal Register.

Family: as defined in this Admin Plan.

**Family members:** include all household members except live-in aides, foster children and foster adults. All family members permanently reside in the unit, though they may be temporarily absent. All family members are listed on the HUD-50058 form.

**Family Rent to Owner:** In the housing choice voucher program, the portion of rent to owner paid by the family.

**Family self-sufficiency program (FSS program):** The program established by a Housing Authority to promote self-sufficiency of assisted families, including the coordination of supportive services (42 U.S.C. 1437u).

**Family share:** The portion of rent and utilities paid by the family or the gross rent minus the amount of the housing assistance payment.

**Family unit size:** The appropriate number of bedrooms for a family as determined by BHA under BHA's subsidy standards.

**First-time homeowner:** In the homeownership option, a family of which no member owned any present ownership interest in a residence of any family member during the three years before commencement of homeownership assistance for the family. The term ``first-time homeowner" includes a single parent or displaced homemaker (as those terms are defined in 12 U.S.C. 12713) who, while married, owned a home with his or her spouse, or resided in a home owned by his or her spouse.

**50058 Form:** The HUD form that housing authorities are required to complete for each assisted household in public housing to record information used in the certification and re-certification process, and, at the option of BHA, for interim reexaminations.

**FMR/exception rent limit:** The HCV existing housing fair market rent published by HUD headquarters, or any exception rent. For a tenancy in the Housing Choice Voucher Program, BHA may adopt a payment standard up to the FMR/exception rent limit.

**Full-time employment:** Employment that averages at least 30 hours per week. This can include self-employment as long as the employees earns at least the average of the federal minimum wage over a 30-hour period.

**Full-time student:** A person who is attending school or vocational training on a full-time basis as defined by the institution.

Gender identity: Actual or perceived gender-related characteristics.

Gross rent: The sum of the rent to the owner plus any utilities.

**Group Home:** A dwelling unit that is licensed by a State as a group home for the exclusive residential use of two to twelve persons who are elderly or persons with disabilities (including any live-in aide).

**Guest:** Means a person temporarily staying in the unit with the consent of a resident or other member of the household who has express or implied authority to so consent on behalf of the resident.

**Head of household:** The adult member of the family who is the head of the household for purposes of determining income eligibility and rent.

Home: In the homeownership option: A dwelling unit for which BHA pays homeownership assistance.

**Homeowner:** In the homeownership option, a family of which one or more members owns title to the home.

**Homeownership assistance:** In the homeownership option, monthly homeownership assistance payments by BHA. Homeownership assistance payment may be paid to the family, or to a mortgage lender on behalf of the family.

**Homeownership expenses:** In the homeownership option, a family's allowable monthly expenses for the home, as determined by the BHA in accordance with HUD requirements.

**Homeownership option:** Assistance for a homeowner or cooperative member under Sec. 982.625 to Sec. 982.641. A special housing type.

**Household members:** include all individuals who reside or will reside in the unit and who are listed on the lease, including live-in aides, foster children and foster adults.

**Housing Assistance Payment (HAP):** The monthly assistance by a BHA, which includes (1) a payment to the owner for rent to the owner under the family's lease, and (2) an additional payment to the family if the total assistance payment exceeds the rent to owner.

Housing quality standards (HQS): The HUD minimum quality standards for housing assisted under the HCV program.

**Housing voucher:** A document issued by a Housing Authority to a family selected for admission to the Housing Choice Voucher Program. This document describes the program and the procedures for Housing Authority approval of a unit selected by the family. The housing choice voucher also states the obligations of the family under the program.

Housing choice voucher holder: A family that has an unexpired housing choice voucher.

**Immediate Family Member:** a spouse, parent, brother or sister, or child of the person, or an individual to whom that person stands in loco parentis (in place of a parent); or any other person living in the household of that person and related to that person by blood or marriage.

**Imputed income:** For households with net family assets of more than \$5,000, the amount calculated by multiplying net family assets by a HUD-specified percentage. If imputed income is more than actual income from assets, the imputed amount is used in determining annual income.

**Imputed welfare income:** The amount of annual income not actually received by a family, as a result of a welfare benefit reduction for welfare fraud or the failure to comply with economic self-sufficiency requirements, that is nonetheless included in the family's annual income for purposes of determining rent.

**Income category:** Designates a family's income range. There are three categories: low income, very low income and extremely low-income.

**Incremental income:** The increased portion of income between the total amount of welfare and earnings of a family member prior to enrollment in a training program and welfare and earnings of the family member after enrollment in the training program. All other amounts, increases and decreases, are treated in the usual manner in determining annual income.

**Initial Housing Authority:** In portability, both: (1) a Housing Authority that originally selected a family that later decides to move out of the jurisdiction of the selecting Housing Authority; and (2) a Housing Authority that absorbed a family that later decides to move out of the jurisdiction of the absorbing Housing Authority.

Initial payment standard: The payment standard at the beginning of the HAP contract term.

Initial rent to owner: The rent to owner at the beginning of the initial lease term.

Interest in the home: In the homeownership option:

- a. In the case of assistance for a homeowner, "interest in the home" includes title to the home, any lease or other right to occupy the home, or any other present interest in the home.
- b. In the case of assistance for a cooperative member, "interest in the home" includes ownership of membership shares in the cooperative, any lease or other right to occupy the home, or any other present interest in the home.

**Interim (examination):** A reexamination of a household's income, expenses, and household status conducted between the annual recertifications when a change in a household's circumstances warrant such a reexamination.

**Jurisdiction:** The area in which BHA has authority under State and local law to administer the program.

Law enforcement agency: The National Crime Information Center (NCIC), police departments and other law enforcement agencies that hold criminal conviction records.

**Lease:** A written agreement between an owner and participant for the leasing of a dwelling unit to the resident. The lease establishes the conditions for occupancy of the dwelling unit by a family with housing assistance payments under a HAP Contract between the owner and BHA.

**Legal capacity:** The participant is bound by the terms of the lease and may enforce the terms of the lease against the owner.

Live-in aide: A person who resides with one or more elderly persons, or near-elderly persons, or persons with disabilities, and who:

- a. Is determined to be essential to the care and well-being of the persons;
- b. Is not obligated for the support of the persons; and
- c. Would not be living in the unit except to provide the necessary supportive services.

A live-in aide is not a party to the lease.

**Low-income families:** Those families whose incomes do not exceed 80% of the median income for the area, as determined by HUD with adjustments for smaller and larger families, except that HUD may establish income ceilings higher or lower than 80% of the median for the area on the basis of HUD's findings that such variations are necessary because of unusually high or low family incomes.

**Manufactured home:** A manufactured structure that is built on a permanent chassis, is designed for use as a principal place of residence, and meets the HQS.

**Manufacture home space:** In manufactured home space rental: A space leased by an owner to a family. A manufactured home owned and occupied by the family is located on the space.

**Medical expenses:** Medical expenses, including medical insurance premiums, that are anticipated during the period for which annual income is computed, and that are not covered by insurance.

**Membership shares:** In the homeownership option, shares in a cooperative. By owning such cooperative shares, the share-owner has the right to reside in a particular unit in the cooperative, and the right to participate in management of the housing.

**Mixed family:** A family whose members include those with citizenship or eligible immigration status, and those without citizenship or eligible immigration status.

**Moderate rehabilitation:** Rehabilitation involving a minimum expenditure of \$1000 for a unit, including its prorated share of work to be accomplished on common areas or systems, to:

- a. upgrade to decent, safe and sanitary condition to comply with the Housing Quality Standards or other standards approved by HUD, from a condition below these standards (improvements being of a modest nature and other than routine maintenance); or
- b. repair or replace major building systems or components in danger of failure.

Monthly adjusted income: One twelfth of adjusted income.

Monthly income: One twelfth of annual income.

Mutual housing is included in the definition of "cooperative".

**National:** A person who owes permanent allegiance to the United States, for example, as a result of birth in a United States territory or possession.

**Near-elderly family:** A family whose head (including co-head), spouse, or sole member is a person who is at least 50 years of age but below the age of 62; or two or more persons who are at least 50 years of age but below the age of 62 living together; or one or more persons who are at least 50 years of age but below the age of 62 living with one or more live-in aides.

#### Net family assets:

- a. Net cash value after deducting reasonable costs that would be incurred in disposal of real property, savings, stocks, bonds, and other forms of capital investment, excluding interests in Indian trust land and excluding equity accounts in HUD homeownership programs. The value of necessary items of personal property such as furniture and automobiles shall be excluded.
- b. In cases where a trust fund has been established and the trust is not revocable by, or under the control of, any member of the family or household, the value of the trust fund will not be considered an asset so long as the fund continues to be held in trust. Any income distributed from the trust fund shall be counted when determining annual income.
- c. In determining net family assets, housing authorities or owners, as applicable, shall include the value of any business or family assets disposed of by an applicant or resident for less than fair market value (including a disposition in trust, but not in a foreclosure or bankruptcy sale) during the two years preceding the date of application for the program or reexamination, as applicable, in excess of the consideration received therefor. In the case of a disposition as part of a separation or divorce settlement, the disposition will not be considered to be for less than fair

market value if the applicant or tenant receives important consideration not measurable in dollar terms.

d. For purposes of determining annual income under HCV Homeownership, the term "net family assets" does not include the value of a home currently being purchased with assistance under the HCV Homeownership Program. This exclusion is limited to the first 10 years after the purchase date of the home.

Noncitizen: A person who is neither a citizen nor national of the United States.

**Notice Of Funding Availability (NOFA):** For budget authority that HUD distributes by competitive process, the Federal Register document that invites applications for funding. This document explains how to apply for assistance and the criteria for awarding the funding.

**Occupancy standards:** The standards that BHA establishes for determining the appropriate number of bedrooms needed to house families of different sizes or composition.

**Other person under the tenant's control:** For the purposes of the definition of covered person it means the person, although not staying as a guest (as defined in this section) in the unit, is, or was at the time of the activity in question, on the premises (as premises is defined in this section) because of an invitation from the tenant or other member of the household who has express or implied authority to so consent on behalf of the tenant. Absent evidence to the contrary, a person temporarily and infrequently on the premises solely for legitimate commercial purposes is not under the tenant's control.

**Owner:** Any person or entity, including a cooperative, having the legal right to lease or sublease existing housing. In the anti-drug related Areas of this policy, it means the owner of federally assisted housing.

**Participant (participant family):** A family that has been admitted to BHA's program and is currently assisted in the program. The family becomes a participant on the effective date of the first HAP contract executed by BHA for the family (first day of initial lease).

**Payment standard:** In a housing choice voucher tenancy, the maximum monthly assistance payment for a family (before deducting the total tenant payment by family contribution). For a housing choice voucher tenancy, BHA sets a payment standard in the range from 90% to 110% of the current FMR.

**Permanently absent:** A person or persons not actually residing in the unit who once lived there and does not intend to return. One becomes permanently absent when one vacates the unit.

Person with disabilities: A person who:

- A. Has a disability as defined in 42 U.S.C. 423
- B. Is determined, pursuant to HUD regulations, to have a physical, mental, or emotional impairment that:
  - 1. Is expected to be of long-continued and indefinite duration;
  - 2. Substantially impedes his or her ability to live independently; and
  - 3. Is of such a nature that the ability to live independently could be improved by more suitable housing conditions; or
- C. Has a developmental disability as defined in 42 U.S.C. 6001

This definition does not exclude persons who have the disease of acquired immunodeficiency syndrome or any conditions arising from the etiologic agent for acquired immunodeficiency syndrome.

For purposes of qualifying for low-income housing, it does not include a person whose disability is based solely on any drug or alcohol dependence.

**Portability:** Renting a dwelling unit with HCV tenant-based assistance outside the jurisdiction of the initial Housing Authority.

**Premises:** The building or complex in which the dwelling unit is located, including common areas and grounds. For purposes of the anti-drug provisions of this policy it means the building or complex or development in which the public or assisted housing dwelling unit is located, including common areas and grounds.

**Present ownership interest:** In the homeownership option, "Present ownership option" in a residence includes title, in whole or in part, to a residence, or ownership, in whole or in part, of membership shares in a cooperative. "Present ownership interest" in a residence does not include the right to purchase title to the residence under a lease-purchase agreement.

**Preservation:** This program encourages owners of eligible multifamily housing projects to preserve low-income housing affordability and availability while reducing the long-term cost of providing rental assistance. The program offers several approaches to restructuring the debt of properties developed with project-based HCV assistance whose HAP contracts are about to expire.

**Private space:** In shared housing: The portion of a contract unit that is for the exclusive use of an assisted family.

**Processing Entity:** The person or entity who is responsible for making eligibility and related determinations and an income reexamination. In the HCV and public housing programs the processing entity is the responsibility entity.

**Project-Based Assistance Program:** A HCV program administered by an BHA pursuant to 24 CFR part 983, as amended by HUD in the Federal Register, Vol. 66, No. 10 on January 16, 2001 *Revisions to PHA Project-Based Assistance Program; Initial Guidance.* 

**Proration of assistance:** The reduction in a family's housing assistance payment to reflect the proportion of family members in a mixed family who are eligible for assistance.

**Public Housing:** Housing assisted under the 1937 Act, other than under HCV. Public housing includes dwelling units in a mixed finance project that are assisted by a PHA with capital or operating funds.

**Public Housing Agency:** A State, county, municipality or other governmental entity or public body (or agency or instrumentality thereof) authorized to engage in or assist in the development or operation of low-income housing.

**Real Property:** as used herein has the same meaning as that provided under the law of the State in which the property is located.

**Reasonable rent:** A rent to owner that is not more than charged: (a) for comparable units in the private unassisted market; and (b) for a comparable unassisted unit in the premises.

**Receiving Housing Authority:** In portability, a Housing Authority that receives a family selected for participation in the tenant-based program of another Housing Authority. The receiving Housing Authority issues a housing choice voucher, and provides program assistance to the family.

**Re-certification:** A reexamination of a household's income, expenses, and family composition to determine the household's rent for the following 12 months.

**Remaining member of a tenant family:** A member of the family listed on the lease who continues to live in an assisted household after all other family members have left.

**Rent to owner:** The monthly rent payable to the owner under the lease. Rent to owner covers payment for any housing services, maintenance, and utilities that the owner is required to provide and pay for.

#### **Responsible Entity:**

- A. For the public housing program, the HCV tenant-based assistance program 24 CFR 982), and the HCV project-based voucher program (24 CFR 983), and the HCV moderate rehabilitation program (24 CFR 882), responsible entity means the PHA administering the program under an ACC with HUD;
- B. For all other HCV programs, responsible entity means the HCV project owner.

**Risk assessment**: In the context of lead-based paint it means an on-site investigation to determine and report the existence, nature, severity, and location of lead-based paint hazards in residential dwellings, including:

- A. Information gathering regarding the age and history of the housing and occupancy by children under age 6;
- B. Visual inspection;
- C. Limited wipe sampling or other environmental sampling techniques;
- D. Other activity as may be appropriate; and
- E. Provision of a report explaining the results of the investigation.

**Set-up charges:** In a manufactured home space rental, charges payable by the family for assembly, skirting and anchoring the manufactured home.

Sexual orientation: Homosexuality, heterosexuality, or bisexuality.

**Shared housing:** A unit occupied by two or more families. The unit consists of both common space for shared use by the occupants of the unit and separate private space for each assisted family.

**Shelter allowance:** That portion of a welfare benefit (e.g., TANF) that the welfare agency designates to be used for rent and utilities.

**Single person:** Someone living alone or intending to live alone who does not qualify as an elderly person, a person with disabilities, a displaced person, or the remaining member of a tenant family.

**Single room occupancy housing (SRO):** A unit for occupancy by a single eligible individual capable of independent living that contains no sanitary facilities or food preparation facilities, or contains either, but not both, types of facilities.

**Special admission**: Admission of an applicant that is not on BHA waiting list, or admission without considering the applicant's waiting list position.

**Special housing types:** Special housing types include: SRO housing, congregate housing, group homes, shared housing, cooperatives (including mutual housing), and manufactured homes (including manufactured home space rental).

#### Specified welfare benefit reduction:

- A. A reduction of welfare benefits by the welfare agency, in whole or in part, for a family member, as determined by the welfare agency, because of fraud by a family member in connection wit the welfare program; or because of welfare agency sanction against a family member for noncompliance with a welfare agency requirement to participate in an economic self-sufficiency program.
- B. "Specified welfare benefit reduction" does not include a reduction or termination of welfare benefits by the welfare agency:
  - 1. at the expiration of a lifetime or other time limit on the payment of welfare benefits;
  - 2. because a family member is not able to obtain employment, even though the family member has complied with welfare agency economic self-sufficiency or work activities requirements; or
  - 3. because a family member has not complied with other welfare agency requirements.

**Stalking:** to follow, pursue, or repeatedly commit acts with the intent to kill, injure, harass, or intimidate; or to place under surveillance with the intent to kill, injure, harass, or intimidate another person; and in the course of, or as a result of, such following, pursuit, surveillance, or repeatedly committed acts, to place a person in reasonable fear of the death of, or serious bodily injury to, or to cause substantial emotional harm to (i) that person; (ii) a member of the immediate family of that person; or (iii) the spouse or intimate partner of that person.

**State Wage Information Collection Agency (SWICA):** The State agency receiving quarterly wage reports from employers in the State, or an alternative system that has been determined by the Secretary of Labor to be as effective and timely in providing employment-related income and eligibility information.

**Statement of family responsibility:** An agreement in the form prescribed by HUD, between BHA and a family to be assisted under the Moderate Rehabilitation Program, stating the obligations and responsibilities of the family.

**Statement of homeowner obligations:** In the homeownership option, the family's agreement to comply with program obligations.

**Subsidy standards:** Standards established by a BHA to determine the appropriate number of bedrooms and amount of subsidy for families of different sizes and compositions.

**Suspension:** Stopping the clock on the term of a family's housing choice voucher, for such period as determined by BHA, from the time when the family submits a request for BHA approval to lease a unit, until the time when BHA approves or denies the request. Also referred to as tolling.

**Temporarily absent:** A person or persons not actually residing in a unit for a period of time while still maintaining control of the unit. If the absence exceeds **THIRTY (30)** calendar days, BHA must agree to the absence.

**Tenant:** The person or persons (other than a live-in aide) who executes the lease as lessee of the dwelling unit.

**Third-party (verification):** Oral or written confirmation of a household's income, expenses, or household composition provided by a source outside the household, such as an employer, doctor, school official, etc.

Tolling: see suspension.

#### Total tenant payment (TTP):

- (1) Total tenant payment is the amount calculated under Section 3(a)(1) of the 1937 Act which is the higher of :
  - a. 30% of the family's monthly adjusted income;
  - b. 10% of the family's monthly income;
  - c. Minimum rent; or
  - d. if the family is receiving payments for welfare assistance from a public agency and a part of such payments, adjusted in accordance with the family's actual housing costs, is specifically designated by such agency to

meet the family's housing costs, the portion of such payments which is so designated.

(2) If the family's welfare assistance is ratably reduced from the standard of need by applying a percentage, the amount calculated under Section 3(a)(1) shall be the amount resulting from one application of the percentage.

Unearned Income: annual income, as calculated under § 5.609, that is not earned income.

**Utility allowance**: If the cost of utilities (except telephone) and other housing services for an assisted unit is not included in the tenant rent but is the responsibility of the family occupying the unit, an amount equal to the estimate made or approved by a BHA or HUD of the monthly cost of a reasonable consumption of such utilities and other services for the unit by an energy-conservative household of modest circumstances consistent with the requirements of a safe, sanitary, and healthful living environment.

Utility hook-up charge: In a manufactured home space rental, costs payable by a family for connecting the manufactured home to utilities such as water, gas, electrical and sewer lines.

Utility reimbursement: The portion of the housing assistance payment that exceeds the amount of the rent to owner. It is only paid when the housing assistance payment exceeds the rent to owner. If the cost of utilities (except telephone) and other housing services for an assisted unit is not included in the tenant rent but is the responsibility of the family occupying the unit, an amount equal to the estimate made or approved by a PHA of the monthly cost of a reasonable consumption of such utilities and other services for the unit by an energy-conservative household of modest circumstances consistent with the requirements of a safe, sanitary, and healthful living environment.

**VAWA:** The Violence Against Women and Department of Justice Reauthorization Act of 2005 (Pub. L. 109-162, approved August 28, 2006), as amended by the U.S. Housing Act of 1937 (42 U.S.C. 1437d and 42 U.S. 1437f).

#### Verification:

- a. The process of obtaining statements from individuals who can attest to the accuracy of the amounts of income, expenses, or household member status (e.g., employers, public assistance agency staff, doctors).
- b. The three types of verification are:
  - (1) Third-party verification, either written or oral, obtained from employers, public assistance agencies, schools, etc.

- (2) Documentation such as a copy of a birth certificate or bank statement
- (3) Family certification or declaration (only used when third-party or documentation verification is not available)

Very low-income families: Families whose incomes do not exceed 50% of the median family income for the area, as determined by HUD with adjustments for smaller and larger families, except that HUD may establish income ceilings higher or lower than 50% of the median for the area if HUD finds that such variations are necessary because of unusually high or low family incomes.

**Violent criminal activity:** Means any criminal activity that has as one of its elements the use, attempted use, or threatened use of physical force substantial enough to cause, or be reasonably likely to cause, serious bodily injury or property damage.

**Voucher (rental voucher):** A document issued by a BHA to a family selected for admission to the Housing Choice Voucher Program. This document describes the program and the procedures for BHA approval of a unit selected by the family and states the obligations of the family under the program.

Voucher holder: A family holding a housing choice voucher with unexpired search time.

Waiting list admission: An admission from BHA waiting list. [24 CFR 982.4]

**Welfare Assistance:** Welfare or other payments to families or individuals, based on need, that are made under programs funded, separately or jointly, by Federal, State or local governments (including assistance provided under the Temporary Assistance for Needy Families (TANF) program, as that term is defined under the implementing regulations issued by the Department of Health and Human Services at 45 CFR 260.31).

45 CFR 260.31 defines the term "assistance" to include cash, payments, vouchers, and other forms of benefits designed to meet a family's ongoing basic needs (i.e., for food, clothing, shelter, utilities, household goods, personal care items, and general incidental expenses).

It includes such benefits even when they are:

- A. Provided in the form of payments by a TANF agency, or other agency on its behalf, to individual recipients; and
- B. Conditioned on participation in work experience or community service (or any other work activity under 45 CFR 261.30).

Except where excluded later in this definition, it also includes supportive services such as transportation and childcare provided to families who are not employed.

The term "assistance" excludes:

- A. Nonrecurrent, short-term benefits that:
  - 1. Are designed to deal with a specific crisis situation or episode of need;
  - 2. Are not intended to meet recurrent or ongoing needs; and
  - 3. Will not extend beyond four months.
- B. Work subsidies (i.e., payments to employers or third parties to help cover the costs of employee wages, benefits, supervision, and training);
- C. Supportive services such as child care and transportation provided to families who are employed;
- D. Refundable earned income tax credits;
- E. Contributions to, and distributions from, Individual Development Accounts;
- F. Services such as counseling, case management, peer support, childcare information and referral, transitional services, job retention, job advancement, and other employment-related services that do not provide basic income support; and
- G. Transportation benefits provided under a Job Access or Reverse Commute project, pursuant to section 404(k) of the Act, to an individual who is not otherwise receiving assistance.

Welfare rent: In "as-paid" welfare programs, the amount of the welfare benefit designated for shelter and utilities.

Welfare -to-Work (WTW) families: Families assisted with housing choice voucher funding awarded under the HUD welfare-to-work voucher program.

Written notification: All written notifications required in this policy shall be hand delivered with a signed receipt or mailed via first class mail unless specified otherwise.

## ACRONYMS

ACC	Annual Contributions Contract
CACC	Consolidated Annual Contributions Contract
CFR	Code of Federal Regulations
FMR	Fair Market Rent
FSS	Family Self Sufficiency (program)
HA	ВНА
HAP	Housing Assistance Payment
HCDA	Housing and Community Development Act
HQS	Housing Quality Standards
HUD	Department of Housing and Urban Development
INS	(U.S.) Immigration and Naturalization Service
NAHA	(Cranston-Gonzalez) National Affordable Housing Act
NOFA	Notice of Funding Availability
OMB	(U.S.) Office of Management and Budget
QHWRA	Quality Housing and Work Responsibility Act of 1998
PHA	Public Housing Agency

TTP Total Tenant Payment

## **Public Housing Lease Addendum**

The undersigned parties hereby agree to the following modifications to the Public Housing Lease:

1. Delete Paragraph 10.f and replace with:

f. In the case of a family residing in a dwelling unit of public housing whose income for a year has exceeded the Over-Income Limit ("OI Limit") as defined in the ACOP and under the law, BHA shall provide written notification to the family in accordance with its ACOP.

Once a family has exceeded the OI Limit for 24 consecutive months, the family shall execute a new lease and pay the Alternative Non-Public Housing Rent, as defined in 24 C.F.R. § 960.102, no later than 60 days after the notice is provided to the family or at the next lease renewal, whichever is sooner. The term of the new lease will be month-to-month.

If the family does not execute the lease within the foregoing period, BHA will terminate the family's tenancy no more than 6 months after the notification that the family has exceeded the OI Limit for 24 consecutive months. Notwithstanding the foregoing, BHA may permit an OI Family to execute the lease beyond this time, but before termination of the tenancy, if the OI Family pays BHA the total difference between the Alternative Non-Public Housing Rent and their public housing rent dating back to the point in time that the OI Family was required to execute the lease.

An OI Family will continue to be a public housing program participant until their tenancy is terminated by BHA or the family executes a new non-public housing lease.

2. Revise Paragraph 12.a.3 as follows:

3. [Deleted].

3. Add the following to Paragraph 12.a.4:

vi. The family no longer meets the restrictions on net assets and property ownership provided in the ACOP and 24 C.F.R. § 5.618.

This Public Housing Lease Addendum is executed the \_\_\_\_\_ day of \_\_\_\_\_\_, 20\_\_\_\_\_.

Housing Authority of the City of Bangor	
Lessor	Lessee/Head of Household
	Adult Family Member
	Adult Family Member

#### NON-PUBLIC HOUSING LEASE

The Housing Authority of the City of Bangor ("BHA"), in consideration of the rents herein reserved and the representations and promises made by Lessee, hereby enters into the following Non-Public Housing Lease (the "Lease") with Lessee and others identified below.

#### 1. Parties, Premises, and Rent.

Premises Address:	<b>Project Name:</b>
Lessee/Head of Household:	<b>Bedroom Size:</b>

Lessee and members of the household listed below ("Household Members"), who are authorized to reside in the Premises, as well as their guests, shall have the right to exclusive use and occupancy of the Premises, subject to the terms and conditions of this Lease:

Name	Relation	Name	Relation

The term of this Lease is month-to-month beginning on \_\_\_\_\_\_. If not sooner terminated pursuant to this Lease, any month-to-month term may be terminated by a 30-day written notice from BHA to Lessee. Any such notice will be effective the first day of the month following the date that the notice was served on the family pursuant to this Lease.

A pro rata payment of \$\_\_\_\_\_\_ shall be paid in advance for the first month in which Lessee takes occupancy of the Premises. Thereafter, monthly rent of \$\_\_\_\_\_\_, determined in accordance with 24 C.F.R. § 960.507(e)(1), and any other charges payable to BHA pursuant to this Lease, shall be due and payable in advance of, without notice, the first day of each month at BHA's Administrative Office, located at 161 Davis Road, Bangor, Maine, ("the Office"). BHA may periodically adjust the monthly rent, as necessary. BHA will comply with State or local law in giving the Lessee written notice stating any change in the monthly rent owed by Lessee.

A late charge of 4% will be assessed on all rents not paid within fifteen (15) days when due.

Lessee shall be responsible to pay rent through the date that possession of the Premises is surrendered to BHA for any reason. Any payments accepted by BHA that cover any period after possession of the Premises is surrendered to BHA shall be refunded to *pro rata*.

Lessee must promptly inform BHA of the birth, adoption, or court-awarded custody of any children not listed

above. Lessee must also request BHA's advance written approval to add any other family member or other persons as an occupant of the Premises. Withdrawals of any Household Members must be reported to BHA, in writing, within 10 days of the occurrence.

2. **Security Deposit**. Any security deposit previously paid by Lessee to BHA to reimburse BHA for damage to the Premises or other charges due under any lease will be applied to Lessee's tenancy upon the signing of this Lease.

Upon termination of the tenancy, BHA shall retain such portion of the security deposit as is necessary to cover the cost of repairs or any damage to the Premises (excluding ordinary wear and tear), unpaid rent, utilities, or other charges, including, but not limited to, any balance due on any repayment agreement, cleaning fees, and the cost of storage and disposal of unclaimed property, if any. Reporting of all unpaid accounts will be forwarded to a collection agency and reported to the Credit Bureau 30 days after the date of the final statement. A written statement will be sent to Lessee's last known address within thirty (30) days of the termination of tenancy with reasons for retention of any portion of the security deposit.

3. Utilities and Appliances. BHA provides the following utilities as part of the rent for the Premises: electricity; heat; water; sewer. Lessee will be charged for the consumption of excess utilities. The imposition of charges for consumption of excess utilities will be determined by an individual check meter servicing the Premises or result from the use of major Lessee-supplied appliance.

BHA shall not be liable for the failure to provide such utilities if beyond its control.

BHA shall provide to Lessee the following appliances: cooking range; refrigerator.

An additional charge will be assessed to Lessee for each air conditioner, clothes dryer, extra refrigerator, freezer, or dehumidifier for the Premises. Charges for these appliances will be posted in the Office.

### 4. BHA's Obligations. BHA agrees to:

a. Maintain the Premises and the project in a decent, safe, and sanitary condition.

b. Comply with requirements of applicable building codes, housing codes, and HUD regulations materially affecting health and safety.

c. Make necessary repairs to the Premises.

d. Keep project buildings, facilities, and common areas, not otherwise assigned to Lessee for maintenance and upkeep, in a clean and safe condition.

e. To maintain in good and safe working order and condition, electrical, plumbing, sanitary,

heating, ventilating, and other facilities and appliances, supplied or required to be supplied by BHA.

f. To provide and maintain appropriate receptacles and facilities (except containers for the exclusive use of an individual tenant family) for the deposit of ashes, garbage, rubbish, and other waste removed from the dwelling unit by the tenant.

g. To supply running water, including an adequate source of potable water, and reasonable amounts of hot water and appropriate amounts of heat at appropriate times of the year (according to local custom and usage), except where the building that includes the dwelling unit is not required by law to be equipped for that purpose, or where heat or hot water is generated by an installation within the exclusive control of the tenant and supplied by a direct utility connection.

h. To notify Lessee of the specific grounds for any proposed adverse action by BHA as required by State and local law.

i. To comply with Federal, State, and local nondiscrimination and fair housing requirements, including Federal accessibility requirements and providing reasonable accommodations for persons with disabilities.

j. To establish necessary and reasonable policies for the benefit and well-being of the housing project and the tenants, post the policies in the project office, and incorporate the regulations by reference in this Lease.

5. **Lessee's Obligations.** Lessee hereby covenants and agrees:

a. Not to assign or sublease all or any portion of the Premises. Only persons listed on the Lease are eligible to live in the Premises and/or receive mail at the Premises. Lessee shall not maintain any residence at any location other than the Premises.

b. Not to provide accommodations for boarders or lodgers. It shall not be necessary for BHA to demonstrate that Lessee has received consideration to prove a violation of this provision.

c. That Lessee shall have the right to exclusive use and occupancy of the Premises for Lessee and Household Members listed on the Lease. The stay of the family's guests shall not exceed a total of fourteen (14) days during any twelve (12) month period.

d. To use the Premises solely as a private dwelling for Lessee and Household Members. With the prior written consent of BHA, Lessee and/or Household Members may engage in legal profitmaking activities in the Premises, if BHA has determined that such activities are incidental to primary use of the Premises and those activities comply with all local zoning and land use ordinances, and do not increase noise, traffic or otherwise interfere with Lessees' use, enjoyment, and possession of the premises. Such determination will be made by BHA, in its sole discretion.

e. To abide by necessary and reasonable regulations promulgated by BHA for the benefit and well-being of the project and the tenants. The regulations, which may be amended from time-totime, are set forth in the Tenant Brochure and/or contained in the Family Obligations Sheet signed by the Lessee; are posted in the Office; and are hereby incorporated by reference.

f. To comply with all applicable State and local building and housing codes materially affecting health and safety.

g. Not to remove any batteries from, alter, tamper with, or otherwise render inoperable any smoke detector or carbon monoxide detector. Immediately notify BHA if any smoke detector or carbon monoxide detector is inoperable.

h. To keep the Premises and such other areas as may be assigned to Lessee in a clean and safe condition.

i. To dispose of all ashes, garbage, rubbish and other waste from the Premises in a sanitary and safe manner.

j. To use only in a reasonable manner all electrical, plumbing, sanitary, heating, ventilating, air conditioning, and other facilities and appurtenances. To refrain from using space heaters.

k. Make no alterations or repairs or redecoration to the Premises or to the equipment or appliances provided by BHA; not install additional equipment or major appliances without written consent of BHA; not change or install new locks on doors without BHA's prior written approval; and not to use any nails, tacks, screws, brackets, or fasteners on any part of the Premises (a reasonable number of picture hangers accepted) without BHA's prior written.

1. To refrain from, and to cause Household Members and guests to refrain from destroying, defacing, damaging, or removing any part of the Premises or project.

m. Refrain from parking or driving any vehicle on any lawn, right-of-way, or fire lane designated and marked by BHA. Parking of vehicles shall be confined to designated parking areas. Comply with all parking regulations, parking permit rules, and regulations enacted by BHA; to remove from BHA property any vehicles without valid registration and inspection stickers. Any inoperable, unregistered, uninspected, or unused vehicle will be removed from BHA property at Lessee's sole expense. Automobile repairs are not permitted on BHA property. For purposes of this paragraph, the term "vehicle" shall include but not be limited to any automobile, truck, trailer, camper, snowmobile, dirt bike, all-terrain vehicle, and any other similar device for conveyance of

persons or property on a way.

n. To pay reasonable charges (other than for reasonable wear and tear) for the repair of damages to the Premises, project, buildings, facilities or common areas caused by the Lessee, Household Members, or guests. To make payments to BHA when and as due.

o. To act, and cause Household Members and guests to act, in a manner that will not disturb other residents' peaceful enjoyment of their accommodations and will be conducive to maintaining the project in a decent, safe and sanitary condition; to act in a cooperative manner with neighbors, BHA staff and employees, and to refrain from and cause Household Members or guests to refrain from acting or speaking in an abusive or threatening manner toward neighbors and BHA staff and employees.

#### p. To assure that:

- i. Lessee, Household Members, guests, or other persons under the family's control do not engage in any criminal activity that threatens the health, safety or right to peaceful enjoyment of the premises by other residents occupying properties owned or managed by BHA or that threatens the health, safety, or right to peaceful enjoyment of their residences by persons by persons residing in the immediate vicinity of the Premises; or
- ii. Lessee, Household Members, or guests do not engage any drug-related criminal activity on or off the Premises.
- iii. Any other persons under the family's control does not engage in drug-related criminal activity on the Premises, including in common areas.
- iv. Lessee, Household Members, or guests do not engage in an abuse or pattern of abuse of alcohol that affects the health, safety or right to peaceful enjoyment of the Premises by other residents occupying properties owned or managed by BHA;
- v. Lessee, Household Members, or guests do not illegally use a drug or engage in a pattern of illegal use of a drug that affects the health, safety or right to peaceful enjoyment of the Premises by other residents occupying properties owned or managed by BHA
- vi. Lessee, Household Members, guests, or any other persons under the family's control do not guest possesses drug paraphernalia on properties owned or managed by BHA.

q. Unless exempted due to age or disability, to perform seasonal maintenance, other maintenance tasks in and around the Premises, and to comply with the Housekeeping Standards

and Maintenance set forth in the Tenant Brochure.

r. bide by BHA Animal Policy and Service Animal Policy, as applicable.

q. Immediately notify BHA of damage to the Premises.

r. Not install wiring of any kind, additional light fixtures or electrical equipment, or to modify the structure or add appurtenances including fences, without the BHA's prior written approval; not to install and/or operate waterbeds, air conditioners, standalone freezers, extra refrigerators, dryers, dehumidifiers and/or other major electrical equipment without giving BHA prior notice.

s. Notify the Lessee's property manager of any absences from the Premises in excess of one week and not to be absent from the Premises for more than two (2) months without good cause.

t. Notify BHA, in writing, of intent to vacate at least 30 days prior to vacating the Premises.

u. Comply with all federal, state, or local laws and all ordinances.

v. If BHA, in its sole discretion, determines that amendment of any provision of this Lease is necessary, or required by state or federal law, promptly execute any such amendment or modification.

w. Not smoke, or allow Household Members, guests or invitees to smoke or use prohibited tobacco products anywhere in the Premises or interior areas (including but not limited to hallways, rental and administrative offices, community centers, day care centers, laundry center and similar structures), as well as in outdoor areas within 25 feet from any public housing and administrative office buildings (collectively, "restricted areas") in which public housing is located.

BHA, in its sole discretion, may limit smoking to designated smoking areas on the grounds of the project or administrative office buildings in order to accommodate residents who smoke. These areas shall be outside the restricted areas set forth in the preceding paragraph. In the event that BHA has so designated a smoking area, then smoking shall only be allowed in that designated smoking area. BHA may designate a smoking area at any time and its designation of a smoking area shall not be considered a modification of this Lease.

The terms smoke, smoking, or prohibited tobacco products, as those terms are used herein, shall include, without limitation: (1) items that involve the ignition and burning of tobacco leaves, such as (but not limited to) cigarettes, cigars, and pipes; (2) to the extent not covered by (1), waterpipes (hookas); (3) burning marijuana from any source; including but not limited to cooking marijuana; and (4) electronic nicotine delivery devices or electronic smoking devices, which are defined as electronic devices that can be used to deliver an inhaled dose of nicotine, or other substances.

Electronic nicotine delivery devices or electronic smoking devices shall include, without limitation, any device, whether manufactured, distributed, marketed, or sold as an electronic cigarette, electronic cigar, electronic cigarillo, electronic pipe, electronic hookah, or any other similar product name or descriptor.

BHA has enacted this smoking policy to provide a healthier environment for all tenants and to eliminate the harmful effects of secondhand smoke, fire danger, and damage to the Premises and BHA's buildings.

x. Not possess, or allow Household Members, guests, or invitees to possess weapons or controlled substances in violation of any federal, State, or local law.

6. **Hazards.** If the Premises is damaged to the extent that conditions are created that are hazardous to the life, health, or safety of the occupants:

- a. BHA Responsibilities:
  - i. BHA shall be responsible for repair of the unit within a reasonable period of time after receiving notice from Lessee. If the damage was caused by Lessee, Household Members, or guests, the reasonable cost of the repairs shall be charged to Lessee.
  - ii. BHA shall offer Lessee alternative accommodations, if available, where necessary repairs cannot be made within a reasonable time. BHA is not required to offer Lessee alternative accommodations if Tenant, household members, or guests caused the hazardous condition.
  - iii. Lessee shall accept any alternative accommodations offered by BHA.
  - iv. If BHA cannot make repairs within a reasonable time and alternative accommodations are unavailable, then rent shall abate in proportion to the seriousness of the damage and loss in value as a dwelling. No abatement of rent shall occur if Lessee rejects the alternative accommodation or if Lessee, Household Members, or guests caused the damage.
  - v. If BHA determines that the Premises is untenantable because of imminent danger to the life, health, and safety of Lessee, and Lessee refuses alternative accommodations, this Lease shall be terminated.
- b. Tenant Responsibilities:

- i. Lessee shall immediately notify BHA of damage and intent to abate rent, when the damage is or becomes sufficiently severe that Lessee believes abating rent is justified.
- ii. Tenant agrees to continue to pay full rent, less the abated portion agreed upon by BHA, during the time in which the defect remains uncorrected.

7. **Inspection and Entry.** BHA and Lessee and/or Lessee's representative shall inspect the Premises prior to commencement of occupancy by Lessee. BHA will furnish Lessee with a written statement of the condition of Premises, and the equipment provided with the unit. The statement shall be signed by BHA and Lessee, and a copy of the statement shall be retained by BHA in Lessee's folder.

Lessee agrees that, upon reasonable advance notification, BHA's agents, employees, and/or contractors shall be permitted to enter the Premises during reasonable hours for the purpose of performing routine inspections and maintenance, for making improvements or repairs, or to show the Premises for re-leasing. Lessee agrees and acknowledges that 7:30 a.m. to 4:00 p.m., Monday through Friday, are reasonable hours. A written statement specifying the purpose of the entry delivered two days before such entry shall be considered reasonable advance notification. BHA may enter the Premises at any time without advance notification when there is reasonable cause to believe that an emergency exists.

If Lessee and all adult members of the household are absent from the Premises at the time of entry, BHA will leave in the unit a written statement specifying the date, time and purpose of entry prior to leaving the Premises.

8. Other Charges and Payments. In addition to rent and any other amounts otherwise due to BHA, Lessee is responsible for the payment of certain other charges specified in this lease. Charges assessed pursuant to this Paragraph shall not be due and collectible until two weeks after BHA gives written notice of the charge. Any notice provided by BHA constitutes notice of an adverse action.

Charges assessed pursuant to this Paragraph include but are not limited to:

The cost for services or repairs due to damage to the Premises, common areas, or grounds a. beyond normal wear and tear, caused by Lessee, Household Members, or by guests. When BHA determines that needed maintenance is not caused by normal wear and tear, Lessee shall be charged for the cost of such service, either in accordance with the Schedule of Maintenance Charges posted by BHA or, for work not listed on the Schedule of Maintenance Charges, based on the actual cost to BHA for the labor and materials needed to complete the work. If overtime work is required, overtime rates shall be charged.

b. A charge for excess utility consumption, if such charge is determined by an individual check meter servicing the Premises or resulting from the use of major Lessee-supplied appliances.

c. In the event BHA institutes legal proceedings against Lessee for breach of any of the covenants or conditions contained in this Lease, including for a forcible entry and detainer to recover possession of the Premises, all costs and expenses incurred by BHA in enforcing the obligations and undertakings of Lessee contained herein, (excluding attorney's fees), if BHA is the prevailing party.

9. Notice. All notices required to be given to Lessee under this Lease shall be in writing and delivered to Lessee or an adult member of the household residing in the Premises or sent by prepaid first-class mail properly addressed to the Lessee. Notice to a family will be provided in a form to allow meaningful access for persons who are limited English proficient and, in a form, to ensure effective communication with individuals with disabilities.

Notice to BHA shall be in writing and delivered to the Office or sent by prepaid first-class mail properly addressed.

Unopened, canceled, first class mail returned by the Post Office shall be sufficient evidence that notice was given.

- **10. Termination.** In terminating the Lease, BHA will follow the procedures set forth in this Paragraph.
  - a. BHA may terminate this Lease for:
    - i. Good cause, which shall include but not be limited to:
    - ii. The failure to pay rent or other payments when due;
    - iii. Repeated late payments, which shall be defined as failure to pay rent or other amounts due to BHA by not later than the seventh of the month. More than two late payments within a 12-month period shall constitute repeated late payment; and
    - iv. Criminal activity or alcohol abuse as provided in this Lease;
    - v. Failure to accept BHA's offer of a lease revision to an existing lease; with written notice of the offer of the revision at least 60 calendar days before the lease revision is scheduled to take effect; and with the offer specifying a reasonable time limit within that period for acceptance by the family.
    - vi. A determination by BHA that any member of the household has been convicted of drug-related criminal activity for manufacture or production of methamphetamine on the premises of Federally assisted housing.
    - vii. A determination by BHA that the tenant is fleeing to avoid prosecution, custody, or confinement after conviction, for a crime, or attempt to commit a crime, that is a felony under the laws of the place from which the individual flees, or that, in the

case of the State of New Jersey, is a high misdemeanor; or violating a condition of probation or parole imposed under Federal or State law.

b. BHA will give written notice of lease terminations in accordance with applicable State and local law. BHA may only evict a tenant by bringing a court action.

c. In the event BHA is evicting the tenant by judicial action for criminal activity, BHA may evict that if it determines that the person has engaged in the criminal activity, regardless of whether the person has been arrested or convicted for such activity and without satisfying the standard of proof used for a criminal conviction.

d. When BHA evicts an individual or family for criminal activity, it will notify the local post office serving the dwelling unit that the individual or family is no longer residing in the unit.

e. When BHA seeks to terminate the tenancy for criminal activity as shown by a criminal record, it shall notify the household of the proposed action to be based on the information and must provide the subject of the record and the tenant with a copy of the criminal record before a court trial concerning the termination of tenancy or eviction. The tenant must be given an opportunity to dispute the accuracy and relevance of that record in a court trial.

f. The notice of termination:

- i. Shall state the specific grounds for the termination.
- ii. A notice which is required by State or local law may be combined with, or run concurrently with, a notice of lease termination.

**11. Grievances.** Disputes concerning the obligations of the Lessee shall not be resolved in accordance with BHA's Grievance Policy.

**12. Modifications.** Modification of the Lease can only be accomplished by written amendment signed by both parties.

**13. Postings.** Schedules of special charges for services, repairs, and utilities and rules and regulations, which are incorporated in the Lease by reference, shall be publicly posted in the Office and shall be furnished to applicants and tenants on request.

Such schedules, rules and regulations may be modified from time to time by BHA, provided that BHA gives at least 30-day written notice to each affected tenant setting forth the proposed modification, the reasons therefor, and providing the tenant an opportunity to present written comments which shall be taken into consideration by BHA prior to the proposed modification becoming effective. A copy of such notice shall be: (a) Delivered directly or mailed to each tenant; or (b) Posted in at least three (3) conspicuous places within each structure or building in July 2002

which the affected dwelling units are located, as well as in a conspicuous place at the project office, if any, of if none, a similar central business location within the project.

# 14. Miscellaneous.

a. The acceptance of rental payments, late fees, excess utility charges, and other sums of money due hereunder shall not constitute a waiver of any breach, non-compliance, or default hereunder, previously existing or existing on the date of acceptance of such payment.

b. The renewal of this Lease, execution of a new Lease, and/or modification or amendment to this Lease shall not constitute a waiver of any breach, non-compliance, or default hereunder, previously existing or existing on the date of renewal of this Lease, execution of a new Lese, and/or any modification or amendment to this Lease. BHA may terminate this Lease based on any breach during a prior term and/or under a prior Lease, and/or modification or amendment thereto.

c. The failure to strictly enforce any term, condition, covenant, obligation, or agreement contained in this Lease in any instance shall not be considered a waiver of that or any other term, condition, covenant, obligation, agreement, or any subsequent breach thereof by the Lessee. No waiver shall be effective unless in writing and signed by both Lessee and BHA hereto.

d. Failure to reference the breach of any provision of this Lease as a material breach does not indicate that breach of any provision not so referenced is not a material breach.

a. This Lease, and any amendment, attachment or document incorporated herein by reference, constitute the complete understanding of the parties and supersedes all other oral or prior written agreement, arrangements or representations between the parties. This Lease may not be modified orally, and no modification or attempted waiver shall be valid unless in writing and signed by each of the parties hereto.

b. This Lease shall be governed by and construed in accordance with the laws of the State of Maine.

c. In the event of a conflict between this Lease and federal, state, or local law or regulation, the federal, state, or local law or regulation shall be controlling.

This Lease is executed the \_\_\_\_\_ day of \_\_\_\_\_\_, 20\_\_\_\_.

# Housing Authority of the City of Bangor

Lessor

Lessee/Head of Household

**Adult Family Member** 

**Adult Family Member** 

# FSS ACTION PLAN FOR THE BANGOR HOUSING FAMILY SELF-SUFFICIENCY PROGRAM

# Product # 308-017

# July 1, 2022

Revision Date	Revision Date
September 1, 2022	
July 23, 2023	



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Chapter 1

# THE FAMILY SELF-SUFFICIENCY PROGRAM AND THE FSS ACTION PLAN

#### INTRODUCTION

This chapter provides an overview of the Family Self-Sufficiency (FSS) Program and FSS action plan, including the purpose, organization, and required contents of the FSS action plan.

Part I: The Family Self-Sufficiency (FSS) Program and FSS Action Plan: This part provides an overview of the Family Self-Sufficiency Program and the purpose of the FSS action plan.

<u>Part II: Requirements of the FSS Action Plan:</u> This part covers action plan requirements, including development, revision, and contents of the action plan. It also contains information on family demographics, which is part of the required contents of the action plan.

PART I: THE FAMILY SELF-SUFFICIENCY (FSS) PROGRAM AND FSS ACTION PLAN

# 1-I.A. OVERVIEW OF THE FAMILY SELF-SUFFICIENCY PROGRAM

The origins of the FSS program are in two pilot projects implemented in 1986 and 1990, Project Self-Sufficiency and Operation Bootstrap, respectively. These projects were set up to test self-sufficiency programs for families with housing subsidies, and both demonstrated that families needed essential services to move toward economic self-sufficiency. These services include child care, transportation, medical care, and long-term education and training.

In the wake of the successful demonstration of these projects, Family Self-Sufficiency became one of the initiatives under the Homeownership and Housing Opportunities for People Everywhere (HOPE) program enacted in 1990, and the FSS program was subsequently created under the National Affordable Housing Act the same year.

FSS built upon and refined both Project Self-Sufficiency and the Bootstrap program. It remained a voluntary program in 1991 and 1992 but became mandatory in 1993 for any new increments of funding issued to PHAs. The 1993 regulations were further modified by the Quality Housing and Work Responsibility Act of 1998 (QHWRA). In 2018, expansive changes were made to the FSS program by the Economic Growth, Regulatory Relief, and Consumer Protection Act known as "the Economic Growth Act" or "the Act."

The purpose of the FSS program is to coordinate housing assistance with public and private resources to enable assisted families to achieve economic self-sufficiency. The purpose and basic requirements of the FSS program are further elaborated upon in Chapter 2.

This Family Self-Sufficiency Program is administered by **BangorHousing** for the jurisdiction of the **City of Bangor** in **Penobscot County.** 

# 1-I.B. APPLICABLE REGULATIONS

Applicable regulations for Housing Choice Voucher and public housing FSS programs include:

- · 24 CFR Part 5: General Program Requirements
- · 24 CFR Part 8: Nondiscrimination
- · 24 CFR Part 902: Public Housing Assessment System
- · 24 CFR Part 903: Public Housing Agency Plans
- · 24 CFR Part 945: Designated Housing
- · 24 CFR Part 960: Public Housing Admission and Occupancy Policies
- · 24 CFR Part 965: PHA-Owned or Leased Projects—General Provisions
- · 24 CFR Part 966: Public Housing Lease and Grievance Procedures

· 24 CFR Part 982: Housing Choice Voucher Tenant-Based Assistance: Housing Choice Voucher Program

· 24 CFR Part 984: Housing Choice Voucher and Public Housing Family Self-Sufficiency Program

# 1-I.C. THE FAMILY SELF-SUFFICIENCY ACTION PLAN

The Family Self-Sufficiency (FSS) action plan is required by HUD. The purpose of the FSS action plan is to establish policies for conducting the Family Self-Sufficiency Program in a manner consistent with HUD requirements and local goals and objectives contained in the PHA's Agency Plan. This FSS action plan is a supporting document to the PHA Agency Plan and is available for public review as required by 24 CFR Part 903.

This Family Self-Sufficiency Action Plan is set forth to define the PHA's local policies for operation of the program in the context of federal laws and regulations. All issues related to FSS not addressed in this document are governed by such federal regulations, HUD handbooks and guidebooks, notices, and other applicable laws. The policies in this FSS action plan have been designed to ensure compliance with the consolidated ACC and all HUD-approved applications for program funding.

The PHA is responsible for complying with all changes in HUD regulations pertaining to the FSS program. If such changes conflict with this plan, HUD regulations will take precedence.

Administration of the FSS program and the functions and responsibilities of PHA staff shall comply with the PHA's personnel policy and HUD's Family Self-Sufficiency regulations, as well as all HCV and public housing regulations, in addition to federal, state, and local fair housing laws and regulations.

# PART II: REQUIREMENTS OF THE FSS ACTION PLAN

#### 1-II.A. OVERVIEW

A PHA must have a HUD-approved action plan before implementing an FSS program, regardless of whether the FSS program is a mandatory or voluntary program. Further, this action plan must comply with the requirements specified for the plan in the regulations [24 CFR 984.201(a)].

The regulatory requirements dealing specifically with the FSS action plan itself largely involve the development, revision, and required contents of the action plan. This part covers those requirements.

# 1-II.B. HUD APPROACH TO POLICY DEVELOPMENT

In developing policy for the FSS action plan, PHAs need to be aware of the distinction HUD makes between mandatory and discretionary policies.

• *Mandatory policies* are those driven by legislation, regulations, current handbooks, notices, and legal opinions.

• *Discretionary policies* consist of those developed for areas in which the PHA has regulatory discretion, or regarding optional, nonbinding guidance including guidebooks, notices that have expired, and recommendations from individual HUD staff.

HUD expects PHAs to develop policies and procedures that are consistent with mandatory regulations and to make clear the optional policies the PHA has adopted. The PHA's FSS action plan is the foundation of those policies and procedures for the FSS program. HUD's directions require PHAs to make policy choices that provide guidance to staff and consistency to program applicants and participants.

Following HUD guidance, even though it is not mandatory, provides a PHA with a "safe harbor." HUD has already determined that the recommendations and suggestions it makes are consistent with mandatory policies. If a PHA adopts an alternative strategy, it must make its own determination that the alternative approach is consistent with legislation, regulations, and other mandatory requirements. There may be very good reasons for adopting a policy or procedure that is different from HUD's safe harbor, but PHAs should carefully consider those decisions.

# 1-II.C. FSS ACTION PLAN DEVELOPMENT AND REVISION

Development of Action Plan [24 CFR 984.201(b) and (c)]

When developing an FSS action plan, a PHA must do so in consultation with the chief executive officer of the applicable unit of general local government and the program coordinating committee (PCC).

For all voluntary or mandatory FSS programs, the PHA must submit its action plan and obtain HUD approval of the plan before it can implement the FSS program. This includes a voluntary program established because the PHA chose to implement an FSS program that exceeds the minimum size for a mandatory program (see Section 2-II.A. for a discussion of mandatory versus voluntary FSS programs).

Single Action Plan [24 CFR 984.201(f)]

PHAs implementing both a HCV FSS program and a public or Indian housing FSS program may submit one action plan. In cases where the PHA decides to submit one plan for more than one program, the policies contained in the action plan would apply to both programs.

# **BangorHousing Policy**

BangorHousing is implementing both a public housing and HCV FSS program, which may include tenant-based and project-based HCV, HCV Homeownership, Moderate Rehabilitation, Moderate Rehabilitation Single Room Occupancy, Family Unification Program (FUP), and Foster Youth to Independence Initiative (FYI). BangorHousing will submit one action plan, the policies in which apply to both programs.

Revision to the FSS Action Plan [24 CFR 984.201(c)(2)]

Following HUD's initial approval of the action plan, no further approval of the action plan is required unless the PHA proposes to make policy changes to the action plan, increase the size of a voluntary program, or revise the FSS action plan as needed to comply with changes in HUD regulations. The PHA must submit any changes to the action plan to HUD for approval.

# **BangorHousing Policy**

BangorHousing will review and update the action plan at least once a year, and more often if needed, to reflect changes in regulations, PHA operations, or when needed to ensure staff consistency in operation.

# 1-II.D. CONTENTS OF THE PLAN [24CFR 984.201(d)]

HUD regulations state that there are several components that must be included in the FSS action plan. At a minimum, the action plan must cover the policies and procedures of the PHA for operation of a local FSS program as follows:

• Family demographics, including a description of the number, size, characteristics, and other demographics such as racial and ethnic data, in addition to the supportive service needs of the families expected to participate in the program. (Chapter 1)

• Estimate of participating families, which means the number of families which can reasonably be expected to receive supportive services under the FSS program. (Chapter 2)

Eligible families from any other local self-sufficiency program who are expected to agree to executing an FSS contract of participation. (Chapter 2)

• A statement of the PHA's FSS family selection procedures, including a description of how the procedures ensure that families are selected without regard to race, color, religion, disability, sex, familial status, or national origin. (Chapter 4)

 $\cdot$  A description of the incentives that the PHA intends to offer to families to encourage participation in the FSS program (an incentives plan), including the establishment of the escrow account. (Chapter 4)

• Outreach efforts, which include a description of the PHA's efforts to recruit eligible families, the actions the PHA will take to ensure that both minority and nonminority groups are informed about the FSS program, and how the PHA will make this information known. (Chapter 4)

• A description of the FSS activities and supportive services to be provided by both public and private resources to FSS families, and identification of these public and private resources. (Chapter 4)

A description of the PHA's method for identifying family support needs, including how the PHA will identify the needs and deliver the services. (Chapter 4)

• A description of the PHA's policies regarding program termination or withholding of services based on a family's failure to comply with the FSS contract, and available grievance procedures. (Chapter 5)

• Assurances of noninterference with rights of non-participating families which state that a family's election to not participate in the FSS program will not affect the family's admission to the HCV or public housing program, nor will it affect their right to occupancy in accordance with its lease. (Chapter 4)

• A timetable for implementation of the FSS program, including the schedule for filling FSS slots with eligible FSS families. (Chapter 2)

• A certification that development of the services and activities under the FSS program has been coordinated with programs under Title I of the Workforce Innovation and Opportunity Act, other relevant employment, childcare, transportation, training, education, and financial empowerment programs in the area, and will continue to be coordinated to avoid duplication of services and activities.

Optional Additional Information [24 CFR 984.201(d)(13)].

• HUD encourages additional information in the action plan that would help to determine the soundness of the PHAs proposed FSS program.

# **BangorHousing Policy**

BangorHousing will submit additional optional information in this action plan that will help HUD determine the soundness of the proposed FSS program.

This information includes:

Policies related to the modification of goals in the ITSP. (Chapter 5)

Policies on the circumstances in which an extension of the contract of participation may be granted. (Chapter 5)

Policies on the interim disbursement of escrow, including any limitations on the use of the funds. (Chapter 6)

Policies regarding eligible uses of forfeited escrow funds by families in good standing. (Chapter 6)

Policies regarding the re-enrollment of previous FSS participants, including graduates and those who exited the program without graduating. (Chapter 4)

Policies on requirements for documentation for goal completion. (Chapter 4)

Policies on documentation of the household's designation of the "head of FSS family." (Chapter 4)

Policies for providing an FSS selection preference for porting families if the PHA elects to offer such a preference. (Chapter 7)

# 1-II.E. FAMILY DEMOGRAPHICS [24 CFR 984.201(d)(1)]

As part of the required contents of the FSS action plan, family demographics of the HCV and public housing program participants serve to provide a description of the number, size, characteristics, and other descriptive data (including racial and ethnic data of those participants). This data may later be used to help the housing authority and the program coordinating committee (PCC) to identify supportive service needs of the families expected to participate in the FSS program.

# **BangorHousing Policy**

НСУ	Total Families	Percent of Total
All Families	409	
Female HOH	273	67%
Male HOH	136	33%
Race		
White	386	94%
Black/African American	10	2%
American Indian/Alaska Native	12	3%
Asian	1	.2%
Native Hawaiian/Other Pacific Islander	0	0%
Ethnicity		

Hispanic or Latino	13	3%
Not Hispanic or Latino	396	97%
Income		
Extremely Low-Income	288	70%
Very Low-Income	51	13%
Low-Income	8	2%
Number of Children	144	
Total Number of Family Members	621	
Persons with Disabilities	373	

Public Housing	Total Families	Percent of Total
All Families	548	
Female HOH	423	77%
Male HOH	125	23%
Race		
White	520	95%
Black/African American	15	3%
American Indian/Alaska Native	12	2%
Asian	1	.2%
Native Hawaiian/Other Pacific Islander	0	0%
Ethnicity		
Hispanic or Latino	11	2%
Not Hispanic or Latino	537	98%
Income		
Extremely Low-Income	363	66%
Very Low-Income	97	17%
Low-Income	69	13%
Number of Children	698	
Total Number of Family Members	1454	
Persons with Disabilities	221	

# Chapter 2

#### PURPOSE, SCOPE, AND APPLICABILITY OF THE FAMILY SELF-SUFFICIENCY PROGRAM

### INTRODUCTION

This chapter contains information about the FSS program's purpose, size, and measurable objectives as well as information on program operation. This includes potential participant demographics, the program timetable, the number of families to be served, and the size of the PHA's voluntary FSS program. This chapter also contains definitions of the key terms in this FSS action plan.

<u>Part I: The Purpose and Basic Requirements of the FSS program:</u> This part includes a description of the purpose of the FSS program on a national level—its intent, goal, and major strategies.

<u>Part II: The Scope of the FSS program:</u> This part contains information about housing assistance programs eligible to participate in FSS, the size of the PHA's FSS program, an estimate of participating families, eligible families from other self-sufficiency programs, and eligibility for combined FSS programs.

<u>Part III: Program Operation:</u> This part specifies the requirements for FSS program operation, including voluntary FSS program implementation.

<u>Part IV: The Definitions of Terms Used in the PHA's FSS program</u>: This section contains both HUD and PHA definitions for terms used in this policy document.

# PART I: PURPOSE AND BASIC REQUIREMENTS OF THE FSS PROGRAM

#### 2-I.A. PURPOSE

The purpose of the Family Self-Sufficiency (FSS) program is to promote the development of local strategies to coordinate the use of HCV and public housing assistance programs with public and private resources enabling families eligible to receive assistance under these programs to achieve economic independence and self-sufficiency [984.101(a)(1)].

In addition to this broader national goal of the FSS program, the PHA also establishes a local goal consistent with the PHA's mission statement to serve as a guide for establishing policy and implementing the FSS program.

#### **BangorHousing Policy**

BangorHousing's local goal in operating this FSS program is to match housing-assisted families with a broad range of highly collaborative existing community services to assist FSS families in achieving economic self-sufficiency. *Economic self-sufficiency* is defined as having the sustainable skills necessary to maintain employment paying a "living wage." This wage would pay for the family's basic needs without the use of government subsidies.

2-I.B. PROGRAM OBJECTIVES [24 CFR 984.102]

In order to reach the FSS national program goal, HUD has defined its FSS program objective as to reduce the dependency of low-income families on welfare assistance and on housing subsidies. Under the FSS program, low-income families are provided opportunities for education, job training, counseling, and other forms of social service assistance while living in assisted housing so that they may obtain the education, employment, business and social skills necessary to achieve self-sufficiency. As with the goals of the program, FSS program objectives are defined on the national level through FSS regulation, and on the local level by PHA policy.

# **BangorHousing Policy**

On the local level, BangorHousing will achieve the national program objective by offering lowincome families a broad range of services through partnering with the program coordinating committee (PCC). These services will provide long-term education, job training, counseling, and other forms of social service assistance so that families may achieve economic self-sufficiency, as defined in Section 2-I.A. of this document.

# 2-I.C. BASIC REQUIREMENTS OF THE FSS PROGRAM [24 CFR 984.104]

An FSS program established under 24 CFR Part 984 must operate in conformity with the regulations and this FSS action plan (as required in 24 CFR 984.201, provide comprehensive supportive services as defined in 24 CFR 984.103, and operate in compliance with nondiscrimination and equal opportunity requirements.

# PART II: SCOPE OF THE FSS PROGRAM

# 2-II.A. HOUSING-ASSISTED FAMILIES ELIGIBLE TO PARTICIPATE IN FSS

The HCV and public housing programs through which families are eligible to participate in the FSS program was expanded by the 2018 Economic Growth Act to allow participants in HCV Homeownership, Moderate Rehabilitation, Moderate Rehabilitation Single Room Occupancy, and Family Unification Program (FUP), including the Foster Youth to Independence (FYI) Initiative.

# 2-II.B. PHAs REQUIRED TO OPERATE AN FSS PROGRAM

Each PHA that received funding for public housing units under the FY 1991 and FY 1992 FSS incentive award competitions must operate a public housing FSS program. Each PHA that received funding for Section 8 rental certificates or vouchers under the combined FY 1991/1992 FSS incentive award competition also must operate an HCV FSS program.

In addition, unless the PHA receives an exemption under 24 CFR 984.105, each PHA for which HUD reserved funding (budget authority) for additional rental certificates or vouchers in FY 1993 through October 20, 1998, must operate an HCV FSS program. Each PHA for which HUD reserved funding (budget authority) to acquire or construct additional public housing units in FY 1993 through October 20, 1998, must operate a public housing FSS program as well.

Every PHA that was required to administer an FSS program on May 24, 2018 (the enactment date of the Economic Growth, Regulatory Relief, and Consumer Protection Act) must continue

to operate that FSS program for the total number of families determined by HUD on that date unless the PHA receives an exception as described in 24 CFR 984.105(d).

Mandatory Minimum Program Size (MMPS) [24 CFR 984.105]

PHAs that are required to operate an FSS program under 24 CFR 984.101 are subject to a minimum program size requirement.

#### **BangorHousing Minimum Program Size**

BangorHousing has no mandatory minimum program size requirement and operates a voluntary FSS program.

Maintaining Mandatory Minimum Program Size

Although the discretion to do so ultimately rests with the PHA, mandatory minimum program size can decrease as FSS participants successfully complete the program. Per the regulation, for each family that completes the program by fulfilling its FSS contract of participation on or after May 24, 2018, the mandatory minimum program size for a PHA's FSS program is reduced by one slot. However, if an FSS slot is vacated by a family that has not completed its FSS contract of participation obligations, the slot must be filled by a replacement family which has been selected in accordance with the FSS family selection procedures [24 CFR 984.105(b)(2)].

#### **BangorHousing Policy**

BangorHousing has no mandatory minimum program size requirement and operates a voluntary FSS program.

Option to Operate Larger FSS Program

A PHA may choose to operate an FSS program of a larger size than the minimum required by HUD [24 CFR 984.105(a)(3)].

#### **BangorHousing Policy**

BangorHousing has no mandatory minimum program size and operates a voluntary FSS program of up to 700 participants.

Exception to Program Operation [24 CFR 984.105(c)]

The requirement to establish and carry out an FSS program may be waived with approval from HUD. In order to waive the requirement, the PHA must provide a certification to HUD that the establishment and operation of an FSS program is not feasible because of a lack of accessible supportive services funding, a lack of the availability of programs under the Workforce Innovation and Opportunity Act, a lack of funding for reasonable administrative costs, a lack of cooperation by other units of state or local government, or a lack of interest in participating in the FSS program on the part of eligible families.

An exception will not be granted if HUD determines that local circumstances do not preclude the PHA from effectively operating an FSS program that is smaller than the minimum program size.

#### **Reduction in Program Size**

Rather than a full exception to program operation, a PHA may also be permitted to operate an FSS program that is smaller than the minimum program size. As with the full exception, HUD may grant the PHA such a partial exception if the PHA provides to HUD a certification that the operation of an FSS program of the minimum program size is not feasible because of a decrease in or lack of accessible supportive services [24 CFR 984.105(d)].

#### Expiration of Exception

The approval for a full or partial exception to the FSS minimum program size requirement expires five years from the date of HUD approval of the exception. If a PHA seeks to continue an exception after its expiration, the PHA must submit a new request and a new certification to HUD for consideration [24 CFR 984.105(e)].

# 2-II.C. COOPERATIVE AGREEMENTS [24 CFR 984.106]

A PHA may enter into a Cooperative Agreement with one or more multifamily-assisted housing owners to voluntarily make the PHA's FSS program available to the owner's housing tenants. The Cooperative Agreement must include all the requirements for such agreements found in 24 CFR 984.106 and 24 CFR 887.107.

# **BangorHousing Policy**

BangorHousing will not enter into a Cooperative Agreement with multifamily-assisted housing owners to voluntarily make its FSS program available to those owner's housing residents.

#### 2-II.D. ESTIMATE OF PARTICIPATING FAMILIES [24 CFR 984.201(d)(2)]

The PHA must state the number of eligible FSS families who can reasonably be expected to receive supportive services under the FSS program based on available and anticipated federal, tribal, state, local, and private resources.

# **BangorHousing Policy**

Over time, BangorHousing hopes to serve all families who are interested in participating in the FSS program. The number of spaces available in the program at any given time, however, will be limited by the program's resources, including the number of FSS coordinators funded to work with FSS participants. New families will be admitted to the FSS program as space permits.

In recent years, BangorHousing has received federal funding for one coordinator. We have used that funding to leverage local and private resources to add FSS staff as our program size dictates. BangorHousing expects to be able to provide FSS Services to 700 families over a five-year period.

2-II.E. ELIGIBLE FAMILIES FROM OTHER SELF-SUFFICIENCY PROGRAMS [24 CFR 984.201(d)(3)]

If applicable, the PHA must enter the number of families, by program type, who are participating in any other local housing self-sufficiency program who are expected to agree to execute an FSS contract of participation.

# **BangorHousing Policy**

BangorHousing does not operate any other self-sufficiency programs, and therefore does not expect to enroll any families from other local housing self-sufficiency programs.

2-II.F. ELIGIBILITY OF A COMBINED PROGRAM [24 CFR 984.201(e)]

A PHA that wishes to operate a joint FSS program with other PHAs or owners of multifamilyassisted housing may combine its resources with one or more of these entities to deliver supportive services under a joint action plan that will provide for the establishment and operation of a combined FSS program that meets the requirements of this part.

# BangorHousing Policy

BangorHousing will not combine its resources with any other PHA to deliver support services, have a joint action plan, or establish or operate a combined FSS Program.

PART III: Program Operation

#### 2-III.A. OVERVIEW

Federal regulations specify requirements for FSS program operation regarding deadlines for program start-up and when the PHA is expected to have attained full enrollment. A timetable illustrating when the PHA intends to meet these deadlines is included as part of the required contents of the action plan.

# 2-III.B. PROGRAM IMPLEMENTATION DEADLINE

The deadlines for program implementation differ depending on whether the FSS program is voluntary or mandatory.

Voluntary Program [24 CFR 984.301(a)]

There is no deadline for implementation of a voluntary program. However, a voluntary program may not be implemented before the requirements specified in 24 CFR 984.201 have been satisfied (see Sections 1-II.A.–1-II.D.).

2-III.C. TIMETABLE FOR PROGRAM IMPLEMENTATION [24 CFR 984.201(d)(13)]

A timetable for implementation of the FSS program is part of the required contents of the FSS action plan.

# **BangorHousing Policy**

BangorHousing implemented its FSS program in 2015 and will continue to implement per this FSS Action Plan.

PART IV: Definitions

#### 2-IV.A. DEFINITIONS [24 CFR 984.103]

The terms 1937 Act, fair market rent, HUD, low-income family, public housing, public housing agency (PHA), secretary, and HCV, as used in this document are defined in the 24 CFR Part 5.

The term very low-income family is defined in 24 CFR 813.102 and 24 CFR 913.102.

The terms used in this document have the following definitions as defined by 24 CFR 984.103 and this family self-sufficiency action plan.

Baseline annual earned income means the FSS family's total annual earned income from wages and business income (if any) as of the effective date of the FSS contract. When calculating baseline annual earned income, all applicable exclusions of income must be applied, *except for* any disregarded earned income or other adjustments associated with self-sufficiency incentives that may apply to the determination of annual income.

*Baseline monthly rent* means 1) the FSS family's total tenant payment (TTP), as of the effective date of the FSS contract, for families paying an income-based rent as of the effective date of the FSS contract; or 2) the amount of the flat or ceiling rent (which includes the applicable utility allowance), and including any hardship discounts, as of the effective date of the FSS contract. For families paying a flat or ceiling rent this is as of the effective date of the FSS contract.

# **BangorHousing Policy**

*Benefits* means a government benefit of money or monetary value given to an individual by a federal, state, or local government agency for purposes of financial assistance, including but not limited to, Medicaid, Supplemental Nutrition Assistance Program benefits, Social Security, Temporary Assistance for Needy Families, and unemployment compensation benefits.

# **BangorHousing Policy**

*Benefits cliff* means the sudden and often unexpected decrease in public benefits that can occur with a small increase in earnings. When income increases, families sometimes lose some or all economic support.

# **BangorHousing Policy**

*Certain interim goals* means the family has met all its obligations under the CoP to date, including completion of the ITSP interim goals and tasks to date.

*Certification* means a written assertion based on supporting evidence, provided by the FSS family or the PHA or owner, which must be maintained by the PHA or owner in the case of the family's certification, or by HUD in the case of the PHA's or owner's certification. These must be made available for inspection by HUD, the PHA or owner, and the public, when appropriate. In addition, these will be considered accurate unless the Secretary or the PHA or owner, as applicable, determines otherwise after inspecting the evidence and providing due notice and opportunity for comment.

*Chief executive officer (CEO)* means the CEO of a unit of general local government who is the elected official or the legally designated official having primary responsibility for the conduct of that entity's governmental affairs.

*Contract of participation (CoP)* means a contract in a form approved by HUD, entered into between a participating FSS family and a PHA operating an FSS program that sets forth the terms and conditions governing participation in the FSS program. The contract of participation includes all individual training and services plans entered in between the PHA and all members of the family who will participate in the FSS program, and which plans are attached to the contract of participation as exhibits. For additional detail, see 24 CFR 984.303.

*Current annual earned income* means the FSS family's total annual earned income from wages and business income (if any) as of the most recent reexamination of income, which occurs after the effective date of the FSS contract. When calculating current annual earned income, all applicable exclusions of income will apply, including any disregarded earned income and other adjustments associated with self-sufficiency incentives or other alternative rent structures that may be applicable to the determination of annual income.

*Current monthly rent* means either the FSS family's TTP as of the most recent reexamination of income, which occurs after the effective date of the FSS contract, for families paying an incomebased rent as of the most recent reexamination of income; or the amount of the flat rent, including applicable utility allowance or ceiling rent. This amount must include any hardship discounts, as of the most recent reexamination of income, which occurs after the effective date of the FSS contract, for families paying a flat rent or ceiling rent as of the most recent reexamination of income.

*Earned income* means income or earnings included in annual income from wages, tips, salaries, other employee compensation, and self-employment. Earned income does not include any pension or annuity, transfer payments, any cash or in-kind benefits, or funds deposited in or accrued interest on the FSS escrow account established by a PHA on behalf of a participating family.

*Effective date of contract of participation* means the first day of the month following the month in which the FSS family and the PHA entered into the contract of participation.

*Eligible families* for the FSS program means current participants in HCV, residents of public housing, or residents in multifamily-assisted housing if a Cooperative Agreement exists.

# **BangorHousing Policy**

*Enhance the effectiveness of the FSS program* means a demonstrable improvement in the quality of an FSS program in which the enrollment ratio, escrow balance average, and graduation rate is at or above the national average as measured in HUD's Composite Scores in FR Notice 11/15/18.

*Enrollment* means the date that the FSS family entered the contract of participation with the PHA.

*Family self-sufficiency program* or *FSS program* means the program established by a PHA within its jurisdiction to promote self-sufficiency among participating families, including the provision of supportive services to these families, as authorized by section 23 of the 1937 Act.

FSS escrow account means the FSS escrow account authorized by section 23 of the 1937 Act.

*FSS escrow credit* means the amount credited by the PHA to the participating family's FSS account.

*FSS family* means a family that receives HCV assistance or resides in public housing (section 9), that elects to participate in the FSS program, and whose designated adult member (head of FSS family) has signed the CoP.

*FSS family in good standing* means an FSS family that is in compliance with their FSS CoP, has either satisfied or are current on any debts owed the PHA or owner, and is in compliance with the regulations in 24 CFR Part 5 regarding participation in the relevant rental assistance program.

*FSS-related service program* means any program, publicly or privately sponsored, that offers the kinds of supportive services described in the definition of *supportive services*.

*FSS slots* refer to the total number of public housing units or the total number of rental vouchers that comprise the minimum size of a PHA's respective HCV and public housing FSS program.

*FSS Program Coordinator* means the person(s) who runs the FSS program. This may include (but is not limited to) performing outreach, recruitment, and retention of FSS participants; goal setting and case management/coaching of FSS participants; collaborating with the community and service partners; and tracking program performance.

*FY* means federal fiscal year (starting with October 1, and ending September 30, and designated by the calendar year in which it ends).

*Head of FSS family* means the designated adult family member of the FSS family who has signed the CoP. The head of FSS family may, but is not required to be, the head of the household for purposes of determining income eligibility and rent.

Individual Training and Services Plan (ITSP) means a written plan that is prepared by the PHA or owner in consultation with a participating FSS family member (the person with for and whom the ITSP is being developed), and which describes the final and interim goals for the participating FSS family member, the supportive services to be provided to the participating FSS family member, the activities to be completed by that family member, and the agreed upon completion dates for the goals, and activities. Each ITSP must be signed by the PHA or owner and the participating FSS family member and is attached to and incorporated as part of the CoP. An ITSP must be prepared for each adult family member who elects to participate in the FSS program, including the head of FSS family who has signed the CoP.

#### **BangorHousing Policy**

*Knowledgeable professional* means a person who is knowledgeable about the situation, has training, education, certification, or licensure provided by recognized professional associations and institutions that legitimizes their professional opinion, is competent to render a professional opinion, and is not able to gain, monetarily or otherwise, from the PHA FSS program decision in the area to which they are certifying.

*Multifamily-assisted housing, also known as project-based rental assistance (PBRA),* means rental housing assisted by a HCV Housing Payments Program, pursuant to 24 CFR Parts 880, 881, 883, 884, and 886.

# **BangorHousing Policy**

Other costs related to achieving obligations in the contract of participation means any costs necessary to complete an interim goal, a final goal, or tasks related to such in the ITSP.

Owner means the owner of multifamily-assisted housing.

Participating family is defined as FSS family in this section.

Program coordinating committee (PCC) means the committee described in 24 CFR 984.202.

*Public housing* means housing assisted under the 1937 Act, excluding housing assisted under HCV of the 1937 Act.

*HCV* means assistance provided under HCV of the 1937 Act (42 U.S.C. 1437f). Specifically, multifamily-assisted housing, as defined in this section; tenant-based and project-based rental assistance under HCV(o) of the 1937 Act; the HCV homeownership option under section 8(y) of the 1937 Act; Family Unification Program (FUP) assistance under section 8(x) of the 1937 Act; and the Section 8 Moderate Rehabilitation (Mod Rehab) for low-income families and Moderate Rehabilitation Single Room Occupancy (Mod Rehab SRO) for homeless individuals under 24 CFR part 882.

*Self-sufficiency* means that an FSS family is no longer receiving HCV, public housing assistance, or any federal, state, or local rent or homeownership subsidies or welfare assistance. Achievement of self-sufficiency, although an FSS program objective, is not a condition for receipt of the FSS account funds.

# **BangorHousing Policy**

*Supports* means, but is not limited to, transportation, childcare, training, testing fees, employment preparation costs, other costs related to achieving obligations outlined in the CoP, and training for FSS Program Coordinator.

Supportive services mean those appropriate services that a PHA will coordinate on behalf of an FSS family under a CoP. These may include child care of a type that provides sufficient hours of operation and serves an appropriate range of ages; transportation necessary to enable a participating family to receive available services or to commute to their places of employment; remedial education; education for completion of secondary or post-secondary schooling; job training, preparation, and counseling; job development and placement; follow-up assistance after job placement and completion of the contract of participation; substance/alcohol abuse treatment and counseling; training in homemaking and parenting skills; and personal welfare services that include substance/alcohol abuse treatment and counseling, and health, dental, mental health and health insurance services; household management; money management; counseling regarding homeownership or opportunities available for affordable rental and homeownership in the private housing market (including information on an individual's rights under the Fair Housing Act) and financial empowerment that may include financial literacy, coaching, asset building, money management; and any other services and resources, including case management and reasonable accommodations for individuals with disabilities, that the PHA may determine to be appropriate in assisting FSS families to achieve economic independence and self-sufficiency.

Unit size or size of unit refers to the number of bedrooms in a dwelling unit.

Very low-income family is defined as set out in 24 CFR 813.102

Welfare assistance means (for purposes of the FSS program only) income assistance from federal or state welfare programs and includes only cash maintenance payments designed to meet a family's ongoing basic needs. Welfare assistance does not include nonrecurrent, shortterm benefits that are designed to deal with a specific crisis situation or episode of need, or are not intended to meet recurrent or ongoing needs and will not extend beyond four months; work subsidies (i.e., payments to employers or third parties to help cover the costs of employee wages, benefits, supervision, and training); supportive services such as child care and transportation provided to families who are employed; refundable earned income tax credits; contributions to, and distributions from, individual development accounts under TANF; services such as counseling, case management, peer support, child care information and referral, transitional services, job retention, job advancement and other employment-related services that do not provide basic income support; transportation benefits provided under a Job Access or Reverse Commute project, pursuant to section 404(k) of the Social Security Act, to an individual who is not otherwise receiving assistance; amounts solely directed to meeting housing expenses; amounts for health care; food stamps and emergency rental and utilities assistance; and SSI, SSDI, or social security.

Chapter 3

PROGRAM ADMINISTRATION

# INTRODUCTION

This chapter discusses administrative policies and practices as they are relevant to the activities covered in this plan. The policies and practices are discussed in two parts:

<u>Part I: Staffing, Fees and Costs, and On-Site Facilities:</u> This part describes identifying appropriate staff and contractors to operate the FSS program and provide the necessary direct services to FSS families. In addition, it describes how administrative fees, costs, and supportive services will be funded, and defines the use of on-site facilities.

<u>Part II: The Program Coordinating Committee:</u> This part covers the establishment of a program coordinating committee (PCC), which is a regulatory requirement in all FSS programs other than multifamily housing assistance. It describes required and recommended PCC membership, in addition to the option for an alternative committee.

PART I: Staffing, Fees and Costs, and On-Site Facilities

# 3-I.A. OVERVIEW

Several functions of program administration are crucial to running an FSS program. A PHA may need to employ a program coordinator or decide to contract with another organization to administer the program. In addition to staffing issues, PHAs should understand how program funding and expenses work to keep the program running smoothly. Finally, PHAs need to sort

out whether and how to make common areas or unoccupied units available to provide supportive services.

3-I.B. PROGRAM ADMINISTRATION STAFF AND CONTRACTORS [24 CFR 984.301(b)]

PHAs have the choice between hiring their own staff and contracting with an outside organization to administer their FSS program. If the PHA should choose to employ its own staff, the staffing levels should be appropriate, and may include one or more FSS coordinators. If the PHA chooses to contract with an outside organization, the organization's staffing levels must likewise be appropriate to establish and administer the FSS program, and whether the organization's responsibilities would include managing the FSS account in accordance with federal regulations.

#### **BangorHousing Policy**

BangorHousing will employ appropriate staff, including one or more FSS coordinators or program coordinators to administer its FSS program.

# 3-I.C. FSS PROGRAM COORDINATOR RESPONSIBILITIES

#### Primary Role of the FSS Program Coordinator

The FSS Program Coordinator is responsible for building partnerships with service providers in the community, working with the Program Coordinating Committee (PCC) and local service providers to ensure that FSS program participants are linked to the supportive services they need to achieve self-sufficiency, preparing an Individual Training and Services Plan (ITSP) for the head of the FSS family and each adult member of the FSS family who elects to participate in the FSS program, making certain that the services included in the participants' CoP are provided on a regular, ongoing, and satisfactory basis, ensuring FSS participants are fulfilling their responsibilities under the CoPs, monitoring progress of participants, and establishing and properly maintaining FSS escrow accounts for eligible families. FSS coordinators may also provide outreach, recruitment, goal setting, case management and coaching for FSS participants, and tracking of FSS program performance.

FSS Program Coordinators funded under the FSS Coordinator Notice of Funding Opportunity (NOFO) may not perform the routine public housing or HCV program functions of housing eligibility, leasing, rent calculation, and portability that are funded through HCV administrative fees or public housing operating funds unless doing so would enhance the effectiveness of the program. If conducting these functions would enhance the effectiveness of the FSS program, the PHA must seek prior approval from HUD of those enhancements to the FSS program and certify that doing so will neither interfere with the FSS Coordinator's ability to fulfill their primary role nor be used to balance or fill in for gaps in traditional staffing.

Performance of routine HCV or public housing functions for non-FSS families does not enhance the effectiveness of the FSS program and is therefore an ineligible use of FSS funds [2021 FSS NOFO, p. 36].

# **BangorHousing Policy**

BangorHousing will not require the FSS Program Coordinator to perform the routine HCV or public housing program functions of housing eligibility, leasing, rent calculation, and portability that are funded through HCV administrative fees or public housing operating funds.

# 3-I.D. ADMINISTRATIVE FEES AND COSTS

The Consolidated Appropriations Act of 2014 combined funding streams for the HCV and public housing FSS programs. FSS funding is now awarded through one NOFO. Use of this funding is no longer restricted to the applicable program and funding now may be used to serve both HCV and public housing FSS participants. Funding for FSS Coordinators salary, benefits, and training as well as limited administrative costs is awarded through a Grant Agreement and disbursed through HUD's Line of Credit Control System (LOCCS), rather than as an amendment to the PHA's Annual Contributions Contract (ACC). These funds are separate from other available funds that may be used.

# HCV FSS Program

In the HCV programs, administrative fees are paid to PHAs for HUD-approved costs associated with the operation of an FSS program. These administrative fees are established by Congress and subject to appropriations [24 CFR 984.302(b)].

In addition, administrative fees for HUD-approved costs not specifically related to the operation of the FSS program may be used to cover these costs associated with the administration of FSS [see Notice PIH 93-24 E-7 and E-8].

See 24 CFR 982.152 and PIH 2022-18 for details on the eligible use of administrative fees.

Public Housing FSS Program

For public housing FSS programs, the performance funding system (PFS), provided under section 9(a) of the 1937 Act, provides for the reasonable and eligible administrative costs that the PHA incurs in carrying out the program only when funds have been appropriated. However, a PHA may use other resources for this purpose [24 CFR 984.302(a)].

In other words, the PHA may fund reasonable and eligible administrative costs in the FSS program from the Operating Fund. However, these expenses will only be reimbursed in the operating subsidy when a current appropriations act allows it. In addition, the PHA may fund reasonable and eligible administrative costs from the Capital Fund. Administrative staffing costs may also be funded through HUD or other grant or foundation sources. This includes FSS Coordinator grants when available.

# **BangorHousing Policy**

BangorHousing will make funds available as needed to provide administrative costs under the HCV and public housing FSS programs.

#### 3-I.E. SUPPORTIVE SERVICES FEES AND COSTS

HCV FSS Supportive Services

In the HCV program, the PHA may fund reasonable and eligible FSS supportive service costs in the FSS program from unrestricted net position [see Notice PIH 93-24, E-3].

The PHA may seek additional funds from HUD through submitting grant applications or seek grants from other sources when available.

In addition to unrestricted net position and other grant sources, the FSS forfeited escrow account can fund FSS supportive services. See Section 6-I.E.for eligible supportive services costs.

Public Housing FSS Supportive Services

In public housing, the PHA may fund reasonable and eligible FSS supportive service costs in the FSS program from the Operating Fund. However, the costs of FSS supportive services are only reimbursed through the operating subsidy when appropriations allow it.

FSS public housing supportive services can also be funded through other HUD grants or related government and foundation grants, when available.

#### **BangorHousing Policy**

BangorHousing will make funds available as needed, from the HCV *unrestricted net position* or public housing operating fund, to provide supportive service costs to the public housing and HCV FSS program.

# 3-I.F. USE OF FORFEITED ESCROW ACCOUNTS FUNDS

In addition to HCV unrestricted net assets, public housing operating funds, and other grant sources, the FSS forfeited escrow account funds must be used for the benefit of FSS participants, which includes supports and other costs for FSS participants in good standing. HUD does not provide an exhaustive list of these supports. However, the supports include, but are not limited to, transportation, childcare, training, testing fees, employment preparation costs, and other costs related to achieving obligations outlined in the contract of participation as well as training for FSS Program Coordinators.

# **BangorHousing Policy**

BangorHousing will use forfeited escrow account funds for support and other costs for FSS participants in good standing who don't have enough funds in their escrow account to cover their request. For those who have escrow funds to cover some but not all of the request, we will take what we can from the escrow account per BangorHousing's Interim Disbursement Policy, and use up to \$1,500 of forfeited funds to cover the remainder of the request. Funds can only be requested to complete an interim goal or task in the ITSP. Ongoing expenses will be considered only if the family can demonstrate that the need for a one-time payment of an ongoing expense

such as utilities, telephone, cell phone, car payments, car maintenance, insurance, or childcare is needed to complete an interim goal, a final goal, or a task related to such goals in the ITSP.

BangorHousing will use forfeited escrow account funds for training provided to FSS Coordinators.

BangorHousing will define *supports* as defined in 24 CFR 984.305(f)(2)(i)(A) as transportation, childcare, training, testing fees, employment preparation costs, other costs related to achieving obligations outlined in the CoP, and training for FSS Program Coordinator(s)

BangorHousing will define *other costs related to achieving obligations in the CoP* as any costs necessary to complete an interim goal, a final goal, or tasks related to such in the ITSP as defined in 24 CFR 984.305(f)(2)(i)(A) as transportation, childcare, training, testing fees, employment preparation costs, other costs related to achieving obligations outlined in the CoP, and training for FSS Program Coordinator(s).

BangorHousing will define *necessary to complete* as meaning that no other resources are available in the community either because such a resource is non-existent or that resources are utilized above capacity and agencies cannot, for an undetermined period, provide such a resource.

BangorHousing will prioritize requests for funds from forfeited escrow accounts initially on a first come first served basis based on the date and time of the request. After that order is established, while still preserving the first come first served basis, the PHA will apply the following priorities:

Priority 1: Funds to meet a goal in the ITSP that is necessary to ensure the safety and well being of victims of domestic violence, dating violence, sexual assault, and stalking as defined in the PHA's HCV Administrative Plan and public housing Admissions and Continued Occupancy Policy regarding VAWA.

Priority 2: Funds to meet a goal in the ITSP that is necessary to stabilize health, safety, and welfare of the FSS participant or family that if left unattended would jeopardize education, training, or employment.

Priority 3: Funds to meet a goal in the ITSP that is necessary to further education, training, and employment goals in the ITSP including childcare, transportation, and medical costs if the lack of any of these prevents completion of the education, training, and employment.

Priority 4: Funds to meet a goal in the ITSP that is necessary to further any other goal or tasks.

#### 3-I.G. ON-SITE FACILITIES

Each PHA may, subject to the approval of HUD, make available and utilize common areas or unoccupied dwelling units in public housing projects to provide supportive services under an FSS program. This includes using such areas for participants in a HCV FSS program.

# **BangorHousing Policy**

BangorHousing will make the Davis Road Community Center available to provide supportive services under the public housing and housing choice voucher FSS program.

### PART II: PROGRAM COORDINATING COMMITTEE

### 3-II.A. OVERVIEW

As another integral part of FSS program administration, each participating PHA must establish a program coordinating committee (PCC) whose functions will be to assist the PHA in securing commitments of public and private resources for the operation of the FSS program within the PHA's jurisdiction, including assistance in developing the action plan and in implementing the program [24 CFR 984.202(a)].

The PCC must consist of specific members, which are dependent upon whether the PHA is operating HCV, public housing, or multifamily assisted housing FSS programs. In addition to these required members, the PCC may also include additional members recommended by regulation.

# 3-II.B. PROGRAM COORDINATING COMMITTEE MEMBERSHIP

#### Required PCC Membership [24 CFR 984.202(b)(1)]

The PCC required members consist of representatives of the PHA, including at least one FSS Program Coordinator, and one or more participants from each HUD rental assistance program (HCV, public housing, or multifamily assisted housing) served by the PHA's FSS program.

#### **BangorHousing Policy**

BangorHousing's representatives to the program coordinating committee will be its Executive Director, FSS Program Coordinator, and one or more public housing and HCV FSS program participants.

Assistance in Identifying Potential PCC Members [24 CFR 984.202(b)(1)]

The PHA may seek assistance from area-wide, city-wide, or development-based resident councils, the resident management corporation, or the Resident Advisory Board, in identifying potential PCC members.

#### **BangorHousing Policy**

BangorHousing will seek assistance in identifying potential members of the PCC from its Resident Council.

Recommended PCC Membership [24 CFR 984.202(b)(2)]

Membership on the PCC also may include representatives of the unit of general local government served by the PHA, local agencies (if any) responsible for carrying out employment training programs or programs funded under the Workforce Innovation and Investment Act, and other organizations, such as other state, local, or tribal welfare and employment agencies, public and private education or training institutions, child care providers, nonprofit service providers, private business, and any other public and private service providers with resources to assist the FSS program.

# **BangorHousing Policy**

BangorHousing's FSS program coordinating committee membership will include leadership from the following organizations:

Maine Educational Opportunity Center, Eastern Maine Community College, New Ventures Maine, Eastern Maine Development Corporation, Penquis, MaineStream Finance, Bangor Adult Education, Literacy Volunteers of Bangor, Goodwill Northern New England, Maine Educational Opportunity Center, Maine Savings Bank, City of Bangor, Partners for Peace, Maine Career Center, Good Samaritan Agency, Fedcap, Bangor Housing Authority, Brewer Housing Authority, and the Housing Authority of the City of Old Town.

# 3-II.C. ALTERNATIVE PCC COMMITTEE [24 CFR 984.202(c)]

It is also possible for the PHA, in consultation with the chief executive officer of the unit of general local government served by the PHA, to use an existing entity as the PCC, if the membership of the existing entity consists or will consist of the individuals required by regulation (See section 3-II.B. above).

# **BangorHousing Policy**

BangorHousing will not utilize an existing entity as its program coordinating committee.

Exhibit 3-1: Chart for Determining PCC Membership

Organization or Service Type	Organization Name	PCC Member Title	PCC Member Name
Housing	PHA Housing Counseling Agencies Continuum of Care Emergency Shelters Transitional Housing	Director of Housing HCV Director PH Director	

GED and Educational Training	Community College Adult Education Workforce Investment Center	Dean of Instruction Chair, Welfare to Work Program Counselor Head of Displaced Homemaker Program Director
High School	Public High School Charter High School	Chair, Vocational Education Principal
Post-Secondary Schools	College University	Chancellor's Office or Delegate
Job Training	Community College Adult Education Workforce Innovation and Opportunity Board and Centers TANF SSI/PASS Program	Dean of Instruction Chair, Welfare to Work Program Counselor Head of Displaced Homemaker Program Director
Job Search, Placement, Retention	Community College Adult Education Workforce Investment Center TANF	Dean of Instruction Chair, Welfare to Work Program Counselor Head of Displaced Homemaker Program Director

Transportation	Office of Public Transportation Dial-a-Ride	Director
Health Care	Community Clinic Hospital Public Health Office Veteran's Administration	Director
Alcohol and Drug Prevention	Clinic Hospital Narcotics Anonymous Alcoholics Anonymous Drug and Alcohol Rehab Centers	Director
Mentoring	Score RSVP	Director
Homeownership	PHA First-Time Homebuyers Habitat for Humanity	Director
Individual Development Accounts	PHA TANF Banks Lending Institutions	Director
Child Care	Child Care Resource Center TANF	Director

City, State, or County Government	Mayor's Office Governor's Office Board of Supervisors	Mayor or Mayor's Chief Aide Governor or Chief Aide Chairperson or Chief Aide
Community-Based Organizations	Urban League Neighborhood House Union of Pan Asian Communities	
Social Service Funding and Coordination Organizations	United Way	Director, Information Referral Services Director, Volunteer Services
Information and Referral Services	Infoline Senior I and R	Director
Crisis Services	Crisis Team Senior Crisis Team Poison Center Domestic Violence Shelter	Director
Child/Adult Protective Services	Senior Services Adult Services In-home Support Services Adult Abuse Hotline Child Abuse Hotline Foster Care Adoption Services	Director

Vocational Rehabilitation	State Department of Rehabilitation	
	Regional Centers	
Employment Development	Employment Development Department	
	Unemployment	
	Workforce Investment Act	
	Disability Insurance	
Parks and Recreation	Community Centers	
	Recreation Centers	
Religious Organizations	Catholic Community Services	
	Episcopal Community Services	
	Jewish Family Services	
	Islamic Circle of North America	
	St. Vincent de Paul	
Financial Institutions	Banks	
	Credit Unions	
	Mortgage Lenders	
Legal Services	American Civil Liberties Union	Director
	Legal Aid	
Debt Resolution Services	Consumer Credit Counselors	Director

#### Chapter 4

#### SELECTING AND SERVING FSS FAMILIES

# INTRODUCTION

FSS regulations require that the PHA include in its action plan a statement indicating how it will select families for participation in the FSS program. This includes outreach, waiting list management, and other selection procedures. When followed, the PHA's selection procedures ensure that families will be selected without regard to race, color, religion, sex, handicap, familial status, or national origin.

Once selected for participation in the FSS program, families are to be provided various activities and supportive services so that they may obtain the education, employment, business, and social skills necessary to achieve self-sufficiency. A description of such activities and supportive services is also a requirement of the FSS action plan.

This chapter contains three parts:

<u>Part I: Incentives, Outreach, and Assurance of Noninterference:</u> This part describes the incentives the PHA will offer and the outreach efforts the PHA will use to encourage participation and recruit eligible families for the FSS program and contains the required assurance of noninterference with the rights of nonparticipating families.

<u>Part II: Family Selection:</u> This part covers whether the PHA will use preferences for family selection and which preferences the PHA will employ if they choose to do so. In addition, this part describes the selection factors the PHA will use in screening families for participation in the FSS program.

<u>Part III: Activities and Support Services:</u> This part lists the activities and supportive services to be provided to families through both public and private resources, describes the method the PHA will use to identify family support needs, and covers the required certification of coordination.

#### PART I: INCENTIVES, OUTREACH, and Assurance of Noninterference

# 4-I.A. OVERVIEW

The FSS program offers incentives such as the FSS escrow account, case management, coaching, and other supportive services that not only encourage participation, but also help families achieve self-sufficiency. In addition to encouraging program participation through such incentives, PHAs also conduct outreach to recruit FSS participants from among eligible families. As part of this process, families need to know that their choice as to whether to participate in the FSS program will not affect their admission to the HCV or public housing programs, nor will it affect their right to occupancy. This part describes the PHA's policies regarding these issues, all of which are required aspects of the FSS action plan.

4-I.B. INCENTIVES FOR PARTICIPATION [24 984.201(d)(5)]

By regulation, the FSS action plan must include a PHA's incentives plan—a description of the incentives that the PHA intends to offer eligible families to encourage their participation in the FSS program. The incentives plan provides for the establishment of the FSS escrow account and any other incentives designed by the PHA.

# **BangorHousing Policy**

BangorHousing will offer the following services, as needed to complete obligations in the contract, to its FSS participants as incentives to participate in FSS.

Incentive	Provided By	Description
FSS escrow BangorHousing account		The escrow account is a savings account set up by BangorHousing. The money deposited is a result of the participant's increase in earned income after joining FSS.
Information on and referrals to services	FSS Coordinator and FSS Coaches	In addition to developing an ITSP in collaboration with the participant, the FSS Coordinator or Coach will provide participants with information, referrals, and connections to services such as child care, transportation, education, job training and employment counseling, credit repair and financial coaching, to assist participants in achieving their goals.
Priority in specific support services	FSS Coordinator, FSS Coaches, and partner agencies	Occasionally (with grant funding) specific classes, training programs, or emergency funds to overcome barriers such as transportation or childcare, will be made available to FSS participants.

# 4-I.C. OUTREACH EFFORTS [24 CFR 984.201(d)(6)(i)(ii)]

In addition to offering incentives for FSS participation, PHAs also conduct outreach to recruit more FSS participants from eligible families. The FSS action plan must include a description of these efforts to recruit FSS participants, including notification and outreach, the actions the PHA will take to assure that both minority and nonminority groups are informed about the FSS program, and how the PHA will make this information known.

BangorHousing will notify eligible families about the FSS program using the following outreach locations, activities, methods, and languages, where appropriate. These points of contact and methods have been selected to ensure that both minority and non-minority families are informed about the FSS program.

Location/Activity	ation/Activity Staff/Partner		cation/Activity Staff/Partner Method		Language	
Briefings/Orientations	BangorHousing Staff	Flyer Presentation	English, with interpreters available as needed			
Interims/Recertifications BangorHousing Staff		Flyer Referral Form	English, with interpreters available as needed			
Transfers/Portability	ransfers/Portability BangorHousing Staff		English, with interpreters available as needed			
Lobby	obby BangorHousing Staff		English, with interpreters available as needed			
PHA Website Social Media	BangorHousing Staff	Flyers Success Stories	English, with interpreters available as needed			

4-I.D. ASSURANCE OF NONINTERFERENCE WITH THE RIGHTS OF NONPARTICIPATING FAMILIES [24 CFR 984.201(d)(10)]

A family's housing assistance or admission into assisted housing should never depend on whether they choose to participate in the FSS program, and PHAs need to make this known as part of the recruitment process. For this reason, the PHA's action plan must include an assurance that a family's decision to not participate in the FSS program will not affect the

family's admission to the HCV or public housing programs, nor will it affect the family's right to occupancy in accordance with the lease.

# **BangorHousing Policy**

Participation in the FSS program is voluntary. A family's decision on whether or not to participate in FSS will have no bearing on BangorHousing's decision of whether to admit the family into the public housing or HCV program. The family's housing assistance will not be terminated based on whether they decide to participate in FSS, their successful completion of the CoP, or on their failure to comply with FSS program requirements.

BangorHousing will ensure that the voluntary nature of FSS program participation is clearly stated in all FSS outreach and recruitment efforts.

#### PART II: FAMILY SELECTION

#### 4-II.A. OVERVIEW

The FSS action plan is required to contain a statement indicating the procedures for selecting families for FSS program participation, including a description of how the PHA will do so without regard to race, color, religion, sex (including actual or perceived gender identity), familial status, or national origin. This part describes these procedures, considering whether the PHA will use preferences for family selection and which preferences the PHA will employ if they choose to do so, in addition to defining the factors the PHA will use in screening families for program participation.

#### 4-II.B. FSS SELECTION PREFERENCES

As part of the process for selecting families for participation in the FSS program, the PHA may choose whether to employ the use of preferences. If the PHA so chooses, it has the option of giving a selection preference for up to 50 percent of its FSS program slots to eligible families who have one or more family members currently enrolled in an FSS-related service program or who are on the waiting list for such a program. Such a preference may be further limited to participants in and applicants for one or more specific eligible FSS-related service programs.

Should the PHA choose to adopt such a preference, it would need to include the following information in its action plan:

• The percentage of FSS slots, not to exceed 50 percent of the total number of FSS slots for each of its FSS programs, for which it will give a selection preference

 $\cdot$  The FSS related service programs to which it will give a selection preference to the programs' participants and applicants

• The method of outreach to and selection of families with one or more members participating in the identified programs [24 CFR 984.203(a)]

A PHA may wish to adopt additional selection preferences as well [Notice PIH 93-24].

BangorHousing will not adopt the use of any other preferences when selecting families for participation in the FSS program.

The PHA may use either of the following to select among applicants on the FSS waiting list with the same preference status [24 CFR 984.203(b)]:

- Date and time of application to the FSS program; or
- A drawing or other random choice technique.

# **BangorHousing Policy**

Starting January 1, 2024, BangorHousing will be adopting an "opt-out" model of the FSS program. New move-ins after that date will be enrolled into FSS at the time of their move-in, unless they sign a form opting out of FSS at that time. Opting out at that time will not prohibit the family from joining FSS at a later time should they choose to. New move-ins will have 30 days to sign their FSS Contract of Participation to complete their enrollment.

Families who have not previously graduated from FSS and are already in BangorHousing will be enrolled in FSS with a start date of January 1, 2024. Families will have until January 31, 2024, to return their signed contract, or BangorHousing will assume they have opted out of the FSS program and do not wish to join at that time. Opting out at that time will not prohibit the family from joining FSS at a later time should they choose to.

Families already enrolled in FSS as of January 1, 2024, will have their contracts amended to reflect the new changes and be given a new end date that is six years from the effective date of their CoP.

BangorHousing will use the date the family expressed an interest in participating in the FSS program to fill the remaining FSS slots.

# 4-II.C. SELECTION FACTORS

Many factors contribute to whether a PHA may choose to select a family for participation in the FSS program. These selection factors can help the PHA screen families for admission, and ultimately contribute to the PHA's decision to either allow or deny a family's admission into the FSS program.

Motivation Selection Factors [24 CFR 984.203(d)(1)]

A PHA may screen families for interest and motivation to participate in the FSS program provided that the factors utilized by the PHA are those which solely measure the family's interest and motivation to participate in the FSS program. For this reason, PHAs must only apply motivational screening factors that are permissible under the regulations.

Permissible Motivation Selection Factors

Permitted motivational factors include requiring attendance at FSS orientation sessions or preselection interviews or assigning certain tasks indicating the family's willingness to undertake the obligations that may be imposed by the FSS contract of participation. However, any tasks assigned should be readily accomplishable by the family based on the family members' educational level, abilities, or disabilities, if any. Reasonable accommodations must be made for individuals whose disability (mobility, manual, sensory, speech impairments, mental, or developmental disabilities) creates a barrier to accomplishing the tasks [24 CFR 984.203(d)(2)].

#### **Prohibited Motivation Selection Factors**

Prohibited motivational screening factors include the family's educational level, educational or standardized motivational test results, previous job history or job performance, credit rating, marital status, number of children, or other factors, such as sensory or manual skills, and any factors which may result in discriminatory practices or treatment toward individuals with disabilities or minority or nonminority groups [24 CFR 984.203(d)(3)].

# **BangorHousing Policy**

FSS families who leave the FSS program after January 1, 2024 prior to completing their Contract of Participation, and who wish to re-enroll, will be required to attend an intake session to screen for interest and motivation.

#### **Other Selection Factors**

In addition to motivational screening, the PHA may also wish to screen families for the following additional factors.

#### PHA Debt Selection Factor

The PHA may deny FSS participation to a family if the family owes the PHA, or another PHA, money in connection with HCV or public housing assistance [Notice PIH 93-24, B-18].

#### **BangorHousing Policy**

BangorHousing will not deny FSS participation to a family if the family owes the PHA, or another PHA, money in connection with HCV or public housing assistance.

Unavailable Support Services Selection Factor

If the PHA determines, after consulting with the family, that a missing service is essential to the family's needs, the PHA may skip that family (and other similar families) and offer the FSS slot to the next family for which there are available services [Notice PIH 93-24, B-8].

#### **BangorHousing Policy**

BangorHousing will not skip a family when a missing service is key to the family's needs.

A PHA may refuse to select a family for participation in the FSS program a second time if that family previously participated unsuccessfully (i.e., the family participated, did not meet its FSS obligations, and was terminated from the FSS program) [Notice PIH 93-24, B-14].

BangorHousing will not refuse to select a family for participation in the FSS program a second time if that family previously participated and did not complete.

BangorHousing will enroll a family for participation in the FSS program a second time if that family previously participated, completed the COP, and received a final distribution of their escrow account under these two conditions:

1) If it's been 12 months since graduation and the participant has experienced a loss of employment (wages or hours).

2) Family members who were not Heads of FSS Family previously and who are no longer in the same household.

# Compliance with nondiscrimination policies

Each FSS Action Plan must include a statement that documents the program's intent to comply with applicable anti-discrimination provisions.

#### **BangorHousing Policy**

It is the policy of BangorHousing to comply with all Federal, State, and local nondiscrimination laws and regulations, including but not limited to the Fair Housing Act, the Americans with Disabilities Act, and Section 504 of the Rehabilitation Act of 1973. No person shall be excluded from participation in, be denied the benefits of, or otherwise be subjected to discrimination under the FSS program on the grounds of race, color, sex, religion, national or ethnic origin, family status, source of income, disability or perceived gender identity and sexual orientation. In addition, BangorHousing's FSS staff will, upon request, provide reasonable accommodation to persons with disabilities to ensure that they are able to take advantage of the services provided by the FSS program.

#### 4-II.D. SELECTION OF HEAD OF HOUSEHOLD

Each eligible family that is selected to participate in an FSS program must enter a contract of participation with the PHA. There will be no more than one contract at any time for each family. There may be an ITSP for as many members of the family who wish to participate. The contract shall be signed by a representative of the PHA and the head of FSS family, as designated by the family. This head of FSS family does not have to be the same as the official head of **household for rental assistance purposes [24 CFR 984.303(a)].** 

#### **BangorHousing Policy**

The head of the FSS family is designated by the participating family. BangorHousing may make itself available to consult with families on this decision, but it is the assisted household that chooses the head of FSS family that is most suitable for their individual household circumstances. The designation or any changes by the household to the Head of FSS family must be submitted to BangorHousing on a form developed by BangorHousing.

# PART III: ACTIVITIES AND SUPPORT SERVICES

# 4-III.A. OVERVIEW

Once families are admitted to the FSS program, the PHA becomes responsible for making sure these families are adequately served. The purpose of the family self-sufficiency (FSS) program is to promote the development of local strategies to coordinate the use of HCV and public housing assistance programs with public and private resources, to enable families eligible to receive assistance under these programs to achieve economic independence and self-sufficiency. As such, upon selection, families are matched with the appropriate activities and supportive services so that they may obtain the education, employment, and business and social skills necessary to achieve self-sufficiency. This is a vital element of the FSS program. The PHA must make a good faith effort to replace the obtained services from another agency.

# 4-III.B. METHOD OF IDENTIFYING FAMILY SUPPORT NEEDS [24 CFR 984.201(d)(8)]

Before a PHA can determine the services and activities it will provide to FSS families, it must identify the services and activities appropriate to each family. The action plan must contain a description of how the program will identify the needs of FSS families and deliver the services and activities according to these needs.

#### **BangorHousing Policy**

Supportive services needs will be identified by completion of an informal needs assessment with the FSS coordinator or coach before completion of the initial individual training and services plan (ITSP).

4-III.C. FSS ACTIVITIES AND SUPPORT SERVICES DESCRIPTION [24 CFR 984.201(d)(7)]

As part of the required contents of the action plan, PHAs must both describe the activities and supportive services to be provided by public and private resources to FSS families, and identify the public and private resources that are expected to provide the supportive services.

Of course, this task assumes that the PHA has first identified the needed activities and supportive services.

#### **BangorHousing Policy**

BangorHousing's FSS program, through its partners on the program coordinating committee, will provide the following activities and support services to FSS families:

Support Service General	Support Service Specific	Source/Partner
Assessment	Vocational Assessment Educational Assessment Vocational Planning Educational Planning Disability Assessment Disability Vocational Assessment/Planning Disability Educational Assessment/Planning Drug/Alcohol Assessment Drug/Alcohol Planning	Eastern Maine Development Corp (EMDC) Literacy Volunteers of Bangor (LVB) Bangor Adult Education Maine Career Center Maine Educational Opportunity Center (MEOC) Eastern Maine Community College (EMCC) Vocational Rehabilitation Penobscot Community Health Center (PCHC) Sweetser Other Community-based Organizations
Education	High School English as a Second Language GED Post-secondary College	Bangor Adult Education LVB EMDC MEOC EMCC

Training	Skills Training Emerging Technologies Training Biomedical Training On-the-Job Training Functional Context Training	Bangor Adult Education EMCC EMDC Maine Career Center Penobscot Job Corp Goodwill Job Connection FedCap
Job Search Assistance	Resume Preparation Interviewing Skills Dress for Success Workplace Skills Job Development Job Placement	Maine Career Center New Ventures Maine Goodwill Job Connection EMDC/WIOA Literacy Volunteers of Bangor
Transportation	Bus Train/Trolley	Community Connector, City of Bangor Penquis Transportation Services BangorHousing
Health Care	Alcohol and Drug Prevention Alcohol and Drug Treatment	PCHC Sweetser
Child Care	Infant Care Toddler Care Preschool Care Afterschool Care Homework Assistance	Penquis Boys & Girls Club of Bangor Bangor Y

Financial Literacy Legal Services	Financial Education Financial Coaching Debt Resolution Credit Repair Representation Document Review Counsel or Advice	MaineStream Finance New Ventures Maine Bangor Savings Bank Pine Tree Legal		
Child/Adult Protective Services Crisis Services	Needs Assessment Case Planning Information Referral Crisis Management Crisis Assessment Crisis Intervention Crisis Management Crisis Resolution	Maine Department of Health and Human Services Crisis Team- Community Health and Counseling Services (CHCS) Senior Crisis Team Poison Control Partners for Peace Sweetser		
Micro and Small Business Development	Training Planning Technical Assistance Mentoring	New Ventures Maine MaineStream Finance		
Homeownership	Training Planning Debt Resolution	MaineStream Finance		

Individual Development Accounts	Match Savings Accounts	MaineStream Finance
Accounts	Distribution of IDA Funds	

# 4-III.D. CERTIFICATION OF COORDINATION [24 CFR 984.201(D)(12)]

The FSS action plan is required to contain a certification that the development of the activities and services under the FSS program has been coordinated with the JOBS program (now Welfare to Work under TANF), the programs under title I of the Workforce Innovation and Opportunity Act, and any other relevant employment, child care, transportation, training, and education programs in the applicable area. The implementation of the FSS program's activities and services must continue to be coordinated as such to avoid duplication of activities and services.

# **BangorHousing Policy**

Development of the services and activities under the FSS program has been coordinated with programs under Title 1 of the Workforce Innovation and Opportunity Act 29 U.S.C. 3111 et seq., and other relevant employment, child care, transportation, training, education, and financial empowerment programs in the area. Implementation will continue to be coordinated in this manner in order to avoid duplication of services and activities.

Chapter 5

CONTRACT OF PARTICIPATION

# INTRODUCTION

Each family that chooses to participate in an FSS program must enter into a contract of participation with the PHA. This contract, which is signed by the head of the FSS family, sets forth the principal terms and conditions governing participation in the FSS program, including the rights and responsibilities of the FSS family and of the PHA, the services to be provided to the head of the FSS family and each adult member of the family who elects to participate in the program, and the activities to be completed by them. The contract also incorporates the individual training and services plan [24 CFR 984.303].

This chapter contains two parts:

Part I: Overview and Family Obligations: This part provides an overview of the form and content of the contract of participation and describes what the contract requires of FSS families.

<u>Part II: Contract Specifications:</u> This part explains the specifications of the contract, including terms and conditions, contract modification, contract terminations, and grievance procedures.

Part I: Overview and Family Obligations

5-I.A. OVERVIEW

The purpose of the FSS contract of participation is to set forth the principal terms and conditions governing participation in the FSS program, including the incorporation of the individual training and services plan (ITSP) as part of the contract's required contents. The ITSP is meant to establish goals the FSS family will meet along the family's way to completing the contract and becoming self-sufficient. In addition to the goals specified in the ITSP, the contract also lists the responsibilities of the family and the PHA. This part covers the ITSP as part of the required contents of the contract of participation, and the family's obligations under the contract.

# 5-I.B. CONTENTS OF THE CONTRACT OF PARTICIPATION

Individual Training and Services Plan

There will only ever be one FSS contract of participation (CoP) at any time for each FSS family. As part of the required contents of the FSS contract of participation (CoP), the individual training and services plan (ITSP) establishes specific interim and final goals by which the PHA and the family measure the family's progress toward fulfilling its obligations under the contract of participation and becoming self-sufficient. Interim and final goals will differ depending on the family's individual needs. Regulations require the establishment of a final goal that includes both employment for the head of the FSS family and independence from welfare assistance for all family members regardless of age.

Interim Goals [24 CFR 984.303(b)(2)]

PHAs must work with each participant to establish realistic and individualized goals and may not include additional mandatory goals or mandatory modifications of the two mandatory goals.

Individual Training and Service Plans for Other than FSS Head [24 CFR 984.103]

An individual training and services plan is required for the head of the FSS family and all adults choosing to participate. ITSPs must be prepared for each adult family member participating. ITSPs are prepared by the PHA, in consultation with the participating family member [Notice PIH 93-24, G-16.]

# 5-I.C. FAMILY OBLIGATIONS

Compliance with Lease Terms [24 CFR 984.303(b)(3)]

One of the obligations of the FSS family according to the contract of participation is to comply with the terms and conditions of the HCV or public housing lease.

Inability to comply with the lease represents an inability to comply with the contract, therefore regulations regarding noncompliance with the FSS contract apply [see 24 CFR 984.303(b)(5)]. It is up to the PHA to determine the plan of action for FSS families found in noncompliance with the lease and how the PHA will precisely define the term *comply with the lease*. All considerations allowed for other assisted residents regarding violations of the lease, must also be allowed for FSS participants.

BangorHousing will define *comply with the lease* to mean the FSS family has not been evicted for repeated or serious violations of the lease as defined in the HCV Administrative Plan and public housing Admissions and Continued Occupancy Policy; or if they have been evicted for repeated and serious violations of the lease, the family has pursued their right to grieve, and the family has prevailed in either the grievance hearing or the informal hearing process.

BangorHousing's FSS program will terminate the FSS contract of participation for failure to comply with the terms of the lease.

# Employment Obligation [24 CFR 984.303 (b)(4)]

Another obligation set forth by the contract of participation is for the head of the FSS family to *seek and maintain suitable employment* during the term of the contract and any extension. Although other members of the FSS family may seek and maintain suitable employment during the term of the contract, it is only a requirement for the head of the FSS family.

The obligation for the head of the FSS family to *seek employment* is defined in the regulatory language as meaning that the head of the FSS family has searched for jobs, applied for employment, attended job interviews, and has otherwise followed through on employment opportunities. However, this definition still leaves room for policy decisions on the part of the PHA because it does not define the level of activity involved in "seeking."

There is no regulatory definition of *maintain suitable employment*. For this reason, it is up to the PHA to define the term. However, there can be no minimum period of time that the head of the FSS family must work.

With the agreement of the FSS family member, the PHA makes a determination of what it means to maintain suitable employment based on the skills, education, and job training of the FSS head of household, receipt of other benefits of the family member, and the available job opportunities within the jurisdiction served by the PHA. This means that the PHA must consult with the family member and agreement must be reached as to what *maintain suitable employment* is for that family member [24 CFR 984.303 (b)(4), Notice PIH 93-24, G-3].

# **BangorHousing Policy**

For purposes of BangorHousing's FSS program, *seek employment* means the head of household has applied for employment, attended job interviews, and otherwise followed through on employment opportunities as outlined in the individual training and services plan of their contract of participation.

*Maintain suitable employment* is employment, on the last day of the contract, that is outlined in the individual training and service plan and is based on the skills, education, job training, and receipt of other benefits of the head of the FSS family. The PHA will require verification of this employment or enrollment.

# 5-I.D. CONSEQUENCES OF NONCOMPLIANCE WITH THE CONTRACT

Consequences apply for families who do not meet the terms and conditions of the contract. The regulations require that the contract of participation specify that if the FSS family fails to comply, without good cause, with the terms and conditions of the contract (including compliance with the HCV or public housing lease), the PHA may:

- · Withhold supportive services
- Terminate the family's participation in the FSS program

PHAs are not permitted to terminate a family's housing assistance due to the family's failure to meet its obligations under the contract of participation [24 CFR 984.101(d)].

#### **BangorHousing Policy**

The contract of participation (CoP) will be terminated before the expiration of the contract term if the participant fails to meet, without "good cause," their obligations as outlined in the CoP. If the participant fails to meet its obligations outlined in the CoP, the FSS coordinator, or their designee, will first meet with the family to reassess the need for supportive services or a change in the individual training and services plan (ITSP).

If a reassessment of supportive services and a change in the ITSP is not successful in bringing the family into compliance, the FSS coordinator will reassess the need for, and availability of, supportive services and refer the participant to a knowledgeable professional for a formal assessment of the challenges leading to the noncompliance.

The FSS Coordinator will use this formal assessment to identify and refer to resources that remove the challenge, so the participant is able to meet their obligations outlined in the CoP.

Finally, if neither of these alternatives is successful, the FSS coordinator will terminate the CoP for failure to complete the tasks, interim goals, or final goals of the ITSP in a timely manner, and thus failure to complete the obligations outlined in the CoP.

The FSS coordinator will make an exception to the actions in terminating the CoP if the participant can, with the assistance of the FSS Coordinator, demonstrate "good cause" for the failure to meet its obligations as outlined in the CoP.

For purposes of BangorHousing's FSS program, *good cause* includes circumstances beyond the control of the FSS family:

Family circumstances

Death in the family

Serious illness

Medical emergency

Mandatory court appearances

Involuntary loss of employment

Loss of head of household through death, incarceration, or removal from lease

Change in the ITSP improving progress toward economic self-sufficiency

Community circumstances

Significant reduction in workforce (over 20 percent reduction in employment field)

Significant interruption in service delivery (over 3 months interruption)

Provider noncompliance with regulation

Provider unable or unwilling to provide service

Provider offering inferior service

Active pursuit of a current or additional self-sufficiency goal

Resolution of a barrier to employment

Completion of a college degree or technical training

Completion of a work-related certification

Credit repair towards homeownership readiness

Part II: Contract Specifications

5-II.A. OVERVIEW

In addition to making clear the family's obligations under the program, the contract of participation contains specific terms and conditions, including those governing contract modifications, terminations, and grievance procedures. This part describes those specifications and associated policy.

5-II.B. CONTRACT TERM [24 CFR 984.303(c)]

The contract term is six years. This means that the family has no more than six years from the effective date of the contract of participation (CoP) to fulfill their obligations as specified in the contract. This six year term requirement will be specified in the CoP.

Contract Extension [24 CFR 984.303(d)]

While the term set forth in the contract of participation is for six years, contract extensions are available. According to regulation, PHAs must for "good cause" extend the term of the contract for a period not to exceed two years for any FSS family that requests an extension of the

contract in writing or verbally. The family's written or verbal (documented by the FSS Coordinator) request for an extension must include a description of the need for the extension. *Good cause* means circumstances beyond the control of the FSS family, as determined by the PHA, such as a serious illness or involuntary loss of employment (further defined by PHA policy in Section 5-I.D.). Extension of the contract of participation will entitle the FSS family to continue to have amounts credited to the family's FSS account.

# 5-II.C. MODIFICATION OF THE CONTRACT

The contract of participation (CoP) may be modified, as long as the PHA and the FSS family mutually agree to modify it. This includes modifications in writing with respect to the individual training and services plans (ITSPs), the contract term (See Section 5-II.B. above), and designation of the head of the family [24 CFR 984.303(f)]. The conditions under which the PHA will modify the contract are set forth in the policy below.

# **BangorHousing Policy**

In BangorHousing's FSS program, the CoP will be modified by mutual agreement between BangorHousing and the FSS head of household:

When modifications to the ITSP improve the participant's ability to complete their obligations in the CoP or progress toward economic self- sufficiency.

When the designated head of the FSS family ceases to reside with other family members in the assisted unit, and the remaining family members designate another family member to be the FSS head of household and receive escrow funds.

When an FSS family moves to the jurisdiction of a receiving PHA that does not have an FSS program and the family may not continue participation in the FSS program, and modification of the FSS contract will allow the family to complete the contract and receive an escrow disbursement or terminate the contract with escrow disbursement.

# 5-II.D. COMPLETION OF THE CONTRACT

By regulation, the contract of participation is considered to be completed when the head of household is employed and the FSS family has fulfilled all of its obligations under the contract of participation, including all family members' ITSPs, on or before the expiration of the contract term, including any extension thereof.

Policies on verifying completion of the contract of participation can be found in Section 6-I.C. of this action plan.

#### 5-II.E. TRANSITIONAL SUPPORTIVE SERVICE ASSISTANCE

Even after a family has completed the contract of participation, a PHA may continue to offer appropriate FSS supportive services to a former completed FSS family. If the family still resides in HCV or public housing, these supportive services would be offered for becoming self-

sufficient. If the family no longer resides in HCV or public housing, these supportive services would be offered for becoming self-sufficient or remaining self-sufficient. Transitional services for families who no longer reside in HCV or public housing, may only be offered using sources that are not HUD funds or HUD restricted funds [24 CFR 984.303(j)].

# **BangorHousing Policy**

BangorHousing will continue to offer supportive services to a former FSS family who has completed its contract of participation.

# 5-II.F. TERMINATION OF THE CONTRACT

Termination of the Contract with Escrow Distribution [24 CFR 984.303(k)]

The contract of participation will be terminated with escrow distribution before the expiration of the contract term, during any extension of the contract, or at end of the term of the contract if all obligations under such have not been met, when:

• Services that the PHA and the FSS family have agreed are integral to the FSS family's advancement towards self-sufficiency are unavailable, as described in Section 5-II.H. of this Action Plan. This type of termination is also referred to as "nullification" in the FSS regulations at 24 CFR 984.

• The head of the FSS family becomes permanently disabled and unable to work during the period of the contract, unless the PHA and the FSS family determine that it is possible to modify the contract to designate a new head of the FSS family; or

• An FSS family in good standing moves outside the jurisdiction of the PHA (in accordance with portability requirements at 24 CFR 982.353) for good cause and continuation of the CoP after the move or completion of the CoP prior to the move is not possible. PHAs must be consistent in their determinations of whether a family has good cause for a termination with FSS escrow disbursement.

Termination of the Contract without Escrow Distribution [24 CFR 984.303(h)]

The contract of participation may be terminated before the expiration of the contract term and any extension of the contract by the following:

· Mutual consent of the parties

• Failure of the FSS family to meet its obligations under the contract of participation without good cause, including in an HCV FSS program the failure to comply with the contract requirements because the family has moved outside the jurisdiction of the PHA

- · The family's withdrawal from the FSS program
- Such other act as is deemed inconsistent with the purpose of the FSS program
- · Operation of law

#### A. Involuntary Termination

BangorHousing may involuntarily terminate a family from FSS under the following circumstances:

I. If the participant fails to meet their obligations under the Contract of Participation, the Individual Training and Services Plan and related documentation. Non-compliance includes:

i. Missing scheduled meetings, failure to return phone calls, and/or maintain contact after written notification of non-compliance.

ii. Failure to work on activities and/or goals set forth in the Individual Training and Services Plan, including employment activities.

iii. Failure to complete activities and/or goals within the specified time frames; and/or

II. If the participant's housing assistance has been terminated.

Participants who fail to meet their obligations under paragraph I above, as determined by an FSS coordinator, will be given the opportunity to attend a required meeting with the FSS Coordinator or assigned BangorHousing representative to review the situation. At this meeting, a review of the Contract of Participation, Individual Training and Services Plan, and all related documentation will be conducted, and amendments will be made as necessary (within HUD guidelines) to allow for changes in circumstance. Failure to contact the FSS Coordinator to schedule this meeting within fourteen (14) days of a written request by the FSS program to set up this meeting or failure by the FSS Head of Household to attend this meeting without some type of correspondence to clarify the issue(s), may lead to termination from the program. The FSS Coordinator will also attempt to contact the participant via phone, text, in person, and/or email prior to the review meeting. Participants who remain out of compliance after this meeting will be subject to termination from the FSS program.

If the initial meeting does not resolve the problem, or if the meeting is not requested by the family within the required period, notification of termination will be made to the family by letter stating:

1. The specific facts and reasons for termination;

2. A statement informing the family of their right to request an informal hearing and the date by which this request must be received (see Grievance Procedures);

3. A statement informing the family that termination from the FSS program for the reasons stated therein will not result in termination of the family's housing assistance. Failure to request a meeting in writing by the deadline will result in closure of the family's FSS File and all rights to a hearing will be waived. All escrow

money held on the family's behalf will be forfeited in accordance with HUD regulations. Housing assistance will not be terminated based on non-compliance with the FSS program. The current amount of escrow in the family's escrow account will be included in the letter.

# B. Voluntary Termination

Participants may be terminated from BangorHousing's FSS Program under the following circumstances:

- Mutual consent of both parties; and/or
- The family's withdrawal from the program.

**Note:** If the family is unable to meet the requirements of the contract of participation because essential services are not available, the contract is *nullified*, not terminated.

In addition, the contract of participation is automatically terminated if the family's HCV assistance is terminated in accordance with HUD requirements [24 CFR 984.303(h)].

# 5-II.G. OPTION TO WITHHOLD SUPPORTIVE SERVICE [24 CFR 984.303(b)(5)(i)]

As touched upon in Section 5-I.D. of this action plan, the PHA has the option to withhold supportive services or the FSS family's participation in the FSS program if the PHA determines that the FSS family has failed to comply without good cause with the requirements of the contract of participation.

PHAs are not permitted to terminate HCV assistance to a family due to the family's failure to meet its obligations under the contract of participation [24 CFR 984.101(d)].

5-II.H. PHA OBLIGATION TO MAKE GOOD FAITH EFFORT TO REPLACE UNAVAILABLE SUPPORT SERVICES [24 CFR 984.303(e)]

PHA s must make an extensive good faith effort to replace services that community agencies either cannot or will not provide. If all of the steps below are exhausted without the provision of an integral service, the contract of participation can be ended ahead of time as a result. This, however, should only occur as a last resort. The PHAs good faith effort must be demonstrated by taking the following steps:

· If a social service agency fails to deliver the supportive services pledged under an FSS family member's individual training and services plan (ITSP), the PHA must make a good faith effort to obtain these services from another agency.

· If the PHA is unable to obtain the services from another agency, the PHA must reassess the family member's needs and determine whether other available services would achieve the same purpose.

· If other available services would not achieve the same purpose, the PHA shall determine whether the unavailable services are integral to the FSS family's advancement or progress toward self-sufficiency.

· If the unavailable services are not integral to the FSS family's advancement toward selfsufficiency, the PHA must revise the ITSP, delete these services, and modify the contract of participation to remove any obligation on the part of the FSS family to accept the unavailable services.

· If the unavailable services *are* determined to be integral to the FSS family's advancement toward self-sufficiency (which may be the case if the affected family member is the head of the FSS family), the PHA shall terminate the contract of participation and follow the requirements in Section 5-II.F. of this Action Plan.

Termination of the contract of participation based on unavailability of supportive services shall never be grounds for termination of HCV or public housing assistance.

# 5-II.I. GRIEVANCE PROCEDURES

When adverse action is taken by the PHA against a family, the PHA is required to provide a grievance hearing in the public housing program, or an informal hearing in the HCV program [24 CFR 966 subpart B, 24 CFR 982.554].

According to regulatory requirements, the FSS action plan must contain the grievance and hearing procedures available for FSS families against whom the PHA has taken adverse action with regards to FSS [24 CFR 984.201(d)(9)].

# **BangorHousing Policy**

The grievance and informal hearing procedures for the FSS program will be the same as the grievance and hearing procedures adopted for the HCV and public housing programs in BangorHousing's Admissions and Continued Occupancy Policy and Administrative Plan (page 8).

All requests for an informal hearing must be received by BangorHousing's FSS Coordinator within fourteen (14) business days of the date of the FSS termination letter. If a hearing is requested by the FSS family, notification to the family regarding the date, time, and location of the informal hearing will be made by mail.

Persons included in the informal hearing shall include, but not be limited to:

- The FSS Head of Household;
- The FSS Coordinator; and

 $\cdot$  BangorHousing staff member, other than FSS program staff, serving as the Hearing Officer

All participants have the right to obtain legal representation and provide their witnesses.

The family may request to reschedule a hearing for good cause, or if it is needed as reasonable accommodation for a person with disabilities. Good cause is defined as an unavoidable conflict which seriously affects the health, safety, or welfare of the family. Requests to reschedule a hearing must be made in writing within (5) days prior to the hearing date.

Chapter 6

ESCROW ACCOUNT

#### INTRODUCTION

The establishment of an escrow account is offered as a support and financial incentive to families for participation in the FSS program. Generally, under this incentive, the amount of an increase in family rent resulting from an increase in earned income is escrowed. That is, usually a family's rent or share of the rent goes up when the family experiences an increase in earned income. In the FSS program, this is still the case, and the part of the rent representing the increase is deposited into an account as an escrow credit. The funds from this escrow account then become available to FSS families upon successful completion of their contracts of participation and may become available earlier at the housing authority's option.

This chapter explains how the FSS escrow account works, including calculating the amount of the escrow credit, disbursing the funds, and the proper way for the PHA to manage and report on the account.

This chapter contains two parts:

<u>Part I: The Escrow Account</u>: This part provides an overview of how the escrow account works, including calculating the escrow credit and disbursing the funds upon completion of the contract of participation.

<u>Part II: Escrow Fund Accounting and Reporting:</u> This part describes the requirements for managing the escrow account, including both accounting and reporting requirements.

Part I: The Escrow Account

#### 6-I.A. OVERVIEW

As an integral incentive to the FSS program, it is especially important to have clear-cut policy spelling out how the escrow account works. This includes policy regarding the calculation of the FSS credit amount, the disbursement of FSS account funds, the use of account funds for homeownership, and forfeiture of the FSS escrow account.

6-I.B. CALCULATING THE FSS CREDIT AMOUNT

Determination of Baseline Annual Earned Income and Baseline Monthly Rent

When determining the family's baseline annual earned income and the baseline monthly rent amounts for purposes of computing the FSS escrow credit, the PHA must use the amounts on the family's most recent income reexamination in effect.

For purposes of determining the FSS credit, baseline monthly rent for families paying an income-based rent is the family's Total Tenant Payment (TTP) as of the most recent reexamination of income, which occurs after the effective date of the FSS contract.

For families in public housing who are paying either flat or ceiling rent, family rent is the amount of the flat rent (including the applicable utility allowance) or ceiling rent (including any hardship discounts) as of the most recent reexamination of income, which occurs after the effective date of the FSS contract [24 CFR 984.103(b)].

#### **BangorHousing Policy**

For families that move into BangorHousing on or after January 1, 2024, we will use their movein certification to establish their baseline data provided they sign their CoP within 30 days of their move-in date. For all BangorHousing families not already enrolled in the FSS program prior to January 1, 2024, we will use their most recent recertification to set their baseline data for January 1, 2024. They will have until January 31, 2024, to return their signed contract or BangorHousing will assume they have opted out of the FSS program, and do not wish to join at that time. All families that choose to opt out will still be eligible to join at a later date, using the most recent recertification of that date. Families who have previously opted out of FSS will not have 30 days to sign their contract.

Determination of the Escrow Credit

To calculate the FSS credit, the PHA must accurately determine the family's baseline earned income and baseline monthly rent and compare those figures with the family's current earned income and current monthly rent. The FSS credit is the lesser of 30 percent of one-twelfth or 2.5 percent of the amount by which the family's current annual earned income exceeds the family's baseline annual earned income; or the increase in the family's monthly rent. The increase in the family's monthly rent is the lower of either the amount by which the family's current monthly rent exceeds the family's baseline monthly rent, or for HCV families, the difference between the baseline monthly rent and the current gross rent (*i.e.*, rent to owner plus any utility allowance) or the payment standard, whichever is lower [24 CFR 984.305(b)(2)].

Determination of Escrow Credit for Families Who Are Not Low Income

FSS families who are not low-income families are not entitled to any FSS credit [24 CFR 984.305(b)(2)].

Increases in FSS Family Income [24 CFR 984.304]

As described in the FSS credit calculations above, any increases in family earned income resulting in increases in family rent are deposited in the escrow account. For this reason, and because of the nature of the FSS account, any increase in the earned income of an FSS family during its participation in an FSS program may not be considered as income or an asset for

purposes of eligibility of the FSS family for other benefits, or amount of benefits payable to the FSS family, under any other program administered by HUD.

Cessation of FSS Credit [24 CFR 984.305(b)(4)]

The PHA will not make any additional credits to the FSS family's FSS account when the family has completed the contract of participation, when the contract of participation is terminated, when the family is not low-income, or during the time a HCV family is in the process of moving to a new unit.

# 6-I.C. DISBURSEMENT OF FSS ACCOUNT FUNDS

#### **Disbursement Before Completion of Contract**

The PHA may at its sole option disburse FSS account funds before completion of the contract if the family needs a portion of the funds for purposes consistent with the contract of participation and the PHA determines that the FSS family has fulfilled certain interim goals established in the contract of participation. These interim disbursements could include using the funds to assist the family in meeting expenses related to completion of higher education (e.g., college, graduate school) or job training, or to meet start-up expenses involved in creation of a small business [24 984.305(c)(2)(ii)].

#### **BangorHousing Policy**

BangorHousing, in accordance with its Contract of Participation, will allow for yearly escrow withdrawals. Families may request one yearly escrow withdrawal per calendar year for up to half of the amount that is in their escrow account at the time of the withdrawal request, or \$5,000, whichever is less.

These withdrawals can be used however the family sees fit. Yearly escrow withdrawals must be requested by the FSS HOH, and they must have received financial literacy education from a BangorHousing approved banking partner prior to the first withdrawal and be an FSS family in good standing.

#### In addition,

BangorHousing will disburse a portion of the FSS escrow account funds before completion of the CoP when the family has met certain interim goals, which means the family has met all its obligations under the CoP to date, including completion of the ITSP interim goals and tasks to date, and:

The requested funds are needed to complete an interim goal or task within the CoP and are not ongoing expenses.

#### OR

The family has demonstrated that the need for one-time payment of otherwise ongoing expenses such as utilities, telephone, cell phone, car payments, car

maintenance, insurance, or childcare is needed to complete an interim goal, a final goal, or a task related to such goals.

To request these *interim disbursements,* the FSS family must have accrued \$1,000 in their escrow account, and they can request up to half of the balance in their FSS escrow account.

#### Disbursement at Completion of Contract [24 CFR 984.305(c)(1) and 24 984.305(c)(2)(i)]

When the contract has been completed, at or before the expiration date, according to regulation, the amount in the FSS account in excess of any amount the FSS family owes to the PHA under the public housing lease will be paid to the head of the FSS family. To receive the disbursement, the head of the FSS family must submit a certification (as defined in 24 CFR 984.103) to the PHA at the time of contract completion that, to the best of his or her knowledge and belief, no member of the FSS family is a recipient of welfare assistance.

#### Disbursement at Contract Termination [24 CFR 984.305(c)(3)]

The PHA must disburse to the family its FSS escrow account funds in excess of any amount owed to the PHA under the public housing lease when the contract has been terminated in certain circumstances. These circumstances include services are not available to the family that the PHA and the FSS family have agreed are integral to the FSS family's advancement towards self-sufficiency, when the head of the FSS family becomes permanently disabled and unable to work during the period of the contract (unless the PHA and the FSS family determine that it is possible to modify the contract to designate a new head of the FSS family), or when an FSS family moves outside the jurisdiction of the PHA and continuation of the CoP after the move is not possible according to the regulations. In circumstances where a family is not able to contract can be modified to make completion and receipt of the escrow monies, possible. PHAs must be consistent in their determinations of whether a family has good cause for a termination with FSS escrow disbursement.

#### Verification of Family Certification at Disbursement

The PHA must verify that the family has met the requirements of either interim or final disbursements, or termination of contract with escrow. Interim disbursement may only occur after the family has completed certain interim goals and funds are needed to complete other interim goals. Final disbursement can only occur after the family has completed the contract of participation and all members are welfare-free as defined by regulation. Disbursement at contract termination only occurs if the family circumstances involve an integral missing service, the disability of the FSS head of household, or an FSS family porting out of the jurisdiction of the PHA and HUD regulations do not allow continuation of the FSS contract. In each of these circumstances, it follows that the PHA may require verification for the completion of interim goals or the contract of participation.

At interim disbursement and before final disbursement of the FSS account funds to the family, the PHA may verify that the FSS family is no longer a recipient of welfare assistance by requesting copies of any documents which may indicate whether the family is receiving any welfare assistance, and by contacting welfare agencies [24 CFR 984.305(c)(4)].

HUD provides verification guidance in Notice PIH 2018-18. This guidance is mandatory for the HCV and public housing programs. The PHA's Administrative Plan or ACOP must contain verification policies following the hierarchy in this notice. The policies contained in the PHA's ACOP and Administrative Plan cover verification policies related to the FSS program in general. However, determining the need for interim disbursements may require more clarification as to what constitutes an acceptable third-party source.

# **BangorHousing Policy**

BangorHousing will accept self-certification to document completion of ITSP goals, welfare assistance, and employment. The FSS family may be asked to provide the most recent pay stub, if not already provided.

Succession to FSS Account [24 CFR 984.305(d)]

FSS account funds should be disbursed to the head of the FSS family. However, if the head of the FSS family no longer resides with the other family members in HCV or public housing, the remaining members of the FSS family, after consultation with the PHA, have the right to designate another family member to receive the funds.

6-I.D. USE OF FSS ACCOUNT FUNDS FOR HOMEOWNERSHIP

According to regulation, a HCV or public housing FSS family may use the final distribution of FSS account funds for the purchase of a home, including the purchase of a home under one of HUD's homeownership programs, or other federal, state, or local homeownership programs, unless the use is prohibited by the statute or regulations governing the particular homeownership program [24 CFR 984.305(e)].

Homeownership is just one option for use of the FSS account funds. PHAs may not restrict the use of escrow funds at contract completion [Notice PIH 93-24, C-13].

# 6-I.E. USE OF FORFEITURE OF FSS ACCOUNT FUNDS

Amounts in the FSS account will be forfeited when the contract of participation is terminated without escrow disbursement, or when the contract of participation is completed by the family (see Section 5-II.D. of this action plan) but the FSS family is receiving welfare assistance at the time of expiration of the term of the contract of participation, including any contract extension [24 CFR 984.305(f)(1)].

Use of forfeited escrow accounts is described in detail in Section 3-I.F. of this FSS Action Plan.

Treatment of Forfeited FSS Account Funds

FSS escrow account funds forfeited by the FSS family must be used by the PHA for the benefit of the FSS participants. These funds may only be used for support for FSS participants in good

standing. These supports include transportation, childcare, training, testing fees, employment preparation costs, and other costs related to achieving obligations outlined in the CoP; or training for FSS Program Coordinator(s). Forfeited FSS escrow accounts may not be used for salary and fringe benefits of FSS Program Coordinators, general administrative costs of the FSS program, for housing assistance payments (HAP) expenses or public housing operating funds. Accounting Brief 26 describes the accounting requirements in the treatment of forfeited escrow accounts.

## **BangorHousing Policy:**

FSS escrow account funds forfeited by the FSS family (if any) will be used to support FSS participants in good standing. Upon written request from a family, the FSS Coordinator and an administrative member of BangorHousing will consider the available funds and make a determination.

BangorHousing may also initiate a request to administration for the use of forfeited escrow funds for staff training purposes.

At the discretion of the FSS Coordinator, forfeited escrow funds may be considered in lieu of an interim escrow disbursement for those who have not yet accrued escrow.

Part II: Escrow Fund Accounting and Reporting

#### 6-II.A. OVERVIEW

Regulations set forth specific requirements involving the accounting and reporting for the FSS escrow account. This part describes those requirements and the PHA policy necessary for managing the account from the PHA perspective.

#### 6-II.B. ACCOUNTING FOR FSS ACCOUNT FUNDS

When establishing FSS escrow accounts, the PHA must deposit the FSS account funds of all families participating in the PHA's FSS program into a single depository account for each (HCV or public housing) program. These funds are determined at each reexamination after the effective date of the contract and must be deposited each month to each family's subsidiary line item in the PHAs escrow account. In addition, the funds held in this account must be invested in one or more of the HUD-approved investments [24 CFR 984.305].

Crediting the Escrow Account [24 CFR 984.305(a)(2)(i)]

The total of the combined FSS account funds will be supported in the PHA accounting records by a subsidiary ledger showing the balance applicable to each FSS family. During the term of the contract of participation, the PHA must credit the amount of the FSS credit (see Section 6-I.B.) to each family's FSS account every month.

Proration of Investment Income [24 CFR 984.305(a)(2)(ii)]

Because the FSS account funds are to be invested, the investment income for those funds in the FSS account will also need to be credited to each family's account subsidiary line item. By

regulation, these funds are to be prorated and credited to each family's FSS account based on the balance in each family's FSS account at the end of the period for which the investment income is credited.

# **BangorHousing Policy**

Each month the full amount of the investment income for funds in the Public Housing and/or HCV FSS account will be prorated and credited to each family's subsidiary line item after the deduction of unpaid rent and other amounts due under their lease.

Reduction of Amounts Due by FSS Family [24 CFR 984.305(a)(2)(iii)]

# At Completion for Monies Owed to the PHA by the Family

If the FSS family has not paid the family contribution towards rent, or other amounts, if any, due under the public housing or HCV lease, the balance in the family's FSS account shall be reduced by that amount (as reported by the owner to the PHA in the HCV FSS program) at the time of final disbursement of FSS escrow funds.

# Before Completion for Underreported Income

#### At Baseline When the Family Joins FSS for Underreported Income

If the FSS family has underreported income after the baseline annual income is set, the amount credited to the FSS account will be based on the income amounts originally reported by the FSS family.

#### After Baseline When Family is in FSS for Underreported Income

If the FSS family is found to have under-reported income in the reexamination used to set the baseline, the escrow for the entire period of the CoP will be recalculated using the correct income to set the baseline and then calculate subsequent escrow amounts.

#### 6-II.C. REPORTING ON THE FSS ACCOUNT

Each PHA must make a report, at least once annually, to each FSS family on the status of the family's FSS account.

At a minimum, the report must include [24 CFR 984.305(a)(3)]:

- The balance at the beginning of the reporting period
- The amount of the family's rent payment that was credited to the FSS account, during the reporting period
- $\cdot$  Any deductions made from the account for amounts due the PHA before interest is distributed
- The amount of interest earned on the account during the year

• The total in the account at the end of the reporting period

## **BangorHousing Policy**

BangorHousing will provide FSS participants with an annual statement on the status of their FSS escrow account.

Chapter 7

PORTABILITY IN HCV FSS PROGRAMS

#### INTRODUCTION

PHAs operating HCV FSS programs must be familiar with the rules and regulations regarding portability under the HCV program. As with the case of portability in the HCV program in general, the FSS family may move outside the initial PHA jurisdiction under portability procedures after the first 12 months of the FSS contract of participation [24 CFR 984.306].

In the event that an FSS family chooses to exercise portability, certain special requirements regarding the FSS program would apply. This chapter describes the obligations of the initial PHA, the receiving PHA, and the FSS family under portability, in addition to any special stipulations regarding portability in the FSS context.

This chapter contains two parts:

<u>Part I: Portability in the FSS Program</u>: This part provides a general overview of portability in the FSS program, including the residency requirements for FSS portability and management of the contract of participation when a family moves into or from another PHA's jurisdiction.

<u>Part II: The Effects of Portability on FSS Regulations and Policy:</u> This part describes the specific ways in which portability affects different aspects of the FSS program, including the escrow account, program termination, loss of the FSS account, and termination of HCV program assistance.

Part I: Portability in the FSS Program

#### 7-I.A. OVERVIEW

Portability is a statutory feature of the HCV program—it is included in the law. As such, PHAs operating a HCV FSS program need to understand the effects that portability will have on HCV FSS families and program operation. This part provides a general overview of portability in the FSS program, including the residency requirements for FSS portability and management of the contract of participation when a family moves into or from another PHA's jurisdiction.

#### 7-I.B. DEFINITIONS

For the purposes of portability with regards to the FSS program, the following definitions will be used [24 CFR 982.4, 24 CFR 984.306].

· Initial PHA means both:

1. A PHA that originally selected a family that later decides to move out of the jurisdiction of the selecting PHA; and

2. A PHA that absorbed a family that later decides to move out of the jurisdiction of the absorbing PHA.

• *Receiving PHA* means a PHA that receives a family selected for participation in the tenant-based program of another PHA. The receiving PHA either absorbs the family into its program, including issuing a voucher and providing rental assistance to the family, or bills the initial PHA for the family's housing assistance payments and the fees for administering the family's voucher.

• *Relocating FSS Family* refers to an FSS family that moves from the jurisdiction of a PHA at least 12 months after signing its contract of participation.

# 7-I.C. RESIDENCY REQUIREMENTS

Families participating in a HCV FSS program are required to lease an assisted unit within the jurisdiction of the PHA that selected the family for the FSS program for a minimum period of 12 months after the effective date of the contract of participation. However, the initial PHA may approve a family's request to move outside its jurisdiction under portability during this period if the move is in accordance with the regulations at 24 CFR 982.353 [24 CFR 984.306(a)(1)].

# **BangorHousing Policy**

BangorHousing will approve a family's request to move outside its jurisdiction under portability during the first 12 months after the effective date of the contract of participation if the move is in accordance with the regulations for such moves at 24 CFR 982.353.

After the first 12 months of the FSS contract of participation, the FSS family may move outside the initial PHA jurisdiction under portability procedures regardless of PHA approval [24 CFR 984.306(a)(2)].

# 7-I.D. PORTABILITY REQUIREMENTS FOR FSS PARTICIPANTS

# Receiving PHA Administers an FSS Program [24 CFR 984.306(b)]

Whether the receiving PHA bills the initial PHA or absorbs the FSS family into its HCV program, the receiving PHA must enroll an FSS family in good standing in its FSS program. However, if the receiving PHA is already serving the number of FSS families identified in its FSS Action Plan and determines that it does not have the resources to manage the FSS contract or the receiving PHA, the initial PHA may agree to the FSS family's continued participation in the initial PHA's FSS program. Prior to the PHAs agreeing to the continued participation, the initial PHA must determine that the relocating FSS family has demonstrated that, notwithstanding the move, it will be able to fulfill its responsibilities under the initial or a modified contract at its new place of residence.

BangorHousing, as the initial housing authority, will agree to the participant's continued participation in their FSS program so long as the relocating family has demonstrated, with the assistance of the FSS Coordinator, that it will be able to fulfill its responsibilities under the initial or a modified contract at its new place of residence.

Where continued FSS participation is not possible, the initial PHA **must** clearly discuss the options that may be available to the family. Depending on the family's specific circumstances, these options include modification of the FSS contract, locating a receiving housing authority that has the capacity to enroll the family in its FSS program, termination with FSS escrow disbursement in accordance with 24 CFR 984.303(k)(1)(iii), or termination of the FSS contract and forfeiture of escrow.

# **BangorHousing Policy**

BangorHousing will clearly discuss the options that are available to the family where continued FSS participation is not possible. Depending on the family's specific circumstances, these options include modification of the FSS contract, locating a receiving housing authority that has the capacity to enroll the family in its FSS program, termination with FSS escrow disbursement, or termination of the FSS contract and forfeiture of escrow.

Receiving PHA Does Not Administer an FSS Program [24 CFR 984.306(c)]

If the receiving PHA does not administer an FSS program and the receiving PHA is absorbing the voucher, the FSS family may not continue participation in the FSS program. The initial PHA must clearly discuss the options that may be available to the family. These may include, but are not limited to, modification of the FSS contract, locating a receiving PHA that administers an FSS program, termination of the FSS contract with FSS escrow disbursement, or termination of the FSS contract and forfeiture of escrow.

# **BangorHousing Policy**

BangorHousing will, as stated above, clearly discuss the options that may be available to the family where continued FSS participation is not possible. Depending on the family's contract specific circumstances, these options include modification of the FSS contract, locating a receiving housing authority that has the capacity to enroll the family in its FSS program, termination with FSS escrow disbursement in accordance with 24 CFR 984.303(k)(1)(iii), or termination of the FSS contract and forfeiture of escrow.

If the receiving PHA does not administer an FSS program and the receiving PHA is administering the voucher, the FSS family may continue participation in the FSS program. The initial PHA must clearly discuss the options that may be available to the family. These may include, but are not limited to, modification of the FSS contract, locating a receiving PHA that administers an FSS program, termination of the FSS contract with FSS escrow disbursement, or termination of the FSS contract and forfeiture of escrow.

BangorHousing, as the initial housing authority, will agree to the participant's continued participation in their FSS program so long as the relocating family has demonstrated, with the assistance of the FSS Coordinator, that it will be able to fulfill its responsibilities under the initial or a modified contract at its new place of residence.

A chart summarizing portability impact on an FSS family follows.

	<sup>-</sup> amily S Status	PHA FSS Status	Port Scenario	FSS Impact	PHA or HUD Decides
1.	FSS family ports	Receiving PHA has FSS program Initial PHA has FSS program	Billed	Family may continue participation in initial PHA's FSS program or Family may enroll in receiving PHA's FSS program	Determined by the initial PHA. Determined by the receiving PHA.
2.	FSS family ports	Receiving PHA has FSS program Initial PHA has FSS program	Absorbed	Family may enroll in receiving PHA's FSS program or Family may continue participation at initial PHA's FSS program.	Determined by the receiving PHA. Determined by the receiving PHA. *Agreement from the receiving PHA is needed because they would be responsible for most of the FSS tasks under this scenario.

# PORTABILITY FSS IMPACT ON FSS FAMILY

3.	FSS family ports	Receiving PHA does not have FSS program Initial PHA administers FSS program	Billed	Family may continue participation in initial PHA's FSS program	<ul> <li>First, determined by the initial PHA. Then, receiving PHA must agree.</li> <li>*The receiving PHA would be responsible for submitting the FSS information for the family into IMS/PIC.</li> <li>Receiving PHA's determination must be based on an undue financial or administrative hardship such as the cost of adding an FSS module to their existing systems.</li> <li>If continued participation is agreed to by the PHAs, the initial PHA must provide the receiving PHA with timely and complete FSS addendum information and the receiving PHA is responsible for timely and accurate submission of the FSS information into IMS/PIC.</li> </ul>
4.	FSS family ports	Receiving PHA does not have FSS program Initial PHA administers FSS program	Absorbed	Family may not continue participation in initial PHA's FSS program	Determined by HUD. The receiving PHA would be responsible for managing escrow and the receiving PHA does not administer an FSS program.

# Single Contract of Participation

If the FSS family enrolls in the receiving PHA's FSS program, the receiving PHA will enter a new contract with the FSS family for the term remaining on the contract with the initial PHA. The initial PHA will end its contract with the family.

If the FSS family remains in the FSS program of the initial PHA, pursuant to this section, the contract executed by the initial PHA will remain as the contract in place.

Termination of FSS contract and Forfeiture of Escrow Account [984.306(e)]

If an FSS family relocates to another jurisdiction and is unable to fulfill its obligations under the contract, including any modifications, the PHA, which is a party to the contract, **must terminate the FSS family from the FSS program**. The family's FSS escrow account will be forfeited.

Termination of FSS program participation and forfeiture of FSS escrow must be used only as a last resort after the PHA determines, in consultation with the family, that the family would be unable to fulfill its obligations under the contract after the move, that locating another receiving housing authority with a FSS program is not possible, that the current contract cannot be modified to allow for completion prior to porting, and that the current contract cannot be terminated with FSS escrow disbursement. When termination is the only option, the PHA must clearly notify the family that the move will result in the loss of escrow funds. The PHA must follow its policy for clearly notifying the FSS family of the forfeiture.

7-I.E. NEW FSS ENROLLMENT INTO RECEIVING PHA'S FSS PROGRAM

## Administering and Billing of the Voucher

If a non-FSS family ports and the receiving PHA bills the initial PHA, the receiving PHA may, consistent with the receiving PHA's FSS enrollment policies, enroll a family that was not an FSS participant at the initial PHA into its FSS program if and only if the initial PHA manages an FSS program and agrees to such enrollment. If the receiving PHA bills the initial PHA, but the initial PHA does not manage an FSS program, the family may not enroll in the receiving PHA's FSS program.

## **BangorHousing Policy**

BangorHousing, as the receiving PHA, will enroll a non-FSS family who is porting when the initial PHA manages an FSS program, the initial PHA is being billed for the housing assistance payments, and the initial PHA agrees to the family enrolling in the receiving PHA's FSS program.

## Absorption of the Voucher

If the receiving PHA absorbs the family into its HCV program, the receiving PHA may, consistent with the receiving PHA's FSS enrollment policies, enroll a family that was not an FSS participant at the initial PHA into its FSS program.

## Family Self-Sufficiency (FSS) **Program Contract of Participation**

This Contract of Participation (Contract) for the Family Self-Sufficiency (FSS) Program is between the Housing Authority of the City of Bangor (BangorHousing), a Public Housing Agency (PHA), and , on behalf of all members of the household (FSS Family).

## **Type of FSS Program.**

The FSS Family is housed in: (Check only one) □Housing Choice Voucher (HCV)/Project Based Voucher (PBV) □Public Housing □ Project-Based Rental Assistance (PBRA)/Multifamily

## **Purpose of Contract**

The purpose of this contract is to state the rights and responsibilities of the FSS Family and BangorHousing, the resources and supportive services to be provided to the FSS Family, and the activities to be completed by the FSS Family.

## **Term of Contract**

This Contract will be effective on

\_\_\_\_\_. expire on \_\_\_\_\_. six (6) years after the commencement of this Contract.

BangorHousing may extend the term of this Contract up to 2 additional years if BangorHousing, in its sole discretion, determines that that good cause exists for the extension.

For a family that is eligible for participation in FSS from BangorHousing after January 1, 2024, their Contract shall commence on the first day of the next month following their move-in date, unless they sign a form opting out of FSS at that time. If a family fails to sign and return their Contract within thirty (30) days of the Contract being provided to the family, the family shall have waived its participation in FSS.

For a family that is eligible for FSS as of January 1, 2024, they will be enrolled in FSS with a start date of January 1, 2024, using their most recent recertification to set their baseline data. These families will have until January 31, 2024, to return their signed Contract. If a family fails to sign and return their contract by that date, they shall have waived participation in FSS.

A family that has waived their participation in FSS in accordance with the foregoing paragraphs may join FSS at a later date by signing, using the most recent recertification information as of that date and returning the Contract to BangorHousing.

## **Resources and Supportive Services**

During the term of this Contract, BangorHousing will attempt to coordinate the resources and services listed in the Individual Training and Services Plans (ITSP). However, BangorHousing has no liability to the family if the resources and services are not provided.

## **Individual Training and Services Plan (ITSP)**

An Individual Training and Services Plan (ITSP) must be developed for each participating family member. All ITSPs for the family are hereby incorporated into and made part of this contract.

## **FSS Escrow Account**

BangorHousing will establish an FSS escrow account for the FSS Family. The increases in the FSS Family's rent due to increases in earned income will be credited to the FSS escrow account in accordance with 24 CFR parts 887 and 984 (as applicable) and any other HUD requirements. Listed below are the FSS Family's baseline annual income, baseline annual earned income, and baseline monthly rent when the family begins the FSS program. These amounts will be used to determine the amount credited to the FSS Family's FSS escrow account due to future increases in earned income.

Baseline Annual Income \$\_\_\_\_\_

Baseline Annual Earned Income \$\_\_\_\_\_ Baseline Monthly Rent \$

## **Escrow Account Disbursements Before Graduation**

BangorHousing will allow for yearly escrow withdrawals. An FSS Family may request one escrow withdrawal per calendar year for up to half of the amount that is in their escrow account at the time of the withdrawal request or \$5,000, whichever is less. These withdrawals can be for any purpose. An escrow withdrawal under this paragraph may only be requested the party signing this Contract on behalf of the family or that person's successor as head of household. To be eligible for an escrow withdrawal, the FSS Family must have received financial literacy education from a BangorHousing approved banking partner prior to the first withdrawal and must be an FSS Family in good standing with BangorHousing

## Interim Withdrawal of Escrow Funds for Emergencies

BangorHousing allows for interim withdrawals of escrow funds. BangorHousing may disburse an amount in the family's FSS escrow account to the party signing this Contract on behalf of the family or that person's successor as head of household in compliance with its interim withdrawal policies and 24 CFR 984.305.

## Graduation from the FSS Program and Disbursement of Escrow

BangorHousing will disburse to the party signing this Contract on behalf of the family or that person's successor the amount in the family's FSS escrow account, less any amount owed to BangorHousing or their landlord for unpaid rent or other outstanding debts, when the family is compliant with its lease, and:

(1) BangorHousing determines that the family has completed the terms of this Contract, including the terms of all ITSPs; and

(2) The head of FSS family certifies that no member of the FSS family is a recipient of welfare assistance.

## **Disbursement of Escrow in Cases of Contract Termination**

BangorHousing must disburse to the FSS Family the amount in their FSS escrow account, less any amount owed to the BangorHousing for unpaid rent or other outstanding debts, when the FSS Family is compliant with its lease and:

(1) BangorHousing, with HUD approval, determines there is good cause to disburse FSS escrow funds; or

(2) When the Contract has been terminated for the following reasons:

a. Services that BangorHousing and the FSS Family have agreed are integral to the FSS Family's advancement towards self-sufficiency are unavailable;b. The head of the FSS Family becomes permanently disabled and unable to work during the period of the contract, and BangorHousing and FSS Family determine it is not possible to modify the Contract or designated a new head of the FSS Family; or

c. A voucher FSS family in good standing moves outside the jurisdiction of BangorHousing, in accordance with regulatory portability requirements, for good cause, as determined by BangorHousing, and continuation of the Contract after the move, or completion of the Contract prior to the move, is not possible.

## Head of the FSS Family Leaves Assisted Unit

If the head of the FSS family leaves the assisted unit, the remaining family members may, in consultation with BangorHousing, name another family member to take over the Contract or receive the FSS escrow account funds in accordance with the terms of this Contract.

#### Loss of FSS Escrow Account

The FSS Family will not receive the funds in its FSS escrow except as provided above. The FSS escrow will be forfeited, and the FSS Family has no right to receive funds from the FSS escrow if the contract is terminated, except as provided above.

## **Family Responsibilities**

## Head of FSS Family must:

o Seek and maintain suitable employment. The head of FSS Family and those family members who have decided, with the agreement of BangorHousing, to execute an ITSP,

## must:

o The head of FSS family and those family members who have decided, with the agreement of BangorHousing, to execute an ITSP, must complete the interim goals,

## final goals, and any other activities by the completion dates contained in each ITSP.

## All family members must:

o Comply with the terms of the lease.

o If receiving welfare assistance, become independent of welfare assistance by the end of this Contract term.

o If participating in the HCV program, the family must comply with the family obligations under the HCV program and live in the jurisdiction of the PHA that enrolled the family in the FSS program at least 12 months from the effective date of this contract, unless the initial PHA has approved the family's request to move outside its jurisdiction under

portability.

## **Termination of the Contract of Participation**

BangorHousing may terminate this contract if:

(1) the FSS Family and BangorHousing agree to terminate the Contract;

(2) BangorHousing determines that the FSS Family has not fulfilled its responsibilities under this Contract;

- (3) the FSS Family withdraws from the FSS program; or
- (4) BangorHousing is permitted to terminate the contract in accordance with HUD regulations and requirements.

BangorHousing will terminate this contract and distribute escrow according to 24 CFR 984 and 887 when:

- (1) Services that BangorHousing and the FSS family have agreed are integral to the FSS Family's advancement towards self-sufficiency are unavailable
- (2) The head of the FSS Family becomes permanently disabled and unable to work during the period of the contract, and BangorHousing and FSS family determine it is not possible to modify the Contract or designated a new head of the FSS family; or
- (3) A voucher FSS family in good standing moves outside the jurisdiction of BangorHousing, in accordance with portability requirements, for good cause, as determined by BangorHousing, and continuation of the Contract after the move, or completion of the Contract prior to the move, is not possible.

BangorHousing must give a notice of termination to the head of FSS family. The notice must state the reasons for BangorHousing's decision to terminate the contract.

This contract is automatically terminated if the FSS Family's rental assistance is terminated in accordance with HUD requirements.

## Modification

BangorHousing and the FSS Family may mutually agree to modify this Contract or any incorporated ITSP in accordance with 24 CFR parts 887 and 984, as applicable.

## **Compliance with HUD Regulations and Requirements**

BangorHousing and the FSS Family agree to comply with HUD regulations and requirements, including 24 CFR parts 887 and 984. To the extent that anything in this contract conflicts with HUD regulations or requirements, including parts 887 and 984, HUD regulations and requirements will prevail. Terms and figures, such as the income and rent amount on page 1, are subject to correction by BangorHousing for compliance with HUD regulations and requirements. BangorHousing must notify the FSS Family in writing of any adjustments made to the contract.

## **Conflict with the Lease**

If any term of this Contract conflicts with the FSS Family's lease, the terms of the lease will prevail.

## Signatures:

	Housing Authority of the City of Bangor
Head of FSS Family Date:	By: Its: Date:

Each Housing Agency (PHA/owner) must implement the FSS Program in compliance with 24 CFR 984 and 24 CFR 877. Public reporting burden for this collection of information is estimated to average 1.0 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Response to this collection of information is mandatory by law (Section 23 (c) & (g) of the U.S. Housing Act of 1937, as added by Section 554 of the Cranston-Gonzalez National Affordable Housing Act (PL 101-625) and Section 306 of the Economic Growth, Regulatory Relief, and Consumer Protection Act (P.L. 115-174) for participation in the FSS program. The information collected on this form is considered sensitive and is protected by the Privacy Act. The Privacy Act requires that these records be maintained with appropriate administrative, technical, and physical safeguards to ensure their security and confidentiality. In addition, these records should be protected against any anticipated threats to their security or integrity which could result in substantial harm, embarrassment, inconvenience, or unfairness to any individual on whom the information is maintained. HUD may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

## Instructions for Executing the FSS Contract of Participation

## **Head of FSS Family**

The family must designate an adult family member to be the Head of FSS Family who will sign this contract. The head of FSS Family may, but is not required to be, the head of the household for rental purposes. Under certain circumstances, consistent with 24 CFR part 887 and 984, as applicable, and this contract, the family may designate a new Head of FSS Family during the term of the contract.

## **Term of Contract**

(1) For families that move into BangorHousing after January 1, 2024, BangorHousing will start their contract on the first day of the next month following their move-in date unless they sign a form opting out of FSS at that time. New move-ins will have 30 days to sign their FSS Contract of Participation to complete their enrollment. Families already in BangorHousing as of January 1, 2024, will be enrolled in FSS with a start date of January 1, 2024, using their most recent recertification to set their baseline data. These families will have until January 31, 2024, to return their signed Contract of Participation, or BangorHousing will assume they have opted out of the FSS

program and do not wish to join at that time. Families that have previously opted out will not have a 30 day window to sign the contract.

The effective date is the first day of the month following the date the contract was signed by the family and the PHA/owner's representative.

(2) The expiration date is six years from the effective date of the FSS contract.

(3) If BangorHousing decides to extend the term of the contract, the original expiration date listed on page one of the contract must be crossed out and the new expiration date added.

(4) If a family moves under HCV portability procedures and is going to participate in the receiving PHA's FSS program, the effective date of the contract between the family and the receiving PHA is the first day of the month following the date the contract was signed by the family and the PHA's representative. The expiration date of the contract between the receiving PHA and the family must be the same as the expiration date of the contract between the initial PHA and the family.

#### **FSS Escrow Account**

(1) The income and rent numbers to be inserted in this Contract must be taken from the amounts on the last reexamination or interim determination before the family's participation in the FSS program. Families will be given 30 days to sign the Contract with that information. For families that have previously opted out and wish to join FSS, the income and rent numbers to be inserted in this Contract will be taken from the amounts on the last reexamination or interim determination before the family's participation in the FSS program. Families that have previously opted out and wish to join FSS, the income and rent numbers to be inserted in this Contract will be taken from the amounts on the last reexamination or interim determination before the family's participation in the FSS program. Families that have previously opted out will not have a 30 day window to sign the contract with that information.

(2) If a family moves under HCV portability procedures and is going to participate in the receiving PHA's FSS program, the receiving PHA must use the amounts listed for annual income, earned income, and family rent in this contract between the initial PHA and the FSS family.

(3) *FSS family in good standing* means an FSS family that is in compliance with their FSS CoP, has either satisfied or are current on any debts owed the PHA or owner, and is in compliance with the regulations in 24 CFR Part 5 regarding participation in the relevant rental assistance program.

#### **Changes to the Contract**

(1) This contract of participation can only be changed to modify the contract term, the Head of FSS family, or the ITSPs.

(2) Any change of the head of the family under the contract must be included as an attachment to the contract. The attachment must contain the name of the new designated head of FSS family, the signatures of the new head of FSS family and a BangorHousing representative, and the date signed.

(3) Any change(s) to an ITSP must be included as a revision to the original ITSP (attachment) to which the change applies. The revision must include the item changed, signatures of the participant and a BangorHousing representative, and the date signed.

#### Individual Training and Services Plans (ITSPs)

(1) The contract must include an individual training and services plan for the head of the family. Other family members aged eighteen and older may choose to execute an individual training and services plan if agreed to by BangorHousing

(2) The resources and supportive services to be provided to each family member must be listed in the ITSPs which are attachments to the contract of participation.

(3) Each ITSP must be signed by the participant and a BangorHousing representative.
(4) Interim goals must be specified along with the activities and services needed to achieve them. For example, a single mother with two children who has an interim goal of completing her secondary education might require several different activities and services to achieve that goal. These might include transportation, tutoring, and child care.
(5) All completion dates included in the ITSPs must be on or before the contract of participation expires.

(6) One of the final goals for families receiving welfare assistance is to become independent of welfare assistance by the end of the contract. Any family that is receiving welfare assistance must have this included as a final goal in the head of FSS family's ITSP.

(7) The other final goal listed on the ITSP of the head of FSS family must include seeking and maintaining suitable employment specific to that individual's skills, education, job training, and the available job opportunities in the area.

#### Incentives

If BangorHousing has chosen to offer other incentives in connection with the FSS program, these incentives may be included in the individual training and services plans or as an attachment to this contract.



Tel: 207.942.6365 Fax: 207.942.6043

Voice/TTY: 7

**Regarding:** Capital Fund Program (CFP) Amendment to the Consolidated Contributions Contract ME01P00950120

## Attachment 7: Substantial Deviation, Significant **Amendment/Modification Statement**

Substantial deviations or significant amendments or modifications are defined as discretionary changes in the plans or policies of the Housing Authority of the City of Bangor that fundamentally change the mission, goals, objectives, or plans of the agency and which require formal approval of the Board of Commissioners. Such changes may include changes to rent and/or admissions policies, additions of nonemergency work items that are not included in the Annual Statement or Five-Year Plan, additions of new activities that are not included in the current plan, any change with regard to demolition, disposition, designation, homeownership programs, or conversion activities.

**Executive Director or Authorized Agent:** Housing Authority of the City of Bangor

Date:

# Attachment 7: Definition of Significant Amendment and Substantial Deviation/Modification

Substantial deviations and significant amendments or modifications are defined as discretionary changes in the plans or policies of BHA that fundamentally change the mission, goals, objectives, or plans of the agency and which require formal approval of the Board of Commissioners.

## **Attachment 8: Statement of New Activities**

BHA will continue to evaluate mixed-finance, demolition and/or disposition, conversion to the Rental Assistance Demonstration program, to improve its assets and make important capital improvements.

In addition, BHA will consider applying for PBV's should they become available and will consider executing a project-based contract for new affordable housing project, to assist in the preservation of existing housing, or in the construction of new senior housing.

BHA will designate units as HUD-approved vacancies to assist in renovation of existing units within AMPs.

BHA will seek approval for Capital Fund Finance Program transactions using future Capital Fund Program funds for debt service for planned Capital Improvement Work items.

In 2022, BHA was designated as a Moving to Work agency as part of the Asset Building Cohort. BHA will begin the implementation of MTW policies, effective January 1, 2024. Those polices are described further in the MTW Supplement to the Annual Plan. BHA will comply with all MTW objectives, statutory and regulatory requirements, and applicable notices.

## Attachment 10: Report of the Housing Authority of the City of Bangor's Progress in Meeting its Mission and Goals Described in its 5-Year and Annual Plan

GOAL: Be a High Performer under PHAS and SEMAP for each of the next five years.	
Objective	Progress
Maintain a waiting list for both programs so that there are an optimal number of applicants that is reviewed every six months.	We continue updating our waiting list and marketing our programs. BHA joined the Section 8 Maine Centralized waiting list July 2016 and currently have 19,122 families on the waiting list. We have a monthly average of approximately 45 public housing applicants each month.
Maintain an average public housing unit turnover rate of 14 calendar days or less.	Currently average turnover is approximately four weeks due to staffing issues. We are working to reduce turnaround times.
Achieve an FSS participation rate of at least 300 families.	There are currently 125 families in our FSS program. We expect that number to increase significantly in 2024 as we implement our new opt- out FSS program.
Maintain a Housing Choice Voucher lease-up rate of at least 96%.	We continue to accomplish this objective.
Maintain Police Office Liaison Program with the Bangor Police Department.	The contract with the City of Bangor police department continued to be renewed for another year.

# GOAL: Partner with the Bangor Housing Development Corporation to acquire or develop units of affordable housing.

Objective	Progress
Convert Public Housing units to	We have completed the preliminary
RAD	steps toward a RAD conversion, holding two resident meetings in 2023. We expect to formally apply for RAD in 2023/2024.
	2023. We expect to formally apply

Develop family housing on First Street	Due to financial constraints, we determined that further development of this project was not feasible. The property was sold in August 2022.
Develop senior housing on Davis Road.	Our non-profit affiliate closed on a construction financing/tax credit deal in August 2022. We have a substantial completion date of October 10, 2023, and expect to begin leasing up units in late 2023. Our affiliate is exploring further development opportunities.

## GOAL: Maintain the resident service partnerships that we currently have to help grow the Boys & Girls Club, the FSS program and Families Forward

Objective	Progress
Continue growth of FSS Program for Public Housing residents and	There are currently 125 families in our FSS program.
HCV Participants	During the grant period of June 1, 2022- May 31, 2023, the Families Forward program served 156 families, and at the conclusion of this grant period, 125 families remain in our program.
	We will continue to pursue the growth of the Families Forward program.
Continue growth of Boys & Girls Club of Bangor (B&GCB)	In the summer of 2020, the B&GCB and BHA formalized a separation of operations to allow the B&GCB to operate more fully as a separate entity.
	B&GCB provided enrichment programming to 177 youth between September 1, 2022, and August 31, 2023. Those youth participated in in evidence-based programs which promote social-emotional growth, healthy lifestyles, and academic success in a safe and structured environment.
	B&GCB has also added additional opportunities to experience STEM learning, explore the arts, become engaged in community service, and

	practice life skills, including the following new programs: Money Matters: Financial Literacy for Teens; Work-Based Learning; Book Buddies; IM Healthy; Earn-A-Bike with the Bicycle Coalition of Maine; before- school care; and, a 21st Century Learning Program for grades 4 and 5.
	B&GCB will also take advantage of BHA's proposed renovation to its Administrative Office, described below.
Continue growth of Families Forward	In 2022, BHA received a \$2 million appropriation to convert the current Administrative Office to classroom and childcare space for our FSS program and B&GCB. This project will allow BHA to expand its FSS offerings, allowing it to explore local partnerships, including educational and career-oriented offerings to participants.
	We will continue to pursue the further growth of the Families Forward program.

# GOAL: Partner with other local Housing Authorities and Organizations to increase efficiency and delivery of services

Objective	Progress
Provide more third-party services of maintenance and property management to local organizations.	We will continue to evaluate ways to provide third-party services of maintenance and property management services to local organizations.
Evaluate existing programs and services to identify potential collaborations or consolidation of programs	We share our General Counsel with the Housing Authority of the City of Brewer and the Housing Authority of the City of Old Town. This year we began sharing our General Counsel with the five housing authorities comprising the Mount Desert Island and Ellsworth Housing Authorities This arrangement provides cost savings to all these organizations. We will continue to evaluate existing programs and services to identify potential collaborations or consolidation of programs, especially under MTW regionalization.

## Certification by State or Local Official of PHA Plans **Consistency with the Consolidated Plan or State Consolidated Plan**

\_\_\_\_\_, the \_\_\_\_\_\_

I, \_\_\_\_\_

Official's Title

certify that the 5-Year PHA Plan for fiscal years \_\_\_\_\_ and/or Annual PHA Plan for fiscal year 2024 of the Housing Authority of the City of Bangor is consistent with the PHA Name

Consolidated Plan or State Consolidated Plan including the Analysis of Impediments (AI) to Fair Housing Choice or Assessment of Fair Housing (AFH) as applicable to the

Local Jurisdiction Name

pursuant to 24 CFR Part 91 and 24 CFR § 903.15.

Provide a description of how the PHA Plan's contents are consistent with the Consolidated Plan or State Consolidated Plan.

I hereby certify that all the information stated herein, as well as any information provided in the accompaniment herewith, is true and accurate. Warning: HUD will prosecute false claims and statements. Conviction may result in criminal and/or civil penalties. (18 U.S.C. 1001, 1010, 1012; 31 U.S.C. 3729, 3802)

Name of Authorized Official:	Title:
Signature:	Date:

The United States Department of Housing and Urban Development is authorized to solicit the information requested in this form by virtue of Title 12, U.S. Code, Section 1701 et seq., and regulations promulgated thereunder at Title 12, Code of Federal Regulations. Responses to the collection of information are required to obtain a benefit or to retain a benefit. The information requested does not lend itself to confidentiality. This information is collected to ensure consistency with the consolidated plan or state consolidated plan.

Public reporting burden for this information collection is estimated to average 0.16 hours per year per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. HUD may not collect this information, and respondents are not required to complete this form, unless it displays a currently valid OMB Control Number.

# PHA Certifications of Compliance with PHA Plan, Civil Rights, and Related Laws and Regulations including PHA Plan Elements that Have Changed

Acting on behalf of the Board of Commissioners of the Public Housing Agency (PHA) listed below, as its Chairperson or other authorized PHA official if there is no Board of Commissioners, I approve the submission of the \_\_\_\_\_ 5-Year and/or \_\_\_\_ Annual PHA Plan, hereinafter referred to as" the Plan", of which this document is a part, and make the following certification and agreements with the Department of Housing and Urban Development (HUD) for the PHA fiscal year beginning \_\_\_\_\_\_, in connection with the submission of the Plan and implementation thereof:

- 1. The Plan is consistent with the applicable comprehensive housing affordability strategy (or any plan incorporating such strategy) for the jurisdiction in which the PHA is located (24 CFR § 91.2).
- 2. The Plan contains a certification by the appropriate State or local officials that the Plan is consistent with the applicable Consolidated Plan, which includes a certification that requires the preparation of an Analysis of Impediments (AI) to Fair Housing Choice, or Assessment of Fair Housing (AFH) when applicable, for the PHA's jurisdiction and a description of the manner in which the PHA Plan is consistent with the applicable Consolidated Plan (24 CFR §§ 91.2, 91.225, 91.325, and 91.425).
- 3. The PHA has established a Resident Advisory Board or Boards, the membership of which represents the residents assisted by the PHA, consulted with this Resident Advisory Board or Boards in developing the Plan, including any changes or revisions to the policies and programs identified in the Plan before they were implemented, and considered the recommendations of the RAB (24 CFR 903.13). The PHA has included in the Plan submission a copy of the recommendations made by the Resident Advisory Board or Boards and a description of the manner in which the Plan addresses these recommendations.
- 4. The PHA provides assurance as part of this certification that:
  - (i) The Resident Advisory Board had an opportunity to review and comment on the changes to the policies and programs before implementation by the PHA;
  - (ii) The changes were duly approved by the PHA Board of Directors (or similar governing body); and
  - (iii) The revised policies and programs are available for review and inspection, at the principal office of the PHA during normal business hours.
- 5. The PHA made the proposed Plan and all information relevant to the public hearing available for public inspection at least 45 days before the hearing, published a notice that a hearing would be held and conducted a hearing to discuss the Plan and invited public comment.
- 6. The PHA certifies that it will carry out the public housing program of the agency in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d-2000d—4), the Fair Housing Act (42 U.S.C. 3601-19), Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), title II of the Americans with Disabilities Act (42 U.S.C. 12101 et seq.), and other applicable civil rights requirements and that it will affirmatively further fair housing in the administration of the program. In addition, if it administers a Housing Act, title VI of the Civil Rights Act of 1964, Section 504 of the Rehabilitation Act of 1973, title II of the Americans with Disabilities Act of 1964, Section 504 of the Rehabilitation Act of 1973, title II of the Americans with Disabilities Act, and other applicable civil rights requirements, and that it will affirmatively further fair housing in the administration of the grogram in conformity with the Fair Housing Act, and other applicable civil rights requirements, and that it will affirmatively further fair housing in the administration of the Rehabilitation Act of 1973, title II of the Americans with Disabilities Act, and other applicable civil rights requirements, and that it will affirmatively further fair housing in the administration of the program.
- 7. The PHA will affirmatively further fair housing, which means that it will take meaningful actions to further the goals identified in the Assessment of Fair Housing (AFH) conducted in accordance with the requirements of 24 CFR § 5.150 through 5.180, that it will take no action that is materially inconsistent with its obligation to affirmatively further fair housing, and that it will address fair housing issues and contributing factors in its programs, in accordance with 24 CFR § 903.7(o)(3). The PHA will fulfill the requirements at 24 CFR § 903.7(o) and 24 CFR § 903.15(d). Until such time as the PHA is required to submit an AFH, the PHA will fulfill the requirements at 24 CFR § 903.7(o) promulgated prior to August 17, 2015, which means that it examines its programs or proposed programs; identifies any impediments to fair housing choice within those programs; addresses those impediments in a reasonable fashion in view of the resources available; works with local jurisdictions to implement any of the jurisdiction's initiatives to affirmatively further fair housing that require the PHA's involvement; and maintains records reflecting these analyses and actions.
- 8. For PHA Plans that include a policy for site-based waiting lists:
  - The PHA regularly submits required data to HUD's 50058 PIC/IMS Module in an accurate, complete and timely manner (as specified in PIH Notice 2011-65);

- The system of site-based waiting lists provides for full disclosure to each applicant in the selection of the development in which to reside, including basic information about available sites; and an estimate of the period of time the applicant would likely have to wait to be admitted to units of different sizes and types at each site;
- Adoption of a site-based waiting list would not violate any court order or settlement agreement or be inconsistent with a pending complaint brought by HUD;
- The PHA shall take reasonable measures to assure that such a waiting list is consistent with affirmatively furthering fair housing; and
- The PHA provides for review of its site-based waiting list policy to determine if it is consistent with civil rights laws and certifications, as specified in 24 CFR 903.7(o)(1).
- 9. The PHA will comply with the prohibitions against discrimination on the basis of age pursuant to the Age Discrimination Act of 1975.
- 10. In accordance with 24 CFR § 5.105(a)(2), HUD's Equal Access Rule, the PHA will not make a determination of eligibility for housing based on sexual orientation, gender identify, or marital status and will make no inquiries concerning the gender identification or sexual orientation of an applicant for or occupant of HUD-assisted housing.
- 11. The PHA will comply with the Architectural Barriers Act of 1968 and 24 CFR Part 41, Policies and Procedures for the Enforcement of Standards and Requirements for Accessibility by the Physically Handicapped.
- 12. The PHA will comply with the requirements of Section 3 of the Housing and Urban Development Act of 1968, Employment Opportunities for Low-or Very-Low Income Persons, and with its implementing regulation at 24 CFR Part 135.
- 13. The PHA will comply with acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 and implementing regulations at 49 CFR Part 24 as applicable.
- 14. The PHA will take appropriate affirmative action to award contracts to minority and women's business enterprises under 24 CFR 5.105(a).
- 15. The PHA will provide the responsible entity or HUD any documentation that the responsible entity or HUD needs to carry out its review under the National Environmental Policy Act and other related authorities in accordance with 24 CFR Part 58 or Part 50, respectively.
- 16. With respect to public housing the PHA will comply with Davis-Bacon or HUD determined wage rate requirements under Section 12 of the United States Housing Act of 1937 and the Contract Work Hours and Safety Standards Act.
- 17. The PHA will keep records in accordance with 2 CFR 200.333 and facilitate an effective audit to determine compliance with program requirements.
- 18. The PHA will comply with the Lead-Based Paint Poisoning Prevention Act, the Residential Lead-Based Paint Hazard Reduction Act of 1992, and 24 CFR Part 35.
- 19. The PHA will comply with the policies, guidelines, and requirements of 2 CFR Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Financial Assistance, including but not limited to submitting the assurances required under 24 CFR §§ 1.5, 3.115, 8.50, and 107.25 by submitting an SF-424, including the required assurances in SF-424B or D, as applicable.
- 20. The PHA will undertake only activities and programs covered by the Plan in a manner consistent with its Plan and will utilize covered grant funds only for activities that are approvable under the regulations and included in its Plan.
- 21. All attachments to the Plan have been and will continue to be available at all times and all locations that the PHA Plan is available for public inspection. All required supporting documents have been made available for public inspection along with the Plan and additional requirements at the primary business office of the PHA and at all other times and locations identified by the PHA in its PHA Plan and will continue to be made available at least at the primary business office of the PHA.
- 22. The PHA certifies that it is in compliance with applicable Federal statutory and regulatory requirements, including the Declaration of Trust(s).

PHA Name

PHA Number/HA Code

x Annual PHA Plan for Fiscal Year 2024

5-Year PHA Plan for Fiscal Years 20 - 20

I hereby certify that all the information stated herein, as well as any information provided in the accompaniment herewith, is true and accurate. **Warning:** HUD will prosecute false claims and statements. Conviction may result in criminal and/or civil penalties. (18 U.S.C. 1001, 1010, 1012; 31 U.S.C. 3729, 3802).

Name of Executive Director		Name Board Chairman	
Signature	Date	Signature	Date

The United States Department of Housing and Urban Development is authorized to solicit the information requested in this form by virtue of Title 12, U.S. Code, Section 1701 et seq., and regulations promulgated thereunder at Title 12, Code of Federal Regulations. Responses to the collection of information are required to obtain a benefit or to retain a benefit. The information requested does not lend itself to confidentiality. This information is collected to ensure compliance with PHA Plan, Civil Rights, and related laws and regulations including PHA plan elements that have changed.

Public reporting burden for this information collection is estimated to average 0.16 hours per year per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. HUD may not collect this information, and respondents are not required to complete this form, unless it displays a currently valid OMB Control Number.